

Water Resources Department

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January 29, 2013

**Applicant** 

GRAND RONDE COMMUNITY WATER ASSOCIATION PO BOX 253 GRAND RONDE, OR 97347

SUBJECT: Water Right Transfer Application T-10247

Please find enclosed the Preliminary Determination indicating that, based on the information available, the Department intends to approve application T-10247. This document is an intermediate step in the approval process; water may not be used legally as proposed in the transfer application until a Final Order has been issued by the Department. Please read this entire letter carefully to determine your responsibility for additional action.

A public notice is being published in the Department's weekly publication and in the Sheridan Sun newspaper, simultaneously with issuance of the Preliminary Determination. The notice initiates a period in which any person may file either a protest opposing the decision proposed by the Department in the Preliminary Determination or a standing statement supporting the Department's decision. The protest period will end 30 days after the last date of newspaper publication.

If no protest is filed, the Department will issue a Final Order consistent with the Preliminary Determination. You should receive a copy of the Final Order about 30 days after the close of the protest period.

If a protest is filed, the application may be referred to a contested case proceeding. A contested case provides an opportunity for the proponents and opponents of the decision proposed in the Preliminary Determination to present information and arguments supporting their position in a quasi-judicial proceeding.

Please do not hesitate to contact me at if I may be of assistance.

Sincerely,

Flow Restoration Program Coordinator

Transfer and Conservation Section

cc:

T-10247

Mike L. McCord, District 16 Watermaster (via e-mail)

Jeanne and Corbey Boatwright, Boatwright Engineering (via e-mail)

Cheryl Kennedy, The Confederated Tribes of the Grand Ronde Community of Oregon

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# BEFORE THE WATER RESOURCES DEPARTMENT OF THE STATE OF OREGON

In the Matter of Instream Transfer	)	PRELIMINARY DETERMINATION
Application T-10247, Polk County	)	PROPOSING APPROVAL OF A
	)	CHANGE IN PLACE OF USE AND
	)	CHARACTER OF USE AND PARTIAL
	)	CANCELLATION OF A WATER
	)	RIGHT

## Authority

ORS 540.505 to 540.580 establishes the process in which a water right holder may submit a request to transfer the point of diversion, place of use, or character of use authorized under an existing water right. OAR Chapter 690, Division 380 implements the statutes and provides the Department's procedures and criteria for evaluating transfer applications. OAR Chapter 690, Division 077 provides additional criteria for evaluating transfers to instream water rights.

ORS 540.621 establishes the process for the owner of land to which a water right is appurtenant to certify under oath that the water right, or a portion thereof, has been abandoned and to voluntarily request that it be cancelled.

## **Applicant**

GRAND RONDE COMMUNITY WATER ASSOCIATION PO BOX 253 GRAND RONDE, OR 97347

#### Agent

JEANNE BOATWRIGHT BOATWRIGHT ENGINEERING, INC. 2613 12<sup>TH</sup> STREET SE SALEM, OR 97302

#### Findings of Fact

#### **Background**

- 1. On October 12, 2006, Grand Ronde Community Water Association filed an application to change the point of diversion, place of use and character of use under Certificate 15685 to quasi-municipal use as part of an exchange. The Department assigned the application number T-10247.
- 2. On June 25, 2008, the applicant submitted a request to amend the application, along with modified application materials, to change the place of use and character of use under Certificate 15685 to instream use.
- 3. The instream transfer application is intended to provide mitigation for surface water permit application S-87207.

Pursuant to OAR 690-380-4030, any person may file a protest or standing statement within 30 days after the last date of publication of notice of this preliminary determination.

- 4. On February 29, 2012, the Confederated Tribes of the Grand Ronde Community of Oregon submitted a notarized affidavit to cancel 1.2 acres of irrigation. The applicant had previously submitted a request on February 7, 2011 to remove these 1.2 acres from the transfer application. A revised application map was also received.
- 5. On October 30, 2012, Jeanne Boatwright (agent), on behalf of the applicant, submitted a request to amend the application to request that water be protected instream during the period June 1 through September 30.
- 6. The portion of the right to be transferred is as follows:

Certificate:

15685 in the name of MARJORIE REID (perfected under Permit S-11382)

Use:

**IRRIGATION of 27.6 ACRES** 

Priority Date: AUGUST 28, 1934

Rate:

0.34 CUBIC FOOT PER SECOND (CFS)

Limit:

The amount of water used for irrigation, together with the amount secured under any other right existing for the same lands, shall be limited to ONE-EIGHTIETH of one cubic foot per second, or its equivalent for each acre

irrigated.

Source:

COW CREEK, tributary to ROCK CREEK

#### **Authorized Point of Diversion:**

Twp	Rng	Mer	Sec	Q-Q	Measured Distances
6 S	8 W	WM	13	SW SW	NONE GIVEN

#### Authorized Place of Use:

Twp	Rng	Mer	Sec	Q-Q	Acres
6 S	8 W	WM	13	SE NW	20.8
6 S	8 W	WM	13	NE SW	6.8

7. The coordinates (measured distances) for the point of diversion are not described in Certificate 15685. However, information included in the transfer application more specifically describes the location of the point of diversion as follows:

Twp	Rng	Mer	Sec	Q-Q	Measured Distances
6 S	8 W	WM	13	SW SW	725 FEET NORTH AND 1240 FEET EAST FROM THE SW CORNER OF SECTION 13

- 8. Certificate 15685 does not specify the authorized irrigation season. However, the irrigation season established by the Yamhill River Decree is April 1 through September 30.
- 9. Certificate 15685 does not specify a duty limit per acre. However, the general duty for the area, as established in the Yamhill River Decree, is 2.5 acre-feet per acre.
- 10. A total of 69.0 acre-feet of water may be beneficially used annually under the existing right.
- 11. Application T-10247 proposes to change the character of use to instream use for conservation, maintenance and enhancement of aquatic and fish life, wildlife, fish and wildlife habitat and any other ecological values.

- 12. Application T-10247 proposes to change the place of use of the right to create an instream reach from the point of diversion, as described in Finding of Fact #7, to the mouth of Cow Creek.
- 13. The applicant proposes the quantities of water to be transferred instream to be protected follows, based on the original application:

Instream Period	Rate (cfs)	Volume (acre-feet)
March 1 to October 1	0.36	72.0

- 14. The applicant proposes that any instream water right established as a result of this instream transfer be additive to existing instream water rights for the same reach established pursuant to ORS 537.348 (instream transfer process) and ORS 537.470 (allocation of conserved water process). The applicant also proposes that any instream water right established as a result of this instream transfer replace a portion of any existing instream rights established pursuant to ORS 537.346 (minimum streamflow conversion) and ORS 537.341 (state agency instream application process), with an earlier priority date.
- 15. Notice of the proposed instream transfer was provided by the Department to Polk County and Confederated Tribes of the Grande Ronde Community of Oregon on November 23, 2009, following receipt of request to amend Transfer Application T-10978 to an instream transfer.
- 16. Notice of the application for transfer was originally published in 2006. Notice of the application as an instream transfer was published on July 8, 2008, pursuant to OAR 690-380-4000. No comments were filed in response to the notice.
- 17. On April 18, 2012, the Department mailed a copy of the draft Preliminary Determination proposing to approve Transfer Application T-10247 to the applicant. The draft Preliminary Determination cover letter set forth a deadline of May 17, 2012, for the applicant to respond. In the cover letter, the Department requested a report of ownership prepared by a Title Company and recommended changing the beneficial use to be served by the proposed instream use. However, based upon discussions with the agent for the applicant and follow up with the Oregon Department of Fish and Wildlife, the Department has identified that water may be protected instream for the proposed beneficial instream use. The requested report of ownership was not received by the deadline identified in the cover letter.
- 18. On November 21, 2012, the Department mailed a revised draft Preliminary Determination proposing to approve Transfer T-10247 to the applicant. The cover letter for the revised draft Preliminary Determination set forth a deadline of December 20, 2012, for the applicant to respond, including submission of the report of ownership. The applicant requested that the Department proceed with the issuance of a Preliminary Determination and provided the necessary information to demonstrate that the applicant is authorized to pursue the transfer.

## Instream Transfer Review Criteria (OAR 690-77-0075 and 690-380-4010)

- 19. Evidence was submitted with the application indicating that water has been used within the last five years according to the terms and conditions of the right.
- 20. Information was submitted with the transfer application indicating that a pump, pipeline, and sprinkler system sufficient to use the full amount of water allowed under the existing right were present within the five-year period prior to submittal of Application T-10247.
- 21. The instream use requires modification. The application has been amended to reduce the number of acres of irrigation proposed for instream use and the application requests to protect water instream March 1 to October 1. The irrigation season for the area is April 1 through September 30. In addition, at the full rate and volume requested water may not be protected instream over the full irrigation season without injury and enlargement. The applicant has requested, as identified in Finding of Fact #5, that the instream period be modified to June 1 through September 30.
- 22. Based upon Finding of Fact #21, the instream use has been modified from the original request and the quantities to be transferred and protected instream are as follows:

Instream Rate	Instream Volume	Instream Period
0.29 CFS	69.0 AF	June 1 through September 30

- 23. The proposed change, as modified, would not result in enlargement of the right.
- 24. The proposed change, as modified, would not result in injury to other water rights.
- 25. The amount and timing of the proposed instream flow is allowable within the limits and use of the original water right.
- 26. The protection of flows within the proposed reach is appropriate, considering:
  - a. The instream water right begins at the recorded point of diversion;
  - b. The location of confluences with other streams downstream of the point of diversion;
  - c. There are no known areas of natural loss of streamflow to the river bed downstream from the point of diversion; and
  - d. Any return flows resulting from the exercise of the existing water right would re-enter the river downstream of the reach of the instream water right.
- 27. There do not appear to be any existing instream water rights for the same reach as that proposed for the new instream water right. Nor are there any instream water rights on Rock Creek. However, based upon comments from the Oregon Department of Fish and Wildlife, instream flows in Cow Creek will benefit winter Steelhead, listed under the Endangered Species Act, which rear in this stream system year-round.

- 28. By replacing a portion of any instream water right established pursuant to 537.346 (minimum streamflow conversion) and ORS 537.341 (state agency instream application process), the instream right established by this transfer will provide protection for streamflows identified as necessary for pollution abatement under an earlier priority date.
- 29. By adding to any instream water rights for the same location established pursuant to ORS 537.348 (instream transfer process) and ORS 537.470 (allocation of conserved water process), the instream right established by this transfer will provide protection for additional streamflows necessary for pollution abatement.
- 30. The total monthly quantities of water to be protected under the existing and proposed instream rights in the reach will provide for a beneficial purpose and do not exceed the estimated average natural flow.

## Partial Cancellation of a Water Right

- 31. On February 29, 2012, an affidavit certifying that a portion of a water right has been abandoned and requesting cancellation of the right was received from the applicant.
- 32. ORS 540.621 establishes the process for the owner of land to which a water right is appurtenant to certify under oath that the water right, or portion thereof, has been abandoned and to voluntarily request that it be cancelled.
- 33. The portion of the right to be cancelled is described as follows:

Certificate:

15685 in the name of MARJORIE REID (perfected under Permit S-11382)

Use:

IRRIGATION of 1.2 ACRES

Priority Date: AUGUST 28, 1934

Rate:

0.02 CUBIC FOOT PER SECOND (CFS)

Limit:

The amount of water used for irrigation, together with the amount secured under any other right existing for the same lands, shall be limited to ONE-EIGHTIETH of one cubic foot per second, or its equivalent for each acre

irrigated.

Source:

COW CREEK, tributary to ROCK CREEK

#### **Authorized Point of Diversion:**

Twp	Rng	Mer	Sec	Q-Q	Measured Distances
6 S	8 W	WM	13	SW SW	NONE GIVEN

### Authorized Place of Use:

Twp	Rng	Mer	Sec	Q-Q	Acres
6 S	8 W	WM	13	NE SW	1.2

#### **Determination and Proposed Action**

The changes in character of use and place of use to instream use proposed in Transfer Application T-10247 appear to be consistent with the requirements of ORS 540.505 to 540.580, ORS 537.348, OAR 690-380-5000, and OAR 690-077-0075 and the abandoned right should be

cancelled. If protests are not filed pursuant to OAR 690-380-4030, the application will be approved and the abandoned right will be cancelled.

If Transfer Application T-10247 is approved, the final order will include the following:

- 1. The changes in character of use and place of use to instream use proposed in Transfer Application T-10247 are approved. The portion of the right that has been abandoned is cancelled.
- 2. Water right certificate 15685 is cancelled. A new certificate confirming the instream water right shall be issued.
- 3. The instream water right shall provide for the protection of streamflows from point of diversion, as described in Finding of Fact #7, to the mouth of Cow Creek.
- 4. The quantities of water to be protected under the instream water right are:

Instream Rate	Instream Volume	Instream Period
0.29 CFS	69.0 AF	June 1 through September 30

- 5. Water rights upstream of the original point of diversion shall not be subject to regulation for flows in excess of the quantities to which this instream water right is entitled at the original point of diversion.
- 6. Within the specified stream reach, the amount of water to which this right is entitled shall not exceed the quantity of water legally available at the original point of diversion.
- 7. The instream right established by this transfer shall replace a portion of instream water rights established pursuant to ORS 537.341 or 537.346 and be in addition to instream water rights established pursuant to ORS 537.348 or 537.470 unless otherwise specified by an order approving a new instream water right under these statutes.
- 8. The right to the use of the water is restricted to beneficial use at the place of use described, and is subject to all other conditions and limitations contained in Certificate 15685 and any related decree.

9. The former place of use of the transferred water shall no longer receive water as part of this right.

Dated at Salem, Oregon this 28 day of January, 2013.

Dwight French, Water Right Services Administrator, for

PHILLIP C. WARD, DIRECTOR

Protests should be addressed to the attention of Transfer and Conservation Section, Water Resources Department, 725 Summer Street NE, Suite A, Salem, OR 97301-1266.

This Preliminary Determination was prepared by Laura Wilke. If you have questions about the information in this document, you may reach me at 503-986-0884 or <u>Laura K. Wilke@wrd.state.or.us</u>.