

**Oregon Water Resources Department  
Water Right Services Division**

**Application for Extension of Time**

In the Matter of the Application for an Extension of Time        )  
for Permit S-54486, Water Right Application S-87157,         ) PROPOSED FINAL ORDER  
in the name of the Crowfoot Road Water Improvement District)

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**Permit Information**

**Application File S-87157/ Permit S-54486**

Basin 15 – Rogue Basin / Watermaster District 13  
Date of Priority: April 24, 2008

**Authorized Use of Water**

Source of Water:	Lost Creek Reservoir, Constructed under Permits R-8141 and R-8142, a Tributary of the Rogue River
Purpose or Use:	Quasi-Municipal
Maximum Rate:	5.0 acre-feet (AF)

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**This Extension of Time request is being processed in accordance with Oregon Administrative Rule Chapter 690, Division 315.**

***Please read this Proposed Final Order in its entirety.***

This Proposed Final Order applies only to Permit S-54486, water right Application S-87157.

**Summary of Proposed Final Order for Extension of Time**

**The Department proposes to:**

- Grant an extension of time to complete construction from January 29, 2014 to January 29, 2024.

- Grant an extension of time to apply water to full beneficial use from January 29, 2014 to October 1, 2024.

### **ACRONYM QUICK REFERENCE**

Department – Oregon Department of Water Resources

PFO – Proposed Final Order

WMCP – Water Management and Conservation Plan

### **Units of Measure**

cfs – cubic feet per second

gpm – gallons per minute

mgd – million gallons per day

### **AUTHORITY**

**Generally, see ORS 537.230 and OAR Chapter 690 Division 315.**

**ORS 537.230(3)** provides in pertinent part that the Oregon Water Resources Department (Department) may, for good cause shown, order and allow an extension to complete construction or perfect a water right. In determining the extension, the Department shall give due weight to the considerations described under ORS 539.010(5) and to whether other governmental requirements relating to the project have significantly delayed completion of construction or perfection of the right.

**ORS 539.010(5)** provides in pertinent part that the Water Resources Director, for good cause shown, may extend the time within which the full amount of the water appropriated shall be applied to a beneficial use. This statute instructs the Director to consider: the cost of the appropriation and application of the water to a beneficial purpose; the good faith of the appropriator; the market for water or power to be supplied; the present demands therefore; and the income or use that may be required to provide fair and reasonable returns upon the investment.

**OAR 690-315-0080** provides in pertinent part that the Department shall make findings to determine if an extension of time for municipal and/or quasi-municipal water use permit holders may be approved to complete construction and/or apply water to full beneficial use.

**OAR 690-315-0090(4-5)** provides in pertinent part that quasi-municipal water use permit holders that serve a population of less than 1000 can apply the water to beneficial use are not subject to OAR 690-315-0090(3) unless on review of the certain criteria the Department determines that compliance is necessary.

## FINDINGS OF FACT

### Background

1. Permit S-54486 was granted by the Department on January 29, 2009. The permit authorizes the use of up to 5.0 AF of water from the Lost Creek Reservoir, constructed under Permits R-8141 and R-8142, a tributary to the Rogue River for quasi-municipal use. It specified that construction of the water development project was to be completed by January 29, 2014, and that complete application of water was to be made on or before January 29, 2014.
2. On July 16, 2009 the Department approved Permit Amendment T-10860 (Special Order Volume 78, Page 489) authorizing an additional point of re-diversion under Permit S-54486 approximately 2000 feet upstream from the existing points of re-diversion, to 1105 Feet South and 7160 Feet East From the W1/4 Corner of Section 32; Township 33 South, Range 1 East.
3. The permit holder, Crowfoot Road Water Improvement District, submitted an "Application for Extension of Time" to the Department on January 12, 2015, requesting the time in which to accomplish beneficial use of water to the full extent under the terms of Permit S-54486 be extended from January 29, 2014 to January 29, 2024. The extension application form clearly suggests that construction is not complete. The Department, therefore, determined that the permit holder's intent was to also request the time in which to complete construction of the water systems under Permit S-54486 to be extended from January 29, 2014 to January 29, 2024. This is the first permit extension request for Permit S-54486.
4. Notification of the Application for Extension of Time for Permit S-54486 was published in the Department's Public Notice dated January 20, 2015. No public comments were received regarding the extension application.

### Review Criteria for Quasi-Municipal Water Use Permits [OAR 690-315-0080(1)]

*The time limits to complete construction and/or apply water to full beneficial use may be extended if the Department finds that the permit holder has met the requirements set forth under OAR 690-315-0080(1). This determination shall consider the applicable requirements of ORS 537.230<sup>1</sup>, 537.630<sup>2</sup> and/or 539.010(5)<sup>3</sup>*

### Complete Extension of Time Application [OAR 690-315-0080(1)(a)]

5. On January 12, 2015, the Department received a completed application for extension of time and the fee specified in ORS 536.050 from the permit holder.

### Start of Construction [OAR 690-315-0080(1)(b)]

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<sup>1</sup> ORS 537.230 applies to surface water permits only.

<sup>2</sup> ORS 537.630 applies to ground water permits only.

<sup>3</sup> ORS 537.010(5) applies to surface water and ground water permits.

6. Senate Bill 300 (1999 legislation) eliminated the requirement that holders of new surface water and ground water permits start construction on water projects within one year after the Department issues the permit. Senate Bill 300 applies to any application for a permit filed after October 23, 1999.

**Duration of Extension [OAR 690-315-0080(1)(c)(d)]**

*Under OAR 690-315-0080(1)(c),(d), in order to approve an extension of time for municipal and quasi-municipal water use permits the Department must find that the time requested is reasonable and the applicant can complete the project within the time requested.*

7. The remaining work to be accomplished under Permit S-54486 consists of installing pumps, filters, fish screens, tanks, and plumbing for POD no.'s 1 and 4, and applying water to full beneficial use.
8. As of January 29, 2014, the permit holder had diverted 0.1 AF of the 5.0 AF of water authorized under Permit S-54486 for quasi-municipal purposes.
9. Crowfoot Road Water Improvement District holds no other water rights.
10. As of January 12, 2015, Crowfoot Road Water Improvement District utilized a peak demand of 26.4 gpm of water from Permit S-54486.
11. According to the Crowfoot Road Water Improvement District, in 2014, the population within the service area of Crowfoot Road Water Improvement District was 4. The City estimates no population growth by the year 2024. The homes yet to be built are vacation homes. It is not anticipated at this time that any additional full time residents will be added to the water district population.
12. According to Crowfoot Road Water Improvement District, their peak demand is projected to be approximately 52.8 gpm of water for quasi-municipal use by the year 2024. Crowfoot Road Water Improvement District exclusively serves residential customers, mainly vacation homes.
13. Full development of Permit S-54486 is needed to meet the present and future water demands of the 5 lots served under this permit.
14. Given the amount of development left to occur, the Department has determined that the permit holder's request to have until January 29, 2024, to complete construction and to accomplish the application of water to beneficial use under the terms of Permit S-54486 is both reasonable and necessary.

**Good Cause [OAR 690-315-0080(1)(e) and (3)(a-g)]**

*The Department's determination of good cause shall consider the requirements set forth under OAR 690-315-0080(3).*

**Reasonable Diligence and Good Faith of the Appropriator [OAR 690-315-0080(3)(a) and (1)(c) and (4)]**

*Reasonable diligence and good faith of the appropriator must be demonstrated during the permit period or prior extension period as a part of evaluating good cause in determining whether or not to grant an extension. In determining the reasonable diligence and good faith of a municipal or quasi-municipal water use permit holder, the Department shall consider activities associated with the development of the right including, but not limited to, the items set forth under OAR 690-315-0080(4) and shall evaluate how well the applicant met the conditions of the permit or conditions of a prior extension period.*

15. Construction of the water system began prior to January 29, 2014.
16. Work was accomplished during the original development time frame under Permit S-54486. By May 12, 2009, the permit holder has completed the water systems for POD's #2 and #3, including intake hoses, fish screens, pumps, filters, and all plumbing. By July 7, 2009, flow meters were installed on POD's #2 and #3.
17. As of January 12, 2015, the permit holder has invested approximately \$11,833, which is 39 percent of the total projected cost for complete development of this project. The permit holder estimates an additional \$18,000 investment is needed for the completion of this project.
18. As of January 12, 2015 0.1 AF of the 5.0 AF allowed has been diverted from the Lost Creek Reservoir, constructed under Permits R-8141 and R-8142 for beneficial quasi-municipal purposes under the terms of this permit.
19. The Department has considered permit holder's compliance with conditions and did not identify any concerns.
20. The permit holder obtained written documentation, dated January 12, 2015 from the Oregon Department of Fish and Wildlife that a fish passage or diversion screening for Permit S-54486 is not required. This letter is in the Department's file for Permit S-54486.

**Cost to Appropriate and Apply Water to a Beneficial Purpose [OAR 690-315-0080(3)(b)]**

21. As of January 12, 2015, the permit holder has invested \$11,833, which is 39 percent of the total projected cost for complete development of this project. The permit holder estimates an additional \$18,000 investment is needed for the completion of this project.
22. The Department has determined that the permit holder of S-54486 is not subject to OAR 690-315-0090(3) because the permit holder serves a population less than 1000. Crowfoot Road Water Improvement District is not required to submit a WMCP consistent with OAR Chapter 690, Division 86.

**The Market and Present Demands for Water [OAR 690-315-0080(3)(d) and (5)(a-f)]**

*For quasi-municipal water use permits issued after November 2, 1998, in making a determination of good cause pursuant to 690-315-0080(3)(d), the Department shall also consider, but is not limited to, the factors in 690-315-0080(5)(a-f).*

The amount of water available to satisfy other affected water rights and scenic waterway flows; special water use designations established since permit issuance, including but not limited to state scenic waterways, federal wild and scenic rivers, serious water management problem areas or water quality limited sources established under 33 U.S.C. 1313(d); or the habitat needs of sensitive, threatened or endangered species, in consultation with the Oregon Department of Fish and Wildlife [OAR 690-315-0080(5)(a-f)].

23. The amount of water available to satisfy other affected water rights and scenic waterway flows was determined at the time of issuance of Permit S-54486; furthermore, water availability for other affected water rights and scenic waterway flows after the permit was issued is determined at such time that such application for a new water right is submitted. The points of diversion for Permit S-54486, located within the Lost Creek Reservoir, are not located within a Withdrawn Area. The Lost Creek Reservoir, is located above the Rogue Scenic Waterway, and it is located within an area ranked moderate for stream flow restoration needs as determined by the Department in consultation with the Oregon Department of Fish and Wildlife, and is located within a Sensitive, Threatened or Endangered Fish Species Area as identified by the Department in consultation with Oregon Department of Fish and Wildlife. The Lost Creek Reservoir, is not listed by the Department of Environmental Quality as a water quality limited stream.

Economic investment in the project to date [OAR 690-315-0080(5)(d)].

24. As of January 12, 2015, the permit holder has invested \$11,833, which is 39 percent of the total projected cost for complete development of this project. The permit holder estimates an additional \$18,000 investment is needed for the completion of this project.

Other economic interests dependent on completion of the project [OAR 690-315-0080(5)(e)].

25. None have been identified.

Other factors relevant to the determination of the market and present demand for water and power [OAR 690-315-0080(5)(f)].

26. As described in Findings 10 through 15 Crowfoot Road Water Improvement District has indicated, and the Department finds that Crowfoot Road Water Improvement District must rely on full development of Permit S- 54486 to meet its present and future water demands on the place of use described in the permit.
27. Crowfoot Road Water Improvement District does not project any population growth over a 10 year period, being the years 2014 to 2024. The homes yet to be built are vacation homes and it is not anticipated at this time that any additional full time residents will be added to the water district population.
28. Given the current water supply situation of Crowfoot Road Water Improvement District, as well as current and expected demands, there is a market and present demand for the

water to be supplied under Permit S-54486.

29. The Department has determined that the permit holder of S-54486 is not required to submit a WMCP consistent with OAR Chapter 690, Division 86 as per OAR 690-315-0090(4) and (5); the permit holder serves a population less than 1000.

**Fair Return Upon Investment [OAR 690-315-0080(3)(e)]**

30. Use and income from the permitted water development project would result in reasonable returns upon the investment made in the project to date.

**Other Governmental Requirements [OAR 690-315-0080(3)(f)]**

31. Delays caused by any other governmental requirements in the development of this project have not been identified.

**Events which Delayed Development under the Permit [OAR 690-315-0080(3)(g)]**

32. According to Crowfoot Road Water Improvement District, delay of development under Permit S-54486 was due, in part, to the size and scope of the quasi-municipal water system, which was designed to be phased in over a period of years.

**CONCLUSIONS OF LAW**

1. The applicant is entitled to apply for an extension of time to complete construction and/or completely apply water to the full beneficial use pursuant to ORS 537.230(3).
2. The applicant has submitted a complete extension application form and the fee specified under ORS 536.050(1)(k), as required by OAR 690-315-0080(1)(a).
3. The applicant complied with begin actual construction timeline requirements pursuant to ORS 537.230 as required by OAR 690-315-0080(1)(b)
4. The time requested to complete construction and apply water to full beneficial use is reasonable, as required by OAR 690-315-0080(1)(c).
5. Completion of construction and full application of water to beneficial use can be completed by January 29, 2024<sup>4</sup>, as required by OAR 690-315-0080(1)(d).
6. The Department has considered the reasonable diligence and good faith of the appropriator, the cost to appropriate and apply water to a beneficial purpose, the

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<sup>4</sup> For permits applied for or received on or before July 9, 1987, upon complete development of the permit, you must notify the Department that the work has been completed and either: (1) hire a water right examiner certified under ORS 537.798 to conduct a survey, the original to be submitted as required by the Department, for issuance of a water right certificate; or (2) continue to appropriate water under the water right permit until the Department conducts a survey and issues a water right certificate under ORS 537.625.

market and present demands for water to be supplied, the financial investment made and the fair return upon the investment, the requirements of other governmental agencies, and unforeseen events over which the water right permit holder had no control, and the Department has determined that the permit holder has shown good cause for an extension of time to complete construction and to apply the water to full beneficial use pursuant to OAR 690-315-0080(1)(e).

7. In accordance with OAR 690-315-0090(4-5), and as described in Finding 22, above, the Department has determined that the permit holder of S-54486 is not required to submit a WMCP consistent with OAR Chapter 690, Division.

### Proposed Order

Based upon the foregoing Findings of Fact and Conclusions of Law, the Department proposes to issue an order to:

extend the time to complete construction under Permit S-54486 from January 29, 2014 to January 29, 2024.

extend the time to apply the water to beneficial use under Permit S-54486 from January 29, 2014 to January 29, 2024.

DATED: February 24, 2015

  
Dwight French  
Water Right Services Division Administrator

*If you have any questions,  
please check the information  
box on the last page for the  
appropriate names and phone  
numbers.*

### Proposed Final Order Hearing Rights

1. Under the provisions of OAR 690-315-0100(1) and 690-315-0060, the applicant or any other person adversely affected or aggrieved by the proposed final order may submit a written protest to the proposed final order. The written protest must be received by the Water Resources Department no later than **April 10, 2015**, being 45 days from the date of publication of the proposed final order in the Department's weekly notice.



2. A written protest shall include:
  - a. The name, address and telephone number of the petitioner;
  - b. A description of the petitioner's interest in the proposed final order and if the protestant claims to represent the public interest, a precise statement of the public interest represented;
  - c. A detailed description of how the action proposed in the proposed final order would adversely affect or aggrieve the petitioner's interest;
  - d. A detailed description of how the proposed final order is in error or deficient and how to correct the alleged error or deficiency;
  - e. Any citation of legal authority supporting the petitioner, if known;
  - f. Proof of service of the protest upon the water right permit holder, if petitioner is other than the water right permit holder; and
  - g. The applicant or non-applicant protest fee required under ORS 536.050.
3. Within 60 days after the close of the period for requesting a contested case hearing, the Director shall:
  - a. Issue a final order on the extension request; or
  - b. Schedule a contested case hearing if a protest has been submitted, and:
    - 1) Upon review of the issues, the Director finds there are significant disputes related to the proposed agency action; or
    - 2) The applicant submits a written request for a contested case hearing within 30 days after the close of the period for submitting protests.

**NOTICE TO ACTIVE DUTY SERVICEMEMBERS:** Active Duty servicemembers have a right to stay these proceedings under federal Servicemembers Civil Relief Act. For more information contact the Oregon State Bar at 800-452-8260, the Oregon Military Department at 800-452-7500 or the nearest United States Armed Forces Legal Assistance Office through <http://legalassistance.law.of.mil>

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- If you have any questions about statements contained in this document, please contact Corey A Courchane at 503-986-0825.
  - If you have questions about how to file a protest or if you have previously filed a protest and you want to know the status, please contact Patricia McCarty at 503-986-0820.
  - If you have any questions about the Department or any of its programs, please contact our Water Resources Customer Service Group at 503-986-0801.
  - Address any correspondence to: Water Right Services Division  
725 Summer St NE, Suite A
  - Fax: 503-986-0901 Salem, OR 97301-1266
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