		Application No.	88992		FEES PAID		
Name		Certificate No.			2-18-2022	Amount # 950.00	Receipt No. 137498
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0231 HYDRO LICENSE FEE (FW/WRD) HYDRO APPLICATION TREASURY RECEIVED OVER THE COUNTER FUND \_\_\_ OBJ. CODE

RECEIPT: 137498

DESCRIPTION

DATED: 2.18.2022 BY:

Distribution - White Copy - Customer, Yellow Copy - Fiscal, Blue Copy - File, Buff Copy - Fiscal

Mailing List for IS PFO Scheduled Mailing Date:

Application: IS-88992

# Applicant:

Oregon Department of Fish & Wildlife 4034 Fairview Industrial Drive SE Salem, OR 97302

## **OWRD** copies:

WRD - Watermaster: Susan Douthit, District 15 - Electronic

WRD - Regional Manager: Jake Johnstone - Electronic

WRD - Data Center - Electronic

WRD - Water Availability - Electronic

WRD - File - Paper

## Other persons to receive copies:

ODFW: Anne Hayden-Lesmeister - Send certified mail

Caseworker: Craig Kohanek

Copie	s Mailed
by:	6
	(STAFF)
on: 114/20	
(DATE)	

# Oregon Water Resources Department Water Right Services Division

Water Right Application IS-88992 in the	)	PROPOSED FINAL ORDER
name of Oregon Department of Fish and	)	
Wildlife	)	

**Summary:** The Department proposes to issue an order approving Application IS-88992 and issue a certificate consistent with the attached draft certificate.

#### Authority

The application is being processed in accordance with Oregon Revised Statute (ORS) 537.140 to 537.250 and 537.332 through 537.360, and Oregon Administrative Rule (OAR) Chapter 690, Division 77 and Umpqua Basin Program Division 516. These statutes and rules can be viewed on the Oregon Water Resources website:

https://www.oregon.gov/OWRD/programs/policylawandrules/Pages/default.aspx

The Department's main page is: <a href="http://www.oregon.gov/OWRD">http://www.oregon.gov/OWRD</a>

The Department shall presume that a proposed use will not impair or be detrimental to the public interest if:

- (a) The proposed use is allowed in the applicable basin program established pursuant to ORS 536.300 and 536.340 or given a preference under ORS 536.310(12);
- (b) Water is available; OAR 690-077-0015(4)
- (c) The proposed use will not injure other water rights; and
- (d) The proposed use complies with the rules of the Commission. OAR 690-077-0033(1)

All four criteria must be met for a proposed use to be presumed to not impair or be detrimental to the public interest. When the criteria are met and the presumption is established, or if the proposed use can be modified or conditioned to meet the presumption criteria, the Department must further evaluate the proposed use, any comments received, information available in its files or received from other interested agencies and any other available information to determine whether the presumption is overcome. OAR 690-077-0037(3).

If the Department determines that the presumption is established and not overcome the Department shall issue a proposed final order recommending issuance of the certificate subject to any appropriate modifications or conditions.

#### **FINDINGS OF FACT**

### **Application History**

1. On December 7, 2020, Oregon Department of Fish & Wildlife filed a complete application for the following water use:

Source:

YELLOW CREEK, TRIBUTARY TO UMPQUA RIVER

Use of Water:

PUBLIC USE, SPECIFICALLY FISH LIFE AND WILDLIFE

County:

**DOUGLAS COUNTY** 

Location:

YELLOW CREEK, TRIBUTARY TO UMPQUA RIVER, BEGINNING AT RIVER MILE 3.5
(SWINE SE TAIS REW WM) IN DOUGLAS COUNTY (43 513241 122 424206) AND

(SWNE, S5, T24S, R6W, WM) IN DOUGLAS COUNTY (43.513241, -123.434306) AND CONTINUING DOWNSTREAM TO THE MOUTH RIVER MILE 0.0 (NENE, S14, T24S, R7W, WM)IN DOUGLAS COUNTY in Douglas County (43.490542, -123.487477).

Rate:

SHOWN BELOW IN CUBIC FEET PER SECOND (CFS) REQUESTED BY MONTH:

#### Fish Life and Fish Habitat:

Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
16.3	14.9	13.3	9.3	5	5	1.1	1.1	1	1.2	9.9	15

- 2. On January 14, 2021, the Department mailed the applicant notice of its initial review, determining that "some percentage of the water applied for has been determined allocable for the purposes identified in this application." The applicant did not notify the Department to stop processing the application within 14 days of that date.
- 3. On January 19, 2021, the Department gave public notice of the initial review in its weekly notice. The public notice included a request for comments, and information for interested persons about obtaining future notices and a copy of the Proposed Final Order.
- 4. Numerous written comments favoring and opposing the application were received during the 30-day comment period.

## Presumption Criteria (a) Consistency with Basin Program

5. "Fish life and Wildlife use's" are classified as allowed under the Umpqua Basin Program OAR (690-516-0005(1)) and OAR 690-077-0015(11). ORS 537.343(1); OAR 690-077-0039(2).

#### Presumption Criteria (b) Water Availability

6. An assessment of surface water availability was completed, and a copy of this assessment is in the file. The amount of out-of-stream appropriations is not a factor in determining the amount of an instream water right. OAR 690-077-0015(3). OAR 690-077-0015(4). The table below compares the requested flows in the application for Yellow Creek on a monthly basis (in CFS) to the estimated average natural flow (EANF). The last row is the allowable amount and the amount in the proposed certificate. ORS 537.343(1)(b); OAR 690-077-0039(2)(c). The amount allocated for this application shall not exceed the estimated average natural streamflow occurring from the drainage system. ORS 537.343(1)(b); OAR 690-077-0039(2)(c).

#### Fish Life and Fish Habitat:

Jan	Feb	Mar	Apr	May	Jun	Jul	· Aug	Sep	Oct	Nov	Dec
16.3	14.9	13.3	9.3	5	5	1.1	1.1	1	1.2	9.9	15

#### Estimated Average Natural Flow:

Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
53.7	60.9	49.8	33.4	14	6.18	2.64	1.36	1.47	2.62	14.8	- 56.2

#### Allowable Instream Use:

Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
16.3	14.9	13.3	9.3	5	5	1.1	1.1	1	1.2	9.9	15

#### Presumption Criteria (c) Injury Determination

7. The proposed use is junior in priority and by operation of the prior appropriation doctrine will not injure other water rights. ORS 537.343(1); OAR 690-077-0039(2)(d)

#### Presumption Criteria (d) Whether the use complies with rules of the Commission

- 8. The Department placed the application on the Department's Public Notice for a 30-day comment period. Consistent with OAR 690-077-0031, copies of the notice were sent to the planning departments of affected local governments with a request that a copy of said notice be posted in a conspicuous location in the county courthouse. No land use information was received by the Department during the initial review 30-day public comment period. Pursuant to OAR 690-077-0031(5) the Department may presume the proposed instream water right is compatible with the comprehensive land use plans and land use regulations of affected local governments.
- 9. The proposed use complies with rules of the Water Resources Commission not otherwise described above.

# Whether the proposed use would impair or be detrimental to the public interest as provided in ORS 537.170

10. Based on an evaluation of the proposed use, information available in its files or received from other interested agencies and any other available information, the Department has determined that the proposed use will not impair or be detrimental to the public interest as provided in ORS 537.170. OAR 690-077-0039(2)(e)

# <u>Determination of Presumption that a proposed surface water use will not impair or be detrimental to the public interest</u>

11. Based on the review of the presumption criteria (a)-(d) above and Finding of Fact #11, the Department finds that a rebuttable presumption has been established. 537.343(1); OAR 690-077-0039(2)(g)

#### **CONCLUSIONS OF LAW**

The proposed use would not impair or be detrimental to the public interest.

When issuing certificates, ORS 537.343(1) authorizes the Department to include provisions or restrictions concerning the use, control and management of the water to be appropriated for the project. The attached draft permit is conditioned accordingly.

#### PROPOSED ORDER

The Department recommends approval of Application IS-88992 and issuance of a certificate consistent with the attached draft certificate.

DATED	JAN	04	2022	
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Alyssa Mucken

Water Rights Section Manager, for

Thomas M. Byler, Director

**Oregon Water Resources Department** 

#### **Protests**

IMPORTANT: Due to COVID-19, the Department's office is closed to walk-in services. The Department encourages the submission of protests by U.S. mail. Please consider mailing early to ensure the Department receives the protest by the deadline specified above.

Under the provisions of ORS 537.153(7), the Proposed Final Order may be protested. Protests must be received in the Water Resources Department no later than **February 18**, **2022**. Protests must be in writing, and must include the following:

- Your name, address, and telephone number;
- A description of your interest in the Proposed Final Order, and, if you claim to represent the
  public interest, a precise statement of the public interest represented;
- A detailed description of how the action proposed in the Proposed Final Order would impair or be detrimental to your interest;
- A detailed description of how the Proposed Final Order is in error or deficient, and how to correct the alleged error or deficiency;
- Any citation of legal authority to support your protest, if known;
- To affect the department's determination that the proposed use in this application will, or will not, impair or be detrimental to the public interest ORS 537.153(6) requires that a protest demonstrate by a preponderance of evidence any of the following: (a) One or more of the criteria for establishing the presumption are, or are not, satisfied; or (b) The specific aspect of the public welfare, safety and health under ORS 537.525 that would be impaired or detrimentally affected, and specifically how the identified aspect of the public welfare, safety and health under ORS 537.525 would be impaired or be adversely affected;
- If you are the applicant, the protest fee of \$480 required by ORS 536.050; and
- If you are not the applicant, the protest fee of \$950 required by ORS 536.050 and proof of service of the protest upon the applicant.
- If you are the applicant, a statement of whether or not you are requesting a contested case hearing.

#### **Requests for Standing**

Under the provisions of ORS 537.153(7) persons other than the applicant who support a Proposed Final Order can request standing for purposes of participating in any contested case proceeding on the Proposed Final Order or for judicial review of a Final Order.

Requests for standing must be received in the Water Resources Department no later than **February 18**, **2022**. Requests for standing must be in writing, and must include the following:

The requester's name, mailing address and telephone number;

- If the requester is representing a group, association or other organization, the name, address and telephone number of the represented group;
- A statement that the requester supports the Proposed Final Order as issued;
- A detailed statement of how the requester would be harmed if the Proposed Final Order is modified; and
- A standing fee of \$270. If a hearing is scheduled, an additional fee of \$680 must be submitted along with a petition for party status.

After the protest period has ended, the Director will either issue a Final Order or schedule a contested case hearing. The contested case hearing will be scheduled only if a protest has been submitted and either:

- upon review of the issues, the director finds that there are significant disputes related to the proposed use of water, or
- the applicant requests a contested case hearing within 30 days after the close of the protest period.

If you do not request a hearing within 30 days after the close of the protest period, or if you withdraw a request for a hearing, notify the Department or the administrative law judge that you will not appear or fail to appear at a scheduled hearing, the Director may issue a Final Order by default. If the Director issues a Final Order by default, the Department designates the relevant portions of its files on this matter, including all materials that you have submitted relating to this matter, as the record for purpose of proving a *prima facie* case upon default.

You may be represented by an attorney at the hearing. Legal aid organizations may be able to assist a party with limited financial resources. Generally, partnerships, corporations, associations, governmental subdivisions or public or private organizations are represented by an attorney. However, consistent with OAR 690-002-0020 and OAR 137-003-0555, an agency representative may represent a partnership, corporation, association, governmental subdivision or public or private organization if the Department determines that appearance of a person by an authorized representative will not hinder the orderly and timely development of the record in this case.

#### **Notice Regarding Servicemembers:**

Active duty servicemembers have a right to stay a proceeding under the federal Servicemembers Civil Relief Act. For more information contact the Oregon State Bar at 800-452-8260 the Oregon Military Department at 503-584-3571, or the nearest United State Armed Forces Legal Assistance Office through <a href="http://legalassistance.law.af.mil">http://legalassistance.law.af.mil</a>. The Oregon Military Department does not have a tollfree telephone number.

This document was prepared by R. Craig Kohanek. If you have any questions about any of the statements contained in this document, I can be reached at 503-979-3185.

If you have questions about how to file a protest or a request for standing, please refer to the respective sections in this Proposed Final Order entitled "Protests" and "Requests for Standing". If you have previously filed a protest and want to know its status, please contact Patricia McCarty at 503-979-9160.

If you have other questions about the Department or any of its programs, please contact our Customer Service Group at 503-986-0801. Address all other correspondence to: Water Rights Section, Oregon Water Resources Department, 725 Summer St NE Ste A, Salem OR 97301-1266, Fax: 503-986-0901.

#### STATE OF OREGON

#### **COUNTY OF DOUGLAS**

#### PROPOSED CERTIFICATE OF WATER RIGHT

## THIS CERTIFICATE ISSUED TO

OREGON WATER RESOURCES DEPARTMENT 725 SUMMER STREET NE, STE A SALEM, OR 97301

The specific limits for the use are listed below along with the conditions of use.

**APPLICATION FILE NUMBER: IS-88992** 

SOURCE OF WATER: YELLOW CREEK, TRIBUTARY TO UMPQUA RIVER

BENEFICIAL USE: FISH LIFE AND WILDLIFE USES

DATE OF PRIORITY: DECEMBER 7, 2020

To be maintained in: Yellow Creek, tributary to Umpqua River, beginning at river mile 3.5 (SWNE, S5, T24S, R6W, WM) in Douglas County (43.513241, -123.434306) and continuing downstream to the mouth river mile 0.0 (NENE, S14, T24S, R7W, WM) in Douglas County (43.490542, -123.487477).

The right is established under Oregon Revised Statute 537.341

The following conditions apply to the use of the water under this certificate:

1. The right is limited to not more than the amounts, in cubic feet per second, during the time periods listed below:

- 2. The water right holder shall measure and report the instream flow along the reach of the stream or river described in the certificate as may be required by the standards for instream water right reporting of the Water Resources Commission.
- 3. For purposes of water distribution, this instream right shall not have priority over human or livestock consumption.

- 4. The instream flow allocated pursuant to this water right is not in addition to other instream flows created by a prior water right or designated minimum perennial stream flow.
- 5. The flows are measured at the lower end of the stream reach to protect necessary flows throughout the reach.

Issued '		 
DRAFT		

Dwight French
Water Right Services Division Administrator, for
Thomas M. Byler, Director
Oregon Water Resources Department



Oregon Water Resources Department 725 Summer Street NE, Suite A Salem OR 97301-1266 503-986-0900 www.oregon.gov/owrd

# Application for Instream Water Right Certificate

RECEIVED

#### SECTION 1: ORGANIZATION INFORMATION AND SIGNATURE

NOV 3 0 2020

Organization Information				OWRD
NAME			PHONE	FAX
OREGON DEPT. OF FISH AND WILDLIFE			503-947-6000	503-947-6202
ADDRESS				CELL
4034 FAIRVIEW INDUSTRIAL DR. SE				
CITY	STATE	ZIP	E-MAIL *	
SALEM	OR	97302-1142		
Agent Information — The agent is authorized AGENT/BUSINESS NAME	ed to represe	ent the applicant i	n all matters relating	to this application.
ANNA PAKENHAM STEVENSON / OREGON I	EDT OF FI	SH AND	503-947-6084	503-947-6202
WILDLIFE	JEFT. OF TT	SILAND	303-747-0004	303-347-0202
ADDRESS				CELL
4034 FAIRVIEW INDUSTRIAL DR. SE				CEEE
CITY	STATE	ZIP	E-MAIL *	
SALEM	OR	97302-1142		ON@STATE.OR.US
* By providing an e-mail address, consent is give				
copies of the Final Order documents will also be	mailed.)			
1)/	3.84			
Chilake	Anna Pa	ikenham Stev rogram Mana	ager	11/30/2020
Applicant Signature	Anna Pa		ager	11/30/2020 Date
Applicant Signature	Anna Pa	Print Name and	ager Title	Date
Chilake	Anna Pa	rogram Mana	ager Title	2 82
Applicant Signature  Applicant Signature	Anna Pa Water P	Print Name and Print Name and	ager Title Title	Date
Applicant Signature	Anna Pa Water P	Print Name and Print Name and	ager Title Title	Date
Applicant Signature  Applicant Signature  SECTION 2: NOTIFICATION TO D	Anna Pa Water P	Print Name and Print Name and Print Name and FW, AND PAI	Title Title	Date
Applicant Signature  Applicant Signature	Anna Pa Water P	Print Name and Print Name and Print Name and FW, AND PAI	Title Title	Date
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Applicant Signature  Applicant Signature  SECTION 2: NOTIFICATION TO D  Please indicate the date you notified oth	Anna Pa Water P EQ, ODF er state ag	Print Name and Print Name and FW, AND PAL gencies of your s notified on:	Title Title RKS	Date

#### SECTION 3: NOTIFICATION TO AFFECTED LOCAL GOVERNMENTS

☑ Please provide copies of letters of your intent to file an instream water right application to each affected local government within whose jurisdiction the instream use is proposed. Affected local government means any city, county or metropolitan service district formed under ORS Chapter 268 or an association of local governments performing land-use planning functions under ORS 197.190.

#### **SECTION 4: SOURCE AND REACH**

Stream or lake name: Yellow Creek Tributary to: Umpqua River

If the source is a stream, indicate the reach delineated by river mile (the upstream point to the downstream point) of the proposed instream water right:

Yellow Creek, tributary to Umpqua River, beginning at river mile 3.5 (SWNE, S5, T24S, R6W, WM) in Douglas County (43.513241, -123.434306) and continuing downstream to the mouth river mile 0.0 (NENE, S14, T24S, R7W, WM) in Douglas County (43.490542, -123.487477).

If the source is stored water that is authorized under a water right permit, certificate, or decree, attach a copy of the document or list the document number (for decrees, list the volume and page, or decree name).

#### **SECTION 5: PUBLIC USES AND AMOUNTS**

ODFW Administrative Rule 635-400-0015(7) & (8) require ODFW to request flows that meet the following standard:

(7) An instream flow requirement shall be specified as a quantity of water or water surface elevation as determined by the methodologies in this section and dependent upon other habitat factors, fish or wildlife species plans, basin or subbasin plans, management objectives or other commission policies for the waterway.

If the source is stored water and you do not, or will not, own the reservoir(s), please enclose a copy of your written agreement with the owner of the reservoir to release flows identified in this application.

(8)(a) The instream flow requirement for any specified period shall be no less than the highest instream flow or water surface elevation required by any of the fish or wildlife species of management interest during that period;

OWRD Administrative Rule 690-077-0015(4) requires OWRD to limit the approved flow to meet the following standard:

(4) If natural streamflow or natural lake levels are the source for meeting instream water rights, the amount allowed during any identified time period for the water right shall not exceed the estimated average natural flow or level occurring from the drainage system, except where periodic flows that exceed the natural flow or level are significant for the applied public use. An example of such an exception would be high flow events that allow for fish passage or migration over obstacles.

The public uses to be served by the requested instream water right are: For the conservation, maintenance and enhancement of aquatic and fish life, wildlife, and fish and wildlife habitat.

The monthly (or half-monthly) flows in cubic feet-per-second (CFS) or acre-feet (AF) or by lake elevation (LE) necessary to support the public uses are:

ſ	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC	Unit
	51	51	51	51	30	20	5.5	2.4	2.5	5.9/-	51	51	⊠ CFS

If this is a <u>multi-agency request</u>, please indicate the monthly (or half-monthly) flows in cubic feet-per-second (cfs) or acre-feet (af) or by lake elevation (le) that are necessary to support the public uses for <u>each category</u> of public use.

USE	J	F	M	Α	M	J	$\mathbf{J}$	Α	S	О	Z	D	
													☐ CFS ☐ AF ☐ LE
													☐ CFS ☐ AF ☐ LE

#### SECTION 6: DATA, METHODS, AND COMPLIANCE

Please describe the technical data and methods used to determine the requested amounts.

The Oregon Method (Thompson 1972) was used in the Umpqua River Basin Investigation to develop flow recommendations. The Oregon Method is a habitat-based method that determines the degree of habitat at different streamflow rates and life stages. It requires repeated measurements at different flows. The criteria cover fish spawning, adult migration, and rearing habitat. The desired flow levels are determined by examining flow vs. habitat at different flow levels. Methods for assessing flow needs for spawning, rearing and passage were described by Thompson (1972) as follows:

- -Spawning and incubation flows were based on transect measurements with species-specific depth, velocity, and substrate criteria. Repeated measurements over a range of flows were used to develop a relationship of total spawning area vs. discharge.
- -Rearing flows were based on repeated measurements, over a range of flows, of the following parameters: adequate depth over key riffles, riffle-pool ratio (i.e. sufficient connectivity between pools), average riffle and pool depths and velocities, and availability of instream cover.
- -Passage flows were based on repeated depth measurements at transects across the shallowest riffles judged most likely to impede upstream migration of adult salmonids. Passage criteria were based on the percentage of adequate depth along the transects as a function of discharge.

Please explain how you have complied with the requirements contained in your Department's own administrative rules for instream water rights, including application of the required methods to determine the requested flows.

#### OAR 635-400-0015 Determination of Instream Flow Measurement Methodologies

ODFW followed all procedures laid out in the agency's rules - Determination of Instream Flow Measurement Methodologies. Specifically, the Basin Investigation Report (BIR) flows for this instream flow recommendation were based on 'The Oregon Method,' an approved method for determining an instream flow requirement. The BIR identifies fish and wildlife resources of the basin, their distribution, limiting factors, harvest, and water requirements. Stream flow recommendations of the BIR are

specifically designed to meet the seasonal biological requirements of the basin's fish. These BIR flow recommendations were evaluated against the range of naturally occurring streamflows and reviewed for fish periodicity by ODFW district fish biologists, yielding the recommendations in this instream water right application (see attached BIR: *Umpqua River Basin*).

# OAR 635-400-0020- Standards for Selection of Streams or Stream Reaches for Instream Water Right Applications

Consistent with our rules, ODFW used the following resources and standards to prioritize waterways for instream water right applications: 1) basin and subbasin plans, management objectives, statutes, administrative rules and Commission policies; 2) the presence of fish and wildlife species that are considered endangered, threatened, sensitive or otherwise important; 3) the need to conserve, maintain or enhance fish or wildlife habitats or functions, including but not limited to, passage, spawning, incubation, rearing, and wintering habitats that maintain or improve the species.

#### OAR 635-400-0025- Responsibilities to WRD

ODFW will coordinate with OWRD for instream water rights monitoring as necessary for priority reaches. Specifically, ODFW will coordinate with OWRD to develop monitoring plans for instream water rights, revise or create a Memorandum of Understanding between the ODFW and WRD to include issues related to instream water rights, such as measuring, monitoring and enforcement of instream water rights.

# OAR 635-400-0030- Internal Process for Instream Water Right Application

Instream Water Rights application initiation, consultation, review, processing, submittal, and record keeping was consistent with ODFW rules. Specifically, the application was initiated and processed by the proper ODFW staff, was presented to OWRD within the timelines stated in the internal rules, and ODFW shall also abide by the review requirements and make any required corrections requested by OWRD.

#### References:

Thompson, K.E., 1972. Determining stream flows for fish life. Pages 31-50 plus appendices *in* Proceedings of the Instream Flow Requirement Workshop, March 15-16, 1972, Portland, Oregon. Pacific Northwest River Basins Commission.

#### **SECTION 7: WITHIN A DISTRICT**

If the reach is located within an irrigation district or other water district, please provide their contact information.

Irrigation District Name	Address					
City	State	Zip				

#### **SECTION 8: REMARKS**

Use this space to clarify any information you have provided in the application.

Copies of letters to local governments and Basin Investigation Reports are not attached to each application individually; rather, they are provided separately (hard copy and electronically) for each administrative basin.

#### **SECTION 9: MAP**

☑ Please provide a basin map that identifies the reach of the stream or the lake.

- Attached at end of application.

# YOU ARE ENCOURAGED TO PROVIDE THIS INFORMATION:

A means and location for measuring the instream water right:

- Please see section 6

The strategy and responsibility for monitoring flows for the instream right:

Please see section 6

Any provisions needed for managing the water right to protect the public uses: None

- Please see section 6

# WE ARE RETURNING YOUR APPLICATION FOR THE FOLLOWING REASON(S):

SECTION 1:_	
SECTION 5:_	
Other:	
_	
<u></u>	
	SECTION 2: _ SECTION 3: _ SECTION 4: _ SECTION 6: _ SECTION 7: _ SECTION 8: _ SECTION 9: _

