

**BEFORE THE WATER RESOURCES DEPARTMENT
OF THE
STATE OF OREGON**

In the Matter of Transfer Application)	PRELIMINARY DETERMINATION
T-14010, Douglas County)	PROPOSING APPROVAL OF A CHANGE IN
)	CHARACTER OF USE

Authority

Oregon Revised Statutes (ORS) 540.505 to 540.580 establish the process in which a water right holder may submit a request to transfer the point of diversion, place of use, or character of use authorized under an existing water right. Oregon Administrative Rules (OAR) Chapter 690, Division 380 implement the statutes and provides the Department's procedures and criteria for evaluating transfer applications.

Applicant

DOUGLAS COUNTY NATURAL RESOURCES
1036 SE DOUGLAS AVE RM 306
ROSEBURG, OR 97470

Findings of Fact

1. On May 23, 2022, DOUGLAS COUNTY NATURAL RESOURCES, filed an application to change the character of use under Certificate 91395. The Department assigned the application number T-14010.
2. Notice of the application for transfer was published on June 7, 2022, pursuant to OAR 690-380-4000. No comments were filed in response to the notice.
3. On November 1, 2024, the Department notified the applicant's agent via phone call of inconsistencies between the map and Table 2 of the application.
4. On November 5, 2024, the agent for the applicant submitted a revised application map, satisfying the inconsistencies.
5. On December 19, 2024, the Department sent a copy of the draft Preliminary Determination proposing to approve Transfer Application T-14010 to the applicant. The draft Preliminary Determination cover letter set forth a deadline of January 18, 2025, for the applicant to respond. The applicant requested that the Department proceed with issuance of a Preliminary Determination and provided the necessary information to demonstrate that the applicant is authorized to pursue the transfer.

Pursuant to OAR 690-380-4030, any person may file a protest or standing statement within 30 days after the last date of publication of the newspaper notice or the Department's weekly notice as prescribed by OAR 690-380-4020, whichever is later, of this preliminary determination.

6. On December 23, 2024, the applicant's agent submitted an amended application page, adding the signee to the applicant information page.

7. The portion of the right to be transferred is as follows:

Certificate: 91395 in the name of DOUGLAS COUNTY WATER RESOURCES SURVEY
(perfected under Permit R-9964)

Use: RECREATION

Priority Date: MAY 6, 1981 for 14780.0 ACRE FEET (AF), and FEBRUARY 23, 1982 for 1824.7 AF

Rate: 16,424 ACRE-FEET

Limit/Duty: The amount of water entitled to be stored under this right shall not exceed 16,424 AF FOR RECREATION.

Source: COW CREEK, a tributary of SOUTH UMPQUA RIVER

The dam is located as follows:

Twp	Rng	Mer	Sec	Q-Q
31 S	4 W	WM	28	SW NE
31 S	4 W	WM	28	NW SE

The area inundated by the reservoir is located within:

RECREATION				
Twp	Rng	Mer	Sec	Q-Q
31 S	4 W	WM	27	SW NE
31 S	4 W	WM	27	NW NW
31 S	4 W	WM	27	SW NW
31 S	4 W	WM	27	SE NW
31 S	4 W	WM	27	NE SW
31 S	4 W	WM	27	NW SW
31 S	4 W	WM	27	SW SW
31 S	4 W	WM	27	SE SW
31 S	4 W	WM	27	NW SE
31 S	4 W	WM	27	SW SE
31 S	4 W	WM	28	NE NE
31 S	4 W	WM	28	SW NE
31 S	4 W	WM	28	SE NE
31 S	4 W	WM	28	NE SE
31 S	4 W	WM	28	NW SE
31 S	4 W	WM	28	SW SE
31 S	4 W	WM	28	SE SE
31 S	4 W	WM	34	NE NE
31 S	4 W	WM	34	NW NE
31 S	4 W	WM	34	SW NE
31 S	4 W	WM	34	SE NE
31 S	4 W	WM	34	NE NW
31 S	4 W	WM	34	NW NW
31 S	4 W	WM	34	SW NW
31 S	4 W	WM	34	SE NW
31 S	4 W	WM	34	NE SE

RECREATION				
Twp	Rng	Mer	Sec	Q-Q
31 S	4 W	WM	34	SE SE
31 S	4 W	WM	35	SW NW
31 S	4 W	WM	35	NW SW
31 S	4 W	WM	35	SW SW
32 S	4 W	WM	2	SW NE
32 S	4 W	WM	2	SE NE
32 S	4 W	WM	2	NW NW
32 S	4 W	WM	2	SW NW
32 S	4 W	WM	2	SE NW
32 S	4 W	WM	3	NE NE

8. Transfer Application T-14010 proposes to change the character of use to MULTIPURPOSE.

Transfer Review Criteria [OAR 690-380-0100(14), 690-380-4010(2) and 690-380-2300]

9. Water has been used within the last five years according to the terms and conditions of the right. There is no information in the record that would demonstrate that the right is subject to forfeiture under ORS 540.610.
10. A water delivery system sufficient to use the full amount of water allowed under the existing right was present within the five-year period prior to submittal of Transfer Application T-14010.
11. The water right is subject to transfer as defined in ORS 540.505(4) and OAR 690-380-0100(14).
12. The proposed change, as conditioned, would not result in enlargement of the right.
13. The proposed change, as conditioned, would not result in injury to other existing water rights.
14. All other application requirements are met.

Determination and Proposed Action

The change in character of use proposed in Transfer Application T-14010 appears to be consistent with the requirements of ORS 540.505 to 540.580 and OAR 690-380-5000. If protests are not filed pursuant to OAR 690-380-4030, the transfer application will be approved.

If Transfer Application T-14010 is approved, the final order will include the following:

1. *The change in character of use proposed in Transfer Application T-14010 is approved.*
2. *The right to the use of the water is restricted to beneficial use at the place of use described and is subject to all other conditions and limitations contained in Certificate 91395 and any related decree.*

3. *Water right Certificate 91395 is cancelled. A new certificate will be issued describing that portion of the right not affected by this transfer.*
4. *Water use measurement conditions:*
 - a. *Before water use may begin under this order, the water user shall install staff gages, or, with prior approval of the Director, other suitable measuring devices, that measure the entire range and stage between empty and full in each reservoir. Staff gages shall be United States Geological Survey style.*
 - b. *Before water use may begin under this order, if the reservoir is located in channel, weirs or other suitable measuring devices must be installed upstream and downstream of the reservoir, and, an adjustable outlet valve must be installed. The water user shall maintain such devices in good working order. A written waiver may be obtained, if in the judgment of the Director, the installation of weirs or other suitable measuring devices, or the adjustable outlet valve, will provide no public benefit.*
 - c. *The water user shall allow the Watermaster access to the devices; provided however, where any device is located within a private structure, the Watermaster shall request access upon reasonable notice.*
5. *Full beneficial use of the water shall be made, consistent with the terms of this order, on or before **October 1, 2026**. A Claim of Beneficial Use prepared by a Certified Water Right Examiner shall be submitted by the applicant to the Department within one year after the deadline for completion of the change and full beneficial use of the water.*
6. *After satisfactory proof of beneficial use is received, a new certificate confirming the right transferred will be issued.*

Dated in Salem, Oregon on **MAR 21 2025**



Lisa J. Jaramillo, Transfer and Conservation Section Manager, for
IVAN GALL, DIRECTOR
Oregon Water Resources Department

This Preliminary Determination was prepared by Dante Luongo. If you have questions about the information in this document, you may reach me at 971 304-5006 or Dante.J.Luongo@water.oregon.gov.

Protests

Under the provisions of ORS 540.520(6) & (7) and OAR 690-380-4030, within 30 days after the last date of publication of the newspaper notice or the Department's weekly notice as prescribed by OAR 690-380-4020, whichever is later, any person may file, jointly or severally, a protest expressing opposition of approval of the transfer application and disagreement with this Preliminary Determination or a standing statement in support of this Preliminary Determination. If this Preliminary Determination determines that a change in point of diversion or appropriation would result in injury, the applicant may file a notification of intent to pursue approval of the transfer under OAR 690-380-5030 to 690-380-5050. Protests and standing statements must be received by the Water Resources Department within 30 days after the last date of publication of the newspaper notice or the Department's weekly notice as prescribed by OAR 690-380-4020, whichever is later.

Protests must be in writing and received in hard copy form with the appropriate statutory protest filing fee; protests cannot be filed by electronic mail. [OAR 690-002-0025(3) and 690-380-0100(9)]. The protest must include the following:

- The person's name, address, and telephone number;
- All reasonably ascertainable issues and all reasonably available arguments supporting the person's position by the close of the protest period. Failure to raise a reasonably ascertainable issue in a protest or failure to provide sufficient specificity to afford the Department an opportunity to respond to the issue may preclude consideration of the issue during the hearing;
- If you are the applicant, a protest fee of \$480 required by ORS 536.050; and
- If you are not the applicant, a protest fee of \$950 required by ORS 536.050 and proof of service of the protest upon the applicant.

Requests for Standing

Under the provisions of OAR 690-380-4030(5), the Department shall provide to persons who have filed standing statements as defined under OAR 690-380-0100(11) notice of any differences between the Department's Preliminary Determination and the Final Order, notice of a hearing on the application under OAR 137-003-0535, and an opportunity to request limited party status or party status in the hearing.

Requests for standing must be received in the Water Resources Department no later than 30 days after the last date of publication of the newspaper notice or the Department's weekly notice as prescribed by OAR 690-380-4020, whichever is later. Requests for standing must be in writing, and must include the following:

- The requester's name, mailing address and telephone number;
- If the requester is representing a group, association or other organization, the name, address and telephone number of the represented group;
- A statement that the requester supports the preliminary determination as issued.

After the protest period has ended, the Director will either issue a Final Order or schedule a contested case hearing. The contested case hearing will be scheduled only if a protest has been filed under OAR 690-380-4030. In accordance with OAR 690-380-4200, notice and conduct of the hearing shall:

- Be under the applicable provisions of ORS 183.310 to 183.550, pertaining to contested cases, and the hearing shall be held in the area where the rights are located unless all parties stipulate otherwise; and
- If a protest has asserted that a water right to be transferred has been forfeited through non-use, include the notice and procedures described in OAR 690-017-0500 to 690-017-0900.

If after hearing the Department issues a proposed Final Order finding that a change in point of diversion or appropriation will result in injury, the applicant may file a notification of intent to pursue approval of the transfer under OAR 690-380-5030 to 690-380-5050 within 15 days of receipt of the proposed order. Notwithstanding 690-002-0175, if the applicant files a notification of intent to pursue approval of the transfer under 690-380-5030 to 690-380-5050, the deadline for filing exceptions to the proposed order shall be 30 days after the Department provides notice to the parties that the transfer does not meet the requirements of 690-380-5030 to 690-380-5050.

If you do not request a hearing within 30 days after the close of the protest period, or if you withdraw a request for a hearing, notify the Department or the administrative law judge that you will not appear, or fail to appear at a scheduled hearing, the Director may issue a final order by default. If the Director issues a Final Order by default, the Department designates the relevant portions of its files on this matter, including all materials that you have submitted relating to this matter, as the record for purpose of proving a *prima facie* case upon default.

You may be represented by an attorney at the hearing. Legal aid organizations may be able to assist a party with limited financial resources. Generally, partnerships, corporations, associations, governmental subdivisions, or public or private organizations are represented by an attorney. However, consistent with OAR 690-002-0020 and OAR 690-137-0555, an agency representative may represent partnerships, corporations, associations, governmental subdivisions or public, or private organizations if the Department determines that appearance of a person by an authorized representative will not hinder the orderly and timely development of the record in this case.

Notice Regarding Servicemembers: Active duty servicemembers have a right to stay proceedings under the federal Servicemembers Civil Relief Act. For more information contact the Oregon State Bar at 1-800-452-8260, the Oregon Military Department at 971-355-4420, or the nearest United States Armed Forces Legal Assistance Office through <http://legalassistance.law.af.mil>. The Oregon Military Department does not have a toll free number.

If you have questions about how to file a protest or if you have previously filed a protest and you want to know the status, please contact Will Davidson 503-507-2749.

If you have questions about the Department or any of its programs, please contact our Water Resources Customer Service Group at 503-986-0900.

Address any correspondence to: Oregon Water Resources Department, Transfer and Conservation Section, 725 Summer Street NE, Suite A, Salem OR 97301-1266.



Oregon

Tina Kotek, Governor

Water Resources Department

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725 Summer St NE, Suite A
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www.oregon.gov/owrd

March 21, 2025

VIA CERTIFIED MAIL AND E-MAIL

DOUGLAS COUNTY NATURAL RESOURCES
C/O Scott Adams
1036 SE DOUGLAS AVE RM 306
ROSEBURG, OR 97470

SUBJECT: Water Right Transfer Application T-14010

Please find enclosed the Preliminary Determination indicating that, based on the information available, the Department intends to approve application T-14010. This document is an intermediate step in the approval process; water may not be used legally as proposed in the transfer application until a Final Order has been issued by the Department. Please read this entire letter carefully to determine your responsibility for additional action.

A public notice is being published in the Department's weekly publication and in the Roseburg News Review newspaper, simultaneously with issuance of the Preliminary Determination. The notice initiates a period in which any person may file either a protest opposing the decision proposed by the Department in the Preliminary Determination or a standing statement supporting the Department's decision. The protest period will end 30 days after the last date of newspaper publication.

If no protest is filed, the Department will issue a Final Order consistent with the Preliminary Determination. You should receive a copy of the Final Order about 30 days after the close of the protest period.

If a protest is filed, the application may be referred to a contested case proceeding. A contested case provides an opportunity for the proponents and opponents of the decision proposed in the Preliminary Determination to present information and arguments supporting their position in a quasi-judicial proceeding.

Please don't hesitate to contact me at 971 304-5006 or Dante.J.Luongo@water.oregon.gov, if I may be of assistance.

Sincerely,



Dante Luongo
Transfer Specialist
Transfer and Conservation Section

cc: Transfer Application file T-14010
Susan M. Douthit, District 15 Watermaster (*via e-mail*)
Nathan R. Reed, Agent for the applicant (*via e-mail*)