Oregon DEQ Division 33 Review Summary Sheet



Application Information

Applicant Name:	STAUFFER FARM INC. C/O BIZON, JEFF Application Number:		G-18923
Basin & Sub-basin:	Willamette/Molalla-Pudding	Requested Water Amount:	1.56 cfs
Nearest Surface Water:	Unnamed tributary to Pudding River, Brandy Creek	Nearest Receiving Waterbody:	Unnamed tributary to Pudding River, Brandy Creek
Proposed Use:	Irrigation of 124.5 acres	Requested Period of Use:	March 1 – October 31

Upper and Lower Columbia Basins only : Based upon the review completed below, does the proposed use comply with existing state and federal water quality standards or may conditions be applied to bring the use into compliance?	□No	⊠ Yes	☐ Insufficient data
Statewide: Will the proposed use result in water quality impacts that will cause either "loss" or "net loss" of essential habitat of sensitive threatened or endangered (ST&E) fish species? (Note: the presence of ST&E fish species is determined by Oregon Department of Fish and Wildlife.)	□ No	□ Yes	☐ Insufficient data

Recommended Pre-Proposed Final Order Actions

Reco	ommended Pre-Proposed Final Order Actions
1.	Herbicide Applications: When herbicide application is within three feet of water, the permittee is
	responsible for ensuring that herbicide application laws are met, and that they obtain from DEQ any
	necessary pesticide application permits, including the 2300-A Pesticide General Permit or the 2000-J NPDES
	General Permit. Polluted return flows are not allowed to enter waters of the state per ORS 468B.025(1).
2.	
3.	
Mi	tigation Obligation No Yes
vol of c inte Sep	or to issuance of a Proposed Final Order, the applicant shall submit a mitigation proposal that is of no less ume and rate than the permitted use. The proposal shall include water that is sourced upstream of the point diversion or appropriation, or the uppermost point on the stream at which the potential for surface water erference occurs. If a surface water right is used for mitigation, it shall be transferred instream for June 1-tember 30 time period and of similar water quality. The applicant should contact their OWRD caseworker to cuss flow mitigation options.

Recommended Permit Conditions

1. Water Quality: All water use under this permit shall comply with state and federal water quality laws. The permittee shall not violate any state and federal water quality standards, shall not cause pollution of any waters of the state, and shall not place or cause to be placed any wastes in a location where such wastes are likely to escape or be carried into the waters of the state by any means. The use may be restricted if the quality of source stream or downstream waters decrease to the point that those waters no longer meet existing state or federal water quality standards.

2.	Agricultural Water Quality Management Area Rules: The permittee shall comply with basin-specific
	Agricultural Water Quality Management Area Rules described in Oregon Administrative Rule Chapter 603-
	095. The permittee shall protect riparian areas, including through irrigation practices and the management
	of any livestock, allowing site capable vegetation to establish and grow along streams, while providing the
	following functions: shade (on perennial and some intermittent streams), bank stability, and infiltration or
	filtration of overland runoff.
3.	Flow Restrictor: The permittee shall install a flow control valve on the diversion system to limit use to the
	permitted rate. The valve shall be in place, functional, and verified by the Certified Water Rights Examiner
	before a certificate is issued. The valve or a suitable replacement shall remain in place for the life of the
	water right.
4.	
Ad	ditional Reviewer comments No Yes
[Us	se this space to describe any of the following: reasoning to substantiate permit conditions; examples of
-	ditional information that may allow or disallow the use; and why any variations to the standard Division 33
	riew process were necessary. Designate conditions related to Division 310 with an asterisk.]
	,
The	e Pudding River is water quality impaired and the withdrawal has the potential to impair waterways during
	critical season. According to the OWRD water availability analysis, the Pudding watershed is over-allocated
	y through August and an instream flow requirement exists year round. DEQ recommends that the applicant
	nsult with ORWD to evaluate mitigation and/or water volume reduction options to address surface water
	pacts during the critical summer period. Otherwise, DEQ recommends denial of the application.
	sacts during the divided summer periodic entermise, see a recommends demands and the approachem
Int	eragency consultation: [Describe any substantial interagency consultation. Who was contacted and what
	s discussed?]
	Q review prepared by: Sarah Sauter Date complete: 8/10/2020
OD	A Review Request
	DA review requested: No Yes Date review sent to ODA: 7/27/2020
-	DA reviewer: P. Measeles, M. Matter ODA review date: 8/6/2020
-	DA comments
_	Measeles: No Comment.
<u> </u>	Wiedscies. No comment.
Δnt	idegradation Policy:
AIII	The purpose of DEQ's Antidegradation Policy (OAR 340-041-0004(1)) is to guide decisions that affect water
	quality to prevent unnecessary further degradation from new or increased point and nonpoint sources of
	pollution, and to protect, maintain, and enhance existing surface water quality to ensure the full protection of
	all existing beneficial uses. Oregon's Antidegradation Policy allows exemptions and conditions for new or
	increased water use.
1.	Temporary Use or Net Benefit
Τ.	Does the applicant propose a temporary use in response to an emergency, a restoration activity that the DEQ
	has determined provides a net ecological benefit, or a temporary (lasting less than six months) use to protect
	human health and welfare, for which the applicant has demonstrated that they will minimize adverse effects
	to threatened and endangered species? $oximes$ No $oximes$ Yes
	If yes, recommend approval of the application and identify conditions necessary to protect water quality for
	the habitat of ST&E fish species. You may skip to Question 7.

2.	 Outstanding Resource Water Does the applicant propose withdrawing directly from an Outstanding Resource 	Outstandin	g Resource Water with critical habitat
	for ST&E fish species?	⊠ No	☐ Yes
	If yes, then prior to permit issuance, the applicant must pr question 7.	ovide suita	ble flow mitigation. You may skip to
3.	Water Quality Limited Is this source Water Quality Limited or a tributary to a wardownstream review to 6 th field HUC for parameters that dioxygen, pH, etc.).		•

Integrated Report 303(d) List Summary Table

Water Body (Stream/Lake)	River Miles	Parameter	Season	Criteria	Beneficial Uses	Status	
Pudding River	0 to 61.8	Biological Criteria	Year Round	Biocriteria: Waters of the state must be	Aquatic life	Cat 5: Water quality limited, 303(d) list,	
Rivei	01.6	Citteria	Kounu	of sufficient quality	ille	TMDL needed	
				to support aquatic			
				species without			
				detrimental changes			
				in the resident biological			
				communities.			
Pudding	0 to	Dissolved	January 1	Spawning: Not less	Resident	Cat 4A: Water	
River	47.5	Oxygen	- May 15	than 11.0 mg/L or	trout	quality limited,	
				95% of saturation	spawning	TMDL approved	
Pudding	0 to	Dissolved	Year	Cool water: Not less	Cool-	Cat 4A: Water	
River	53.8	Oxygen	Round	than 6.5 mg/l	water	quality limited,	
			(Non-		aquatic	TMDL approved	
			spawning)		life		
Pudding	47.5 to	Dissolved	October	Spawning: Not less		Cat 5: Water quality	
River	61.8	Oxygen	15 - May	than 11.0 mg/L or		limited, 303(d) list,	
			15	95% of saturation		TMDL needed	
Pudding	0 to	Temperature	Year	Salmon and trout	Salmon	Cat 4A: Water	
River	61.8		Round	rearing and	and trout	quality limited,	
			(Non-	migration: 18.0	rearing	TMDL approved	
			spawning)	degrees Celsius 7-	and		
				day-average	migration		
				maximum			

Analysis: [If the answer to question 3 is yes, then describe how the use does or does not comply with existing state and federal water quality standards, and how the use may affect ST&E fish species habitat.]

Oregon's stream temperature standards are based on the life cycle needs of salmonids. Stream temperatures that exceed the standards can disrupt the life cycle of a sensitive, threatened, or endangered fish species and may even cause death. Temperatures are already known to exceed standards in Pudding River in the summer. Summertime withdrawals from the stream will reduce the stream's heat capacity and cause greater fluctuation in daytime and nighttime stream temperatures. Non-summer withdrawals will reduce floodplain

recharge from high flow events, thus reducing the volume of cool water released from floodplain storage into the stream throughout the year. This will result in the diminution of habitat of sensitive, threatened, or endangered fish species.

Fish and other aquatic organisms require different concentrations of dissolved oxygen based on their species and life history stage. Oregon's dissolved oxygen standards are based on the most sensitive species and life history stage at the location and season of concern. Dissolved oxygen levels are affected by temperature, flow, nutrient loading, algae growth, and other factors. If dissolved oxygen drops too low enough levels, it can result in fish kills. In waterbodies where dissolved oxygen concentrations are known to be insufficient for the habitat of sensitive, threatened, and endangered fish, any additional reduction in dissolved oxygen concentrations would result in the diminution of habitat.

Oregon's biological criteria standards are based on the assemblage of species needed to maintain a healthy resident biological community. Resident biological communities are the local food webs that support fish. Reduced flows and increased temperatures will degrade the biological community and therefore result in the diminution of habitat of sensitive, threatened, or endangered fish species.

Recommended Conditions: [Consider if water quality can be protected by limiting the rate and quantity of water used, period of use, or by including other permit conditions.] **Water Quality**

4. Total Maximum Daily Load Summary

Are there TMDLs established for parameters identified as being affected by flow modification? \square No \boxtimes Yes

Analysis: [List TMDL, identify the load allocation, and if flow modification is a contributing factor. Describe how the use does or does not comply with existing state and federal water quality standards and how the use may affect ST&E fish species habitat.]

Molalla-Pudding Subbasin TMDL. Chapter 2. Temperature (2008)

Numeric and narrative water quality criteria are applied to protect the most sensitive beneficial uses. The most sensitive beneficial uses to temperature in the Molalla-Pudding Subbasin is Fish and Aquatic Life. Page 2-7.

Peak temperatures typically occur mid-July through mid-August and often exceed the salmon and trout rearing and migration criterion and core cold water criterion. Therefore, DEQ defines the critical periods for temperature as June 1 – September 30 for the Pudding River and its tributaries. Page 2-14

Flow management can affect stream temperature in the Molalla-Pudding Subbasin. Diverting or storing flows from natural channels during low flow periods may substantially diminish the assimilative capacity of the stream while also increasing solar loading to the stream because of greater travel times and increased surface area in ponded regions. Page 2-21.

The Molalla-Pudding Subbasin stream temperature TMDLs apply to all perennial and intermittent streams and tributaries in the subbasin, not only to those listed to date for temperature violations. Page 2-3.

Recommended Conditions: [Consider if water quality can be protected by limiting the rate and quantity of water used, period of use, or by including other permit conditions.] **Water Quality, Flow Mitigation Obligation, Flow Restrictor**

Percent of natural flow = (consumptive use/natural stream flow)*100. See Appendix for additional instructions. [Water Availability Basin]: PUDDING R > MOLALLA R - AB MILL CR									uctions.
Watershed ID	Exceedance Level	Month	Natural Stream Flow	Consumptive Use	Expected Stream Flow	Reserved Stream Flows	Instream Requirement	Net Water Available	Percent of Flow
151	50	JAN	2220	125	2100	0	36	2060	6%
151	50	FEB	2120	114	2010	0	36	1970	5%
151	50	MAR	1680	76.1	1600	0	36	1570	5%
151	50	APR	1190	52	1140	0	36	1100	4%
151	50	MAY	710	50.1	660	0	36	624	7%
151	50	JUN	335	71.8	263	0	36	227	21%
151	50	JUL	148	113	35.1	0	36	-0.925	76%
151	50	AUG	89.6	92.5	-2.92	0	36	-38.9	103%
151	50	SEP	88.6	52.5	36.1	0	36	0.134	59%
151	50	OCT	139	11.2	128	0	36	91.8	8%
151	50	NOV	916	48.6	867	0	36	831	5%
151	50	DEC	2110	118	1990	0	36	1960	6%
151	50	ANN	706000	55800	650000	0	26100	626000	8%
Based or standard prevento	n responses to ds or can com ed through flo nended Condi	o questio pliance w ow mitiga tions: [If	ns 3, 4, an vith state a tion and/o water qua	te and Federal d 5, is the use and federal wat or by imposing ality can be pro	in compliar cer quality s permit con No tected by r	nce with sta standards b dition(s)? Yes modifying o	te and federal e assured, and r limiting the a	ST&E habit	tat loss

the standardized menu of conditions.

Recommended conditions: [List conditions] **Agricultural Water Quality Management Area Rules, Herbicide Applications**

PRE-PROPOSED FINAL ORDER ACTIONS

DEQ recommends that the applicant provide suitable replacement water as mitigation for anticipated impacts to water quality and more specifically the habitat of sensitive, threatened, and endangered fish species. Additional mitigation may be required from other Interagency Review Team members (for example: OWRD may require mitigation for periods when water is not available). Surface water flow mitigation is unlikely to provide the same benefit that groundwater can provide to gaining stream reaches. However, if groundwater mitigation is unavailable within the same aquifer, surface water mitigation may provide suitable mitigation.

Flow Mitigation Obligation:

Prior to issuance of a Proposed Final Order, the applicant shall submit a mitigation proposal that is of no less volume and rate than the permitted use. The proposal shall include water that is sourced upstream of the point of diversion or appropriation, or the uppermost point on the stream at which the potential for surface water interference occurs. If a surface water right is used for mitigation, it shall be instream for the *month - month time* period and of similar water quality. The applicant should contact their OWRD caseworker to discuss flow mitigation options.

Riparian: If the riparian area is disturbed in the process of developing, modifying or repairing a point of diversion under this water use permit, the permittee shall be responsible for restoration and enhancement of such riparian area in accordance with the Oregon Department of Fish and Wildlife's Habitat Mitigation Policy described in Oregon Administrative Rule OAR Chapter 635-415. Prior to development, modification or repairs at the point of diversion, the permittee shall submit, to the Oregon Water Resources Department, either a Riparian Mitigation Plan approved in writing by Oregon Department of Fish and Wildlife (ODFW) or a written declaration from ODFW that riparian mitigation is not necessary. The permittee shall maintain the riparian area for the life of the permit and subsequent certificate per the approved Riparian Mitigation Plan. The permittee is hereby directed to contact the local Oregon Department of Fish and Wildlife Fish Biologist prior to development of the point of diversion.

Water Storage Construction: The applicant shall locate the reservoir outside of the stream's natural channel. identify waterbody and set back to prevent stream capture and justification for distance selected.

(Note to reviewer: The 1200C permit requires a 50-foot setback, which is cited from the National General Construction Permit OAR-660-023-0090(5). Requiring the storage reservoir to be outside of the mapped 100 year floodway may also be a protective buffer.)

Construction Activities: For construction activities (clearing, grading, excavation, staging, and stockpiling) that will disturb one or more acres and may discharge to state waters, the permittee is required to obtain from DEQ a 1200-C NPDES Stormwater Construction Permit prior to project construction.

In-Water or Riparian Construction: For in-water or riparian construction, permittee may be required to obtain additional permits from the Oregon Department of State Lands, the U.S. Army Corps of Engineers, and the DEQ Section 401 certification program prior to construction. The applicant must contact these agencies to confirm requirements.

Herbicide Applications: When herbicide application is within three feet of water, the permittee is responsible for ensuring that herbicide application laws are met, and that they obtain from DEQ any necessary pesticide application permits, including the 2300-A Pesticide General Permit or the 2000-J NPDES General Permit. Polluted return flows are not allowed to enter waters of the state per ORS 468B.025(1).

STANDARIZED MENU OF CONDITIONS

Water Quality: All water use under this permit shall comply with state and federal water quality laws. The permittee shall not violate any state and federal water quality standards, shall not cause pollution of any waters of the state, and shall not place or cause to be placed any wastes in a location where such wastes are likely to escape or be carried into the waters of the state by any means. The use may be restricted if the quality of source stream or downstream waters decrease to the point that those waters no longer meet existing state or federal water quality standards. Permittee is responsible for obtaining any necessary state and federal permits.

Agricultural Water Quality Management Area Rules: The permittee shall comply with basin-specific Agricultural Water Quality Management Area Rules described in Oregon Administrative Rule Chapter 603-095. The permittee shall protect riparian areas, including through irrigation practices and the management of any livestock, allowing site capable vegetation to establish and grow along streams, while providing the following functions: shade (on perennial and some intermittent streams), bank stability, and infiltration or filtration of overland runoff.

Flow Restrictor: The permittee shall install a flow control valve on the diversion system to limit use to the permitted rate. The valve shall be in place, functional, and verified by the Certified Water Rights Examiner before a certificate is issued. The valve or a suitable replacement shall remain in place for the life of the water right.

Limit Rate: Water withdrawal shall be limited to *Enter CFS or AF for the defined period, or a month by month rate or volume*.

Limit Period of Use: Water use shall be limited to the period: *start date through end date*. (Note to reviewer: Do not split the irrigation season. Require mitigation if water is not available during the requested time period.)

Limit Diversion: The permittee shall not divert water under this water use permit unless streamflow in the waterbody name is at or above *CFS* cubic foot per second, as determined at **Gaging Station ID** .

Off-Channel Stored Water Releases: The permittee shall not release polluted water from this off-channel reservoir into waters of the state except when the release is directed by the State Engineer to prevent dam failure.

On-Channel Reservoir: The permittee shall design and operate the water storage facility such that all waters within and below the reservoir meet water quality criteria. The permittee shall develop a reservoir operations plan that details how water quality criteria and standards will be met. A Certified Water Rights Examiner shall verify that the reservoir operations are consistent with the plan before a certificate is issued. The reservoir operator shall maintain a copy of the plan and make it available for review upon request.

Restrict Reservoir Release: To prevent pollution downstream, the permittee shall not release water from the reservoir when the flow at Gaging Station ID (gage name) is below the Mean Daily Discharge of *CFS* (discharge which was equaled or exceeded for 90% percent of the time) except when the release is directed by the State Engineer to prevent dam failure.

Live Flow: Once the allocated volume has been stored, permittee shall pass all live flow downstream at a rate equal to inflow, using methods that protect instream water quality.

Lining: The permittee shall line the reservoir with *include material or allowable infiltration rate* to minimize seepage and protect groundwater quality per Oregon Administrative Rule 340-040. The liner is to be in place,

inspected, and approved by the Certified Water Rights examiner prior to storage of water.* If the liner fails, the water user shall replace it within one calendar year. **Site-Specific Condition**: The permittee shall

^{*} OAR 690-410-0010(2)(a), OAR 690-310-0120, OAR 690-310-0140

Appendix: General Overview, Instructions for Water Availability Analysis, and Process Flow Chart

General Overview

The purpose of OAR Chapter 690, Division 33 is to aid the Oregon Water Resources Department (OWRD) in determining whether a proposed use will impair or be detrimental to the public interest with regard to listed sensitive, threatened, or endangered (ST&E) fish species. Oregon's stream temperature, dissolved oxygen (DO), pH and several other water quality standards are based on the life cycle needs of salmonids and other resident fish and aquatic life. Exceeding the standards can disrupt the life cycle of a ST&E fish species and may cause death. In addition, OWRD must consider water quality impacts as part of a public interest review, OAR 690-310-0120. Water quality impacts and conditions unrelated to ST&E species should be noted as "Division 310" in the recommendations to OWRD. The DEQ's Water Right Application Review Procedures document contains a full description of the review process.

The two main categories of Division 33 reviews are based on the geographic distribution of ST&E fish species:

- o **For Proposed Uses in the Columbia River Basin,** reviews must determine whether a proposed use complies with existing state and federal water quality standards. Upper Columbia applications specifically require applicants to provide evidence that the proposed use complies with existing state and federal water quality standards. <u>Geographic scope</u>: Columbia River Basin (includes all waters that ultimately drain into the Columbia River).
- o **For Proposed Uses Statewide,** review is conducted under the "Statewide review" procedure. Statewide reviews must determine whether a proposed use may affect ST&E fish species habitat. The statewide review procedure is intended to identify permit conditions that can prevent the "loss" or "net loss" of essential habitat of ST&E fish species. When permit conditions cannot be identified that meet this standard, then the DEQ recommends denial of the permit. <u>Geographic scope</u>: all areas outside the Columbia River Basin where OWRD determines ST&E fish species are present.

Instructions for Populating the Water Availability Summary Table using data from OWRD's WAB (Section 5)

- Open OWRD's Water Availability Reporting System.
- Search for the water availability basin of interest. Select 50% exceedance. The 50% exceedance stream flow is the stream flow that occurs at least half of the time.
- The water availability analysis will display a nested list of watersheds that contain the POD. Select the highest nesting order WAB that contains the POD.
- Download to an Excel spreadsheet. Percent of flow is calculated using this equation:

$$Percent \ of \ Flow = \frac{Consumptive \ Use}{Natural \ Stream \ Flow} * 100$$

You may choose to add the proposed rate (or storage amount) to the consumptive use.

Instructions for Water Availability Analysis

To complete Section 6, review and consider the cumulative impact of consumptive withdrawals using the OWRD WAB. All water withdrawals and the following factors should be considered when conducting a water availability analysis.

• Instream Flow: Consider the percent of natural flow left instream in each month (see right-most column in Table 1). Based on best professional judgment, evaluate if the cumulative withdrawal is likely to cause

impairment to aquatic life or water quality. Water quality standards are established to protect aquatic life. In scientific literature, researchers have identified ecological harm occurring when flows are reduced by >6-35% of daily flow¹. Consider the seasonality of any listings and season of withdrawal to determine impact for each month of the year.

- Antidegradation: Rule 340-041-0004 applies: withdrawals cannot cumulatively increase a waterbody's temperature by more than 0.5 degrees Fahrenheit or cause a 0.1 mg/l decrease in dissolved oxygen from the upstream end of a stream reach to the downstream end of the reach so long as it has no adverse effects on threatened and endangered species. See OAR 340-041-0004(3)-(5) for a description in rule of activities that do not result in lowering of water quality.
- Flow modification: Consider if cumulative withdrawals are contributing to flow modification and a likely limiting factor in the waterbody at certain times of the year. Temperature and dissolved oxygen are flow-related parameters. When streamflow is reduced, assimilative capacity is reduced. As a waterbody heats up, dissolved oxygen concentrations decline. Reduced stream flows (including groundwater inputs to streamflow), exacerbate temperature and/or dissolved oxygen impairments.
- Temperature: Increases in temperature or a reduction in dissolved oxygen adversely impacts ST&E fish. Fish
 require different temperature and concentrations of dissolved oxygen based on species and life history stage.
 Oregon's temperature and dissolved oxygen limits are based on the most sensitive species and the life history
 stage of those species at the location and season of concern. Additional heat or reduction in dissolved oxygen
 concentrations will further impact these species habitat. Reduced flows can also increase the concentrations
 of phosphorous, bacteria, pesticides and metals.

Instructions for Calculating "Limit Diversion" Rate

This condition is selected to limit withdrawals once the cumulative withdrawals in the watershed have exceeded the protective threshold of 20 percent and/or the ISWR is not fully protective of aquatic life. A different value can be selected, but the reviewer should state why a particular percent was selected.

"Natural stream flow" is obtained from OWRD's Water Availability Reporting System. The condition is applied on a monthly timeframe based on OWRD's data.

"Natural stream flow" - (percent of flow * "natural stream flow") = Expected Stream Flow

The applicant would have to stop using when instream flows drop below the Expected Stream Flow.

Example:

Natural stream flow for a particular month = 1200 CFS

1200 CFS - (.2 * 1200 CFS) = 960 CFS

¹ Richter BD, Davis MM, Apse C, Konrad C. 2011. Short Communication, A Presumptive Standard For Environmental Flow Protection. River Research and Applications. Published online in Wiley Online Library (wileyonlinelibrary.com), DOI: 10.002/rra.1551

DEQ Water Right Review Flow Chart

