# BEFORE THE WATER RESOURCES DEPARTMENT OF THE STATE OF OREGON

In the Matter of Instream Lease Application	)	DETERMINATION and
IL-1594 and Preliminary and Final Award	)	FINAL ORDER ON PROPOSED
of Mitigation Credits for Mitigation Project	)	INSTREAM LEASE and MITIGATION
MP-219, Deschutes County	)	CREDIT PROJECT

## **Authority**

Oregon Revised Statute (ORS) 537.348 establishes the process in which a water right holder may submit a request to lease an existing water right for instream purposes. Oregon Administrative Rule (OAR) Chapter 690, Division 077 implements the statutes and provides the Department's procedures and criteria for evaluating instream lease applications.

OAR 690-521-0100 to 690-521-0600 establishes the process in which anyone may submit a ground water mitigation project to the Department for the purpose of establishing mitigation credits in the Deschutes Ground Water Study Area.

#### Lessor

Edward and Doris Elkins 63613 O.B. Riley Road Bend, Oregon 97703 thumper2@centurylink.net

#### Co-Lessor

Swalley Irrigation District (SID) 64672 Cook Avenue, Suite 1 Bend, Oregon 97703 kathy@swalley.com

## Lessee

Deschutes River Conservancy Mitigation Bank (DRCMB) 700 NW Hill Street, Suite 1
Bend, Oregon 97703
gen@deschutesriver.org

# **Findings of Fact**

- 1. On March 15, 2017, Edward and Doris Elkins, SID and DRCMB filed an application to lease a portion of Certificate 74145 for instream use. The Department assigned the application number IL-1594.
- 2. Certificate 74145 describes the authorized place of use by township, range, section, quarter quarter, and tax lots. The tax lots on which a portion of the right to be leased have changed since Certificate 74145 was issued. Some tax lot configurations no longer match those shown on the map of the water right. The portion of the water right to be leased is described in Finding of Fact #3 and is consistent with the water right of record in so far as possible.

This is a final order in other than contested case. This order is subject to judicial review under ORS 183.484. Any petition for judicial review must be filed within the 60 day time period specified by ORS 183.484(2). Pursuant to ORS 536.075 and OAR 137-004-0080 you may either petition for judicial review or petition the Director for reconsideration of this order. A petition for reconsideration may be granted or denied by the Director, and if no action is taken within 60 days following the date the petition was filed, the petition shall be deemed denied.

# 3. The portion of the right to be leased is as follows:

**Certificate:** 

74145 in the name of Swalley Irrigation District (perfected under the

Deschutes River Decree)

Priority Date: September 1, 1899

Use:

Irrigation of 113.45 acres

Season of Use: April 1 to November 1, further limited as follows:

April 1 to May 1 and Oct. 1 to Nov. 1 described herein as Season 1 May 1 to May 15 and Sept. 15 to Oct. 1 described herein as Season 2

May 15 to Sept. 15 described herein as Season 3

Quantity:

Rate:

Season 1 (limited to 1/83<sup>rd</sup> Cubic Foot per Second (CFS)/acre) Season 2 (limited to 1/62<sup>nd</sup> CFS/acre)

Season 3 (limited to 1/33.45 CFS/acre)

Duty:

limited to 9.58 acre-feet per acre

The quantities listed reflect allowance of a 43% transmission loss as determined by decree of the Circuit Court of Deschutes County, dated

March 24, 1933

**Source:** 

Deschutes River, tributary to the Columbia River

# **Authorized Point of Diversion (POD):**

Twp	Rng	Mer	Sec	Q-Q	Measured Distances
17S	12E	W.M.	29	SE NE	SWALLEY MAIN CANAL DIVERSION #3 – 985 FEET NORTH AND 617 FEET WEST FROM THE EAST 1/4 CORNER OF SECTION 29
15 S	12 E	WM	14	NW SE	ADDITIONAL DISTRICT DIVERSION #15 – 2170 FEET NORTH AND 1350 FEET WEST FROM SE CORNER OF SECTION 14

## **Authorized Place of Use:**

Twp	Rng	Mer	Sec	Q-Q	Tax Lot	Acres
17 S	12 E	WM	7	NE SW	503	0.5
17 S	12 E	WM	7	NW SE	500	3.3
17 S	12 E	WM	7	SE SW	601	26.5
17 S	12 E	WM	7	SW SE	601	7.8
17 S	12 E	WM	7	SW SE	602	9.55
17 S	12 E	WM	18	NW NE	105	3.2
17 S	12 E	WM	18	SE NE	110	6.6
17 S	12 E	WM	18	SW NE	105	10.57
17 S	12 E	WM	18	NE NW	105	3.5
17 S	12 E	WM	18	SE NW	105	2.4
17 S	12 E	WM	18	NE SW	105	1.2
17 S	12 E	WM	18	NE SE	110	12.99
17 S	12 E	WM	18	NE SE	105	1.98
17 S	12 E	WM	18	NW SE	105	23.36
Total					113.45	

4. Certificate 74145 is a deficient water right. Since Certificate 74145 was issued, the amount of water that may be diverted under this certificate has been affected (reduced) by allocation of conserved water projects, instream transfers, and other transfer actions. If water were diverted simultaneously to all authorized lands and uses described in the right at the maximum rates and duty allowed (described in Finding of Fact #3), the total rate and duty for the water right would be exceeded. In the event water were diverted simultaneously to all authorized lands and uses described in the right at the maximum rates and duty allowed at the PODs (described in Finding of Fact #3), the portion of the right involved in this instream lease would be limited as described in the table below. These rates and duty are also the quantities by which the diversion at POD #3 under Certificate 74145 shall be reduced over the full irrigation season, if this instream lease is approved.

 Season 1
 Season 2
 Season 3
 Duty

 0.867 CFS
 1.159 CFS
 2.189 CFS
 750.28 AF

- 5. The lease application includes the information required under OAR 690-077-0076(3). The Department provided notice of the lease application pursuant to OAR 690-077-0077(1). No comments were received.
- 6. The instream use as modified from the application is as follows: Deschutes River, tributary to the Columbia River

Instream Reach: From the Swalley Main Canal POD #3 (as described in Finding of Fact #3) to Lake Billy Chinook

Certificate	Priority Date	Instream Rate (cfs)	Instream Volume (af)	Period Protected Instream
74145	9/1/1899	Season 1: 0.779 Season 2: 1.043 Season 3: 1.933	618.63	April 1 – Oct. 25

7. Other conditions to prevent injury and enlargement are:

The amount of water to be leased instream under Certificate 74145 does not include a 43% transmission loss associated with this right when used for its originally authorized purpose. The transmission loss may not be leased and protected instream.

- 8. The amount and timing of the proposed instream flow is allowable within the limits and use of the original water right.
- 9. The protection of flows within the proposed reach is appropriate, considering:
  - a. The instream water use begins at the recorded point of diversion;
  - b. The location of confluences with other streams downstream of the point of diversion.
  - c. There are no known areas of natural loss of streamflow to the river bed downstream from the point of diversion; and
  - d. Any return flows resulting from the exercise of the existing water right would re-enter the river downstream of the reach of the instream water right.

- 10. The total monthly quantities of water to be protected under the existing and proposed instream rights in the reach will provide for a beneficial purpose.
- 11. The total monthly quantities of water to be protected instream under existing and proposed instream rights in the reach do not exceed the estimated average natural flow.
- 12. If approved, this instream lease is not reasonably expected to significantly affect land use as prescribed by ORS 197.180, OAR Chapter 660, Divisions 30 and 31, and OAR Chapter 690, Division 5.
- 13. Based upon review of the application, information provided by the Department's Watermaster, and other available information, the Department finds that the lease will not result in injury or enlargement. The order approving this instream lease may be modified or revoked under OAR 690-077-0077 if the Department later finds that the lease is causing injury to any existing water right or enlargement of the original right.
- 14. If a right which has been leased is later proposed to be leased again, transferred and/or reviewed under an allocation of conserved water, a new injury review shall be required. For example, instream transfers will be subject to a full and complete review to determine consistency with the requirements of OAR Chapter 690, Division 380 and Division 077. Approval of this lease does not establish a precedent for approval of any future transactions.
- 15. The Lessor and Lessee have requested that the lease terminate on October 31, 2017. The lease has been submitted prior to the first day of the irrigation season. The lease may commence on the date this final order is signed.
- 16. The Lessors and Lessee have requested that there not be an option to terminate the lease.

# Preliminary Award of Deschutes Basin Mitigation Credits

- 17. The Lessee, a mitigation bank chartered by the Water Resources Commission, has requested that the portion of the right to be protected instream be used to generate mitigation credits.
- 18. The Department assigned this mitigation credit project number MP-219.
- 19. The Department provided notice of the mitigation credit project pursuant to OAR 690-521-0300 (6). The Department also provided notice of the mitigation credit project to the Oregon Department of Fish and Wildlife, Oregon Department of Environmental Quality, Oregon Parks and Recreation Department, Oregon Department of State Lands, the Oregon Department of Agriculture, and the Department's Watermaster pursuant to OAR 690-521-0300 (7) and OAR 690-505-0630 (2). No comments were received.
- 20. The Department finds that 204.2 mitigation credits may be awarded to this mitigation credit project and assigned to the DRC Mitigation Bank. The mitigation credits may be used to mitigate for ground water permit applications and existing conditioned ground water permits and certificates, providing mitigation pursuant to the Deschutes Ground Water Mitigation Rules, OAR Chapter 690, Division 505, within the Middle Deschutes and General Zones of Impact.

- 21. The mitigation credits expire on December 31, 2017.
- 22. The use and maintenance of the mitigation credits is subject to the terms and conditions of the DRC Mitigation Bank Charter.
- 23. The Department shall award final mitigation credits upon completion of the approved project by the applicant and verification by the Department that the project is complete. The issuance of the Final Order approving the proposed instream lease shall result in completion of the project and verification that the project is complete.
- 24. No precedent is set by this Final Order as to the amount of mitigation credits that may be generated by a subsequent mitigation credit project.

## **Conclusions of Law**

The Department concludes that the lease will not result in injury or enlargement, OAR 690-077-0077. The lease conforms to the applicable provisions of OAR 690-077-0015.

This mitigation project results in mitigation credits pursuant to ORS 537.746 and OAR 690-521-0300 and 690-521-0400.

# Now, therefore it is ORDERED:

- 1. The Lease as described herein is APPROVED.
- 2. During each year of the term of the lease, the former place of use will no longer receive water as part of these rights, any supplemental rights, or any other layered irrigation water rights, including ground water registrations and permits.
- 3. The term of the lease will commence upon approval of the instream lease and terminate on October 31, 2017. The lease may not be terminated by any party to the lease prior to the specified termination date.
- 4. **Final Award of Deschutes Basin Mitigation Credits:** Issuance of this Final Order results in completion of the project and verification by the Department that the project is complete. The Department concludes that the mitigation credit project is awarded mitigation credits, as described above, pursuant to OAR 690-521-0400 and ORS 537.746. Mitigation Credits, in the amount of 204.2 credits, as described herein, are awarded to this mitigation project and assigned to the DRC Mitigation Bank. Mitigation Credits may be used to satisfy a mitigation obligation of a ground water permit applicant and/or ground water permit/certificate holder in the Middle Deschutes and General Zones of Impact.
- 5. Mitigation credits are valid until used (or until they expire or are terminated) to satisfy a mitigation obligation of a ground water permit applicant and/or ground water permit/certificate holder within the Deschutes Ground Water Study Area pursuant to the Deschutes Ground Water Mitigation Rules. Mitigation credits are used when a person submits to the Department documentary evidence that valid credits have been obtained and assigned to satisfy a mitigation obligation.

- 6. The mitigation credits shall expire on December 31, 2017.
- 7. The use and maintenance of the mitigation credits shall be subject to the terms and conditions of the DRC Mitigation Bank Charter.

Dated at Salem, Oregon this \_\_\_\_\_ day of April, 2017.

Dwight French, Water Right Services Division Administrator, for Thomas M. Byler, Director, Oregon Water Resources Department

Mailing date: \_\_\_\_\_APR 2 5 2017

This document was prepared by Sarah Henderson and if you have any questions, please call 503-986-0890.