

### Water Resources Department

725 Summer St NE, Suite A Salem, OR 97301 (503) 986-0900 Fax (503) 986-0904

# Water Right Application Superseding Initial Review

August 27, 2021

J AND S FARMS 15561 RIVER RD NE SAINT PAUL OR 97137

Reference: Application G-19002

Issuance of this Superseding Initial Review is being done to correct the basin program classification used to determine the allowable use for Well 1 (MARI 2892) and Well 3 (MARI 2890). Please refer to determination #4 below.

This document is to inform you of the preliminary analysis of the water-use permit application and to describe your options. In determining whether an application may be approved, the Department must consider the factors listed below, all of which must be favorable to the proposed use if it is to be allowed. Based on the information supplied, the Water Resources Department has made the following preliminary determinations:

# Preliminary Determinations under Oregon Administrative Rule (OAR) 690-310-0080:

- 1. Application G-19002 proposes the appropriation of 3.0 cubic feet per second (CFS) of water, being 2.23 CFS from Well 1 (MARI 2892) and Well 2 (MARI 2900), and 0.77 CFS from Well 3 (MARI 2890) in Willamette River Basin for irrigation of 78.7 acres March 1 through October 31 of each year, and year-round nursery use on 162.9 acres.
- 2. The proposed use is not prohibited by law or rule except where otherwise noted below.
- 3. For Well 2, uses included in nursery use are included in irrigation and agriculture use, both of which are allowed under the Willamette Basin Program (OAR 690-502-0160(2)).
- 4. For Well 1 and Well 3, the Department has determined, based upon OAR 690-009, that they will produce groundwater from unconfined alluvium within a quarter mile of the banks of surface water and are presumed to be hydraulically connected to the surface water. Such hydraulically connected groundwater is classified the same as the surface water source under OAR 690-502-0240. The use of water from Wells 1 and 3 in Willamette River Basin for irrigation and agriculture use is allowed under OAR 690-502-0050(1)(e), the Willamette Basin Program, only during the period of March 1 through June 30 and September 1 through October 31. Uses included in nursery use are included in irrigation and agriculture use, therefore, nursery use would also only be allowed during these periods.

- 5. Groundwater will likely be available within the capacity of the resource, and if properly conditioned (and if authorized), the proposed use of groundwater will avoid injury to existing groundwater rights.
- 6. For Well 2 (MARI 2900), the Department has determined, based upon OAR 690-009, that the proposed groundwater use will not have the potential for substantial interference with any surface water source.
- 7. For Well 1 (MARI 2892) and Well 3 (MARI 2890), the Department has determined, based upon OAR 690-009, that the proposed groundwater use **will** have the potential for substantial interference with an unnamed slough of the Willamette River. Therefore, in accordance with OAR 690-400-0010(11)(a)(B), surface water availability must also be considered. During the period of use requested, surface water is available.
- 8. The proposed use is not located within or above any state or federal scenic waterway.
- 9. The points of appropriation are not located within a critical, limited, or withdrawn groundwater area.
- 10. Because this application will have an impact on surface water flows where sensitive, threatened, or endangered (STE) fish species may be present, this application will be reviewed by the Oregon Department of Fish and Wildlife and the Oregon Department of Environmental Quality. This review may cause your application to be limited, conditioned, or denied. Depending on the proposed use, you may be required to mitigate for potential impacts identified in the review. See the <u>Division 33</u> <u>Review</u> section below for more information.
- 11. Documentation has been submitted from the relevant land-use planning jurisdiction that indicates the proposed use is allowed outright.
- 12. The Department has determined that Well 1 (MARI 2892) and Well 2 (MARI 2900) do not meet current minimum well construction standards.

Well 1 (MARI 2892): The well was not sealed with an approved grout. Additionally, the well report indicates that the well head is flush with land surface. To meet minimum well construction standards, the well head must be extended to be at least one foot above land surface and the well must be resealed with an approved grout to a minimum depth of 18 feet below land surface.

Well 2 (MARI 2900): The upper, oversized borehole is only 3 inches larger in diameter than the nominal diameter of the permanent well casing. Additionally, the well report indicates that the well head is flush with land surface. To meet minimum construction standards, upper oversized borehole must be reconstructed to be at least 4 inches larger in diameter than the nominal diameter of the permanent well casing, the well must be resealed with and approved grout to a minimum depth of 18 inches below land surface, and the well head must be extended to be at least one foot above land surface.

Prior to the issuance of a Proposed Final Order, evidence demonstrating compliance with well construction standards must be submitted and approved by the Department. In repairing the

well(s), you should work closely with the Department and/or a licensed well constructor to ensure that repairs are carried out in a manner that will not violate well construction or other rules. You are encouraged to contact Travis Kelly of the Department's Well Construction and Compliance Section at 503-302-8618 to determine how to proceed.

Please also note that regardless of the outcome of this application, you will need to work with the Department to either repair or abandon the well(s) to comply with the minimum standards for the construction, conversion, alteration, maintenance, and abandonment of water supply wells in order to protect the state's groundwater supply (OAR 690-200).

# **Summary of Preliminary Determinations**

The appropriation of 0.77 CFS from Well 3 (MARI 2890) in Willamette River Basin for irrigation of 60.7 acres and nursery use on 169.2 acres is not allowable unless additional information is submitted. See Additional Information Required section below for details.

The appropriation of 2.23 CFS of water from Well 1 (MARI 2892) and Well 2 (MARI 2900) for irrigation of 60.7 acres March 1 through October 31, and nursery use on 162.9 acres January 1 through December 31 is not allowable, unless evidence demonstrating compliance with well construction standards is submitted and approved by the Department AND additional information is submitted for use from Well 1. See Additional Information Required section below for details.

# **Additional Information Required:**

In accordance with the Willamette Basin rules, irrigation and nursery use from Wells 1 and 3 is not allowed during the entire period of time requested. Pursuant to OAR 690-300-0010(57), the following information is required to allow the proposed use:

- Justification that the proposed use requires water only during the period of time when the use
  is allowed, being March 1 through June 30 and September 1 through October 31 of each year;
  or
- Demonstrate that you can obtain water from an alternate source during the period when the use is not allowed, being July 1 through August 31.

Please submit this information no later than September 30, 2021. If you are unable to submit the information listed above, you may request an administrative hold for up to an additional 180 days. You must submit the request in writing, stating how much more time is needed and why you need additional time. If an administrative hold is granted, your application will not be processed further until the requested information is received or the extended deadline has passed.

If the Department does not receive the information listed above or a request for an administrative hold by **September 30, 2021**, the Department will likely proceed with a Proposed Final Order recommending denial of the application.

# **Public Comment:**

Public interest issues and/or public comments will be addressed as the Department prepares a Proposed Final Order. If significant public interest issues are identified, they could have an impact on the eventual outcome of the application.

#### **Division 33 Review:**

The Department's Division 33 administrative rules (OAR 690-033) establish additional procedures and standards to aid the Department in determining whether a proposed use will impair or be detrimental to the public interest with regard to STE fish species. This Initial Review does not address the potential impact that your proposed use may have on these species.

You may be required to mitigate for potential impacts identified in the Division 33 review process. Mitigation is often complicated, time consuming, and expensive, and may include, but is not limited to, actions such as replacing the proposed amount of water within the impacted reach through purchasing or transferring an existing water right. Following the Initial Review, you will be notified if mitigation is required due to impacts to STE fish species.

If you choose to pursue mitigation, you will likely need to place your application on administrative hold in order to explore options. There will be an additional fee of \$790 required with any mitigation proposal submitted

At this time, you must decide whether to proceed or to withdraw the application.

- <u>To Proceed</u> If you choose to proceed with the application you do not have to notify the
  Department. The application will be placed on the Department's Public Notice to allow others
  the opportunity to comment. After the comment period the Department will complete a public
  interest review and issue a Proposed Final Order.
- <u>To Withdraw</u> You may withdraw the application and receive a refund (minus a \$310 examination fee per application). You must notify the Department in writing by September 10, 2021. For your convenience you may use the enclosed "STOP PROCESSING" form.

#### If a permit is issued, it will likely include the following conditions:

- Construction of the well shall begin within five years of the date of permit issuance. <u>The deadline to begin construction may not be extended.</u> This permit is subject to cancellation proceedings if the construction deadline to begin is missed.
- 2. If the number, location, source, or construction of any well deviates from that proposed in the permit application or required by permit conditions, this permit <u>may not be valid, unless the Department authorizes the change in writing.</u>

# 3. Water Use Measurement, Recording, and Reporting:

- A. Before water use may begin under this permit, the permittee shall install a totalizing flow meter at each point of appropriation. The permittee shall maintain the device in good working order.
- B. The permittee shall allow the watermaster access to the device; provided however, where any device is located within a private structure, the watermaster shall request access upon reasonable notice.
- C. The permittee shall keep a complete record of the volume of water used each month, and shall submit an annual report which includes the recorded water-use measurements to the Department annually, or more frequently as may be required by the Director. Further, the Director may require the permittee to report general water-use information, including the place and nature of use of water under the permit.
- D. The Director may provide an opportunity for the permittee to submit alternative measuring and reporting procedures for review and approval.

#### 4. Static Water Level Measurement:

The Department requires the water user to obtain, from a qualified individual (see below), and report annual static water levels for each well on the permit. The static water level shall be measured in the month of March. Reports shall be submitted to the Department within 30 days of measurement.

The permittee shall report an initial March static water-level measurement once well construction is complete and annual measurements thereafter. Annual measurements are required whether or not the well is used. The first annual measurement will establish a reference level against which future measurements will be compared. However, the Director may establish the reference level based on an analysis of other water-level data. The Director may require the user to obtain and report additional water levels each year if more data are needed to evaluate the aguifer system.

All measurements shall be made by a certified water rights examiner, registered professional geologist, registered professional engineer, licensed well constructor or pump installer licensed by the Construction Contractors Board. Measurements shall be submitted on forms provided by, or specified by, the Department. Measurements shall be made with equipment that is accurate to at least the standards specified in OAR 690-217-0045. The Department requires the individual performing the measurement to:

- A. Associate each measurement with an owner's well name or number and a Department well log ID; and
- B. Report water levels to at least the nearest tenth of a foot as depth-to-water below ground surface; and
- C. Specify the method of measurement; and

D. Certify the accuracy of all measurements and calculations reported to the Department.

The water user shall discontinue use of, or reduce the rate or volume of withdrawal from, the well(s) if any of the following events occur:

- A. Annual water-level measurements reveal an average water-level decline of three or more feet per year for five consecutive years; or
- B. Annual water-level measurements reveal a water-level decline of 15 or more feet in fewer than five consecutive years; or
- C. Annual water-level measurements reveal a water-level decline of 25 or more feet; or
- D. Hydraulic interference leads to a decline of 25 or more feet in any neighboring well with senior priority.

The period of restricted use shall continue until the water level rises above the decline level which triggered the action or the Department determines, based on the permittee's and/or the Department's data and analysis, that no action is necessary because the aquifer in question can sustain the observed declines without adversely impacting the resource or causing substantial interference with senior water rights. The water user shall not allow excessive decline, as defined in Commission rules, to occur within the aquifer as a result of use under this permit. If more than one well is involved, the water user may submit an alternative measurement and reporting plan for review and approval by the Department.

5. Groundwater production shall be only from the alluvial groundwater reservoir.

# 6. Well Identification Tag:

Prior to using water from any well listed on this permit, the permittee shall ensure that the well has been assigned an OWRD Well Identification Number (Well ID tag), which shall be permanently attached to the well. The Well ID shall be used as a reference in any correspondence regarding the well, including any reports of water use, water level, or pump test data.

The water source identified in the application may be affected by an Agricultural Water Quality Management Area Plan. These plans are developed by the Oregon Department of Agriculture (ODA) with the cooperation of local landowners and other interested stakeholders, and help to ensure that current and new appropriations of water are done in a way that does not adversely harm the environment. You are encouraged to explore ODA's website at https://www.oregon.gov/ODA to learn more about the plans and how they may affect the proposed water use.

# For Further Information:

Feel free to contact me at Kim.R.French@oregon.gov or 503-979-3168 if you have any questions regarding the contents of this letter or the application. Please include the application number in all correspondence. General questions about water rights and water use permits should be directed to our customer service staff at 503-986-0900. When corresponding by mail, please use this address: Kim

French, Oregon Water Resources Department, 725 Summer St NE Ste A, Salem OR 97301-1266. Our fax number is 503-986-0901.

Sincerely,

Kim French

Water Right Application Specialist
Oregon Water Resources Department

**Enclosures:** 

Application Process Description and Stop Processing Request Form

G-19002 WAB: 182

Proposed to Deny

# **APPLICATION FACT SHEET**

Application File Number: G-19002

Applicant: J AND S FARMS

County: MARION

Watermaster: GREGORY J. WACKER, 16, NWR

Priority Date: JUNE 29, 2020

Quantity and Source: 3.0 CUBIC FEET PER SECOND (CFS), BEING 2.23 CFS FROM WELL 1 (MARI

2892) AND WELL 2 (MARI 2900) AND 0.77 CFS FROM WELL 3 (MARI 2890) IN WILLAMETTE

**RIVER BASIN** 

Use: IRRIGATION OF 78.7 ACRES AND NURSERY USE ON 162.9 ACRES

Basin Name & Number: WILLAMETTE, #2

WAB: WILLAMETTE R > COLUMBIA R - AB MOLALLA R

# Well Location(s):

POA Name	Twp	Rng	Mer	Sec	Q-Q	Measured Distances
WELL 1	5 S	3 W	WM	11	NE SW	850 FEET SOUTH AND 2940 FEET WEST FROM E1/4 CORNER, SECTION 11
WELL 2	5 S	3 W	WM	12	SE SW	880 FEET NORTH AND 2320 FEET WEST FROM SE CORNER, GERVAIS DLC 71
WELL 3	5 S	3 W	WM	11	NW NE	1725 FEET NORTH AND 2130 FEET WEST FROM E1/4 CORNER, SECTION 11

# Place of Use:

NURSERY USE						
Twp	Rng	Mer	Sec	Q-Q	Acres	
5 S	3 W	WM	11	SW NE	4.30	
5 S	3 W	WM	11	SE NE	10.60	
5 S	3 W	WM	11	NE SE	40.00	
5 S	3 W	WM	11	NW SE	18.00	
5 S	3 W	WM	11	SW SE	14.00	
5 S	3 W	WM	11	SE SE	28.00	
5 S	3 W	WM	12	SW SW	20.50	
5 S	3 W	WM	12	SE SW	18.50	
5 S	3 W	WM	12	SW SE	9.00	

IRRIGATION					
Twp	Rng	Mer	Sec	Q-Q	Acres
5 S	3 W	WM	12	NW NE	2.10
5 S	3 W	WM	12	SW NE	2.80
5 S	3 W	WM	12	NE NW	8.70
5 S	3 W	WM	12	NW NW	3.60
5 S	3 W	WM	12	SW NW	4.20
5 S	3 W	WM	12	SE NW	26.90
5 S	3 W	WM	12	NE SW	12.90
5 S	3 W	WM	12	SE SW	2.30
5 S	3 W	WM	12	SW SE	2.40
5 S	3 W	WM	13	NW NE	6.20
5 S	3 W	WM	13	NE NW	6.60

PUBLIC NOTICE DATE: August 31, 2021

14 DAY STOP PROCESSING DEADLINE DATE: September 10, 2021

30 DAY COMMENT DEADLINE DATE: September 30, 2021

# APPLICATION PROCESS DESCRIPTION FOR GROUNDWATER, SURFACE WATER AND REGULAR RESERVOIR APPLICATIONS

In order to use the waters of Oregon, an application must be submitted and a permit obtained from the Water Resources Department. The water must be used for beneficial purpose without waste. For more information about water right topics, weekly public notice, forms and fees please visit our web site at <a href="https://www.oregon.gov/OWRD">www.oregon.gov/OWRD</a>

# 1. Pre-application considerations

- Follow instructions in the application packet.
- If you have questions about completing an application or would like to arrange a preapplication conference contact the Department's Water Rights Customer Service Group at (503) 986-0900.

# 2. Application filing

- Application with fee is received by the Department.
- Department determines completeness of application.
- If <u>use</u> is not allowed by statute (ORS 538), the application and fees are returned to the applicant.
- An <u>incomplete</u> application and fees are returned to the applicant.
- Only a complete application receives a tentative priority date, is assigned a caseworker, and moves forward for processing.

#### 3. Initial Review (IR)

- Caseworker reviews application by considering basin plans, water availability, statutory restrictions, and all other appropriate factors.
- Caseworker sends IR report to Applicant.
- Contact the Caseworker if you have questions about the IR.
- Four days after date of the IR, it is included in Department's weekly Public Notice.
- Public comments must be submitted within 30 days after the Public Notice.
- An administrative hold may be requested in writing by Applicant.

# 4. Proposed Final Order (PFO)

- Caseworker evaluates application against required criteria and develops draft permit, if appropriate.
- PFO includes instructions for filing of protests.
- Caseworker considers public comments and mails PFO to Applicant.
- The PFO is included in Department's weekly Public Notice.
- Public protests to the PFO must be submitted within 45 days after the Public Notice.

# 5. Final Order (FO)

• If no protest is filed, Final Order is issued.

# The protest process

If one or more protests are filed, the process consists of:

- settlement discussion;
- contested case hearing;
- proposed Order;
- period of time to file exceptions; or
- Possible hearing by Water Resources Commission.
- Final Order is issued.

# Permit holder responsibilities

- Comply with all water use conditions of the permit.
- Advise Department of address change or assignment to new permit holder.
- If need arises, request extension of time or authorize cancellation of permit.
- Submit timely claim of beneficial use (COBU) to the Department.
- Most permits require COBU to be prepared by a Certified Water Right Examiner.
- Permits may be canceled by the permit holder or by the Department for failure to comply with or one or more permit conditions.

# STOP PROCESSING REQUEST FORM

#### FOR GROUNDWATER, SURFACE WATER AND REGULAR RESERVOIR APPLICATIONS

• Stop processing deadline is within 14 days of Initial Review.

Applicant notification to withdraw Water Right Application **G-19002**.

After reviewing the Initial Review for my application, I request that processing be stopped and fees be refunded (minus a \$310 examination fee). I understand that without a valid permit I may not legally use the water as requested in my application.

Signature	Date
Signature	Date
.0	

Under ORS 537.150 (5) and 537.620 (5), timely submission of this request authorizes that the water right application process be stopped and all filing fees (except \$310 examination fee) be returned.

• This notice must be received by the Water Resources Department no later than:

# **September 10, 2021**

Return the notice to:

OWRD, Water Right Services Division STOP PROCESSING 725 Summer Street, NE - Suite A Salem, OR 97301-1271