

Oregon Water Resources Department
Water Right Services Division

PROPOSED FINAL ORDER

In the Matter of the Application for an Extension of Time for Permit S-3011 (modified by Permit Amendment T-8195), Water Right Application S-4982, in the name of City of Bandon.

Permit Information

Application:	S-4982
Permit:	S-3011 (modified by Permit Amendment T-8195)
Basin:	17 – South Coast / Watermaster District 19
Date of Priority:	June 19, 1916
Source of Water:	Geiger Creek, Geiger Creek Reservoir constructed under Application R-5017, Permit R-368, a tributary of Ferry Creek, and below the confluence of Ferry Creek and Geiger Creek
Purpose of Use:	Domestic Supply
Maximum Rate:	5.0 cubic-feet-per- second (cfs)

*****Please read this Proposed Final Order in its entirety as it may contain additional conditions not included in the original permit*****

In summary, the Department proposes to:

- Grant an extension of time to complete construction of the water system from October 1, 2000 to October 30, 2050.
- Grant an extension of time to apply water to full beneficial use from October 1, 2000 to October 30, 2050.¹
- Make the extension subject to certain conditions set forth below.

This Extension of Time request is being processed in accordance with Oregon Revised Statute

¹ For permits applied for or received on or before July 9, 1987, upon complete development of the permit, you must notify the Department that the work has been completed and either: (1) Hire a certified water rights examiner under ORS 537.798 to conduct a survey, the original to be submitted as required by the Water Resources Department, for issuance of a water right certificate; or (2) Continue to appropriate water under the water right permit until the Water Resources Department conducts a survey and issues a water right certificate under ORS 537.2050 or 537.625.

537.230 and 539.010(5), and Oregon Administrative Rule Chapter 690, Division 315

ACRONYM QUICK REFERENCE

Department – Oregon Water Resources Department

PFO – Proposed Final Order

cfs – cubic feet per second

gpm – gallons per minute

AF – acre-feet

AUTHORITY

Generally, see ORS 537.230 and OAR Chapter 690 Division 315.

ORS 537.230(3) provides in pertinent part that the Oregon Water Resources Department (Department) may, for good cause shown, order an extension of time within which irrigation or other works shall be completed or the right perfected. In determining the extension, the Department shall give due weight to the considerations described under ORS 539.010(5) and to whether other governmental requirements relating to the project have significantly delayed completion of construction or perfection of the right.

ORS 539.010(5) provides in pertinent part that the Water Resources Director, for good cause shown, may extend the time within which the full amount of the water appropriated shall be applied to a beneficial use. This statute instructs the Director to consider: the cost of the appropriation and application of the water to a beneficial purpose; the good faith of the appropriator; the market for water or power to be supplied; the present demands therefore; and the income or use that may be required to provide fair and reasonable returns upon the investment.

OAR 690-315-0040 provides in pertinent part that the Water Resources Department shall make findings to determine if an extension of time may be approved to complete construction and/or apply water to full beneficial use.

OAR 690-315-0050(6) requires the Department, for extensions exceeding five years, to establish checkpoints to determine if diligence is being exercised in the development and perfection of the water use permit. Intervals between checkpoints will not exceed five year periods.

FINDINGS OF FACT

Background

1. Permit S-3011 was issued by the Department on July 24, 1916. The amount of water to which this permit is entitled is limited to an amount actually beneficially used and shall not exceed 5.0 cfs of water from Geiger Creek, and Geiger Creek Reservoir, a tributary of Ferry Creek for domestic supply. The permit specified actual construction was to begin by July 24, 1917 and construction of the water system was to be completed by June 1, 1921, and complete application of water was to be made on or before October 1, 1924.

2. On March 29, 2000 the Department approved Permit Amendment T-8195(Special Order Volume 54, Page 199) authorizing an additional point of diversion, below the confluence of Ferry Creek and Geiger Creek under Permit S-3011, S-27232 and S-27233. Permit S-3011 (modified by Permit Amendment T-8195) which is hereafter referred to simply as Permit S-3011.
3. Sixteen prior permit extensions have been granted for Permit S-3011. The most recent extension resulted in the completion dates for construction was being extended to October 1, 2000 and full application of water being extended to October 1, 2000.
4. The permit holder submitted an "Application for Extension of Time" to the Department on May 13, 2015, requesting the time to complete construction of the water system extended from October 1, 2000 to October 30, 2050 and the time to apply water to full beneficial use under the terms of Permit S-3011 be extended from October 1, 2000 to October 30, 2050.
5. Notification of the Application for Extension of Time for Permit S-3011 was published in the Department's Public Notice dated May 19, 2015. No public comments were received regarding the extension application.

Review Criteria [OAR 690-315-0040]

The time limits to complete construction and/or apply water to full beneficial use may be extended if the Department finds that the permit holder has met the requirements set forth under OAR 690-315-0040. This determination shall consider the applicable requirements of ORS 537.230², 537.248³ and/or 539.010(5)⁴.

Complete Extension of Time Application [OAR 690-315-0040(1)(a)]

6. On May 13, 2015, the Department received a completed Application for Extension of Time and the fee specified in ORS 536.050 from the permit holder.

Start of Construction [OAR 690-315-0040(1)(b) and 690-315-0040(5)]

7. Actual construction of the water system began prior to the July 24, 1917 deadline specified in the permit. According to the permit holder, construction of Geiger Creek dam and installation of pipeline began in 1917.

Duration of Extension [OAR 690-315-0040(1)(c)]

Under OAR 690-315-0040(1)(c), in order to approve an extension of time for water use permits the Department must find that the time requested is reasonable and the applicant can complete the project within the time requested.

8. As of May 13, 2015, the permit holder states the remaining work to be completed consists of completing construction of the water system and applying water to full

²ORS 537.230 applies to surface water permits only.

³ORS 537.248 applies to reservoir permits only.

⁴ORS 539.010(5) applies to surface water and ground water permits.

beneficial use.

9. Given the amount of development left to occur, the Department has determined that the permit holder's request to have until October 30, 2050, to complete construction of the water system and to accomplish the application of water to beneficial use under the terms and conditions of Permit S-3011 is both reasonable and necessary.

Good Cause [OAR 690-315-0040(1)(d)]

The Department's determination of good cause shall consider the requirements set forth under OAR 690-315-0040(2).

Reasonable Diligence of the Appropriator [OAR 690-315-0040(2)(a)]

The Department's determination of reasonable diligence shall consider the requirements set forth under OAR 690-315-0040(3)(a-d). In accordance with OAR 690-315-0040(3), the Department shall consider, but is not limited to, the following factors when determining whether the applicant has demonstrated reasonable diligence in previous performance under the permit:

Amount of Construction [OAR 690-315-0040(3)(a)]

10. The permit holder states work was accomplished within the time allowed in the permit or previous extension as follows:
 - a. Construction of the water system began prior to the July 24, 1917 deadline specified in the permit.
 - b. Work was completed during the original development time frame under Permit S-3011.
 - c. During the most recent extension period, being from October 1, 1995 to October 1, 2000, the City completed the expansion of the Water Treatment Plant, and a new 2 MG tank.
 - d. Since October 1, 2000, the City has made pump station improvements; replaced piping; installed transmission lines; relocated fire hydrants; completed City Shop waterline expansion; and added cathodic protection for 1 and 2 MG tanks.

Beneficial Use of Water [OAR 690-315-0040(3)(b)]

11. According to the water user a maximum rate of 1.60 cfs of water has been appropriated from the well for domestic supply.
12. According to the permit holder delay of full beneficial use of water under Permit G-3011 was due, in part; to the population projection back in 1930 had projected the population of Bandon to reach 10,000. Bandon's growth rate has fluctuated over the years, but has never reached 10,000. In addition, the source of the water was to be both Geiger Creek and the Geiger Creek Reservoir. The Reservoir was permitted for 90 acre-feet, but only constructed to impound 3 acre feet. The City has explored possible storage options that

would allow a higher flow at the Ferry Creek point of diversion.

Compliance with Conditions [OAR 690-315-0040(3)(c)]

13. The water right permit holder's conformance with the permit or previous extension conditions.
 - a. The Department has considered the permit holder's compliance with conditions, and did not identify any concerns.

Financial Investments to appropriate and Apply Water to a Beneficial Purpose [OAR 690-315-0040(2)(b),(3)(d),(4)(d)]

14. As of May 13, 2015, the permit holder states they have invested approximately \$5,885,900, which is about 99 percent of the total projected cost for complete development of this project. The permit holder anticipates an additional \$35,212 investment is needed for the completion of this project.

Good Faith of the Appropriator [OAR 690-315-0040(2)(c)]

15. The Department has found good faith of the appropriator under Permit S-3011.

The Market and Present Demands for Water [OAR 690-315-0040(2)(d-e)]

The Department's determinations of market and present demand for water or power to be supplied shall consider the requirements set forth under OAR 690-315-0040(4)(a-f). In accordance with OAR 690-315-0040(4), the Department shall consider, but is not limited to, the following factors when determining the market and the present demand for water or power to be supplied:

16. The amount of water available to satisfy other affected water rights and scenic waterway flows; special water use designations established since permit issuance, including but not limited to state scenic waterways, federal wild and scenic rivers, serious water management problem areas or water quality limited sources established under 33 U.S.C. 1313(d); or the habitat needs of sensitive, threatened or endangered species, in consultation with the Oregon Department of Fish and Wildlife [OAR 690-315-0040(4)(a-c)].
 - a. The amount of water available to satisfy other affected water rights and scenic waterway flows was determined at the time of issuance of Permit S-3011; furthermore, water availability for other affected water rights and scenic waterway flows after the permit was issued is determined when an application for a new water right is submitted. The points of diversion are located on Geiger Creek, Geiger Creek Reservoir, and below the confluence of Ferry Creek and Geiger Creek, and are not located within a Withdrawn Area. The points of diversions are not located within or above a state or federal scenic waterway, however, they are located within an area ranked "high" for stream flow restoration needs as determined by the Department in consultation with the Oregon Department of Fish and Wildlife, and are located within a Sensitive, Threatened or Endangered Fish Species Area as identified by the Department in consultation with Oregon Department of Fish and Wildlife. The points of

diversion are not in a location listed by the Department of Environmental Quality as a water quality limited stream.

17. Other economic interests dependent on completion of the project [OAR 690-315-0040(4)(e)].
 - a. None have been identified.
18. Other factors relevant to the determination of the market and present demand for water and power [OAR 690-315-0040(4)(f)].
 - a. None have been identified.
19. OAR 690-315-0050(6) requires the Department to place a checkpoint condition on this extension of time in order to ensure diligence is exercised in the development and perfection of the water use permit. A "Checkpoint Condition" is specified under Item 1 of the "Conditions" section of this PFO to meet this condition.

Fair Return Upon Investment [OAR 690-315-0040(2)(f)]

20. Use and income from the permitted water development will likely result in reasonable returns upon the investment made to date.

Other Governmental Requirements [OAR 690-315-0040(2)(g)]

21. Delay in the development of this project was not caused by any other governmental requirements.

Unforeseen Events [OAR 690-315-0040(2)(h)]

22. According to the permit holder, unforeseen events extended the length of time needed to fully develop and perfect Permit S-3011, in that the permit holders were faced with serious storage issues that have restricted their ability to complete development of the project in a timely manner.

CONCLUSIONS OF LAW

1. The applicant is entitled to apply for an extension of time to complete construction and/or completely apply water to the full beneficial use pursuant to ORS 537.230(3).
2. The applicant has submitted a complete extension application form and the fee specified in ORS 536.050, as required by OAR 690-315-0040(1)(a).
3. The applicant complied with begin actual construction timeline requirements pursuant to ORS 537.230 as required by OAR 690-315-0040(1)(b) and OAR 690-315-0040(5).
4. Completion of construction and full application of water to beneficial use can be accomplished by October 30, 2050⁵, as required by OAR 690-315-0040(1)(c).

⁵Pursuant to ORS 537.230(3), upon the completion of beneficial use of water allowed under the permit, the

5. The Department has considered the reasonable diligence and good faith of the appropriator, the cost to appropriate and apply water to a beneficial purpose, the market and present demands for water to be supplied, the financial investment made and fair and reasonable return upon the investment, the requirements of other governmental agencies, and unforeseen events over which the permit holder had no control, whether denial of the extension will result in undue hardship to the applicant and whether there are no other reasonable alternatives for meeting water use needs, any other factors relevant to a determination of good cause, and has determined that the applicant has shown that good cause exists for an extension of time to complete construction and apply water to full beneficial use pursuant to OAR 690-315-0040(1)(d).

6. As required by OAR 690-315-0050(6) and as described in Finding 19, above, the Department has established, as specified in the "Conditions" section of this PFO (Item 1), progress checkpoints in order to ensure future diligence is exercised in the development and perfection of Permit S-3011.

Continued on the following page

permittee shall hire a certified water rights examiner to survey the appropriation. Within one year after the complete application of water to a beneficial use (or by the date allowed for the complete application of water to a beneficial use), the permittee shall submit a map of the survey and a new or revised claim of beneficial use as deemed appropriate by the Department.

PROPOSED ORDER

Based upon the foregoing Findings of Fact and Conclusions of Law, the Department proposes to issue an order to:

Extend the time to complete construction of the water system under Permit S-3011 from October 1, 2000 to October 30, 2050.

Extend the time to apply water to beneficial use under Permit S-3011 from October 1, 2000 to October 30, 2050.

Subject to the following conditions:

CONDITIONS


1. Checkpoint Condition

The permit holder must submit a completed Progress Report Form to the Department by **October 1, 2020, 2025, 2030, 2035, 2040, 2045, and 2050. A form will be enclosed with your Final Order.**

(a) At each checkpoint, the permit holder shall submit and the Department shall review evidence of the permit holder's diligence towards completion of the project and compliance with terms and conditions of the permit and extension. If, after this review, the Department determines the permit holder has not been diligent in developing and perfecting the water use permit, or complied with all terms and conditions, the Department shall modify or further condition the permit or extension to ensure future compliance, or begin cancellation proceedings on the undeveloped portion of the permit pursuant to ORS 537.260 or 537.410, or require submission of a final proof survey pursuant to ORS 537.250;

(b) The Department shall provide notice of receipt of progress reports in its weekly notice and shall allow a 30 day comment period for each report. The Department shall provide notice of its determination to anyone who submitted comments.

DATED: June 23, 2015


Dwight W. French, Administrator
Water Right Services Division

*If you have any questions,
please check the information
box on the last page for the
appropriate names and
phone numbers.*

Proposed Final Order Hearing Rights

1. Under the provisions of OAR 690-315-0100(1) and 690-315-0060, the applicant or any other person adversely affected or aggrieved by the proposed final order may submit a written protest to the proposed final order. The written protest must be received by the Water Resources Department no later than **August 7, 2015**, being 45 days from the date of publication of the proposed final order in the Department's weekly notice.
2. A written protest shall include:
 - a. The name, address and telephone number of the petitioner;
 - b. A description of the petitioner's interest in the proposed final order and if the protestant claims to represent the public interest, a precise statement of the public interest represented;
 - c. A detailed description of how the action proposed in the proposed final order would adversely affect or aggrieve the petitioner's interest;
 - d. A detailed description of how the proposed final order is in error or deficient and how to correct the alleged error or deficiency;
 - e. Any citation of legal authority supporting the petitioner, if known;
 - f. Proof of service of the protest upon the water right permit holder, if petitioner is other than the water right permit holder; and
 - g. The applicant or non-applicant protest fee required under ORS 536.050.
3. Within 60 days after the close of the period for requesting a contested case hearing, the Director shall:
 - a. Issue a final order on the extension request; or
 - b. Schedule a contested case hearing if a protest has been submitted, and:
 - 1) Upon review of the issues, the Director finds there are significant disputes related to the proposed agency action; or
 - 2) The applicant submits a written request for a contested case hearing within 30 days after the close of the period for submitting protests.

NOTICE TO ACTIVE DUTY SERVICEMEMBERS: Active Duty service members have a right to stay these proceedings under federal Service members Civil Relief Act. For more information contact the Oregon State Bar at 800-452-8260, the Oregon Military Department at 800-452-7500 or the nearest United States Armed Forces Legal Assistance Office through <http://legalassistance.law.of.mil>

Mailing List for Extension PFO Copies

PFO Date: June 23, 2015

Copies Mailed

Application: S-4982

By: _____

Permit: S-3011

On: _____

Original mailed to Applicant:

City of Bandon
PO Box 67
Bandon, OR 97411

Copies sent to:

1. WRD - App. File S-4982/ Permit S-3011
2. The Dyer Partnership Engineers
Attention: Barbara Negherbon, PE
1330 Teakwood, Ave
Coos Bay, OR 97420

Fee paid as specified under ORS 536.050 to receive copy:

3. None

Receiving via e-mail (10 AM Tuesday of signature date)

(DONE BY EXTENSION SPECIALIST)

4. WRD - Watermaster District 19, Mitch Lewis

CASEWORKER: MAB