Oregon Water Resources Department Water Rights Division

Application for Extension of Time

| In the Matter of the Application |) | |
|----------------------------------|---|----------------------|
| for an Extension of Time for |) | |
| Permit #G-13052, Water Right |) | PROPOSED FINAL ORDER |
| Application #G-13163 |) | |
| (John M. Seidler) |) | |

Permit Information

Application File #G-13163 / Permit #G-13052

Basin: #15 - Rogue Basin / Watermaster District: #14

Date of Priority: October 26, 1992 for 0.09 cubic foot per second (cfs) and February 15, 1996 for 0.07 cfs

Authorized Use of Water

Source of Water: Purpose or Use:

Well B, within the East Fork Illinois River Basin Agricultural Use and Irrigation of 8.4 acres

Maximum Rate:

0.16 cfs

This Extension of Time request is being processed in accordance with Oregon Administrative Rule Chapter 690, Division 315.

Please read this Proposed Final Order in its entirety.

This Proposed Final Order applies only to Permit #G-13052, water right Application #G-13163. A copy of Permit #G-13052 is enclosed as Attachment 1.

Summary of Proposed Final Order for Extension of Time

The Department proposes to:

 grant the extension for complete construction of the water system from October 1, 2001, to October 1, 2004; and

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 grant the extension for complete application of water from October 1, 2001, to October 1, 2004.

<u>AUTHORITY</u>

ORS 537.230 and ORS 537.630(1) provide in pertinent part that the Water Resources Department shall, for good cause shown, order an extension of time within which: irrigation or other works shall be completed; the well or other means of developing and securing ground water shall be completed; or the right perfected. In determining the extension, the Department shall give due weight to the considerations described under ORS 539.010(5).

ORS 539.010(5) provides in pertinent part that the Water Resources Director, for good cause shown, may extend the time within which the full amount of the water appropriated shall be applied to a beneficial use. This statute instructs the Director to consider: the cost of the appropriation and application of the water to a beneficial purpose; the good faith of the appropriator; the market for water or power to be supplied; the present demands therefore; and the income or use that may be required to provide fair and reasonable returns upon the investment.

OAR 690-315-0040 provides in pertinent part that the Water Resources Department shall make findings to determine if an extension of time may be approved to complete construction and/or apply water to full beneficial use.

FINDINGS OF FACT

Background

- Permit #G-13052 was granted by the Water Resources Department on December 18, 1996. The permit authorizes the use of up to 0.16 cfs of water from Well B, within the East Fork Illinois River Basin, for agriculture use and irrigation of 8.4 acres. The permit specified that construction of the water system was to be completed by October 1, 1998, and that complete application of water was to be made on or before October 1, 1999.
- 2. One prior extension of time has been approved for Permit #G-13052. It resulted in the completion dates for construction and beneficial use of water being extended to October 1, 2001.

- 3. The permit holder submitted an "Application for Extension of Time" to the Department on March 15, 2004, requesting the time in which to complete construction of the water system and the time in which to accomplish beneficial use of water to the full extent under the terms of Permit #G-13052 be extended from October 1, 2001, to October 1, 2004.
- 4. Notification of the permit holder's extension of time request for Permit #G-13052 was published on the Department's Public Notice dated March 30, 2004. No public comment on the extension application was received.

Review Criteria [OAR 690-315-0040(1)(2)]

As set forth under OAR 690-315-0040(1)(2), the time limits to complete construction or to apply the water to a beneficial use may be extended upon showing of good cause for the untimely completion. This determination shall consider the applicable requirements of ORS 537.230, 537.248¹, 537.630 and 539.010(5).

Other Governmental Requirements [ORS 537.230(2)]

5. Delay in the development of this project was not caused by any other governmental requirements.

Start of Construction [ORS 537.630]

6. Construction of the well and water system began within the time specified in the permit, being December 18, 1997.

Financial Investment [ORS 539.010(5)]

7. As of March 15, 2004, the permit holder had invested a total of \$31,000 into the project, consisting of complete construction of Well B, installation of a water meter and a pump, and partial construction of water distribution system. An additional \$8,000 investment is anticipated for the completion of this project.

Reasonable Diligence and Good Faith of the Appropriator [ORS 537.230(1), 537.630(1) and 539.010(5)]

Reasonable diligence during the permit period constitutes a continuing test of whether

ORS 537.248 applies to reservoir permits only.

and under what conditions to grant an extension [ORS 537.260, OAR 690-315-0040(3)].

In accordance with OAR 690-315-0040(3), the Department shall consider, but is not limited to, the following factors when determining whether the applicant has demonstrated reasonable diligence in previous performance under the permit:

Amount of Construction

- 8. The following construction was completed within the time allowed in the permit or previous extension:
 - a. Construction of the well and water system began within the time specified in the permit, being December 18, 1997. The work thus far consists of complete construction of Well B, installation of a water meter and a pump, and partial construction of water distribution system.

Beneficial Use of Water

- 9. The following beneficial use was made of the water during the permit or previous extension time limits:
 - a. Since the issuance of Permit #G-13052 on December 18, 1996, a maximum rate of 35 gallons per minute (0.08 cfs) has been appropriated from the well for irrigation of 6.9 acres and agriculture use.
 - b. Delay of full beneficial use of water under Permit #G-13052 was due to financing problems and an economic downturn in the nursery industry.

Compliance with Conditions

- 10. The water right permit holder's conformance with the permit or previous extension conditions.
 - a. The record does not raise concerns about the permit holder's compliance with conditions.

Financial Investments

- 11. Financial investments made toward developing the beneficial water use.
 - a. As of March 15, 2004, the permit holder had invested approximately 79 percent of the total projected cost for complete development of this project. A total of \$31,000 has been invested into the project, consisting of complete construction of Well B, installation of a water meter and a pump, and partial construction of water distribution system. An additional \$8,000 investment is anticipated for the completion of this project.

The Market and Present Demands for Water [ORS 539.010(5) and OAR 690-315-0040(4)]

In accordance with OAR 690-315-0040(4), the Department shall consider, but is not limited to, the following factors when determining the market and the present demand for water or power to be supplied:

- 12. The amount of water available to satisfy other affected water rights and scenic waterway flows.
 - a. The Department determined on May 4, 1993, that this use of groundwater will have the potential for substantial interference with the nearest surface water source, namely an unnamed tributary to Althouse Creek.
 - b. The permitted point of appropriation (Well B), authorized under Permit #G-13052, is not located within the boundaries of any designated ground water limited area.
 - c. The permitted point of appropriation (Well B), authorized under Permit #G-13052, is located within the designated boundaries of a state scenic waterway.
- 13. Special water use designations established since permit issuance, including but not limited to state scenic waterways, federal wild and scenic rivers, serious water management problem areas or water quality limited sources established under 33 U.S.C. 1313(d).
 - a. The permitted point of appropriation, authorized under Permit #G-13052, is located within an area of the East Fork Illinois River Basin which has been identified by the Oregon Department of Fish and Wildlife as a "moderate" needs ranking area for streamflow restoration for fish. Additionally, the East Fork Illinois River has been designated by the Oregon Department of Environmental Quality as a water quality limited stream.
 - b. The permitted point of appropriation, authorized under Permit #G-13052, is located within a designated reach of a federal wild and scenic river.
- 14. The habitat needs of sensitive, threatened or endangered species, in consultation with the Oregon Department of Fish and Wildlife.
 - a. The permitted well is located within a designated sensitive, threatened or endangered species area for aquatic species utilizing surface water resources, as identified by the Oregon Department of Fish and Wildlife.
- 15. Economic investment in the project to date.

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a. As of March 15, 2004, the permit holder had invested approximately 79 percent of the total projected cost for complete development of this project. A total of \$31,000 has been invested into the project, consisting of complete construction of Well B, installation of a water meter and a pump, and partial construction of water distribution system. An additional \$8,000 investment is anticipated for the completion of this project.

Other economic interests dependent on completion of the project.

- a. None have been identified.
- 16. Other factors relevant to the determination of the market and present demand for water and power.
 - a. None have been identified.

Fair Return Upon Investment [ORS 539.010(5)]

17. Use and income from the permitted water development will result in reasonable returns upon the investment made to date.

Duration of Extension [OAR 690-315-0040(1)(c), ORS 539.010(5)]

As set forth under OAR 690-315-0040(1)(c), time extensions granted shall be for the reasonable time period necessary to complete construction and application of water to beneficial use.

- 18. As of March 15, 2004, the remaining work to be completed consists of completion of construction and complete application of water to beneficial use.
- 19. Unforseen events extended the length of time needed to fully develop and perfect the permit caused by financing problems and an economic downturn in the nursery industry.
- 20. Given the amount of development left to occur, the Department has determined that the permittee's request to have until October 1, 2004, to complete construction of the water system and to accomplish the application of water to beneficial use under the terms of Permit #G-13052 is both reasonable and necessary.

CONCLUSIONS OF LAW

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- 1. The applicant is entitled to apply for an extension of time to complete construction and/or completely apply water to the full beneficial use pursuant to ORS 537.230 and ORS 537.630.
- 2. The applicant has submitted a complete extension application form and the fee specified under ORS 536.050(1)(k), as required by OAR 690-315-0040(1)(a).
- 3. The applicant demonstrated that actual construction on the project began within the time specified in the permit, as required by OAR 690-315-0040(1)(b).
- 4. Completion of construction and full application of water to beneficial use can be accomplished by October 1, 2004², as required by OAR 690-315-0040(1)(c).
- 5. The Department has considered the requirements of other governmental agencies, the financial investment made, the reasonable diligence and good faith of the appropriator, the market and present demands for water and the fair return upon the investment, and has determined that the applicant has shown good cause exists for an extension to apply water to full beneficial use pursuant to OAR 690-315-0040(1)(d).

Proposed Order

Based upon the foregoing findings of fact and conclusions of law, the Department proposes to issue an order to:

Extend the time for complete construction of the water system under Permit #G-13052 from October 1, 2001, to October 1, 2004.

Extend the time for complete application of water to beneficial use under Permit #G-13052 from October 1, 2001, to October 1, 2004.

DATED: July 13, 2004

Water Rights Section Manager

If you have any questions, please check the information box on the last page for the appropriate names and phone numbers.

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Pursuant to ORS 537.630(3), upon the completion of beneficial use of water allowed under the permit, the permittee shall hire a certified water rights examiner to survey the appropriation. Within one year after the complete application of water to a beneficial use (or by the date allowed for the complete application of water to a beneficial use), the permittee shall submit a map of the survey and the claim of beneficial use.

Proposed Final Order Hearing Rights

- 1. Under the provisions of OAR 690-315-0060, the applicant or any other person adversely affected or aggrieved by the proposed final order may request a contested case hearing on the proposed final order. Your request for contested case hearing must be in writing and must be received by the Water Resources Department no later than *Friday, August 27, 2004*, being 45 days from the date of publication of the proposed final order in the Department's weekly public notice.
- 2. A written request for contested case hearing shall include:
 - The name, address and telephone number of the petitioner: a.
 - b. A description of the petitioner's interest in the final order and if the protestant claims to represent the public interest, a precise statement of the public interest represented:
 - A detailed description of how the action proposed in the final order would C. adversely affect or aggrieve the petitioner's interest:
 - d. A detailed description of how the final order is in error or deficient and how to correct the alleged error or deficiency:
 - Any citation of legal authority supporting the petitioner, if known; e.
 - f. Proof of service of the petition upon the water right permit holder, if petitioner is other than the water right permit holder; and
 - The protest fee required under ORS 536.050. g.
- 3. Within 60 days after the close of the period for requesting a contested case hearing, the Director shall:
 - Issue a final order on the extension request; or a.
 - b. Schedule a contested case hearing if a request for contested case hearing has been submitted, and:
 - Upon review of the issues, the Director finds there are significant disputes related to the proposed agency action; or
 - The applicant submitted a timely request for a contested case B. hearing.

If you have other questions about the Department, or any of its programs, please contact our Water Rights Information Group at (503)986-0801. Address all other correspondence to:

> Water Rights Section **Oregon Water Resources Department** 725 NE Summer Street, Suite A Salem, OR 97301-1271 Fax #: (503)986-0901

If you have any questions about statements contained in this document, please contact Lisa Juul at (503)986-0808.

If you have questions about how to file a protest or if you have previously filed a protest and want to know the status, please contact Renee Moulun. Her telephone number is (503)986-0824.

If you have other questions about the Department or any of its programs, please contact our Water Resources Customer Service Group at (503)986-0900.