

**Oregon Water Resources Department  
Water Right Services Division**

**Application for Extension of Time**

In the Matter of the Application for an Extension of Time )  
for Permit G-13645 Water Right Application G-14819, ) PROPOSED FINAL ORDER  
in the name of 421 Duffield LLC C/O Parkland Company )

---

**Permit Information**

Application:	G-14819
Permit:	G-13645
Basin:	12 – Malheur Lake / Watermaster District 10
Date of Priority:	August 10, 1998
Source of Water:	Seven wells in Malheur Lake Basin
Purpose of Use:	Irrigation of 518.6 Acres
Maximum Rate:	Not to exceed a maximum cumulative total of 6.48 cubic feet per second (cfs); being 0.67 cfs from Well 1, 1.34 cfs from Well 2, 1.78 cfs from Well 3, 2.67 cfs from Well 4, 2.90 cfs from Well 9, 2.90 cfs from Well 10, and 4.01 cfs from Well 14

---

***Please read this Proposed Final Order in its entirety as it contains  
additional conditions not included in the original permit.***

*In Summary, the Department proposes to:*

- Grant an extension of time to apply water to full beneficial use from October 1, 2015 to October 1, 2021<sup>1</sup>.
- Make the extension subject to certain conditions set forth below.

This Extension of Time request is being processed in accordance with Oregon Revised Statute 537.630 and 539.010(5), and Oregon Administrative Rule Chapter 690, Division 315.

---

<sup>1</sup>Pursuant to ORS 537.630(4), upon the completion of beneficial use of water allowed under the permit, the permittee shall hire a certified water rights examiner to survey the appropriation. Within one year after the complete application of water to a beneficial use (or by the date allowed for the complete application of water to a beneficial use), the permittee shall submit a map of the survey and a new or revised claim of beneficial use as deemed appropriate by the Department.

## **ACRONYM QUICK REFERENCE**

Department – Oregon Department of Water Resources

PFO – Proposed Final Order

cfs – cubic feet per second

## **AUTHORITY**

Generally, see ORS 537.630 and OAR Chapter 690 Division 315.

**ORS 537.630(1)** provides in pertinent part that the Oregon Water Resources Department may, for good cause shown, order an extension of time within which: irrigation or other works shall be completed; the well or other means of developing and securing ground water shall be completed; or the right perfected. In determining the extension, the Department shall give due weight to the considerations described under ORS 539.010(5) and to whether other governmental requirements relating to the project have significantly delayed completion of construction or perfection of the right.

**ORS 539.010(5)** provides in pertinent part that the Water Resources Director, for good cause shown, may extend the time within which the full amount of the water appropriated shall be applied to a beneficial use. This statute instructs the Director to consider: the cost of the appropriation and application of the water to a beneficial purpose; the good faith of the appropriator; the market for water or power to be supplied; the present demands therefore; and the income or use that may be required to provide fair and reasonable returns upon the investment.

**OAR 690-315-0040** provides in pertinent part that the Water Resources Department shall make findings to determine if an extension of time may be approved to complete construction and/or apply water to full beneficial use.

**OAR 690-315-0050(5)** states that extension orders may include, but are not limited to, any condition or provision needed to: ensure future diligence; mitigate the effects of the subsequent development on competing demands on the resource; and periodically document the continued need for the permit.

**OAR 690-315-0050(6)** requires the Department, for extensions exceeding five years, to establish checkpoints to determine if diligence is being exercised in the development and perfection of the water use permit. Intervals between checkpoints will not exceed five year periods.

## **FINDINGS OF FACT**

### *Background*

1. Permit G-13645 was issued by the Department on May 14, 1999. The permit authorizes

the use not to exceed 6.48 cfs of water from Seven wells; being 0.67 cfs from Well 1, 1.34 cfs from Well 2, 1.78 cfs from Well 3, 2.67 cfs from Well 4, 2.90 cfs from Well 9, 2.90 cfs from Well 10, and 4.01 cfs from Well 14, in Malheur Lake Basin for irrigation of 518.6 acres. The permit specified actual construction of the well was to be completed by May 14, 2000, and complete application of water was to be made on or before October 1, 2003.

2. On June 20, 2002 Permit G-13645 was assigned by the Department from Walter McEwen; Judy Rayburn to Schnabele Ranches by proof of ownership.
3. On October 18, 2002 Permit G-13645 was assigned by the Department from Schnabele Ranches to Schnabele Ranches and Northwest Farm Credit Services FLCA by proof of ownership.
4. On April 18, 2006 Permit G-13645 was assigned by the Department from Schnabele Ranches and Northwest Farm Credit Services FLCA to Schnabele Ranches by proof of ownership.
5. On August 14, 2007 Permit G-13645 was assigned by the Department from Schnabele Ranches to Double H Ranch LLC c/o Laramie Dawson Corporation aka Second Oregon LLC by proof of ownership.
6. One prior permit extension has been granted for Permit G-13645. The most recent extension request resulted in the completion dates for construction and full application of water being extended from October 1, 2003 to October 1, 2015.
7. On July 14, 2010 Permit G-13645 was assigned by the Department from Double H Ranch LLC c/o Laramie Dawson Corporation aka Second Oregon LLC to 421 Duffield LLC c/o Park Land Company by proof of ownership.
8. The permit holder, Glen R Smith, Vice President of 421 Duffield LLC c/o Parkland Company, submitted an "Application for Extension of Time" to the Department on October 1, 2015, requesting the time to apply water to full beneficial use under the terms and conditions of Permit G-13645 be extended from October 1, 2015 to October 1, 2021.
9. Notification of the Application for Extension of Time for Permit G-13645 was published in the Department's Public Notice dated October 6, 2015. No public comments were received regarding the extension application.

**Review Criteria [OAR 690-315-0040]**

*The time limits to complete construction and/or apply water to full beneficial use may be extended if the Department finds that the permit holder has met the requirements set forth under OAR 690-315-0040. This determination shall consider the applicable requirements of ORS*

537.230<sup>2</sup>, 537.248<sup>3</sup>, 537.630<sup>4</sup> and/or 539.010(5)<sup>5</sup>.

**Complete Extension of Time Application [OAR 690-315-0040(1)(a)]**

10. On October 1, 2015, the Department received a completed Application for Extension of Time and the fee specified in ORS 536.050 from the permit holder.

**Start of Construction [OAR 690-315-0040(1)(b) and 690-315-0040(5)]**

11. Actual construction of the well began by May 14, 2000, as specified in the permit. The permit holder states, Wells 1 (HARN 991), 2 (HARN 992), 3 (HARN 988), 4 (HARN 1006), 9 (HARN 1004), 10 (HARN 2064) and 14 (HARN 50201) were drilled and constructed before the permit was issued.

**Duration of Extension [OAR 690-315-0040(1)(c)]**

*Under OAR 690-315-0040(1)(c), in order to approve an extension of time for water use permits the Department must find that the time requested is reasonable and the applicant can complete the project within the time requested.*

12. As of October 1, 2015, the permit holder states the remaining work to be completed consists of applying for and gaining approval of a Permit Amendment to move the authorized place of use in the NE ¼ NE ¼ of Section 10 to the SE ¼ SE ¼ of Section 11, and change the location of Well 1 (HARN 991) to Well 1 (HARN 52111); meeting all permit conditions; applying water to full beneficial use on the remaining 244.0 acres.
13. Given the amount of development left to occur, the Department has determined that the permit holder's request to have until October 1, 2021, to accomplish the application of water to beneficial use under the terms and conditions of Permit G-13645 is both reasonable and necessary.

**Good Cause [OAR 690-315-0040(1)(d)]**

*The Department's determination of good cause shall consider the requirements set forth under OAR 690-315-0040(2).*

**Reasonable Diligence of the Appropriator [OAR 690-315-0040(2)(a)]**

*The Department's determination of reasonable diligence shall consider the requirements set forth under OAR 690-315-0040(3)(a-d). In accordance with OAR 690-315-0040(3), the Department shall consider, but is not limited to, the following factors when determining whether the applicant has demonstrated reasonable diligence in previous performance under the permit:*

---

<sup>2</sup>ORS 537.230 applies to surface water permits only.

<sup>3</sup>ORS 537.248 applies to reservoir permits only.

<sup>4</sup>ORS 537.630 applies to ground water permits only.

<sup>5</sup>ORS 539.010(5) applies to surface water and ground water permits.

*Amount of Construction [OAR 690-315-0040(3)(a)]*

14. According to the permit holder, work was accomplished within the time allowed in the permit or previous extension as follows:
  - a. Actual construction of the wells and water system began prior to the May 14, 2000 deadline specified in the permit. All seven wells were constructed prior to permit issuance. The wells were constructed between December 20, 1964 to August 19, 1997, also two pivots and mainlines were installed during this same time.
  - b. No other work was completed during the original development time frame under Permit G-13645, as the majority of the work was completed prior to permit issuance as part of other water rights.
  - c. During the most recent extension period, being from October 1, 2003, to October 1, 2015, the following was accomplished:
    - Installed access ports and new pumps in Wells 4, 9, and 10;
    - Replaced electrical panel on Well 14;
    - Replaced flowmeters on Wells 3, 4, 9, 10, 14;
    - Drilled Replacement Well 1 (HARN 52111); and
    - Redrilled Well 9.

*Beneficial Use of Water [OAR 690-315-0040(3)(b)]*

15. According to the water user a maximum rate of 2.23 cfs of water has been appropriated from the wells for irrigation of 274.6 acres, by a previous permit holder of record. Currently, no water is being appropriated for irrigation.
16. Beneficial use of water has not yet been demonstrated under this permit because not all permit conditions were satisfied by October 1, 2015.
17. According to the permit holder, delay of full beneficial use of water under Permit G-13645 was due, to insufficient yield of water from the permitted wells. The permit holder needs more time in which to gain approval for the replacement Well 1 (HARN 52111) to obtain the full quantity of water allowed under the permit. In addition, the previous permit holders did not have the financial means to develop more than the seven wells, pumping systems and two pivots. The current permit holder had had unanticipated costs associated with maintaining the existing wells and irrigation system, difficulties include, redrilling wells due to lost production and caving conditions and replacing pumps due to damage from pumping sand.

*Compliance with Conditions [OAR 690-315-0040(3)(c)]*

18. Since March 2010 the permit holder has submitted the static water level measurements

for Wells, 1, 2, 4, 10, and 14 as required under Permit G-13645 last permit extension.

19. The Department has considered the permit holder's compliance with conditions, and has identified the following concerns: (1) the record does not show that a usable access port on Well 3 (HARN 998) and Well 9 (HARN 1004) has been installed, and (2) the required March static water level measurements have not been received by the Department since 2013 for Well 3 (HARN 998) and Well 9 (HARN 1004).

Beneficial use of water under this permit, therefore, has not yet been demonstrated. In order to legally perfect the use of water under this permit, the permit holder must demonstrate that all conditions of the permit have been satisfied.

*Financial Investments to Appropriate and Apply Water to a Beneficial Purpose [OAR 690-315-0040(2)(b),(3)(d),(4)(d)]*

20. As of October 1, 2015, the permit holder states they have invested approximately \$850,000, which is approximately 72 percent of the total projected cost for complete development of this project. The permit holder anticipates an additional \$330,000 investment is needed for the completion of this project.

*Good Faith of the Appropriator [OAR 690-315-0040(2)(c)]*

21. The Department has found good faith of the appropriator under Permit G-13645.

*The Market and Present Demands for Water [OAR 690-315-0040(2)(d-e)]*

*The Department's determinations of market and present demand for water or power to be supplied shall consider the requirements set forth under OAR 690-315-0040(4)(a-f). In accordance with OAR 690-315-0040(4), the Department shall consider, but is not limited to, the following factors when determining the market and the present demand for water or power to be supplied:*

22. The amount of water available to satisfy other affected water rights and scenic waterway flows; special water use designations established since permit issuance, including but not limited to state scenic waterways, federal wild and scenic rivers, serious water management problem areas or water quality limited sources established under 33 U.S.C. 1313(d); or the habitat needs of sensitive, threatened or endangered species, in consultation with the Oregon Department of Fish and Wildlife [OAR 690-315-0040(4)(a-c)].

The amount of water available to satisfy other affected water rights and scenic waterway flows was determined at the time of issuance of Permit G-13645; furthermore, water availability for other affected water rights and scenic waterway flows after the permit was issued is determined when an application for a new water right is submitted. The points of appropriation for Permit G-13645, located within the Malheur Lake Basin, are not located within a limited or critical ground water area. Malheur Lake is not located within or above any state or federal scenic waterway,

however, it is located within an area ranked “low” for stream flow restoration needs as determined by the Department in consultation with the Oregon Department of Fish and Wildlife, and is located within a Sensitive, Threatened or Endangered Fish Species Area as identified by the Department in consultation with Oregon Department of Fish and Wildlife. The points of appropriation are not in an area listed by the Department of Environmental Quality as a water quality limited stream.

*Other economic interests dependent on completion of the project [OAR 690-315-0040(4)(e)].*

23. None have been identified.

*Other factors relevant to the determination of the market and present demand for water and power [OAR 690-315-0040(4)(f)].*

24. None have been identified.

25. OAR 690-315-0050(5) provides for extension orders to include, but are not limited to, any condition or provision needed to ensure future diligence, and/or mitigate the effects of the subsequent development on competing demands on the resource. The Department determined the need to place a “Last Extension Condition” on this extension of time in order to ensure diligence is exercised in the development and perfection of the water use permit. This condition, specified under Item 1 of the “Conditions” section of this PFO, was determined to be necessary due to the length of time in developing the project, the permit was issued in 1999 and the permit holder is requesting to 2021 to complete the project, that is 22 years to develop the project. The Department determined that this will be the last extension.

26. OAR 690-315-0050(6) requires the Department to place a checkpoint condition on this extension of time in order to ensure diligence is exercised in the development and perfection of the water use permit. A “Checkpoint Condition” is specified under Item 2 of the “Conditions” section of this PFO to meet this condition.

*Fair Return Upon Investment [OAR 690-315-0040(2)(f)]*

27. Use and income from the permitted water development will likely result in reasonable returns upon the investment made to date.

*Other Governmental Requirements [OAR 690-315-0040(2)(g)]*

28. Delay in the development of this project was not caused by any other governmental requirements.

*Unforeseen Events [OAR 690-315-0040(2)(h)]*

29. According to the permit holder, unforeseen events extended the length of time needed to fully develop and perfect Permit G-13645, in that the permit holders were faced with serious health issues that restricted their ability to complete development of the project in a timely manner.

## **CONCLUSIONS OF LAW**

1. The applicant is entitled to apply for an extension of time to complete construction and/or completely apply water to the full beneficial use pursuant to ORS 537.630(1).
2. The applicant has submitted a complete extension application form and the fee specified in ORS 536.050, as required by OAR 690-315-0040(1)(a).
3. The applicant complied with begin actual construction timeline requirements pursuant to ORS 537.630 as required by OAR 690-315-0040(1)(b) and OAR 690-315-0040(5).
4. Full application of water to beneficial use can be accomplished by October 1, 2021, as required by OAR 690-315-0040(1)(c).
5. The Department has considered the reasonable diligence and good faith of the appropriator, the cost to appropriate and apply water to a beneficial purpose, the market and present demands for water to be supplied, the financial investment made and fair and reasonable return upon the investment, the requirements of other governmental agencies, and unforeseen events over which the permit holder had no control, whether denial of the extension will result in undue hardship to the applicant and whether there are no other reasonable alternatives for meeting water use needs, any other factors relevant to a determination of good cause, and has determined that the applicant has shown that good cause exists for an extension of time to apply water to full beneficial use pursuant to OAR 690-315-0040(1)(d).
6. As authorized in OAR 690-315-0050(5) and as described in Finding 25 above, the Department has established, as specified in the "Conditions" section of this PFO (Item 1), a "Last Extension Condition" in order to ensure future diligence is exercised in the development and perfection of Permit G-13645.
7. As required by OAR 690-315-0050(6) and as described in Finding 26 above, the Department has established, as specified in the "Conditions" section of this PFO (Item 2), progress checkpoints in order to ensure future diligence is exercised in the development and perfection of Permit G-13645.

**Continued on the following page**



## PROPOSED ORDER

Based upon the foregoing Findings of Fact and Conclusions of Law, the Department proposes to issue an order to:

Extend the time to apply water to beneficial use under Permit G-13645 from October 1, 2015 to October 1, 2021.

Subject to the following conditions:

### CONDITIONS

1. Last Extension Condition


This is to be the last extension of time granted for Permit G-13645. Any future extensions of time requests will be denied.

2. Checkpoint Condition

The permit holder must submit a completed Progress Report Form to the Department by **October 1, 2020. A form will be enclosed with your Final Order.**

- (a) At each checkpoint, the permit holder shall submit and the Department shall review evidence of the permit holder's diligence towards completion of the project and compliance with terms and conditions of the permit and extension. If, after this review, the Department determines the permit holder has not been diligent in developing and perfecting the water use permit, or complied with all terms and conditions, the Department shall modify or further condition the permit or extension to ensure future compliance, or begin cancellation proceedings on the undeveloped portion of the permit pursuant to ORS 537.260 or 537.410, or require submission of a final proof survey pursuant to ORS 537.250;
- (b) The Department shall provide notice of receipt of progress reports in its weekly notice and shall allow a 30 day comment period for each report. The Department shall provide notice of its determination to anyone who submitted comments.

DATED: November 10, 2015

  
Dwight French, Administrator,  
Water Right Services Division

*If you have any questions,  
please check the information  
box on the last page for the  
appropriate names and  
phone numbers.*

### Proposed Final Order Hearing Rights

1. Under the provisions of OAR 690-315-0100(1) and 690-315-0060, the applicant or any other person adversely affected or aggrieved by the proposed final order may submit a written protest to the proposed final order. The written protest must be received by the Water Resources Department no later than **December 25, 2015**, being 45 days from the date of publication of the proposed final order in the Department's weekly notice.
2. A written protest shall include:
  - a. The name, address and telephone number of the petitioner;
  - b. A description of the petitioner's interest in the proposed final order and if the protestant claims to represent the public interest, a precise statement of the public interest represented;
  - c. A detailed description of how the action proposed in the proposed final order would adversely affect or aggrieve the petitioner's interest;
  - d. A detailed description of how the proposed final order is in error or deficient and how to correct the alleged error or deficiency;
  - e. Any citation of legal authority supporting the petitioner, if known;
  - f. Proof of service of the protest upon the water right permit holder, if petitioner is other than the water right permit holder; and
  - g. The applicant or non-applicant protest fee required under ORS 536.050.
3. Within 60 days after the close of the period for requesting a contested case hearing, the Director shall:
  - a. Issue a final order on the extension request; or
  - b. Schedule a contested case hearing if a protest has been submitted, and:
    - 1) Upon review of the issues, the Director finds there are significant disputes related to the proposed agency action; or
    - 2) The applicant submits a written request for a contested case hearing within 30 days after the close of the period for submitting protests.

**NOTICE TO ACTIVE DUTY SERVICE MEMBERS:** Active Duty Service members have a right to stay these proceedings under federal Service members Civil Relief Act. For more information contact the Oregon State Bar at 800-452-8260, the Oregon Military Department at 800-452-7500 or the nearest United States Armed Forces Legal Assistance Office through <http://legalassistance.law.of.mil>

- 
- If you have questions about statements contained in this document, please contact Mabelle A Bamberger at (503)986-0802.
  - If you have questions about how to file a protest or if you have previously filed a protest and you want to know the status, please contact Patricia McCarty at 503-986-0820.
  - If you have any questions about the Department or any of its programs, please contact our Water Resources Customer Service Group at 503-986-0900.
  - Address any correspondence to :   Water Right Services Division  
  725 Summer St NE, Suite A  
Fax: 503-986-0901                           Salem, OR 97301-1266
-

Mailing List for Extension PFO Copies

PFO Date: November 10, 2015

Copies Mailed

Application: G-14819

By: \_\_\_\_\_

Permit: G-13645

On: \_\_\_\_\_

Original mailed to Applicant:

421 Duffield LLC C/O Parkland Company  
9800 Mt Pyrimid CT., Suite 340  
Englewood, CO 80112

Copies sent to:

1. WRD - App. File G-14819/ Permit G-13645
  
2. Jordan Ramis PC  
Attention: Steven L Shropshire  
Two Centerpointe Dr., 6<sup>th</sup> Floor  
Lake Oswego, OR 97035

Fee paid as specified under ORS 536.050 to receive copy:

3. None

Receiving via e-mail (10 AM Tuesday of signature date)  
(DONE BY EXTENSION SPECIALIST)

4. WRD - Watermaster District 10, JR Johnson

CASEWORKER: MAB