

Oregon Water Resources Department
Water Right Services Division

Water Right Application G-18771 in the name of CRUM RANCH, LLC)	PROPOSED FINAL ORDER TO DENY
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Summary: The Department proposes to issue an order denying Application G-18771 because groundwater is not available for the proposed use and the use does not comply with rules of the Commission, specifically Oregon Administrative Rule (OAR) 690-210. In addition, the proposed use is not within the capacity of available sources.

This Proposed Final Order shall become a final order on the date that is 33 days after the close of the time period for submitting a protest with no further action required by the Department unless a timely protest is received or the Proposed Final Order is withdrawn by the Department. Oregon Laws 2025, chapter 575, section 3a(4) and (5).

Authority

The application is being processed in accordance with Oregon Revised Statute (ORS) 537.615 through 537.628, and 390.826, and Oregon Administrative Rule (OAR) Chapter 690, Divisions 5, 8, 9, 33, 300, 310, 400, 410 and the Umatilla Basin Program (OAR 690-507). These statutes and rules can be viewed on the following website: www.oregon.gov/OWRD/programs/policylawandrules

The Department's main website can be found at: www.oregon.gov/OWRD

The Department shall presume that a proposed groundwater use will ensure the preservation of the public welfare, safety and health as described in ORS 537.525 if:

- a) The proposed use is allowed in the applicable basin program established pursuant to ORS 536.300 and ORS 536.340 or given a preference under ORS 536.310(12);
- b) Water is available;
- c) The proposed use will not injure other water rights; and
- d) The proposed use complies with the rules of the Commission.

ORS 537.621(2); OAR 690-310-0130.

All four criteria must be met for a proposed use to be presumed to ensure the preservation of the public welfare, safety and health. This shall be a rebuttable presumption and may be overcome by a preponderance of evidence that either one or more of the criteria for establishing the presumption are not satisfied, or that the proposed use would not ensure the preservation of the public welfare, safety and health as demonstrated in any comments received, information available in the Department's files or received from other interested agencies, and any other available information. ORS 537.621(2); OAR 690-310-0130(2).

If the Department determines that the presumption is not established, the Department shall determine whether the proposed use will impair or adversely affect the public welfare, safety and health under ORS 537.525 and may either:

- a) Propose denial of the application upon a finding that the use will impair or adversely affect the public welfare, safety and health; or
- b) Make specific findings to demonstrate that even though the presumption is not established, the proposed use will not impair or adversely affect the public welfare, safety and health and propose approval of the application with appropriate modifications or conditions.

OAR 690-310-0140(2).

FINDINGS OF FACT

Application History

1. On December 17, 2018, Crum Ranch, LLC filed a complete application for the following water use:

Source: PHILIPPI WELL (GILL 50126) IN EIGHTMILE CANYON BASIN
Use: IRRIGATION OF 60.0 ACRES
Rate: 0.76 CUBIC FOOT PER SECOND (CFS), FURTHER LIMITED TO 180.0 ACRE-FEET (AF) ANNUALLY
Period of Use: MARCH 1 THROUGH NOVEMBER 1
County: GILLIAM COUNTY
Place of Use: SECTION 20, TOWNSHIP 2 NORTH, RANGE 22 EAST, W.M.
2. On April 19, 2019, the Department mailed the applicant notice of its Initial Review, determining that the appropriation of 0.76 CFS of water from Philippi Well (GILL 50126) in Eight Mile Canyon Basin for irrigation of 60.0 acres is not allowable from March 1 through November 1 of each year. The applicant did not notify the Department to stop processing the application within 14 days of that date.
3. On April 23, 2019, the Department provided notice of the application in its weekly public notice, requesting comments, and providing information for interested persons about obtaining future notices and a copy of the Proposed Final Order.
4. The Department's continuing evaluation reveals that the following corrections to the Initial Review are necessary to accurately reflect the application for a Permit:
 - A. The application proposed an irrigation season of March 1 through November 1. However, the standard season for irrigation is March 1 through October 31.
 - B. The well identified in the application materials was misidentified as GILL 50126. All reviews for this application were completed for the well that matched the Well Label, mapped location, and the well log included with the application, GILL 50156.
 - C. The Department has determined that Philippi Well (GILL 50156) does not meet current minimum well construction standards. In order to meet minimum well construction standards, the well must be continuously cased and continuously sealed to a minimum

depth of 385 feet below ground surface. In addition, the annular space between the upper and lower sealing intervals should be filled with grout using an approved grout placement method.

- D. The Initial Review did not include the annual volume requested by the applicant. Any permit that may be issued as a result of this application would be further limited to 180.0 acre-feet annually.

Presumption Criterion (a) - Consistency with Basin Program

5. Irrigation is allowed under the Umatilla Basin Program (OAR 690-507-0090(3)(b)(B)). ORS 537.621(3)(b); OAR 690-310-0150(2)(b).
6. The proposed groundwater use is not within a designated critical groundwater area. ORS 537.621(3)(b); OAR 690-310-0150(2)(b).

Presumption Criterion (b) - Water Availability

7. An assessment of groundwater availability has been completed by the Department. A copy of this assessment is in the file and can be viewed on the Department's website. Groundwater for the proposed use is over appropriated. Therefore, **groundwater is not available for the proposed use**. ORS 537.621(3)(c); OAR 690-310-0150(2)(c); OAR 690-300-0010(57).
8. The Department has determined that the proposed groundwater use will not have the potential for substantial interference (PSI) with surface water. ORS 537.621(3)(c); OAR 690-009-0040.

Presumption Criterion (c) - Injury Determination

9. If properly conditioned (and if authorized), the proposed use of groundwater will not injure other water rights. ORS 537.621(3)(d); OAR 690-310-0150(2)(e).

Presumption Criterion (d) - Whether the Use Complies with Rules of the Commission

10. Documentation has been submitted from the relevant land-use planning jurisdiction that indicates the proposed use is allowed outright. ORS 537.621(3)(b); OAR 690-310-0150(2)(b).
11. The proposed use is not located within or above a state scenic waterway, as designated under ORS 390.826. OAR 690-310-0260.
12. The Department has determined that Philippi Well (GILL 50156) was not constructed in a manner that protects groundwater resources and does not meet current minimum well construction standards, as required in OAR 690-210.

Presumption that a Proposed Use will Ensure the Preservation of the Public Welfare, Safety and Health under ORS 537.525

13. Because water is not available and the use does not comply with rules of the Commission at OAR 690-210, two of the criteria necessary to establish the presumption are not met, and the presumption that the proposed groundwater use will ensure the preservation of the public welfare, safety and health under ORS 537.525 is **not** established. OAR 690-310-0140(1); OAR 690-310-0150(2)(h).

14. Because the presumption is not established, the Department evaluated whether the proposed use will impair or adversely affect the public welfare, safety and health under ORS 537.525. OAR 690-310-0140(2).
15. In accordance with ORS 537.525(3), in order to insure the preservation of the public welfare, safety and health it is necessary that beneficial use without waste, within the capacity of available sources, be the basis, measure and extent of the right to appropriate ground water. Public welfare, safety and health under ORS 537.525(3) would be impaired or detrimentally affected for the following reasons. The Department finds that groundwater for the proposed use is not available within the capacity of the resource. In the applicant's well, water levels have declined 34.3 feet from 2010 to 2025, averaging 2.3 feet per year. Long-term water level declines in other wells in the area also suggest the aquifer cannot support the additional use requested. As such, the proposed use is determined to be not within the capacity of the resource. Therefore, the proposed use will impair or adversely affect the public welfare, safety, and health under ORS 537.525. ORS 537.525; ORS 537.621(2); OAR 690-310-0140(2).

Further Evaluation of the Proposed Use

16. No written comments were received by the close of the comment period. OAR 690-310-0150(1).

Other Criteria and Requirements

17. The amount of water requested, 0.76 CFS, further limited to 180.0 AF annually, is necessary for the proposed use. ORS 537.621(3)(c); OAR 690-310-0150(2)(d).
18. The applicant proposed measures to prevent waste, measure the amount of water appropriated, prevent damage to aquatic life and riparian habitat, prevent discharge of contaminated water to a surface stream and to prevent damage to public uses of any affected surface waters. These measures are included in Sections 6 and 8 of the application. OAR 690-310-0150(2)(j).
19. The proposed use complies with rules of the Water Resources Commission not otherwise described above.

CONCLUSION OF LAW

1. The proposed use will not ensure the preservation of the public welfare, safety and health as described in ORS 537.525.

PROPOSED ORDER

The Department recommends issuing an order denying Application G-18771.

Pursuant to Oregon Laws 2025, chapter 575, section 3a(4) and (5), if no protest of this Proposed Final Order is received by the Department on or before March 6, 2026, and the Department does not withdraw this Proposed Final Order on or before April 8, 2026, this Proposed Final Order is a final order without any further action by the Department on April 8, 2026.

DATED January 20, 2026



Raymond Eliot Crafton
Water Rights Section Manager, for
Ivan Gall, Director
Oregon Water Resources Department

If no protest of this Proposed Final Order is received by March 6, 2026, this Proposed Final Order will become a final order on April 8, 2026, without any further action by the Department. Oregon Laws 2025, chapter 575, section 3a(4). However, no later than April 8, 2026, the Department may withdraw this Proposed Final Order for reconsideration and issuance of a superseding proposed final order. Oregon Laws 2025, chapter 575, section 3a(5).

Protests and Requests for Party Status

The following sections explain how to: (1) file a protest in opposition to this Proposed Final Order to request a contested case hearing on this Proposed Final Order; and (2) file a request for party status to request to participate in any contested case proceeding in support of this Proposed Final Order.

Protests: Under the provisions of Oregon Laws 2025, chapter 575, section 5(6) and section 3a(1) (for surface water) or Oregon Laws 2025, chapter 575, section 16(6) and section 3a(1) (for groundwater), any person may protest this Proposed Final Order. Protests must be mailed or hand delivered to the Oregon Water Resources Department at the following address: 725 Summer Street NE, Suite A, Salem, OR 97301. If you wish to submit a protest by U.S. mail, please consider mailing early to ensure the Department receives the protest by the deadline specified. Protests must be received by the Water Resources Department no later than **March 6, 2026**.

Protests must meet the following requirements:

- Be in writing;
- Include the protestant's name, address, and telephone number;
- Include a description of the protestant's interest in the Proposed Final Order, and, if the protestant claims to represent the public interest, a precise statement of the public interest represented;
- Include a detailed description of how the action proposed in the Proposed Final Order would impair or be detrimental to the protestant's interest and/or the claimed public interest;
- Identify which of the Proposed Final Order's recommended findings of fact, conclusions of law or conditions of approval the protestant objects to;
- Raise all reasonably ascertainable issues and include a reasonably available arguments that support the protestant's position, which may include arguments related to the public welfare, safety and health presumption factors under ORS 537.621(2) and the public welfare, safety and health factors under Oregon Laws 2025, chapter 575, section 18(4);
- Include any citation of legal authority to support the protest, if known;
- Explain how the issues raised in the protest are within the Department's jurisdiction;
- If the protestant is the applicant, include a protest fee of \$720 required by ORS 536.050; and
- If the protestant is not the applicant, include a protest fee of \$1,425 required by ORS 536.050.

If a timely protest is filed, after the protest period has ended, the Director will: (1) issue a final order if the applicant has not filed a protest and the Director finds that there are no significant issues related to the proposed use of water; (2) schedule a contested case hearing if a protest has been submitted; or (3) provide any person who timely submitted a protest or request for party status with an estimate of the timing of referring the case to the Office of Administrative Hearings for a contested case hearing.

Requests for Party Status: Under the provisions of Oregon Laws 2025, chapter 575, section 5(6) and section 3a(2) (for surface water) or Oregon Laws 2025, chapter 575, section 16(6) and section 3a(2) (for groundwater), if this Proposed Final Order is protested, any person who supports this Proposed Final Order may file a request for party status to request to participate in any contested case proceeding on the Proposed Final Order or for judicial review of a final order resulting from the Proposed Final Order. Requests for party status must be mailed or hand delivered to the Oregon Water Resources Department at the following address: 725 Summer Street NE, Suite A, Salem, OR 97301. If you wish to submit a request for party status by U.S. mail, please consider mailing early to ensure the Department receives the request by the deadline specified. Requests for party status must be received by the Water Resources Department no later than **April 6, 2026**.

Requests for party status must be in writing and include the following:

- Names and addresses of the requester and any organization the requester represents;
- Name and address of the requester's attorney, if any;
- A statement of whether the request is for participation as a party or a limited party, and, if as a limited party, the precise area or areas in which participation is sought;
- If the requester seeks to protect a personal interest in the outcome of any contested case hearing on the Proposed Final Order, a detailed statement of the requester's interest, economic or otherwise, and how such interest may be affected by the results of the hearing;
- If the requester seeks to represent a public interest in the results of any contested case hearing on the Proposed Final Order, a detailed statement of such public interest, the manner in which such public interest will be affected by the results of the hearing, and the requester's qualifications to represent such public interest;
- A statement of the reasons why existing parties to the proceeding cannot adequately represent the private and/or public interest(s) the requester seeks to represent; and
- The request for party status fee of \$1,425 required by Oregon Laws 2025, chapter 575, section 3a(2)(b)(C) and ORS 536.050.

After the deadline for requests for party status, the Department will provide copies of any timely requests for party status, accept responses to requests for party status, and consider and rule on timely requests for party status as provided in OAR 137-003-0535.

Additional Notices

Notice of the circumstances under which this Proposed Final Order will become a final order: If no protest of this Proposed Final Order is timely received and the Department does not withdraw this Proposed Final Order for reconsideration within 33 days after the close of the period for submitting a protest, this Proposed Final Order will become a final order on the date that is 33 days after the close of the period for submitting a protest, with no further action required by the Department. If a protest or protests are timely received, but later: (1) all timely-filed protests are withdrawn and the withdrawals are not based on a settlement agreement requiring changes to this Proposed Final Order; (2) all protestants fail to appear at a scheduled hearing; or (3) all protestants notify the Department or the administrative law judge that the protestants will not appear at a scheduled hearing, the protestants will have waived any right to a hearing, and the Department or the administrative law judge will issue an order dismissing the protests and notifying the parties that this Proposed Final Order has become a final order. OAR 137-003-0672. The Department designates the relevant portions

of its file on this matter, including all materials that you have submitted relating to this matter, as the record for the purpose of proving a *prima facie* case upon default. OAR 137-003-0672.

Notice of right to be represented by an attorney: You may be represented by an attorney at any contested case hearing on this Proposed Final Order. Legal aid organizations may be able to assist a party with limited financial resources. Generally, partnerships, corporations, associations, governmental subdivisions or public or private organizations are represented by an attorney. However, consistent with OAR 690-002-0020 and OAR 137-003-0555, an “authorized representative” as defined at OAR 137-003-0555(1)(b) may represent a partnership, corporation, association, governmental subdivision or public or private organization if the Department determines that appearance of a person by an authorized representative will not hinder the orderly and timely development of the record in this case.

Notice to active duty servicemembers: Active-duty service members have a right to stay proceedings under the federal Service Members Civil Relief Act. 50 U.S.C. App. §§501-597b. For more information contact the Oregon State Bar at 800-452-8260, the Oregon Military Department at 971-453-1175, or the nearest United States Armed Forces Legal Assistance Office through <http://legalassistance.law.af.mil>.

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- If you have any questions about statements contained in this document, please contact Nick Reece at Nick.A.Reece@water.oregon.gov or 971-719-1058.
 - If you have questions about how to file a protest or a request for party status, or if you have previously filed a protest or a request for party status and you want to know the status, please contact Will Davidson at Will.D.Davidson@water.oregon.gov or 503-507-2749.
 - If you have any questions about the Department or any of its programs, please contact our Water Resources Customer Service Group at 503-986-0900.
 - Address any correspondence to: Water Right Services Division
725 Summer St NE, Suite A
Salem, OR 97301-1266
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