

**BEFORE THE WATER RESOURCES DEPARTMENT
OF THE STATE OF OREGON**

In the Matter of Aquifer Storage and Recovery)
(ASR) Limited License Application #011,)
Polk County

SUMMARY ORDER
APPROVING RENEWED ASR TESTING

AUTHORITY

Oregon Revised Statute (ORS) 537.534 and Oregon Administrative Rule (OAR) 690-350-0020 establish the process by which an application for ASR testing under an ASR limited license may be submitted and approved. Oregon Administrative Rule (OAR) 690-350-0010 describes general provisions for ASR under Oregon law

BACKGROUND

On April 28, 2006, the Department issued ASR Limited License # 011 to the City of Dallas. That license authorized ASR testing for five years at four wells in the Siletz River Volcanic aquifer. That license was renewed on April 28, 2011. Condition 1 of ASR Limited License # 011 provides for renewal pursuant to OAR 690-350-0020(5)(c), and describes the following terms for renewal: The limited license may be renewed if the licensee demonstrates to the Director's satisfaction that further testing is necessary and that the licensee complied with the terms of the license.

FINDINGS OF FACT

1. On April 18, 2016, the City of Dallas submitted a request for a five-year time extension (renewal) for ASR Limited License #011.
2. The Department provided public notice of the application in the Department's weekly public notice on April 26, 2016. A 30-day comment period followed.
3. The Department received no adverse comments related to the possible renewal of an ASR limited license.
4. The Department sought comments and recommendations from Oregon Department of Environmental Quality and Oregon Health Authority Drinking Water Services related to the possible renewal. Oregon Department of Environmental Quality and Oregon Health Authority Drinking Water Services support the renewal of ASR LL #011.
5. The Department evaluated the renewal request and comments and determined the proposed renewal is consistent with Condition 1 of the ASR Limited License and OAR 690-350-0020(5)(c). The licensee has demonstrated to the Director's satisfaction that further testing is necessary and that the licensee has generally complied with the terms of the limited license. The request letter presented reasons for the extension (renewal) and also provided specific details that addressed compliance with the ASR limited license.

CONCLUSIONS OF LAW

The request to renew ASR Limited License #011 for five years is consistent with the requirements of OAR 690-350-0020(5)(c) and Condition 1 of ASR Limited License #011.

ORDER

Now, THEREFORE, it is ORDERED, ASR Limited License #011 shall be renewed pursuant to ORS 537.534, OAR 690-350-0020(5)(c), and Condition 1 of the original ASR limited license. The duration of this renewal is five years, expiring on the fifth anniversary of issuance.

Except as modified by other provisions of this limited license, the licensee is authorized to pursue the project schedule, monitoring, and other features noted in the ASR pilot test work plan for ASR Well #1. That plan may be amended and approved pursuant to condition (5)(A)(iii). The project schedule in the ASR test plan may be reasonably adjusted by the licensee to reflect the license issuance date or other delays. Features of that ASR testing plan are provided in the application document entitled:

Aquifer Storage and Recovery Pilot Test Work Plan
City of Dallas, Oregon
December 2005
Prepared by Golder Associates, Inc.

The features of ASR testing must provide data that address the following: the appropriate target storage volume; loss of stored ASR water and natural water by virtue of ASR activities; water quality changes due to ASR activities; well construction sufficiency for ASR purposes; water level response in the ASR well, aquifer, springs and nearby wells; accounting of ASR inputs, withdrawals, and storage; water quality testing needs; and well hydraulics at the ASR well.

For municipal use, the licensee may divert up to 1,300 gallons per minute (gpm) from Rickreall Creek, Applegate Creek, and Rockhouse Creek, tributaries of the Willamette River, using authorization under Certificate 68474. Under this authorization, diversion under that certificate is to occur only when the water diverted is stored via ASR.

For municipal use, the licensee may store up to 273 million gallons in a volcanic aquifer using four injection wells. The maximum injection rate is 1,300 gpm, being up to 200 gpm at each of ASR Wells #1, #2, #3, and up to 700 gpm at ASR Well #4. The maximum recovery rate is 1,900 gpm of stored water through the same four wells, being up to 300 gpm at each of ASR Wells #1, #2, #3 and up to 1,000 gpm at ASR Well #4. The maximum storage duration is 120 days.

For non-municipal use, the licensee may divert up to 175 gpm from Rickreall Creek, Applegate Creek, and Rockhouse Creek, tributaries of the Willamette River, using authorization under this license for ASR testing as a non-municipal use. The amount diverted for non-municipal use is defined as that stored via ASR but not recovered to the City's distribution system (Limitations on this diversion are noted in condition 3.)

For non-municipal use, the licensee may store up to 0.76 million gallons in the Siletz River Volcanics Aquifer using each injection well. The maximum injection rate is 175 gpm. The licensee may recover up to 300 gpm of stored water through the same well. The maximum storage duration is 120 days.

The point of diversion on Rickreall Creek is located at T7S/R6W, Section 35, SW 1/4 SE1/4. With the authorization of individual ASR well test plans, up to four ASR wells are potentially allowed at a combined rate up to 1,300 gpm for injection and up to 1,900 gpm for recovery. These wells consist of the following:

<i>Well Name</i>	<i>Well Location</i>
ASR #1 (POLK 52056/52155)	1,720 feet South, 1,150 feet West from NE corner Section 36, T7S/R6W
ASR #2 (proposed)	1,190 feet South, 1,410 feet West from NE corner Section 36, T7S/R6W
ASR #3 (proposed)	1,420 feet South, 1,460 feet West from NE Corner Section 36, T7S/R6W
ASR #4 (proposed)	890 feet South, 510 feet West from NE corner Section 5, T8S/R5W

Other Conditions:

- 1) License Renewal. The limited license may be renewed if the licensee demonstrates to the Director's satisfaction that further testing is necessary and that the licensee complied with the terms of the limited license.
- 2) Notice Prior to Injection and Recovery. The licensee shall give notice, in writing, to the watermaster not less than 15 days in advance of either initiating any injection under the limited license or recovering stored water. The injection notice shall include the limited license number, the location of the injection source water diversion, the quantity of water to be diverted from that source, the time of injection, and the place of injection. The recovery notice shall include the limited license number, the location of the recovery well(s), the time of recovery, and the quantity of water to be recovered.
- 3) For non-municipal diversion, the period of use is limited to October 1 through June 30.
- 4) Record of Use. The licensee shall maintain a record of injection and recovery, including the total number of hours of injection and recovery and the total metered quantity injected and recovered. The record of use may be reviewed by Department staff upon request.
- 5) Modification/Revocation. The Department shall notify the licensee in writing and allow the licensee to respond when considering the following actions:
 - (A) The Director may modify the ASR limited license for any of the following reasons:
 - (i) to reflect changes in Oregon Health Authority Drinking Water Services (OHA) and Oregon Department of Environmental Quality (DEQ) water quality or treatment standards;
 - (ii) to address needed technological changes as requested by DEQ or OHA to minimize constituents regulated under OAR 333-61-030 (ORS 448.131 and .273) or OAR 340-40 (ORS 468B.165);
 - (iii) upon written request from the applicant for minor adjustments to the authorization in the limited license.
 - (B) The Director may revoke or modify the ASR limited license for any of the following reasons:
 - (i) to prevent or mitigate injury to other water rights, minimum perennial streamflows or aquifer water quality;
 - (ii) to address any other unintended, injurious effects of the ASR activity; or
 - (iii) failure to maintain compliance with all conditions of this limited license.

- (C) The Department may offer an additional public comment opportunity consistent with the notice and comment provisions of OAR 690-350-020 prior to modifying the limited license.
- 6) Priority/Protection. This limited license does not receive a priority date and is not protected under ORS 540.045
 - 7) Compliance with Other Laws. The injection of acceptable water into the aquifer as well as its storage and recovery under this limited license shall comply with all applicable local, state or federal laws. This shall include but not be limited to compliance with the Oregon Department of Environmental Quality's (DEQ's) Underground Injection Control registration program as authorized under the Safe Drinking Water Act (40 CFR 144.26). Also, all pilot test discharges to waterways must be covered by a DEQ National Pollution Discharge Elimination System (NPDES) permit.
 - 8) Detailed Testing Plans. The licensee shall submit a detailed plan of testing for each injection well as the project develops. The licensee shall obtain Department approval of a detailed plan before injection testing at a well may begin. The Department may approve, condition, or reject a detailed plan.
 - 9) Water Quality Conditions and Limits:
 - (A) The licensee shall minimize, to the extent technically feasible, practical and cost-effective, the concentration of constituents in the injection source water that are not naturally present in the aquifer;
 - (B) Except as otherwise provided in (C) of this condition, if the injection source water contains constituents regulated under OAR 333-61-030 (ORS 448.131 and .273) or OAR 340-40 (ORS 468B.165) that are detected at greater than 50 percent of the established levels (MCLs or MMLs in the cited rules), the licensee shall employ technically feasible, practical and cost-effective methods to minimize concentrations of such constituents in the injection source water;
 - (C) Constituents that have a secondary contaminant level or constituents that are associated with disinfection of the injection source water may be injected into the aquifer up to the standards established under OAR 333-61-030 (ORS 448.131 and .273);
 - (D) The Department may, based upon valid scientific data, further limit certain constituents in the injection source water if the Department finds that those constituents will interfere with or pose a threat to the maintenance of the water resources of the state for present or future beneficial uses;
 - (E) If during the course of ASR testing, a constituent which is regulated under OAR 333-61-030 (ORS 448.131 and .273) or OAR 340-40 (ORS 468B.165) is detected above the 50% level prescribed in condition (9)(B) or the 100% level prescribed in condition (9)(C), the licensee shall stop injection activities immediately upon receipt of lab data and notify the Department within five days.

10) Water Quality Sampling.

- (A) Injection Water. The licensee shall sample and analyze injection water for the constituents described in the current, approved test plan.
- (B) Receiving Aquifer Water. The licensee shall sample and analyze receiving aquifer water for the constituents described in the current, approved test plan.
- (C) Withdrawal of Stored Water. The licensee shall sample and analyze water withdrawn from storage for the constituents described in the current, approved test plan.

11) Water Level Monitoring. The licensee shall monitor water levels in wells in the manner described in the current, approved test plan. The licensee shall submit a detailed test plan for testing at each subsequent injection well.

12) Recovery. The availability of stored water for recovery is based on the following factors:

- (A) Available stored water is determined on a well-by-well basis. The licensee may recover up to 95% of the quantity injected under this limited license during the water year that the water was injected. After that water year, the availability of stored water shall be further diminished each water year such that the licensee may only recover up to 95% of any water year-to-water year storage carryover. For example, Water Year 2016 lasts from October 1, 2015 through September 30, 2016. Data collected by the licensee may be useful in consideration of modifications to this recovery provision under the limited license.
- (B) Any water withdrawn from an ASR well identified in this limited license shall first be debited against the quantity available in the aquifer by virtue of ASR storage. When the ASR storage is depleted at an ASR well, any water withdrawn from an ASR well shall be considered a draft of natural ground water, requiring separate or additional authorization. This limited license does not authorize withdrawal of more water than was available from injection.
- (C) The availability of stored water is a running account that is subject to determination at any time.

13) Annual Reporting.

- (A) Except as otherwise noted, the licensee shall provide the Department a written report of the results of ASR testing for each water year by February 15th of the following water year. The first report shall be due in 2017 and include results from water year 2016. The report shall detail the several kinds of data collected during the water year (including the water quality results in condition 9), analyze water quality, water quantity and groundwater level data to show the ASR project impacts on the aquifer, indicate the testing/development progress made under the terms of the limited license, and account for the injection of stored water, withdrawals of stored and natural water, and the new-year carryover storage at each well. Annual reports shall be sealed and signed by a professional(s) registered or allowed, under Oregon law, to practice geology.
- (B) As pertinent, annual reporting shall include the formatting and additional information cited in Condition 14 below.

- 14) Special Reporting Condition. The licensee shall provide the following information to the Department:
- (A) Submission of any and all hydrogeologic data collected and reports developed for the project, including but not limited to cuttings analysis, video logs, geophysical logs, aquifer tests and step tests.
 - (B) Submission of digital water level data for all ASR wells and any other wells measured in conjunction with the project (in a Department specified format), including annual report data.
 - (C) Submission of annual reports with locations and elevations for all project wells (actual locations of built wells and proposed locations for proposed locations) and locations and elevations for all non-project wells that have been used for collecting water levels or other data pertinent to the project (in a Department specified format).
 - (D) Notification in the annual report of any changes in well construction to the ASR limited license file.
 - (E) Associating all project well data with the Department Well Identification Number (Well ID Number), the Department Well Log ID, if available, and the project Well Name.
- 15) Well Tag Condition for Licensee Wells. The licensee shall ensure that their wells have been assigned a Department Well Identification Number (Well ID Number). A tag showing the Well ID Number shall be permanently attached to the well. If a well does not have a Well ID Number, the licensee shall apply for one from the Department and attach it to the well. The Well ID Number shall be used as a reference in any correspondence regarding the well, including any reports of water use, water level, or pump test data.
- 16) Protection for Existing Users. In the event of conflicts with existing appropriators, the licensee shall conduct all testing so as to mitigate the injurious effects. In addition, the licensee shall cooperate with the efforts of the Department to protect existing water rights and the water quality of existing users that rely upon the receiving aquifer and the injection source water.
- 17) Use of Recovered Water. The licensee shall use any recovered water for the use allowed in the diversion authorization. Specifically, the licensee shall use any recovered water for the purposes described in the appropriate diversion authorization.
- 18) Additional Conditions on an Informal Basis. The Department may suggest additional conditions to the licensee. Provided that those conditions are agreed to and undertaken by the licensee, the Department may forego formal changes to this license. This informal process does not extend to condition reductions. These additional conditions may be part of any license renewal or permit.
- 19) Publicity. The licensee shall maintain a public information program about the ASR project, which may include press releases, neighborhood meetings, brochures, or other activities. This program shall include information on potential project impacts and how to report possible impacts to the licensee. The licensee shall share such reports with the watermaster within five days of receipt.

- 20) Other Measures. The licensee shall take any additional measures, as appropriate, to address ASR-related issues such as landslide activation, seepage, streamflow increases, interference with nearby wells, aquifer storage limitations, and water quality protection. The licensee shall resolve these issues prior to submittal of an ASR permit application.
- 21) Carryover Storage. At the end of testing under this limited license, the licensee shall provide an accounting to the Department of the residual stored water based on the methods of determination given in this license. The Department shall consider this residual for carryover to a permanent ASR permit based on information which discloses the aquifer's ability to retain stored water.

Dated at Salem, Oregon on July 8, 2016.



E., Timothy Wallin *for* Thomas M. Byler, Director

This order was produced by Jen Woody. If you have other questions about the Department or any of its programs please contact our Customer Service Group at 503-986-0801. Address all other correspondence to: Groundwater Section, Oregon Water Resources Department, 725 Summer St NE, Suite A, Salem OR 97301-1266, Fax: 503-986-0902.

Mailing List for FO

Scheduled Mailing Date:

Application:

ASR Limited License #011 - RENEWAL

Original mailed to Applicant:

City of Dallas
c/o Fred Braun
187 SE Court St.
Dallas, OR 97338

Copies Mailed
by: _____ (STAFF)
on: _____ (DATE)

Copies of FO sent to WRD:

1. Joel Plahn, Watermaster District 16
2. Mike McCord, Region Manager
3. File

Copies of FO sent to other interested persons (CWRE, Agent, Commenter, etc.):

1. Tom Pattee, Oregon Health Authority Drinking Water Services
2. Don Hanson, Oregon Department of Environmental Quality
3. Derek Holom, Golder Associates, Inc.