

Oregon Water Resources Department
Water Right Services Division

Water Rights Application
Number G-13521

Final Order
Extension of Time for Permit Number G-12976
Permit Holder: City of Monmouth

Permit Information

Application File G-13521/ Permit G-12976

Basin 2 -- Willamette Basin / Watermaster District 16

Date of Priority: October 1, 1993

Authorized Use of Water

Source of Water:	Two Wells within the Duck Slough Basin
Purpose or Use:	Municipal
Maximum Rate:	6.0 Cubic Feet per Second (CFS)

Appeal Rights

This is a final order in other than a contested case. This order is subject to judicial review under ORS 183.484. A request for judicial review must be filed within the 60 day time period specified by ORS 183.484(2). Pursuant to ORS 536.075 and OAR 137-004-0080 you may either file for judicial review, or petition the Director for reconsideration of this order. A petition for reconsideration may be granted or denied by the Director, and if no action is taken within 60 days following the date the petition was filed, the petition shall be deemed denied.

Application History

Permit G-12976 was issued by the Department on October 31, 1996. The permit called for completion of construction by October 1, 1998, and complete application of water to beneficial use by October 1, 1999. On October 7, 1999, the City of Monmouth submitted an application to the Department for an extension of time for Permit G-12976. In accordance with OAR 690-315-0050(2), on October 25, 2011, the Department issued a Proposed Final Order proposing to extend the time to complete construction to October 1, 2055 and to extend the time to fully apply

water to beneficial use to October 1, 2055. The protest period closed December 9, 2011, in accordance with OAR 690-315-0060(1). No protest was filed.

The Department adopts and incorporates by reference the Proposed Final Order dated October 25, 2011.

At time of issuance of the Proposed Final Order the Department concluded that, based on the factors demonstrated by the applicant, the permit may be extended subject to the following conditions:

CONDITIONS

1. Development Limitations

Diversion of any water under Permit G-12976 shall only be authorized upon issuance of a final order approving a Water Management and Conservation Plan (WMCP) under OAR Chapter 690, Division 86. The required WMCP shall be submitted to the Department within 3 years of an approved extension application. Use of water under Permit G-12976 must be consistent with this and subsequent WMCP's approved under OAR Chapter 690, Division 86 on file with the Department.

The deadline established in the Extension Final Order for submittal of a WMCP shall not relieve a permit holder of any existing or future requirement for submittal of a WMCP at an earlier date as established through other orders of the Department. A WMCP submitted to meet the requirements of this order may also meet the WMCP submittal requirements of other Department orders

2. Conditions to Maintain the Persistence of Listed Fish

A. Minimum Fish Flows Needs

Minimum fish flow needs in the Willamette River as recommended by ODFW are in Table 1, below; flows are to be measured in the Willamette River at Salem, Oregon (USGS Gage Number 14191000, or its equivalent).

Table 1

MINIMUM FISH FLOW NEEDS IN THE WILLAMETTE RIVER MEASURED AT USGS GAGE 14191000 SALEM, OREGON	
Month	Cubic Feet per Second
July 1– August 31 ¹	5,630
September 1 – October 31	5,630

MINIMUM FISH FLOW NEEDS IN THE WILLAMETTE RIVER MEASURED AT USGS GAGE 14191000 SALEM, OREGON	
November 1 – March 31	6,000
April 1 – April 15	15,000
April 16 – April 30	17,000
May 1 – May 31	15,000
June 1 – 15	12,600
June 16 – 30	8,500

A condition on the permit allows the use of water during the months of July and August only at times when waters from Duck Slough would not otherwise flow into the Willamette River, or sufficient water is available to satisfy all prior rights, including rights for maintaining instream flows.

B. Determining Water Use Reductions - Generally

The undeveloped portion of water under G-12976 having PSI with the Willamette River is 2.53 cfs during the months of June through November, and 4.84 cfs during the months of December through May. The maximum amount of the undeveloped portion of Permit G-12976 having PSI with the Willamette River that can be appropriated as a result of this fish persistence condition is determined in proportion to the amount by which the flows shown in Table 1 are missed based on a seven day rolling average of mean daily flows measured in the Willamette River at Salem (USGS Gage Number 14191000, or its equivalent). The percent of missed target flows is defined as:

$$(1 - (Q_A / Q_T)) \times 100\%,$$

where Q_A is the actual flow measured at the designated gage based on the seven day rolling average, and Q_T is the target flow (from Table 1).

The percent missed target flows applied to the undeveloped portion of this permit having PSI with the Willamette River provides the maximum amount of water that could be appropriated under this permit as a result of this fish persistence condition, and is defined as:

$$E_{PSI} - (E_{PSI} \times \% \text{ missed target flows}),$$

where E_{PSI} is undeveloped portion of the permit as of this extension having PSI with the Willamette River, being 2.53 cfs June through November, and 4.84 cfs December through May.

The maximum amount of water that can be appropriated as a result of this persistence condition may be adjusted by a Consumptive Use Percentage, when

applicable, as per Item 2.C., below. The overall reduction to the amount of the undeveloped portion having PSI with the Willamette River of the permit will not exceed 20%.

C. Consumptive Use Percentages

a. Initial Consumptive Use Percentages

The City of Monmouth has not identified any Consumptive Use Percentages based on the return of flows to the Willamette River through effluent discharge. Thus, at this time the City may not utilize Consumptive Use Percentages for the purpose of calculating the maximum amount of the undeveloped portion of Permit G-12976 that can be appropriated as a result of this fish persistence condition.

b. First Time Utilization of Consumptive Use Percentages

Utilization of Consumptive Use Percentages for the purpose of calculating the maximum amount of the undeveloped portion of Permit G-12976 that can be appropriated as a result of this fish persistence condition may begin after the issuance of the Final Order for this extension of time.

First time utilization of Consumptive Use Percentages is contingent upon the City (1) providing evidence in writing that ODFW has determined that withdrawal points and effluent discharges are within reasonable proximity to each other, such that fish habitat between the two points is not impacted significantly, and (2) submitting monthly Consumptive Use Percentages and receiving the Water Resources Director's concurrence with the proposed Consumptive Use Percentages. Utilization of Consumptive Use Percentages is subject to an approval period described in 2.C.f., below.

Consumptive Use Percentages submitted to the Department for review must (1) be specified as a percentage (may be to the nearest 1/10 percent) for each month of the year and (2) include a description and justification of the methods utilized to determine the percentages. The proposed Consumptive Use Percentages should be submitted on the *Consumptive Use Percentages Update Form* provided with the Final Order for this extension of time.

c. Consumptive Use Percentages Updates

Continuing the utilization of Consumptive Use Percentages for the purpose of calculating the maximum amount of the undeveloped portion of Permit G-12976 that can be appropriated as a result of this fish persistence condition beyond an approval period (as described in 2.C.f., below) is contingent upon the City submitting updated Consumptive Use Percentages and receiving the Water Resources Director's concurrence with the Consumptive Use Percentages Updates. Utilization of Consumptive Use Percentages Updates is subject to an approval period described in 2.C.f., below.

The updates to the Consumptive Use Percentages must (1) be specified as a percentage (may be to the nearest 1/10 percent) for each month of the year and

(2) include a description and justification of the methods utilized to determine the percentages. The updates should be submitted on the *Consumptive Use Percentages Update Form* provided with the Final Order for this extension of time.

d. Changes to Wastewater Technology and/or Wastewater Treatment Plant Practices

If there are changes to either wastewater technology or the practices at the City's wastewater treatment facility resulting in 25% or more reductions in average monthly return flows to the Willamette River, then the Consumptive Use Percentages in effect at that time may no longer be utilized for the purposes of calculating the maximum amount of the undeveloped portion of Permit G-12976 that can be appropriated as a result of this fish persistence condition. The 25% reduction is based on a 10-year rolling average of monthly wastewater return flows to the Willamette River as compared to the average monthly wastewater return flows from the 10 year period just prior to date of the first approval period described in 2.C.f., below.

If such changes to either wastewater technology or the practices at the City's wastewater treatment facility occur resulting in 25% reductions, further utilization of Consumptive Use Percentages is contingent upon the City submitting Consumptive Use Percentages Updates as per 2.C.c., above, and receiving the Water Resources Director's concurrence with the updated Consumptive Use Percentages.

e. Relocation of the Point(s) of Appropriation (s) and/or Return Flows

If the point(s) of appropriation(s) and/or return flows are relocated, Consumptive Use Percentages in effect at that time may no longer be utilized for the purposes of calculating the maximum amount of the undeveloped portion of Permit G-12976 that can be appropriated as a result of this fish persistence condition.

After relocation of the point(s) of appropriation(s) and/or return flows, further utilization of Consumptive Use Percentages is contingent upon the City (1) providing evidence in writing that ODFW has determined that any relocated withdrawal points and effluent discharge points are within reasonable proximity to each other, such that fish habitat between the two points is not impacted significantly, and (2) submitting Consumptive Use Percentages Updates as per 2.C.c., above, and receiving the Water Resources Director's concurrence with the updated Consumptive Use Percentages.

f. Approval Periods for Utilization of Consumptive Use Percentages

The utilization of Consumptive Use Percentages for the purpose of calculating the maximum amount of the undeveloped portion of Permit G-12976 that can be appropriated as a result of this fish persistence condition may continue for a 10 year approval period that begins 10 years from the Water Resources Director's most recent date of concurrence with Consumptive Use Percentages Updates as evidenced by the record, unless sections 2.C.d., or

2.C.e. (above) are applicable.

Consumptive Use Percentages (first time utilization or updates) which are submitted and receive the Director's concurrence will begin a new 10 year approval period. The approval period begins on the date of the Water Resources Director's concurrence with Consumptive Use Percentages Updates, as evidenced by the record. The City at its discretion may submit updates prior to the end of an approval period.

D. Examples

Example 1: Target flow met

On June 20, the last seven mean daily flows were 9500, 9200, 9000, 8500, 8750, 7500 and 7250 cfs. The seven day rolling average (Q_A) is 8528 cfs. The amount of the undeveloped portion of the permit having PSI with the Willamette River that can be appropriated would not be reduced because the 7 day average of mean daily flows is greater than the 8500 cfs target flows (Q_T) for June 20.

Example 2: Target flow missed.

Step 1: If on June 20, the average of the last seven mean daily flows was 7200 cfs, and the target flow is 8500 cfs, then the target flow would be missed by 15.3%.

$$(1 - (7200 / 8500)) \times 100\% = 15.3\%$$

Step 2: Assuming the Consumptive Use Percentage is 78.7%¹ during the month of June and the utilization of this percentage is authorized, and the target flow is missed by 15.3% (from Step 1), then the amount of the undeveloped portion of the permit having PSI with the Willamette River that could be appropriated would be reduced by 12.0%.

$$(78.7\% \times 15.3\%) / 100 = 12.0\%$$

(If adjustments are not to be made by a Consumptive Use Percentage, then the undeveloped portion of the permit having PSI with the Willamette River would only be reduced by the % by which the target flow is missed – 15.3% in this example).

Step 3: The overall reduction of 12% of the amount of the undeveloped portion of the permit having PSI with the Willamette River does not exceed

¹ Currently, the City of Monmouth may not utilize Consumptive Use Percentages for the purpose of calculating the amount of the undeveloped portion of Permit G-12976 that can be appropriated as a result of this fish persistence condition. The utilization of the Consumptive Use Percentage 78.7%¹⁵ only for illustrative purposes in this example.

20%.

- Step 4: The undeveloped portion of this permit having PSI with the Willamette River (E_{PSI}) during June is 2.53 cfs. Therefore, in this example, the maximum amount of the undeveloped portion of Permit G-12976 having PSI with the Willamette River that can be appropriated as a result of this fish persistence condition is 2.23 cfs.

$$2.53 - ((2.53 \times 12.0\%) / 100) = 2.23$$

- Step 5: Given that the entire permit, being 6.0 cfs, is undeveloped and the undeveloped portion having PSI with the Willamette River in June is 2.53 cfs, if the amount of water legally authorized for appropriation at a given point in time (for example, authorization provided through a WMCP) is 4.0 cfs, then 0.53 cfs of the undeveloped water having PSI with the Willamette River would be used to satisfy the 4.0 cfs.

$$4.0 - (6.0 - 2.53) = 0.53$$

Note: $(6.0 - 2.53)$ equals the undeveloped portion of the permit not having PSI

In this example, the 0.53 cfs of undeveloped water having PSI with the Willamette River is less than the 2.23 cfs maximum undeveloped portion of the permit having PSI with the Willamette River (from Step 4) that can be appropriated as a result of this fish persistence condition. Therefore, there would be no required reduction in water use of the undeveloped portion under the permit.

- Step 6: If the amount of water legally authorized for appropriation at a given point in time is 6.0 cfs, then 2.53 cfs of undeveloped water having PSI with the Willamette River would be used to satisfy the 6.0 cfs.

$$6.0 - (6.0 - 2.53) = 2.53$$

In this example, the 2.53 cfs of undeveloped water is greater than the 2.23 cfs maximum undeveloped portion having PSI with the Willamette (from Step 4) that can be appropriated as a result of this fish persistence condition. Therefore, the amount of undeveloped water (having PSI with the Willamette River) appropriated would need to be reduced by 0.30 cfs.

$$2.53 - 2.23 = 0.30$$

In this example, the maximum amount of water that could be appropriated is 5.70 cfs.

$$6.0 - 0.30 = 5.70$$

E. Relocation of the Point(s) of Appropriation (s) and New Quantification of PSI.

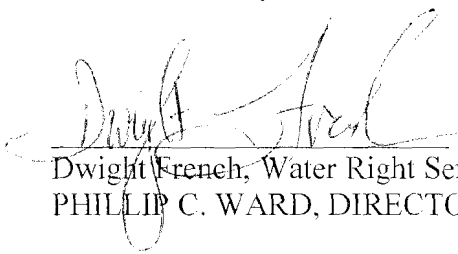
Any relocation of the point(s) of appropriation(s) through a permit amendment or transfer process will require a new OWRD ground water review pursuant to OAR Chapter 690 Division 9 to determine if use of water at the relocated point(s) of appropriation(s) has the potential for substantial interference (PSI) with surface water. This review will be used to quantify a new value for E_{PSI} , being the undeveloped portion of the permit as of this extension having PSI with the surface water based on the new locations of the point(s) of appropriation(s). The new value for E_{PSI} will be then utilized in the calculations for determining the maximum amount of water that could be appropriated under this permit as a result of this fish persistence condition.

The applicant has demonstrated good cause for the permit extension pursuant to ORS 537.630, 539.010(5) and OAR 690-315-0080(3).

Order

The extension of time for Application G-13521, Permit G-12976, therefore, is approved subject to conditions contained herein. The deadline for completing construction is extended from October 1, 1998 to October 1, 2055. The deadline for applying water to full beneficial use within the terms and conditions of the permit is extended from October 1, 1999 to October 1, 2055.

DATED: January 6, 2012



Dwight French, Water Right Services Division Administrator for
PHILLIP C. WARD, DIRECTOR

If you have any questions about statements contained in this document, please contact Ann Reece at (503) 986-0827.

If you have other questions about the Department or any of its programs, please contact our Water Resources Customer Service Group at (503) 986-0900.
