



Oregon

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MEMORANDUM

TO: Water Resources Commission

FROM: Thomas M. Byler, Director

SUBJECT: Agenda Item E, June 16, 2022
Water Resources Commission Meeting

State Recognition of the Mid-Coast Water Planning Partnership's Water Action Plan

I. Introduction

The Mid-Coast Water Planning Partnership (Partnership) is seeking state recognition of their place-based integrated water resources plan. The Commission will be asked to recognize the Partnership's plan.

II. Background

Undertaking place-based integrated water resources planning (place-based planning) is recommended action 9A of Oregon's Integrated Water Resources Strategy (IWRS). This planning is a voluntary, locally initiated and led effort in which a balanced representation of water interests within a basin or watershed work collaboratively and in partnership with the state to complete a five-step planning process to: 1) Build a collaborative and integrated process; 2) Characterize water resources, water quality, and ecological issues; 3) Quantify existing and future needs; 4) Develop integrated solutions for meeting long-term water needs; and 5) Adopt and implement the plan.

In 2015, the Oregon Legislature provided authority through Senate Bill 266 for the state to support place-based planning. In 2016 the Department made grants to four planning groups, including the Partnership, to undertake place-based planning using the 2015 Draft Place-Based Planning Guidelines (Draft Guidelines - Attachment 1). The Partnership's planning effort is convened by Adam Denlinger, General Manager of the Seal Rock Water District, which is also the grantee.

III. State Recognition Process

A planning group can choose to seek state recognition for their place-based integrated water resources plan. The Draft Guidelines call for state agencies review to the plan and make a recommendation to the Commission on whether to recognize a plan. The core IWRS agencies, and others as appropriate, review the plan to evaluate if it is consistent with the Draft Guidelines

and IWRS principles. The Department developed the 2019 Planning Step 5 DRAFT Guidance to aid the planning groups and state agencies through this evaluation process (Attachment 2). The planning group then presents their plan to the Commission with the accompanying state agency recommendation and asks the Commission to recognize the plan on behalf of the State of Oregon. The Commission previously discussed the value of a plan, the value of state recognition, and the process for state recognition in a number of Commission meetings, and in March of 2022, formally recognized the Upper Grande Ronde River Watershed Partnership's Place-Based Integrated Water Resources Plan:

- May 2014, [Item H - Place-Based Planning](#)
- August 2014, [Item L - Place Based Planning](#)
- November 2014, [Item C - Place Based Planning](#)
- November 2019, [Item L - Overview of the Process for State Recognition of Place-Based Integrated Water Resource Plans](#)
- February 2021, [Item D - Update on Place-Based Integrated Water Resource Planning](#)
- June 2021, [Item G - State Recognition of Place-Based Integrated Water Resources Plans](#)
- August 2021, [Item I - State Recognition of Place-Based Integrated Water Resources Plans](#)
- March 2022, [Item F - State Recognition of the Upper Grande Ronde Partnership's Place-Based Integrated Water Resources Plan](#)

IV. State Agency Review and Recommendation for the Partnership Plan

From 2016 to 2022, the Partnership conducted place-based planning following the process outlined in the 2015 Draft Place-Based Planning Guidelines with financial and technical support from the state and other partners. On December 22, 2021, the Partnership submitted a Draft Plan for formal state agency review. A Plan Review Team consisting of representatives from the Department, Oregon Department of Fish and Wildlife, Oregon Department of Environmental Quality, Oregon Department of Agriculture, and the Oregon Watershed Enhancement Board, determined by consensus that a number of improvements to the Draft Plan were required to receive an agency recommendation for state recognition.

The Partnership worked to address the required improvements and on May 11, 2022, adopted its final Water Action Plan by consensus as outlined in the Partnership's governance agreement (Attachment 3). The Plan Review Team verified the adopted Plan addressed the required improvements and is consistent with the Draft Guidelines and IWRS principles. Therefore, the state agencies recommend the Commission recognize the Plan. Attachment 4 includes draft resolution language for the Commission to consider as it makes its decision.

V. Summary

The Partnership developed a place-based integrated water resources plan in partnership with the state and adopted it by consensus. The review team reviewed the plan and determined that the Partnership's May 2022 Water Action Plan is consistent with the Draft Guidelines and the principles of the IWRS. Therefore, the review team recommends the Commission award state recognition to the Partnership's Plan.

VI. Alternatives

1. Vote to formally recognize the Mid-Coast Planning Partnership's Water Action Plan included as Attachment 3 by resolution of the Commission (Attachment 4).
2. Vote not to recognize the Plan.
3. Direct the Department to work with the Mid-Coast Planning Partnership to incorporate specific changes and return with an updated Water Action Plan.

VII. Recommendation

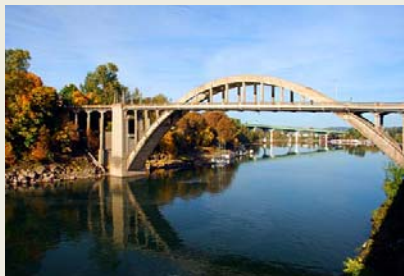
The Director recommends Alternative 1, vote to formally recognize the Mid-Coast Planning Partnership's Water Action Plan included as Attachment 3 by resolution of the Commission (Attachment 4).

Attachments:

1. 2015 Draft Place-Based Planning Guidelines
2. 2019 Planning Step 5 DRAFT Guidance
3. Mid-Coast Water Planning Partnership May 2022 Final Plan
4. Draft Commission Resolution

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Draft Guidelines

A Tool for Conducting Place-Based
Integrated Water Resources Planning in Oregon

February 2015

About these Draft Guidelines

These guidelines were written to support implementation of Oregon's 2012 Integrated Water Resources Strategy, specifically Recommended Action 9A: "Undertake Place-Based Integrated Water Resources Planning." They were developed by the Oregon Water Resources Department through a series of stakeholder workshops, public input, and assistance from several natural resource agencies. These guidelines are a tool to support voluntary planning efforts aimed at meeting instream and out-of-stream needs, including water quantity, water quality, and ecosystem needs.

The state will provide technical assistance and seek funding to further place-based integrated water resources planning efforts across the state. The Governor's Budget, released in December 2014, proposes grant funds and two additional staff housed at the Water Resources Department.

These guidelines remain in draft form to allow for suggestions and adjustments that may be made during 2015. By releasing these guidelines now, our hope is that a given 'place' will have time to pilot test these guidelines and provide productive feedback.

Contact Information

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Table of Contents

Why Take a Place-Based Approach to Integrated Water Resources Planning?	4
Purpose and Use of the Guidelines	5
Five Steps of Place-Based Planning	6
Planning Step 1: Build a Collaborative & Integrated Process	7
Planning Step 2: Characterize Water Resources, Water Quality, & Ecological Issues	9
Planning Step 3: Quantify Existing and Future Needs/Demands	10
Planning Step 4: Develop Integrated Solutions for Meeting Long-Term Water Needs	11
(a). Efficiency and Conservation Measures	11
(b). Built and Natural Storage	12
(c). Water Right Transfers & Rotation Agreements	12
(d). Non-Traditional Water Supply Techniques	13
(e). Infrastructure	13
(f). Watershed & Habitat Restoration	14
(g). Instream Flow Protections	14
(h). Water Quality Protections	15
(i). Monitoring	15
Planning Step 5: Plan Adoption & Implementation	16
Appendix A: Guiding Principles from Oregon’s Statewide Strategy	17
Appendix B: The Convener’s Role & Responsibilities	19
Appendix C: Technical Resources & Publications	21
Appendix D: Quick Guide for Place-Based Planning	25

Why Take a Place-Based Approach to Integrated Water Resources Planning?

Introduction

Water is one of the world's most precious natural resources. With more than 100,000 miles of rivers and streams, 360 miles of coastline, and more than 1,400 named lakes, Oregon is renowned for its water. Our rivers, streams, lakes, wetlands, estuaries, springs, and aquifers provide a wide range of benefits to all Oregonians.

A clean and reliable source of water is essential for meeting our basic human needs, and for supporting Oregon's economy. Thousands of businesses and industries rely upon water in some form, to irrigate a crop, to manufacture a product, or to provide a service or experience.

Oregon's economy, in turn, is dependent upon a healthy environment where water resources play an essential part. Fish and wildlife need water of sufficient quantity and quality to live, reproduce, and thrive. Fully functioning ecosystems are necessary to support our commercial and recreational needs and a quality of life unique to Oregon and the Pacific Northwest.

In recognition of the importance of water to all Oregonians, and with leadership, support, and direction from the Oregon Legislature and the Water Resources Commission, the Oregon Water Resources Department led the development of the state's first Integrated Water Resources Strategy (IWRS). The Department worked closely with the Oregon Department of Fish and Wildlife, Oregon Department of Environmental Quality, and the Oregon Department of Agriculture during its development.

Adopted in 2012, the IWRS serves as a blueprint for achieving the state's long-term goals of improving our understanding of the status of Oregon's water resources, including our instream and out-of-stream needs (water quantity, water quality, and ecosystem needs), and implementing recommended actions to meet those needs today and into the future. One action in the IWRS, Recommended Action 9A, calls for helping communities undertake a place-based approach to integrated water resources planning.

Place-Based Planning – A Key Step for Attaining a Community's Vision for the Future

Although Oregon is often thought of as a water-rich place, it is not without challenges. As described in the Integrated Water Resources Strategy, the state faces many water-related challenges. Organized in broad categories called "critical issues," these statewide challenges are summarized below.

- Limited water supplies and systems
- Gaps in data & information
- Understanding various institutions
- Understanding needs/demands
- Population growth
- Economic development
- Climate change
- Energy-water nexus
- Infrastructure challenges
- Changes in land-use
- Education and outreach
- Integrating various planning activities
- Maintaining and developing partnerships
- Water management/development (conservation, storage, reuse, etc.)
- Ecological health (natural storage, instream protections, invasive species, habitat)
- Public health (drinking water, toxics, pollutants, recreation)
- Funding

These issues affect most communities across the state. Water supply shortages for instream and out-of-stream uses already occur in many locations throughout the state, and will likely be intensified by a changing climate and increases in future demand. Similarly, while efforts have been successful in improving water quality, new pollutants are emerging, and about 22,000 stream miles and 30 lakes and reservoirs are water-quality impaired. Even with significant gains in restoring habitats and watersheds functions throughout Oregon, many species are still at a fraction of their historic levels, with several listed as threatened or endangered under the Federal Endangered Species Act.

Although every river basin in Oregon is unique in terms of widely varying ecological issues, community values, and economic dynamics, every community has its own water challenges that if left unaddressed, will likely increase in the future. Failing to address these challenges can impair the quality of life for Oregonians and hinder communities from reaching their economic, social, and environmental potential.

Water is essential for economic growth in both urban and rural areas across the state. In order for a community to achieve its economic and environmental goals for the future – for example, to provide jobs for its citizens and to ensure that a strong vibrant fishery and recreation opportunity exist – we must consider how instream and out-of-stream water quantity, water quality, and ecosystem needs will be met today and in the future.

Water crosses political boundaries and connects the landscape, and as such, water challenges cannot be adequately addressed using a piecemeal, uncoordinated approach. Solutions must be holistic and coordinated so that partners are not working at odds with one another.

Initiating a “place-based” integrated water resources planning approach is a tool for Oregon communities to achieve that level of coordination, by collaboratively developing a shared vision for the future, and anticipating and addressing specific water-related challenges. Such planning gives those who live, work, and play in a community and who care deeply about it a stronger voice in their water future, which in turn will provide a pathway for building the political and public support needed for water resources projects (instream and out-of-stream). This support will be particularly helpful in demonstrating that projects are well-vetted and supported at the local level, and therefore merit technical or financial assistance. Furthermore, communities that undertake a place-based approach can help inform statewide efforts, including providing data and input to future iterations of the IWRS. In essence, place-based integrated water resources planning will allow communities to identify their water resources needs and then partner with the state to develop solutions and a suite of projects that will help meet those needs now and into the future.

Purpose and Use of the Guidelines

These guidelines were written knowing that piloting integrated water resources planning at a watershed level will inform the long-term, place-based planning program in Oregon. During this pilot phase, the state can adjust or adapt the guidelines to provide greater clarity or direction as needed.

The IWRS Project Team welcomes input from local communities employing these guidelines. Send comments to: waterstrategy@wrdd.state.or.us.

Five Steps of Place-Based Planning

A place-based plan should adhere to the following five steps:

- 1. Build a Collaborative & Integrated Process**
Create a structure and process that fosters collaboration, bringing together various sectors and interests to work toward the common purpose of maintaining healthy water resources to meet the needs of the community and the environment. Ensure a balanced representation of interests and a meaningful process for public involvement.
- 2. Characterize Water Resources, Water Quality, & Ecological Issues**
Describe and assess current water supplies, water quality, and the status of ecosystem health to determine any existing challenges and potential opportunities.
- 3. Quantify Existing and Future Needs/Demands**
Define how much water is needed to meet current and future water needs – instream and out-of-stream – water quantity, water quality, and ecosystem needs/demands. Plans should address how climate change, population growth, and land use affect water resources and the ability to meet these needs within the community. Meeting water needs should be considered within the context of specific watersheds, accounting for the hydrological, geological, biological, climatic, socio-economic, cultural, legal, and political conditions of a community.
- 4. Develop Integrated Solutions for Meeting Long-Term Water Needs**
Recommend a suite of actions to address the community's water-related challenges with the goal of meeting both instream and out-of-stream needs.
- 5. Adopt the Plan**
Planning groups should formally adopt the plan. Agencies will review the plan and the Water Resources Commission will have an opportunity to formally accept the plan, based upon whether it meets the goals and objectives of the statewide Integrated Water Resources Strategy.

To be considered a place-based plan that helps implement the statewide Integrated Water Resources Strategy, planning groups should adhere to these planning guidelines and the following fundamentals:

- Recognize the public interest in water, state authorities, and responsibilities.
- Comply with existing state laws and policies.
- Ensure balanced representation of all interests.
- Have a meaningful process for public involvement (e.g., advertise and hold public meetings).
- Adhere to the 2012 IWRS Guiding Principles. Refer to Appendix A.
- Remember that a place-based plan, on its own, cannot change existing laws or jeopardize existing water rights.

Within a basin or sub-basin, multiple plans governing the use and protection of water resources may already exist. Examples include water management and conservation plans (by a municipal water provider or irrigation district), fish conservation and recovery plans, Biological Opinion Implementation Plans, basin programs that govern future allocations, the laws administering the

Forest Practices Act, Total Maximum Daily Loads (TMDLs) for improving water quality, and many local implementation plans. There are also local land-use plans, watershed restoration action plans, and locally-developed agricultural water quality management plans. Taken together, these plans and their respective strategies engage many agencies and entities at every level.

In envisioning a place-based planning approach, these existing regulations, plans, and programs do not go away, but instead provide a baseline of information, history, and rules that should be considered, coordinated, and built upon. A voluntary integrated water resources plan can help bring together these plans and programs in a more strategic and effective way, providing greater opportunities for coordination and funding while making progress on multiple fronts.

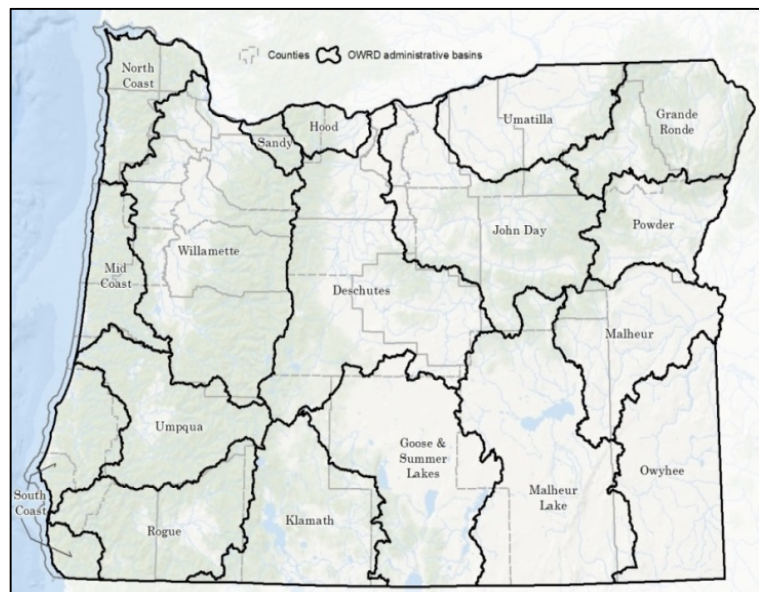
Planning Step 1: Build a Collaborative & Integrated Process

During this initial step, a representative(s) of the planning group should consult with the Water Resources Department for the purposes of: defining the planning scale, convening the process, involving state agencies as partners, inviting and involving diverse interests, and ensuring a public process with consensus decision-making.

Define the Planning Scale

Planning groups have the flexibility of establishing their own geographic planning scale, so long as it meets certain criteria. The Water Resources Department's existing administrative drainage basins are a good starting point for identifying the planning scale (see Figure 1). These administrative boundaries are further divided into smaller geographic areas within the Department's basin programs (refer to OAR Chapter 690, Divisions 500-520). Planning groups can choose to focus on smaller geographic areas, such as a sub-basin, or a group of sub-basins, within these boundaries. For example, planning groups could focus on the upper, middle, or lower section of a basin. To the extent possible, planning groups should utilize watershed-based boundaries, accounting for both groundwater and surface water, and situations where the source of water for certain uses (e.g., drinking water or irrigation) originates in an adjacent basin or sub-basin.

Figure 1: Administrative Basins in Oregon (OWRD)



Convene the Process

Since developing a place-based plan is completely voluntary, local partners will need to initiate the effort and convene the process. These guidelines do not suggest who the convener should be, but rather, describe the role and responsibilities of a convener(s). Oregon's Policy Consensus Initiative (PCI) provides resources to help facilitate collaborative planning and has developed basic principles

to help conveners understand their role in the planning process. Planning groups should refer to PCI's resources, particularly the "Role of a Convener," an excerpt of which is included as Appendix B. Conveners, and any sponsoring entities, should communicate to the Water Resources Department of their intentions to organize a planning group and to develop a place-based plan.

Involve Agencies as Partners

The role of state agencies in development of a place-based plan is to provide data and information, and generally, offer support, advice and direction throughout development of the plan. The Water Resources Department and its sister agencies can help planning groups incorporate the goals and objectives of the Integrated Water Resources Strategy at the local level, and understand the regulatory structures in place today.

If resources allow, the Water Resources Department could serve as a planning member or act as a liaison for other natural resources agencies not able to commit staff resources to participate in planning-related activities, such as face-to-face meetings. At a minimum, planning groups should consult with other agencies, such as the Oregon Department of Environmental Quality, Oregon Department of Fish and Wildlife, and Oregon Department of Agriculture to determine agency participation. A state agency could serve as a facilitator or play a co-convening role, if requested by local communities and if resources allow.

If federal projects or land management programs exist within the planning area, groups should reach out to federal agencies to determine participation as well.

Invite & Involve Diverse Interests

The planning group will need to decide its own structure for involving diverse interests and should describe this approach within its plan. Most importantly, the structure needs to ensure that the planning body represents a balance of interests from different sectors. Diverse representation is a key tenet of integrated water resources management. Each basin will be unique in terms of the actual distribution of interests and stakeholders. Having diverse interests engaged and invested from the beginning will help ensure a process that meets both instream and out-of-stream water needs. Remember that these needs encompass water quantity, water quality, and ecosystem needs, considering both surface water and groundwater resources.

In determining the composition of a planning group, it is important to ensure that all persons potentially affected by a place-based plan have a voice in the decision-making process. This includes environmental justice communities, particularly members of minority or low-income communities, tribal communities, and those traditionally under-represented in public processes.

The place-based plan should describe how the planning members were determined, including a list of those that were invited to participate. Interest groups will need to decide for themselves what individual(s) best represents their interests for planning group participation. The plan should describe those responsible for its development and implementation. The description should contain enough detail to help stakeholders and the public understand how to communicate with the planning group and participate in plan development. Generally, interests in any given place will include:

- Local governments (cities and counties)
- Tribal governments
- Municipal water and wastewater utilities

- Major industries or employers
- Agriculture
- Forestry
- Self-supplied water users
- Conservation/environmental groups
- Power companies
- Small business
- Private landowners
- Special districts (e.g., irrigation, public utilities, flood control, parks/recreation, drainage, ports, etc.).
- State and federal agencies (natural resources, land management, business development)

Ensure a Public Process & Consensus Decision-Making

Reaching decisions within the planning group must be an inclusive and transparent process. Making decisions by consensus is an effective technique, meaning that one or two in the group may dissent, while the rest of the group supports the decision—or can “live with it.” Getting to consensus provides a solid foundation upon which to build a plan and subsequent related actions, because it signals long-term support and commitment from a diverse set of stakeholders and partners.

Any place-based plan needs to employ a strong communication strategy, not only to ensure public participation in plan development, but to also engage the broader community on implementation of the plan. Publicize, in advance, meetings of the planning group, and accept public comment during every meeting.

Ensure a means of online communication as well, by setting up a website and posting materials regularly. Consider using a list-serve, and/or email account that can be used to quickly and widely disseminate information. Use these media, as well as print or other venues, to advertise upcoming meetings and public comment opportunities. Planning groups should comply with the state’s Public Meetings Law. Refer to Appendix C for references, including a “quick guide” developed in 2010 for local and state officials, members of Oregon boards and commissions, citizens, and non-profit groups.

Planning Step 2: Characterize Water Resources, Water Quality, & Ecological Issues

The purpose of this step is to help the planning partners collectively identify challenges currently facing the community, and to start mapping potential solutions or opportunities to address any water quantity, water quality, or ecological issues. This planning step represents the data gathering and assessment phase. Oregon’s 2012 Integrated Water Resources Strategy provides a statewide framework of critical issues that can be used for reference.

This step of the planning process is also an opportunity to tell the story of what makes the area unique, describing the economic, social, cultural, and landscape characteristics of the community. This includes the physical characteristics of water resources, such as major rivers, tributaries, aquifers, and other resources, noting whether they are rain, snow, or spring-fed systems.

Extensive planning efforts in the 1960s through the early 1990s examined water resources issues for most areas of the state and resulting basin programs describe how water can be allocated in the future. Planning groups should consider existing basin program policies, objectives, and

classifications (OAR Chapter 690, 500-520), and any other existing legal protections, when characterizing water resources issues.

In addition to surface water, describe the availability of groundwater resources to the extent known. Describe, if possible, where additional data is needed. Note any groundwater protected areas and the status of groundwater in these areas. Existing data or basin investigations are available from the Water Resources Department and the U.S. Geological Survey.

The place-based plan should describe water quality –both surface water and groundwater– in the planning area. Items to consider for water quality include: designated beneficial uses, impaired water bodies, groundwater management areas, total maximum daily loads, permitted discharges, non-point sources of pollution, and any monitoring or relevant publications that can be used to characterize surface water or groundwater quality conditions.

The plan should include a general description of the ecological health of the planning area. This section should include a description of key species and habitats. Describe the historical and current presence of aquatic species, including any migratory fish, listed species under the Endangered Species Act with their current status, and species on ODFW's State Sensitive List. Include a discussion of limiting factors that affect aquatic habitats in the watershed. As an example, the 2006 Oregon Conservation Strategy provides a list of limiting factors to consider: water quantity (low flows), water quality, invasive species, water temperature, sedimentation, passage barriers, degraded riparian condition, and loss of habitat complexity.

Refer to Appendix C for technical resources and publications to help complete Planning Step 2.

Planning Step 3: Quantify Existing and Future Needs/Demands

The purpose of Planning Step 3 is to identify how much water is needed to support current and future uses of water, to examine when and where supplies do not meet instream or out-of-stream needs / demands today, and to determine where existing supplies are likely to fall short in the future.

Planning groups should quantify existing and future instream and out-of-stream water needs in the watershed, using a 50-year planning horizon, and accounting for future pressures such as climate change, population growth, and changes to land-use. Keep in mind that such needs encompass water quantity, water quality, and ecosystem needs. Many of these needs may already be quantified in municipal or agricultural water management plans, TMDL plans, habitat restoration plans, forest management plans, or conservation and species recovery plans. Planning groups should identify where conflicts among uses are most likely to arise in the future. This is critical information that will shape how solutions are developed later in the planning process.

Out-of-Stream Needs/Demands

Describe existing water rights in the basin, generally. Are consumptive uses (e.g., municipal, agricultural, industrial, domestic, etc.) being met today? Are uses met by surface water, groundwater, stored water, or non-traditional sources of water, such as recycled water, treated effluent, rainwater catchment, or stormwater? Evaluate the reliability of existing infrastructure (diversion works, storage reservoirs, delivery systems, etc.). The local watermaster may have information regarding the history and frequency of water shortages during dry years in the area.

Oregon's Water Rights Information System and annual water use reports may also be useful for understanding existing water uses.

Instream Needs/Demands

Describe existing instream needs in the planning area to determine if such needs are currently being met. Consider existing protections (e.g., instream water rights, pending instream water right applications, scenic waterway flows, or flows specified in project operations) to support fish, wildlife, recreation, or pollution abatement. Also assess flow needs to support other uses, such as navigation or hydropower. Groundwater often contributes flow to surface water bodies and supports various ecological functions; therefore, groundwater should be considered for assessing instream needs. Determine how often instream flows are met in wet or dry years and the likelihood such flows will be met in the future. Refer to the Integrated Water Resources Strategy for more information on the suite of flows that are needed to support instream uses.

Climate Change & Natural Hazards

As planning groups are conducting assessments under Planning Element #2 (characterizing issues) and Planning Element #3 (defining needs/demands), groups will need to consider the risks posed by climate change. The analysis could identify vulnerabilities of (a) human systems, (b) natural systems, and (c) infrastructure and the built environment. Projected climate change impacts include a longer freeze-free season, increased water demand due to warmer summertime temperatures, and higher spring flows/lower summer flows in snowmelt-dominated basins.

Planning groups should assess whether natural and built systems are vulnerable to certain natural events, such as droughts, wildfires, floods, or possibly seismic events. The frequency, duration, intensity, and impacts of past events and potential future events should be considered. Planning groups may wish to consider developing a multi-year, worst-case planning scenario to aid in development of drought, flood, or other preparedness-type strategies.

Planning Step 4: Develop Integrated Solutions for Meeting Long-Term Water Needs

Developing the solutions toolbox is paramount for meeting instream and out-of-stream water needs in a given place, today and into the future. Considering the diversity of water challenges, planning groups will likely need to consider a suite of tools, examining various options for meeting unmet needs/ demands. This can include maintaining current practices, if they are sufficient to meet future needs / demands. Use of the following tools can help bridge any gaps identified. Note that the following solutions, listed in no particular order, is not all encompassing. Innovative approaches or solutions are strongly encouraged.

(a). Efficiency and Conservation Measures

Consider improving water-use efficiency and employing conservation practices as a means for meeting water needs. At the individual level, irrigators can reduce on-farm water use by implementing a number of new technologies and practices. Several irrigation districts throughout Oregon have made their delivery systems more efficient in recent years, finding ways to save water, reduce costs, and improve the reliability of deliveries to water users. The state's Allocation of Conserved Water program is a water right transfer tool that puts some water back instream while allowing some water to be applied to additional acreage.

Water conservation opportunities exist within municipal water systems as well. Delivery system upgrades and household-level programs that install low-flow toilets, faucet aerators, and high-efficiency shower heads can be effective tools for reducing water use and meeting additional demands. Rebate or outreach programs sponsored by municipal water providers have been effectively used in Oregon in the past and continue to be used to complement system upgrades.

Landscaping can account for a significant use of water; installing efficient irrigation systems or selecting plants that require less water can also be effective tools, along with other landscaping techniques. (Refer to IWRS Action 10A for more information).

(b). Built and Natural Storage

Storage as a water management tool includes natural storage, built storage (above-ground and below-ground), and operational changes to existing storage projects.

The state of Oregon has a policy described in OAR 690-410-0080 that gives high priority to storage that optimizes instream and out-of-stream public benefits and beneficial uses. Multi-purpose storage is preferred over single-purpose storage.

If planning groups are considering new storage as a potential water management tool, the following should be considered:

- Purpose (e.g., type, location and extent of use, benefits);
- Legal Requirements (e.g., state, federal, and local legal requirements);
- Social Considerations (e.g., recreational, public support, cultural, historic);
- Technical Constraints (e.g., siting issues, public safety and structural integrity);
- Financial Realities (e.g., project financing including site costs, cost sharing and repayment, and operating, maintenance and rehabilitation costs);
- Economic Analysis (e.g., project benefit/cost analysis);
- Land Use (e.g., ownership, comprehensive plans, coordination);
- Environmental Effects (e.g., impacts on streamflows, fisheries, wildlife, wetlands, habitat, biological diversity, water quality and opportunities for mitigation);
- Other (e.g., direct and indirect impacts).

For existing storage projects within the watershed, planning groups should evaluate current storage capacities, authorized purposes, and operational practices to determine if management or engineering adjustments could help meet any unmet needs/demands.

Planning groups should also consider the enhancement of watershed storage capacity through natural processes using non-structural means. These non-structural means include maintaining forested and riparian areas, protecting or restoring floodplain functions, preserving wetlands, and restoring upland meadows. (Refer to IWRS Actions 10B and 11A for more information).

(c). Water Right Transfers & Rotation Agreements

Water right transfers allow the water right holder to change the point of diversion, place of use, or type of use. The state provides options for permanent transfers, temporary transfers, and instream leases. Transfers can be used to move water to where it is needed, or to provide mitigation water for new consumptive uses of water. One of the basic tenets of a water right transfer is ensuring that

other instream or out-of-stream uses are not injured as a result of the changes to the use. Whether the change is a transfer or a lease, it will not be authorized if other instream or out-of-stream water right holders are injured as a result of the change.

In addition to transfers, there are a number of other innovative management methods that can provide some flexibility and alternatives. For example, water users with existing water rights can enter into private signed agreements to rotate water and make the most economical use of a limited supply. Other examples of permanent and temporary options include dry year options and forbearance agreements.

(d). Non-Traditional Water Supply Techniques

Planning groups should consider alternative or non-traditional supplies, such as the use of rainwater, stormwater, greywater, or desalinated water as a management strategy.

For example, some Oregon communities have installed purple pipe as a means to use reclaimed water for golf courses or other greenways. Such installations require a parallel system of infrastructure, alongside traditional wastewater and stormwater pipes. The ability to use reclaimed water for non-potable uses means that large amounts of water can by-pass the treatment facility process, usually reserved for potable water supplies. (Refer to IWRS Action 10C for more information).

Desalination is a technique that allows communities to address water scarcity by treating brackish groundwater or saltwater. Both inland and coastal communities may wish to undertake desalination projects to meet their water needs. Such projects would need to seek approval through existing regulatory pathways, and where appropriate, planning groups may need to identify policy gaps that create barriers to desalination projects. The identification of these barriers would allow the state to pursue policy changes, if needed, so that desalination can occur where appropriate, without jeopardizing existing water rights and identified beneficial uses.

(e). Infrastructure

Water infrastructure needs are many and growing. As water and wastewater systems age, maintenance becomes a greater challenge and cost. Many of the diversion, conveyance, storage, and other infrastructure in Oregon are more than 100 years old and in need of repair or replacement. As communities grow and technologies improve, the need for modern infrastructure continues to grow as well. Developing regional partnerships among water providers and wastewater utilities can be a key component to a successful infrastructure program.

Planning groups should consider taking stock of water-related infrastructure in the community to determine whether maintenance or upgrades are necessary and whether plans are in place to save for and invest in maintenance needs. A thorough structural review should be undertaken to assess the integrity of structures to withstand disturbances, such as earthquakes or large flood events. In addition, the planning group may want to evaluate whether reservoir storage capacity has been reduced, by sedimentation for example, or for public safety reasons. Doing so could help expand water supplies or provide greater system reliability during dry years. (Refer to IWRS Action 7A and 7B for more information).

(f). Watershed & Habitat Restoration

Planning groups will need to consider actions to improve and maintain the ecological health of the planning area. Watershed restoration efforts have been occurring throughout Oregon for many years, providing the habitat needed to support fish, wildlife, and a variety of ecosystem services, such as recycling nutrients back into the soil and therefore, improving water quality.

The Integrated Water Resources Strategy contains four recommended actions to improve or maintain the health of Oregon's ecosystems: improve watershed health, resiliency, and capacity for natural storage; develop additional instream protections; prevent and eradicate invasive species; and protect and restore instream habitat and access for fish and wildlife. In particular, removing fish passage barriers and screening diversions are key actions to consider. Planning groups can look to the IWRS for other tools to consider during plan development.

Oregon's network of watershed councils, soil and water conservation districts, and non-profit conservation organizations are at the forefront of on-the-ground restoration projects. Planning groups should consider building upon the expertise and strategic action plans of these local organizations.

(g). Instream Flow Protections

The protection and maintenance of instream flows are necessary to support ecosystem health. Oregon's instream flow policy in OAR 690-410-0030 recognizes that benefits are provided by water remaining where it naturally occurs.

Protecting streamflows that are needed to support public uses is a high priority for the state. The long-term goal of the state's policy is to establish an instream water right on every stream, river and lake that can provide significant public benefits. Where streamflows have been depleted to the point that public uses have been impaired, methods to restore the flows should be developed and implemented. These activities must be consistent with the preservation of existing rights, established duties of water, priority dates, and with the principle that all of the waters within the state belong to the public to be used beneficially without waste.

Many watersheds throughout the state contain protections for instream flows through instream water rights, permit conditions, by-pass conditions, scenic waterway designations, and biological opinions. There are a number of tools available to meet instream flows needs, including streamflow measurement and management, transferring senior water rights instream, leasing water temporary instream, and regulating in favor of senior instream water rights. Streamflow restoration projects should seek cooperation and coordination between instream water interests and out-of-stream water users. The Water Resources Department and the Department of Fish and Wildlife have jointly identified priority areas for streamflow restoration throughout the state.

A place-based plan should identify opportunities for meeting instream flow needs. If instream flow requirements do not exist for a particular stream, river, or lake within the planning area, or if conflicting federal or state targets exist, the planning group may want to consult and seek recommendations from the Oregon Department of Fish and Wildlife on how to proceed in determining the appropriate instream flow. (Refer to IWRS Action 11B for more information on instream protections).

(h). Water Quality Protections

The Integrated Water Resources Strategy contains recommended actions to improve and protect water quality for the benefit of many uses, such as drinking water, ecosystem health, aquatic life, agriculture, and industry.

Some of the state's water quality priorities are set forth in water quality management plans (e.g., Senate Bill 1010 plans, Forest Practices Act, TMDLs and associated implementation plans) and groundwater protection plans. Ultimately, a place-based plan should identify opportunities for protecting and improving water quality in the planning area. This could be through the implementation of existing plans, undertaking actions in basin assessments, or developing new tools and collaborative strategies among community partners. Planning groups should consider potential pollutant sources and their potential solutions, such as using low impact development to mitigate stormwater impacts, using community outreach and grants to fix leaky septic systems, and using take-back programs to avoid toxic and pharmaceutical contamination of water supplies. Below are two examples from the Integrated Water Resources Strategy that demonstrate how to protect and improve water quality and public health:

Drinking Water

Planning groups should identify actions to address drinking water quality needs by considering collaborative source water protection strategies and various treatment technologies. Drinking water protection should focus on both large municipal systems, as well as community or individual drinking water systems.

Toxics and Other Pollutants

The IWRS recommends a number of ways to reduce toxics and other pollutants. The Oregon Department of Environmental Quality and its partners are pursuing many of these recommendations, with implementation being carried out at the local or community level. Planning groups should evaluate what strategies are in place within their community, such as the promotion of pesticide collection events, pharmaceutical take-back programs, the use of integrated pest management techniques, reducing cyanotoxins in fresh and marine waters, or raising public awareness.

(i). Monitoring

Expanding monitoring efforts to better understand water quantity, water quality, ecological issues, and program effectiveness is a key recommendation of the 2012 IWRS. Planning groups may need to install measurement devices or include monitoring as part of plan development, or the group may recommend increasing monitoring efforts as a management tool. Place-based planning efforts could help identify additional data needs, which can include monitoring and evaluating: streamflow (e.g. adding real-time capabilities), groundwater levels, water use, water quality, habitat conditions, and watershed functions. Several types of monitoring needs are described in the 2012 IWRS.

Development of new data or monitoring tools should be compatible with and available to partners, including state agencies. Oregon DEQ has resources available for local entities that are monitoring water quality conditions within their watershed, including directions for quality assurance, sampling, and analysis. The place-based plan should include a description of any current or proposed monitoring activities occurring in the watershed. Refer to Appendix C for monitoring standards and other related resources.

Planning Step 5: Plan Adoption & Implementation

On occasion, the planning group may be asked to present or share information with the Oregon Water Resources Commission, primarily to provide feedback on the use of these guidelines and to give Commission members an opportunity to offer recommendations and general input.

A place-based plan should be completed within a reasonable time frame. For the purposes of piloting these guidelines, plans are expected to be completed within three years of initiating the planning process. The state recognizes, however, that communities are at different stages of planning; some communities have already initiated discussions, collected data, or conducted assessments, whereas others are in the very early stages of organizing themselves. For these reasons, it is important to work with state agencies throughout the planning process to adjust completion timeframes, if needed.

Planning group members should formally approve their plan. Individual planning members should seek an affirmative vote from their respective governing boards or commissions to confirm any funding or political commitments made by the planning group.

The Department, working closely with the IWRS Project Team Agencies—namely the Oregon Department of Environmental Quality, Oregon Department of Fish and Wildlife, and the Oregon Department of Agriculture—will conduct an inter-agency review of each place-based plan during the final stages of plan development. The Water Resources Commission will ultimately make the final decision about whether to formally accept a place-based plan as a component of the Integrated Water Resources Strategy. More specifically, the Commission will decide whether the plan adheres to these guidelines and the statewide goals and objectives of meeting instream and out-of-stream water needs, including water quantity, water quality, and ecosystem needs.

Implementation of a place-based plan will likely involve various partners and result in a suite of projects and/or long-term programs. Some projects may need additional analyses (e.g., feasibility studies) that are beyond the scope of a place-based plan. It is very likely that permits or some type of state or federal approval will be needed for certain projects, as well as funding, likely from multiple sources. Planning groups may need to develop a more detailed implementation strategy, agreement, or workplan to ensure that all of the hard work of creating the integrated water resources plan is carried out by various public and private partners.

Appendix A: Guiding Principles from Oregon's Statewide Strategy

The fifty-year vision and guiding principles from the 2012 Integrated Water Resources Strategy are reproduced below as a reference for planning groups. The guiding principles were developed to help shape the development and implementation of the Strategy. These principles should serve as a constant reminder to recognize the public interest in water, to include a meaningful process for public involvement, and to maintain a balanced representation of all interests.

Accountable and Enforceable Actions

Ensure that actions comply with existing water laws and policies. Actions should include better measurement and enforcement tools to ensure desired results.

Balance

The [place-based] strategy must balance current and future instream and out-of-stream needs supplied by all water systems (above ground and below ground). Actions should consider and balance tradeoffs between ecosystem benefits and traditional management of water supplies.

Collaboration

Support formation of regional, coordinated, and collaborative partnerships that include representatives of all levels of government, private, and non-profit sectors, tribes, stakeholders, and the public. Collaborate in ways that help agencies cut across silos.

Everywhere in our State, we see healthy waters, able to sustain a healthy economy, environment, and cultures & communities.

Healthy waters...are abundant and clean. A healthy economy...is a diverse and balanced economy, nurturing and employing the state's natural resources and human capital to meet evolving local and global needs, including a desirable quality of life in urban and rural areas. A healthy environment...includes fully functioning ecosystems, including headwaters, river systems, wetlands, forests, floodplains, estuaries, and aquifers. Healthy cultures and communities...depend on adequate and reliable water supplies to sustain public health, safety, nourishment, recreation, sport, and other quality of life needs.

A Fifty-Year Vision for Oregon's Water Future
Policy Advisory Group
2012 Integrated Water Resources Strategy

Conflict Resolution

Be cognizant of and work to address long-standing conflicts.

Facilitation by the State

The State should provide direction and maintain authority for local planning and implementation. Where appropriate, the State sets the framework, provides tools, and defines the direction.

Incentives

Where appropriate, utilize incentive-based approaches. These could be funding, technical assistance, partnerships / shared resources, regulatory flexibility, or other incentives.

Implementation

Actions should empower Oregonians to implement local solutions; recognize regional differences, while supporting the statewide strategy and resources. Take into account the success of existing plans, tools, data, and programs; do not lose commonsense approach; develop actions that are measurable, attainable, and effective.

Interconnection/Integration

Recognize that many actions (e.g. land-use actions) in some way affect water resources (quality and/or quantity); recognize the relationship between water quantity and water quality; integrate participation of agencies and parties.

Public Process

Employ an open, transparent process that fosters public participation and supports social equity, fairness, and environmental justice. Advocate for all Oregonians.

Reasonable Cost

Weigh the cost of an approach with its benefits to determine whether one approach is better than another, or whether an approach is worth pursuing at all. Actions should focus on reducing the costs of delivering services to the state's residents, without neglecting social and environmental costs.

Science-Based, Flexible Approaches

Base decisions on best available science and local input. Employ an iterative process that includes "lessons learned" from the previous round. Establish a policy framework that is flexible. Build in mechanisms that allow for learning, adaptation, and innovative ideas or approaches.

Streamlining

Streamline processes without circumventing the law or cutting corners. Avoid recommendations that are overly complicated, legalistic, or administrative.

Sustainability

Ensure that actions sustain water resources by balancing the needs of Oregon's environment, economy, and communities.

Appendix B: The Convener's Role & Responsibilities

The following information contains excerpts from the Policy Consensus Initiative's document entitled, "The Role of a Convener." For the full version or to find more information or resources visit: http://www.policyconsensus.org/publicsolutions/ps_6.html.

The Convener

A convener is a person—typically a well-known public leader with credibility and stature—who brings a diverse group of people together to resolve a problem collaboratively. Experience over the past 25 years has demonstrated that conveners are often essential to achieving successful outcomes in collaborative processes, especially when the solutions reached require action by multiple sectors and levels of government.

Conveners get people involved in finding effective solutions together; they do not seek to impose their own solutions. Experience has shown that [public officials] and other respected civic leaders can be very effective as conveners or co-conveners of collaborative processes, so long as they act in impartial ways. By virtue of their office, elected leaders have the power to convene people from a variety of sectors to work on public problems. Other respected leaders, by virtue of the credibility and social capital they have built in their communities, regions, or states, also have the power to convene. When leaders serve as conveners or co-conveners of collaborative processes, the outcomes of these processes are more likely to receive support and to be formally adopted and implemented.

Selecting a Convener

The process for selecting a convener needs to be transparent, so that the parties and the public understand who made the selection. During the assessment, the parties should be asked who would make a good convener. The purpose of the question is not to have the parties choose the convener, but rather to understand their perceptions about the kind of person who is needed to gain the cooperation of all interests in working toward a solution.

The most important criteria for selecting a convener is that the person be highly respected and statesmanlike—someone with a reputation for serving the public interest, with no particular ax to grind or perspective to push on the issue at hand. Sometimes people will come to the table primarily because of the convener's status—because the stature of the convener makes them feel they are doing something important and worthwhile.

Best Practices for a Convener

To be effective, conveners should abide by the following key guidelines:

1. **Be inclusive.**

Conveners should be sure that a wide variety of people from different perspectives are involved. They should welcome participants from all interests—not just those with obvious interests, but also those with the economic, political, or technical resources that will help make for successful outcomes.

2. **Establish a neutral meeting place.**

When the issue is complex and divisive, the convener must establish an impartial process and a safe space for people to open up about their beliefs and opinions. It is often helpful to get assistance from an experienced facilitator to plan and conduct the process.

3. Be impartial to the solution.

Participants must believe that the convener is not predisposed to one side or another and is trying to find a solution that all sides can embrace. The convener may need to work in a bipartisan fashion with a co-convener from the other side of the aisle, to ensure the perception of impartiality.

4. Direct, rather than dominate, the discussions.

The convener must enable people to talk with each other, rather than talking only to the convener. It is often useful for someone else to facilitate the discussions so the convener can listen and ask questions. Besides, conveners will rarely have time to run all of the meetings.

5. Frame the meeting and the issue.

The convener must establish a purpose for each meeting and help to ensure that the issue is framed in a way that enables all people to work together productively. Defining and naming the issue jointly can ensure that everyone is willing to contribute to the solution.

6. Keep people moving and working together.

The convener should provide feedback to the group on their progress. Where institutional impediments or red tape crop up, the convener should consider using his or her own capabilities to overcome them.

7. Demonstrate ongoing visible commitment.

The convener can help keep participants at the table by demonstrating that they care about the progress the group is making. Even if the convener cannot be present at every meeting, he or she should send signals demonstrating on-going interest.

8. Make sure there is an outcome.

The convener can help a group get to closure by establishing timetables for the process and reminding people of those timetables. The best outcome involves written agreements that spell out an action and implementation plan, including specifying different people's responsibilities.

Appendix C: Technical Resources & Publications

This appendix is a starting point for planning groups looking for pertinent data and information, technical reports, statewide or regional plans and assessments, and agency contacts.

Public Process, Meetings

Oregon's Public Meeting Laws – Reference Guide (2010)

<http://www.open-oregon.com/wp-content/uploads/2010/06/publicMEETINGSreader.pdf>

Oregon Attorney General's Public Records and Meetings Manual (2011)

http://www.doj.state.or.us/pdf/public_records_and_meetings_manual.pdf

Policy Consensus Initiative's Resources for Leaders and Conveners

http://www.policyconsensus.org/publicsolutions/ps_6.html

Environmental Justice in Oregon, It's the Law (2008)

<https://law.lclark.edu/live/files/17291-38-2collin>

Water Quantity Data

Near Real-Time Streamflow Data

http://apps.wrd.state.or.us/apps/sw/hydro_near_real_time/

Historical Streamflow and Lake Level Data

http://apps.wrd.state.or.us/apps/sw/hydro_report/

Monthly Water Use Data

http://www.oregon.gov/owrd/pages/wr/water_use_report.aspx

Groundwater Level Data

http://www.oregon.gov/owrd/pages/gw/well_data.aspx

Groundwater Studies and Publications

http://www.oregon.gov/owrd/pages/gw/gw_pubs.aspx

Critical Groundwater Areas (Map)

http://www.oregon.gov/owrd/pages/gw/gw_critical_allocations.aspx

Water Availability Database

OWRD's model for estimating water availability can provide useful information on whether any new water is available during different months of the year to support future uses.

http://apps.wrd.state.or.us/apps/wars/wars_display_wa_tables/MainMenu1.aspx

Water Rights Database

<http://www.oregon.gov/owrd/pages/WR/wris.aspx>

Water Rights Maps (GIS themes)

<http://www.oregon.gov/owrd/Pages/maps/index.aspx>

Water Quality Data

Wastewater Permits Database

<http://www.deq.state.or.us/wq/sisdata/sisdata.asp>

Water Quality Monitoring Data

<http://deq12.deq.state.or.us/lasar2/>

The Oregon Water Quality Index

<http://www.deq.state.or.us/lab/wqm/wqimain.htm>

Impaired Water Bodies
<http://www.deq.state.or.us/wq/assessment/assessment.htm>

Designated Beneficial Uses for Water Quality
<http://www.deq.state.or.us/wq/standards/uses.htm>

Groundwater Management Areas for Water Quality
<http://www.deq.state.or.us/wq/groundwater/gwmas.htm>

Ecological Data

Fish Distribution Data
<https://nrimp.dfw.state.or.us/nrimp/default.aspx?pn=fishdistdata>

State Species Sensitive List
http://www.dfw.state.or.us/wildlife/diversity/species/sensitive_species.asp

Streamflow Restoration Priority Areas (Maps)
<https://nrimp.dfw.state.or.us/nrimp/default.aspx?pn=streamflowmaps>

Salmon and Steelhead Recovery Tracker
<http://www.odfwrecoverytracker.org/>

Instream Water Rights in Oregon (Map)
http://filepickup.wrd.state.or.us/files/Publications/Place_Based_IWRS/ISWR_SWW_Map.JPG

ODFW's Compass Tool
Online mapping that displays passage barriers and status
<https://nrimp.dfw.state.or.us/compass/>

2013 Statewide Fish Passage Priority List
ODFW's statewide inventory of fish passage barriers, prioritized for enforcement, based on the needs of native migratory fish
<http://www.dfw.state.or.us/fish/passage/>

Fish Screening Information
<http://www.dfw.state.or.us/fish/screening/index.asp>

DSL's Technical Resources for Wetlands
http://www.oregon.gov/dsl/WETLAND/Pages/technical_resources.aspx

Watershed assessments funded by OWEB
http://www.oregon.gov/OWEB/MONITOR/pages/watershedassessments_linked.aspx

Monitoring-Related Resources (see also water quality / quantity sections, above)

Measurement and Computation of Streamflow, Volumes 1 & 2: USGS Water Supply Paper 2175
<http://pubs.usgs.gov/wsp/wsp2175/>

Stage Measurement at Gaging Stations (2010)
<http://pubs.usgs.gov/tm/tm3-a7/>

Discharge Measurements at Gaging Stations (2010)
<http://pubs.usgs.gov/tm/tm3-a8/>

DEQ's Volunteer Water Quality Monitoring Resources
<http://www.deq.state.or.us/lab/wqm/volmonresources.htm>

Climate Change Resources

IPCC Fifth Assessment Report (2013)
<http://www.ipcc.ch/report/ar5/>

Northwest Climate Assessment Report (2013)
<http://occri.net/wp-content/uploads/2013/11/ClimateChangeInTheNorthwest.pdf>

Oregon's Climate and Health Profile (2014)
<https://public.health.oregon.gov/HealthyEnvironments/climatechange/Pages/Climate-and-Health-Profile.aspx>

DLCD's Website: Planning for Climate Change
<http://www.oregon.gov/LCD/CLIMATECHANGE/Pages/index.aspx>

Natural Hazards: Drought, Floods, Earthquakes etc.

AWRA's Proactive Flood and Drought Management Applied Strategies (2013)
http://www.awra.org/news/AWRA_report_proactive_flood_drought_final.pdf

Oregon Resilience Plan (2013)
http://www.oregon.gov/OMD/OEM/ossprac/docs/Oregon_Resilience_Plan_Final.pdf

Oregon's Natural Hazard Mitigation Plan (2015)
In addition to the statewide Natural Hazard Mitigation Plan, hazard plans developed by cities and counties may also be useful in understanding past hazard events in a community.
<http://www.oregon.gov/LCD/HAZ/pages/NHMP.aspx>

Oregon Hazards Explorer
<http://oregonexplorer.info/hazards>

Infrastructure

OWRD's Dam Inventory
http://apps.wrd.state.or.us/apps/misc/dam_inventory/default.aspx

Oregon Association of Clean Water Agencies
<http://www.oracwa.org/c-energy.html>

Pacific Northwest Seismic Network
<http://pnsn.org/earthquakes/recent>

U.S. Army Corps of Engineers National Inventory of Dams
<http://geo.usace.army.mil/pgis/f?p=397:12>

Statewide or Regional Plans & Assessments

Oregon's Integrated Water Resources Strategy
http://www.oregon.gov/OWRD/pages/law/integrated_water_supply_strategy.aspx

Oregon Conservation Strategy (ODFW)
http://www.dfw.state.or.us/conservationstrategy/read_the_strategy.asp

Oregon Plan for Salmon and Watersheds (OWEB)
<http://www.oregon.gov/OPSW/pages/index.aspx>

Conservation and Recovery Plans (ODFW)
http://www.dfw.state.or.us/fish/CRP/conservation_recovery_plans.asp

TMDLs in Oregon (DEQ)
This site contains links to Total Maximum Daily Load and Water Quality Management Plan documents prepared for water bodies in Oregon designated as water quality limited on the 303(d) list.
<http://www.deq.state.or.us/wq/tmdls/tmdls.htm>

Agricultural Water Quality Management Plans (SB 1010)

<http://geo.maps.arcgis.com/apps/OnePane/basicviewer/index.html?appid=e48e9d32e854458a8079b10852c3100b>

DEQ Basin Assessments

Basin assessments have been completed for the North Coast, Deschutes, Rogue, and Powder River Basins.

<http://www.deq.state.or.us/wq/watershed/watershed.htm>

OWRD Basin Programs

Some stream systems are only classified for certain uses during certain times of the year. These classifications are used, in conjunction with other laws or rules, to determine whether the state can allow new uses of water. Basin programs exist for most of the state's major drainage basins, and are described in Oregon Administrative Rules Chapter 690, Division 500 – 520.

North Coast Basin Program	[Available here]
Willamette Basin Program	[Available here]
Sandy Basin Program	[Available here]
Hood Basin Program	[Available here]
Deschutes Basin Program	[Available here]
John Day Basin Program	[Available here]
Umatilla Basin Program	[Available here]
Grande Ronde Basin Program	[Available here]
Powder Basin Program	[Available here]
Malheur Lake Basin Program	[Available here]
Owyhee Basin Program	[Available here]
Malheur Lake Basin (Provision)	[Available here]
Goose & Summer Lakes Basin Program	[Available here]
Rogue Basin Program	[Available here]
Umpqua Basin Program	[Available here]
South Coast Basin Program	[Available here]
Mid-Coast Basin Program	[Available here]
Columbia River Basin Program	[Available here]
Middle Snake River Basin Program	[Available here]

Contacts

Integrated Water Resources State Agency Contacts:

OWRD:	Alyssa Mucken, alyssa.m.mucken@state.or.us ; 503-986-0911 (Salem)
ODEQ:	Wade Peerman, wade.peerman@state.or.us ; 503-229-5046 (Portland) Heather Tugaw, heather.tugaw@state.or.us ; 541-776-6091 (Medford) Smita Mehta, smita.mehta@state.or.us ; 541-278-4609 (Pendleton)
ODFW:	Danette Faucera, danette.l.faucera@state.or.us ; 503-947-6092 (Salem)
ODA:	Margaret Matter, mmatter@oda.state.or.us ; 503-986-4561 (Salem)

Watershed Councils

http://www.oregon.gov/OWEB/GRANTS/docs/councilcapacity/June_2014_Map_Watershed_Councils.pdf

Soil and Water Conservation Districts

<http://geo.maps.arcgis.com/apps/Viewer/index.html?appid=9cee1a8b865140d5b71253975fb7fe6d>

DEQ's Basin Coordinators

<http://www.deq.state.or.us/wq/tmdl/docs/basincoordinators.pdf>

OWRD's Watermasters in Oregon

http://www.oregon.gov/owrd/pages/offices.aspx#Region/Watermaster_Map

Appendix D: Quick Guide for Place-Based Planning

The appendix is a short list of the place-based planning elements. It provides the general topic areas and key points to consider while developing a place-based plan.

Planning Step 1: Building a Collaborative & Integrated Process

Place-Based Planning Under the IWRS

- Adhere to fundamentals
- Follow IWRS Guiding Principles

Define the Planning Scale

- Establish the geographic planning scale
- Correspond with existing basins
- Watershed-based

Convene the Process

- Public official or of similar stature
- Adhere to basic principles (See App. B)
- Notify OWRD of planning initiation

Involve Agency Partners

- Technical contacts
- Guidance; support
- Seek federal participation

Invite and Involve Diverse Interests

- A balance of interests from different sectors
- Define responsible parties
- Include all persons potentially affected

Employ a Public Process

- Must be an inclusive and transparent process
- Seek consensus
- Develop communication strategy/plan
- Follow Public Meetings law

Planning Step 2: Characterize Water Resources, Water Quality, & Ecological Issues

Describe the Place

- Economic, social, cultural characteristics
- Unique features or attributes
- Physical and landscape characteristics:
 - Major rivers & tributaries
 - Aquifer systems and springs
 - Estuaries and bays
 - Reservoirs and lakes
 - Conveyance systems
 - Hydrology (rain, snow or spring fed systems), etc.

Surface & Groundwater Quality/Quantity

- Availability
- Existing protections
- OWRD basin programs
- Beneficial uses (water quality)
- Impaired water bodies
- Groundwater management areas (water quality)
- Total maximum daily loads
- Permitted discharges

Ecological Health of the Watershed

- Key species & habitats
- Historical and current fish species
- ESA STE species; ODFW sensitive species
- Limiting factors

Planning Step 3: Quantify Existing & Future Needs/Demands

Existing and Future Needs/Demands

- Instream and out-of-stream
- Quantity, quality, & ecosystems
- Future pressures (e.g., population, land-use, etc.)

Out-of-Stream Needs

- Agricultural uses (irrigated and non-irrigated)
- Municipal uses
- Industrial uses
- Domestic uses

Instream Needs

- Meeting existing targets (water rights, scenic waterways flows, etc.)
- Fish and wildlife, water quality, recreation, etc.

Climate Change & Natural Hazards

- Human and natural risks
- Infrastructure and built environment risks
- Drought, floods, seismic, other natural hazards
- Multi-year, worst-case scenario

Planning Step 4: Develop Integrated Solutions for Meeting Long-Term Water Needs

Efficiency & Conservation Measures

- Allocation of Conserved Water; on-farm activities
- Infrastructure upgrades
- Household level conservation programs

Built & Natural Storage

- Capacity & operations
- Above & below
- Natural storage (forests, floodplains, wetlands, snowpack)

Transfers & Rotation Agreements

- Permanent transfers
- Temporary transfers
- Instream leases
- Rotation or forbearance agreements

Non-Traditional Techniques

- Recycled or reclaimed water projects
- Graywater, rainwater, stormwater
- Desalination

Infrastructure

- Aging water and wastewater systems
- Energy efficiencies
- Storage capacities
- Safety (e.g., seismic, flood risk)
- Regional partnerships
- Long-term maintenance strategies

Watershed & Habitat Restoration

- Improve/maintain ecological health
- Utilize existing plans/efforts (e.g. Oregon Plan)
- Fish passage barriers/screening

Instream Flow Protections

- New instream water rights
- Streamflow restoration priorities
- Improved measurement/monitoring
- Consult with ODFW

Water Quality Protections

- Pollution reduction strategies
- Nonpoint source projects
- Source water protection
- Toxics (e.g., nutrients reduction)
- Education and outreach

Monitoring

- Measurement (streamflows/water use)
- Program Effectiveness
- Quality assurance
- Shared information

Planning Step 5: Plan Adoption & Implementation

Review Process

- Three-year completion timeframe
- Seek input from WRC
- Inter-agency review

Adoption

- Planning members adopt
- Seek approval from boards/commissions
- Submit to WRC for acceptance process
- Develop workplan/implementation strategy

Place-Based Integrated Water Resources Planning

DRAFT Guidance for Planning Step 5

Plan Adoption and Implementation

September 13, 2019

OREGON



WATER RESOURCES
DEPARTMENT

Water is a finite resource with growing demands; water scarcity is a reality in Oregon. Water-related decisions should rest on a thorough analysis of supply, the demand/need for water, the potential for increasing efficiencies and conservation, and alternative ways to meet these demands.

Oregon's Integrated Water Resources Strategy Policy Advisory Group (2016)

Table of Contents

Introduction 1

Purpose and Value of a Plan 2

Developing the Plan 3

 Establish a Clear Process and a Work Plan 3

 Required Plan Contents 3

 Other Plan Development Considerations 5

 Partner Review of Draft Plan and Public Support 6

State Agency Review of Final Draft Plan 7

 State Agency Review Participants 7

 State Agency Review Steps and Timeline 8

 State Agency Review Criteria 9

 Outcomes of the State Agency Review Process 9

Adoption of Final Plan by Planning Group 10

Commission Recognition of Final Plan 10

 Steps for Commission Recognition 10

 Factors in Commission Recognition 11

 Plan Updates and Subsequent State Recognition 11

Appendix A. Example Plan Template 12

Appendix B. State Agency Review Criteria 13

 State Agency Review Criteria 13

 Plan Development 13

 Plan Content 15

 Plan Adoption and Implementation 20

Agency Review Worksheet 22

 Template for Communicating Inter-Agency Review Results 24

Appendix C. Links to Relevant Funding Programs (Forthcoming) 26

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Introduction

Planning Step 5, Plan Adoption and Implementation, is about bringing all the planning work accomplished during Planning Steps 1 through 4 together into a concise, *place-based integrated water resources plan* (the “Plan”) that is locally-developed and adopted, state-recognized, and actionable. The Plan should tell a compelling story about the critical water issues in the planning area, the vision for the future, recommended actions, and a strategy for implementation.

This guidance is intended to assist in drafting the Plan and to explain the process for state agency review and formal recognition of the Plan by the Oregon Water Resources Commission (the “Commission”). This guidance includes the following sections:

- Purpose and Value of a Plan. This section briefly describes the purpose and value of a completed Plan.
- Developing the Plan. This section describes the need for a clear process and work plan, how the Plan can be developed using existing work products, the required Plan contents, other considerations, and the importance of gaining support for the Plan.
- State Agency Review of DRAFT Final Plan. This section describes the review team composition, review steps and timeline, criteria for Final Draft Plan review by state agency reviewers, outcomes of the state agency review, and Final Plan adoption by the planning group.
- Commission Recognition of Final Plan. This section describes the process and purpose of seeking recognition by the Commission of the locally-adopted Final Plan including the steps for Commission recognition and factors the Commission will consider.
- Appendix A. Example Plan Template. This appendix provides one example of how a planning group could organize their Plan. Groups are not required to use this template.
- Appendix B. State Agency Review Criteria. This appendix describes criteria state agencies will use to review the Final Draft Plan and includes the worksheet agency reviewers will use as well as draft templates for conveying results. The criteria are based on the 2015 Draft Place-Based Planning Guidelines and the statewide Integrated Water Resources Strategy (IWRS) Guiding Principles.
- Appendix C. Links to Relevant Funding Programs. As planning groups consider Plan implementation they may wish to see if any of these funding programs might be a good fit for their recommended actions.

Purpose and Value of a Plan

The purpose of a Plan is to communicate and engage a variety of audiences – water partners, the general public, potential funders, and decision-makers – about the community’s water resources situation, critical water issues, its shared vision and goals, recommended actions, and a strategy for implementing the Plan.

The Plan can have significant value in several important ways:

- **Competitive Edge for Funding Opportunities.** State-recognized Plans built through a locally-led, collaborative process describe recommended actions that may be attractive investment opportunities for funding programs offered by state and federal agencies, philanthropic organizations, partners, local government, the state legislature, and others.
- **Relationship Development.** Developing the Plan has brought diverse water interests together, provided new opportunities for dialogue about difficult water issues, and built new levels of cooperation, trust, and respect for diverse perspectives about the different values of water. These relationships can have positive effects for many years, especially as the group transitions from planning to implementation of the Plan.
- **Shared Vision for Action.** Most communities in Oregon have not previously developed such a deep, common understanding of their local water resources and of the water challenges they face, and then developed actions to address those challenges. Being better informed and having a vision and Plan for a better future can lead to improved cooperation and proactive solutions to complex water challenges.
- **Communication Tool.** A Plan containing consensus-based solutions/strategies that are broadly supported by diverse interests is a powerful tool for communicating to decision-makers and the public what you need to succeed. The Plan will communicate to decision-makers - local, state, and federal - the community’s vision and the financial and technical resources, and cooperation, needed to achieve that vision.
- **Alignment of Plan with the Statewide Integrated Water Resources Strategy.** The Plan should identify which of the planning group’s recommended actions are consistent with IWRS recommended actions and will help the state achieve its 50-year vision of “...maintaining healthy water resources to meet the needs of Oregonians and Oregon’s environment for generations to come.” The Plan will also inform updates to the statewide IWRS and highlight opportunities for achieving statewide IWRS goals at the local level. It can help ensure alignment between local, state and federal actions that affect water management.

Developing the Plan

Utilize existing work products to develop the Plan. Summarize the planning effort into an accessible and readable document using planning step deliverables, reports, or other materials developed during the planning process. The executive summaries or conclusion sections of the planning step deliverables - modified and supplemented with key figures, graphs, maps, and tables - can be used to develop the majority of the Plan.

Establish a Clear Process and a Work Plan

As with previous planning steps, it is important to have a clear work plan for the progress and timing of work to complete Planning Step 5. The work plan should describe the scope and flow of work, responsibilities among participants, the timeline, work products the stakeholders will be asked to review, and key decision points.

If the planning group is interested in having state recognition of their Plan, then the group should include a state agency review in its process and work plan. That state agency review occurs when the Plan is nearly final, but still in draft form (meaning that it can be revised if necessary), a “Final Draft Plan.” More information on that review and the time required is included later in this guidance.

Required Plan Contents

This section describes the required contents for the Plan. Plans do not have to follow this exact order and may contain additional or modified sections. These topics mirror the review criteria that will be used during the interagency review process. The topics should look familiar as almost all will have been covered in Planning Steps 1 through 4. Planning groups can use these topics as the primary Plan sections as shown in the example Plan template in Appendix A. Or groups can structure their Plan differently. Regardless of Plan organization, if a planning group seeks to have a *state-recognized place-based integrated water resources plan* then it must include these contents and meet the criteria covered in Appendix B.

- **Executive Summary.** An executive summary is a short overview of the main points of the longer Plan. It often includes the most important points or take-aways that the author wants to communicate, including key findings, conclusions, recommendations, justifications, and next steps. An executive summary can be a useful communication tool for those readers who are either not likely to read the entire Plan or to pique their interest in reading further.
- **Planning Purpose.** This should include a description of why the group undertook place-based water planning, the original issues the planning was initiated to address, and early organizers of the effort. The letter of interest, governance agreement and outreach materials may be good sources of this background information.

- Scope of the Plan. This should include a description of the planning area and the scope of the planning effort. The section should describe significant water features, water users or interests, key drivers and significant features, and a map of the planning area showing major streams, roads, cities, political boundaries, watershed boundaries, and any other geographic features you want to highlight. This should also include the planning timeframe that was used. It can also include a description of elements of water planning that were determined to be outside the scope of the planning effort.
- Plan Development Process, Outreach, and Participants. This content area may include information from the governance agreement, organizational structure, decision-making process, the planning group's vision or mission, the governance agreement signatories and other participants in the planning process. Additionally, this portion of the Plan might describe outreach efforts taken to achieve a *balanced representation of interests* and the results of that outreach. It could include a description of how the group worked to ensure an *open and transparent public process that fosters meaningful public participation*. Information on this topic may be found in materials developed during Planning Step 1 and/or in a Communication and Outreach Plan. This section could also include a description of the process that was used for Final Plan adoption.
- Understanding Water Resources Quantity, Quality, and Ecological Issues. This topic was the focus of Planning Step 2. Summarize the key information from Planning Step 2, which may include a summary of the status of water quantity, water quality, and ecological issues and the results and conclusions from the analysis completed. This should be a high level summary of the findings. Additional technical information can be included as an appendix or a reference to a stand alone document such as the Planning Step 2 materials.
- Current and Future Water Needs and Vulnerabilities. This topic covers the planning work and the results from Planning Step 3. Summarize key information about the instream and out-of-stream water needs/demands and vulnerabilities associated with a changing climate. Methods used to develop current and future needs can be included as an appendix or a reference to a stand alone document such as the Planning Step 3 materials.
- Data Gaps Identified. Data gaps should be identified and the planning group may also consider including a description of how data gaps impacted various aspects of the planning. Data gaps may be considered as a type of critical water issue. Data gaps may need proposed solutions or recommended actions to address them. However, in some

cases identifying the data gaps, even without a proposed solution, will be important to inform others, such as state agencies, of the need.

- Critical Water Issues. By the end of Planning Step 3 or early in Step 4, the planning group identified a set of critical water issues. These critical water issues should be described as well as the information and method used to identify them as critical water issues. The Plan should be as specific about the scope and scale of the critical water issues as the supporting information will allow. It may also be beneficial to include goals and metrics that the group can use to determine when they have been successful at addressing a critical water issue.
- Solutions or Recommended Actions. The “solutions” (or “strategies”) should be described and related specifically to how they will solve a critical water issue or fill a data gap. The Planning Step 4 guidance provided this definition of **solutions**: “*the strategies, practices, programs, projects, studies, management actions, and other efforts taken to address a critical water issue.*” In the 2017 Statewide IWRS, solutions proposed for implementation are termed “recommended actions.” It would be beneficial to also describe the decision support system or process used to evaluate, select, or prioritize recommended actions.
- Plan Implementation Strategy. This section should describe the strategy for implementing the Plan. To the extent possible, the implementation strategy should describe which recommended actions will have initial focus, what feasibility studies or funding is needed to implement various aspects of the Plan, and the timeline for Plan implementation. It should also address who will lead various aspects of Plan implementation and what resources are needed to keep the planning group coordinated during implementation. One approach could be an implementation team coordinated by a project manager, and semi-annual stakeholder meetings where interested parties are updated on progress, help draft funding proposals, visit project sites, or review other work products. Keeping the planning group or core team working together, to some extent, and supporting each other over a sustained timeframe will be critical to the success of Plan implementation.

Other Plan Development Considerations

In addition to the required contents above, there are other topics or issues the planning group might consider during Plan development:

- Document Length. There is no prescribed length for a Plan, however a Plan should not be a voluminous collection of documents previously developed during the planning process. *The Plan should be a summary of the key conclusions, findings, and*

recommendations from the planning process. The planning group will need to balance the need to include enough information to make a compelling case for Plan implementation, but not too much information that will lose the reader. If additional supporting information is needed, consider including it as an appendix or referring the reader to another document.

- **Audience.** A Plan often has many audiences such as water partners, the general public, potential funders, and decision-makers. The planning group might consider who its primary audiences are and structure the Plan organization and content to speak to those audiences. For instance, if a group intends to pursue funding from the Oregon Watershed Enhancement Board (OWEB), it could be worthwhile to include plan components that would make the group eligible for OWEB funds.
- **Visuals.** Visuals such as maps, figures, graphs, diagrams, and pictures can be powerful ways to communicate information and increase the visual appeal and readability of your Plan.
- **Supporting materials.** As mentioned previously, these Plans can have a lot of value. But that does not mean they are always the best tool for communicating key information from the Plan or planning process. Other materials such as brochures, videos, one-pagers, or story maps may be more effective at communicating some aspects of the Plan to different audiences. These are not required, but the planning group might consider how supporting materials would add value. These materials could be developed as part of the early stages of Plan implementation.
- **Setting Plan up for success.** The time, energy, and thought invested in the planning process along with all the items listed above will help set the Plan up for success. Other ways the planning group can set the Plan up for success include: 1) telling a clear and compelling story that can be understood by both the planning group and others who have not been involved in the planning process, 2) clearly identifying immediate next steps to facilitate the transition to plan implementation, and 3) being thoughtful about wrestling with tough or complex issues versus deferring them to a later date (it may be tempting to quickly write up a plan, but it may be worth spending extra time to work through potential barriers to successful implementation).

Partner Review of Draft Plan and Public Support

Though planning groups will take different approaches to involving partners or participants in drafting the Plan, it is important that participants have a meaningful way to contribute so they are well-informed and invested in the Plan's contents and can support the Plan. Some

participants may need time to review the Draft Plan several times through or have other people within their organizations review the Draft Plan. Some audiences will benefit from a presentation of the Draft Plan including time for discussion and/or review of the entire Draft Plan. Allow adequate time for review, but also have clear deadlines so the group can meet its agreed-upon deadlines. Once the feedback is returned, the planning group can decide what changes are needed to address any concerns and improve the Draft Plan to gain broad support.

It is recommended that the group do a self-assessment using the criteria in Appendix B in the final stages of plan development. The group can use the self-assessment to determine if any modifications are needed before the Final Draft Plan is submitted for the state agency review.

Once the planning participants have reached consensus on the Final Draft Plan as defined by the governance agreement, a broader community outreach effort should be undertaken to inform the public at large, obtain their feedback, and gain their support. This should not be the first time the broader community hears about the planning effort. The group may consider doing a public review process concurrently with the state agency review.

State Agency Review of Final Draft Plan

The 2015 Draft Guidelines state that the Oregon Water Resources Department (OWRD) will conduct a state agency review of each Plan during the final stages of Plan development with the state IWRS Project Team Agencies: Oregon Department of Fish and Wildlife (ODFW), Oregon Department of Agriculture (ODA) and Oregon Department of Environmental Quality (DEQ). The state agency review team will include a combination of policy staff, who are generally based in agency headquarters, and regional field staff who may be more familiar with the planning group submitting the Final Draft Plan.

The primary purpose of the state agency review is to make a recommendation to the Commission as to whether a Plan was developed in a manner consistent with the 2015 Draft Guidelines and statewide IWRS principles and should be recognized by the Commission.

State Agency Review Participants

Different agencies will bring different areas of expertise to the review. Table 1 highlights the expertise and focus of the IWRS Project Team Agencies. In some cases, it may be helpful to consult other agencies with other areas of expertise. Table 2 provides a list of other potential reviewers that OWRD may consult or invite to participate in the review process as needed. If a planning group wants OWRD to invite any particular agency beyond the IWRS Project Team, then they should let their designated Planning Coordinator know so he/she can reach out to the other state agency and invite them to participate.

Table 1. IWRS partner agencies that will participate in the state agency review

Agency	Area of Water Expertise and Review Focus
Oregon Water Resources Department	Water quantity/supply, water availability, water rights, water use
Oregon Department of Environmental Quality	Water quality
Oregon Department of Fish and Wildlife	Ecology, instream water use and demands, water quality
Oregon Department of Agriculture	Agricultural water use and demands

Table 2. Additional reviewers that may be consulted in the state agency review

Agency	Area of Expertise and Review Focus
Oregon Health Authority	Public health and public water supply systems
Oregon Climate Change Research Institute	Climate change, vulnerabilities
Regional Solutions	Regional priorities, economic development
Oregon Watershed Enhancement Board	Watershed restoration
Oregon Department of Energy	Water and energy nexus
Department of Land Conservation and Development	Land use planning
Department of State Lands	Wetlands
Oregon State Marine Board	Boater recreation
Infrastructure Finance Authority	Infrastructure funding

State Agency Review Steps and Timeline

OWRD will coordinate the state agency review process which may require approximately 90 days from submission of a Final Draft Plan to OWRD to the results being communicated and discussed with the Convener(s) as shown in Table 3 below. OWRD will keep the conveners apprised of progress during the review process. If the planning group incorporates changes based on results of the state agency review, it may take OWRD another 30 days to review and verify the changes in consultation with the reviewers. The exact timeline of the state agency review will depend on staff workload and capacity at the time of the request, and the length of the Plan.

If desired, the planning group may want to deliver a presentation to the interagency review team about their planning process and plan. A presentation to the agencies should be considered and in the group's review process and schedule and should be communicated to agencies as early as possible. Requesting a presentation may increase the length of time required for the review, with an in-person meeting in the basin requiring more time to schedule than a conference call/webinar. State agencies will do their best to participate in such a presentation, but may not be able to attend depending on timing and resource availability.

Table 3. State Agency Review Steps and Timeline

State Agency Review Steps	Estimated Timeline
Final Draft Plan submitted to OWRD Planning Coordinator*	Day 1
State agencies complete their review using guidance criteria	Day 60
State agency review team meeting to discuss and develop recommendation	Day 70
Consolidated comments sent to Convener(s)	Day 80
Review team follow-up call or meeting with Convener(s)	Day 90
Opportunity for planning group to revise Final Draft Plan (if needed)	TBD

*Provide advanced notice if possible to assist in scheduling.

State Agency Review Criteria

The criteria developed to assist the state agency review team are included in Appendix B. The state agency review team will review the Plan using the criteria to answer questions divided into three major categories: plan development, plan content, and plan implementation. The questions and criteria were developed primarily to assess whether the Plan includes the required Plan contents and demonstrates it was developed in a manner consistent with the 2015 Draft Guidelines and statewide IWRS principles. These criteria will also help the reviewers check if the Final Draft Plan includes the information needed to have the value described above.

Although there are aspects of the state agency review that require an assessment of the technical work quality, the state agency review will not include a comprehensive review of all technical work performed during the planning process. Planning groups are responsible for assuring the quality and accuracy of technical work conducted during each planning step.

Outcomes of the State Agency Review Process

OWRD will manage the state agency review process and communicate the review results in writing to the convener(s) describing what, if any, changes or improvements the planning group must make to their Final Draft Plan before the state agency team can provide an affirmative recommendation to the Commission. OWRD will be judicious in requesting changes and will only request changes that are essential to ensuring the Final Plan is consistent with the 2015 Draft Guidelines and IWRS Principles. Consolidated review team feedback will be provided in two categories: 1) required changes needed for an affirmative review team recommendation to the Commission, and 2) suggested changes that may help improve the Plan.

The state agency review can add value to the Plan, especially if any actions will necessitate working with state agencies during implementation. State agency reviewers will be reviewing the Plan consistent with the criteria in Appendix B, but will also be looking for opportunities to

strengthen the Plan by proactively identifying potential barriers and challenges and ways they may be able to support implementation.

Agencies may provide other comments for consideration of the planning group as they finalize the Plan and transition to implementation. Agencies may consider writing a letter of support for the Plan, which could form part of the package of information presented to the Commission. Each agency is welcome to determine the intent and content of their support letter. Content can range from general support for the Plan to identification of specific support that the agency may be able to offer. Agencies may consider highlighting any funding or other opportunities they offer that possibly could support Plan implementation.

State agency review and Commission recognition does not:

- Legally bind the State to perform any activity;
- Obligate the State to provide financial assistance for any activity;
- Obligate the State to rely on or utilize any analysis performed in the planning process;
- Indicate all the Plan contents are technically accurate as technical accuracy is the responsibility of the planning groups; and
- Indicate that a proposed action has been approved or is being directly promoted by OWRD or other agencies.

Adoption of Final Plan by Planning Group

The planning group should formally adopt its Final Plan after the state agency review is complete, and the planning group has made any revisions required or recommended by the state agencies. The group should follow the decision-making process outlined in their governance agreement to formally adopt the Final Plan. Following adoption of the Final Plan, the Convener can make arrangements with the OWRD Planning Coordinator to present the Final Plan to the Commission for state-recognition at a regularly-scheduled Commission meeting.

Commission Recognition of Final Plan

This section describes the process of seeking state recognition and the role of the Commission in recognizing the Final Plan. It is not required that a Plan be recognized by the Commission and each planning group can decide whether it desires such state recognition. Commission meetings are held four times a year and it generally takes two months advanced notice to be placed on the agenda.

Steps for Commission Recognition

If a planning group would like the Commission to formally recognize the Final Plan, the process will follow these steps:

1. State agency review results in a recommendation that the Final Draft Plan be recognized;
2. Planning Group adopts a Final Plan;
3. Convener(s) work with Planning Coordinators to request time on a regular Commission agenda;
4. Public notification of the Final Plan on the Commission agenda;
5. Posting of Final Plan, staff report and PowerPoint on OWRD's website;
6. Convener(s) present Final Plan to the Commission;
7. Public comments to the Commission at the meeting; and
8. Commission discussion, motion and decision.

Factors in Commission Recognition

The Commission will make a decision after considering the following factors:

- The Convener(s) presentation of the Final Plan;
- The state agency review team recommendation;
- The Commissioners' review of the Final Plan;
- Letters of support from partners, state agencies and others¹; and
- Public comments received prior to or during the Commission meeting.

State-recognized Plans will be memorialized by the Commission in a formal resolution signed by the Commissioners. The resolution will recognize that the Plan was developed following the 2015 Draft Guidelines and statewide IWRS principles and will recognize the value of the Plan and its implementation in helping to meet Oregon's instream and out-of-stream water needs.

Plan Updates and Subsequent State Recognition

It is up to the planning group to decide if, when, and/or how frequently it would like to revisit and/or revise their Plan. This could include a specific process or criteria for determining when the plan needs to be revised or updated. The planning groups may choose to periodically update the Commission on progress and accomplishments, needs, and Plan revisions as they implement their Plans. The planning group may consider seeking state recognition again when the Plan is substantially changed.

¹ Letters of support are great ways for planning partners and other to express support for a plan to the Commission. However, they are not required to receive state recognition.

Appendix A. Example Plan Template

Executive Summary

Introduction

- Planning Purpose
- Geographic Scope
- Plan Organization

Chapter 1: The Planning Process (Planning Step 1)

- Planning Participants
- Governance and Organizational Structure
- Public Outreach
- Collaborative, Open and Transparent Public Process

Chapter 2: Water Resources (Planning Step 2)

- Water Resource Supply
- Water Quality
- Ecological Issues
- Data Gaps

Chapter 3: Current Uses and Future Water Demands (Planning Step 3)

- Instream Demands
- Out of Stream Demands
- Data Gaps
- Natural Hazards and Climate Change

Chapter 4: Critical Water Issues and Recommended Actions (Planning Step 4)

- Critical Water Issues (including data gaps)
- Solutions Considered
- Recommended Actions

Chapter 5: Plan Implementation Strategy (Planning Step 5)

- Priority Actions
- Timeline
- Resource Needs
- Implementation Team
- Keeping the Public Engaged

Appendices: References, Acronyms, Acknowledgements, Signatory Page

Appendix B. State Agency Review Criteria

State Agency Review Criteria

The state agency review criteria are organized into three categories: plan development, plan content, and plan implementation. Each criterion includes one or more questions for the reviewers to address as well as examples of what indicators demonstrate that a Plan has met the criteria.

Plan Development

One of the key differences between place-based water planning and other forms of planning is the process by which a plan is developed. A place-based integrated water resources plan (“Plan”) is developed through a five-step process that is locally-led and collaborative, voluntary and not regulatory, done in partnership with the state, and conducted through an open and transparent process (among additional planning principles). As such, the first component of the state agency review is to reflect on whether the plan was developed using a process consistent with the Guidelines and IWRS Guiding Principles. A Plan should describe how it was developed. That description should provide insights into whether the plan development criteria are satisfied. The review of Plan development is optional for all agency reviewers with the exception of OWRD. Input from other agencies is welcome, but not required.

Balanced Representation of Interests

Review Question: Did a balanced representation of interests participate in the development of the plan?

The first step of place-based water planning is to develop a collaborative and inclusive process that includes a balanced representation of interests to the best extent possible. This includes instream and out-of-stream interests from various levels of government, tribes, stakeholders, and private and non-profit sectors. Indication of a balanced representation of interests includes:

- Documentation of outreach to and active participation of representatives of all levels of government, private and non-profit sectors, tribes, stakeholders, and the public
- Process for engaging all interests in a fair and balanced manner
- Active participation from instream and out-of-stream interests
- Balanced attention given to instream and out-of-stream needs
- In the event some water sectors did not actively participate, then a description of efforts made to engage that sector should be provided

Indication that a planning process did not include a balanced representation of interests includes:

- Planning group membership is dominated by one sector or interest
- Either instream or out-of-stream needs were not identified by the plan or were significantly out of balance

- Recommended actions or solutions are focused on only one sector

Collaborative and Integrated Process

Review Question: Was a collaborative and integrative process used to develop the plan?

A Plan must be developed through a structure and process that fosters collaboration, bringing together various interests to work toward the common purpose of meeting the instream and out-of-stream water needs of the community, cultures, economy, and environment. Indication of a collaborative and integrated process includes:

- A structured decision-making process for reaching consensus
- A description of any conflict resolution efforts or processes used during plan development (i.e., how did the planning group work through conflicts or disagreements?)

Indication that the Plan was not developed through a collaborative or integrated process includes:

- Products or documentation developed by different sectors or interests that were not integrated together to form a shared understanding
- Decisions to adopt the plan or interim work products were not done in accordance with the planning groups' adopted governance agreement

Public Process

Review Question: Was the plan developed using an open and transparent public process that provided opportunities for meaningful public involvement?

Throughout the planning process, the planning groups should have provided the public with opportunities for meaningful engagement, where the public could affect the outcomes of the planning process. Reviewers should note if a public process was evident and documented within the submitted Plan. Indication of an open and transparent process includes:

- The make-up of the planning group participants – was the public invited to participate in meetings, planning discussions, and/or plan development?
- Public notices of meetings that demonstrate considerable effort to engage the public
- Opportunity for public comment or input into any reports produced by the planning process as well as opportunity for comment and input into the plan itself
- Were meetings accessible in both scheduled times and location

Indication that the Plan was not developed through a public process includes:

- Plan development occurred behind closed doors
- The public was not invited or was excluded from participation
- Minimal public meetings were held
- Public input was not sought at key steps in plan development

- Outreach efforts were not documented in the Plan

Plan Content

This section is largely documentation of work done during planning steps 2, 3 and 4.

Scope of Planning Effort

Review Question: Does the plan identify the scope of the planning effort?

A Plan must define the area or “place” to which it applies. Reviewers will look to see if the plan defines the geographic boundaries of the planning areas as well as the temporal scale.

Indication of a defined scope includes:

- A map and description of the planning area including characteristics such as terrain, population centers, major roads, river systems, etc.
- A list of watersheds, sub-watersheds, and aquifers included in the planning area
- Inclusion of a planning timeframe/horizon (i.e., 20 years? 50 years?)

Indication of an undefined geographic scope:

- Lack of a map and any clear description of the planning area’s geographic boundaries
- Inconsistent watersheds or aquifers described within the plan
- No consideration of a planning timeframe

Understanding Water Resources Supply, Quality, and Ecological Issues

Central Review Questions:

- *Does the plan document an understanding of the water resource supply, quality, and ecological issues in the planning area?*
- *Does the plan document this understanding for both groundwater and surface water?*

A Plan should include a high-level summary of the efforts made to describe and assess current water supplies, water quality, and the status of ecosystem health to determine any existing challenges and potential opportunities. Reviewers should comment on the completeness of work that resulted from this Step, including whether the group identified existing challenges and potential opportunities.

Indication of an understanding of water resource supply, quality, and ecological issues includes:

- A description of the current and expected future water supply in the planning area, including groundwater and surface water
- A description of the current and future water quality in the planning area, including groundwater and surface water
- A description of the current and future ecological issues in the planning area, including groundwater and surface water
- Identification of relevant gaps in data and information

Indication of a lack of understanding of the water resource supply, quality, and ecological issues includes:

- Exclusion of water supply, water quality, or ecological issues from the plan (note: in some cases the information needed is not available; acknowledging a data gap is an acceptable way to meet this plan requirement)
- Inclusion of raw data or information without any analysis or synthesis to draw conclusions about the status of water in the planning area and what challenges or opportunities the area has as a result of that status

Current and Future Water Needs

Review Question: Does the Plan document the current and future instream and out-of-stream water needs of the planning area?

The Plan should summarize how much water is needed to meet current and future water needs—both instream and out-of-stream. Plans should address how climate change, population growth, and land use affect water resources and the ability to meet these water needs within the community. Meeting water needs should be considered within the context of specific watersheds, accounting for the hydrological, geological, biological, climatic, socio-economic, cultural, legal, and political conditions of a community. Reviewers should comment on the completeness of work that resulted from this Step, including whether comparable effort and treatment was given to defining instream and out-of-stream needs. Indication that a Plan documents current and future water needs includes:

- A list of critical water issues in the planning area
- Identification of water needs relative to the planning timeframe
- Descriptions of current and future consumptive water needs for different out-of-stream uses, including municipal, industrial, and agricultural
- Descriptions of current and future instream needs for different uses, including fish and wildlife, ecological functions, water quality, recreation and scenic uses, and cultural significance
- Descriptions of how climate change, population growth, and land use affect water resources and the ability to meet these needs within the community
- Identification of times and locations where water needs are not met or are likely not to be met in the future
- Identification of data and information gaps and uncertainties

Indication that a plan did not sufficiently document current and future needs includes:

- Failure to document both instream and out-of-stream needs
- Failure to document future needs
- No description of coming pressures (e.g., climate change, population growth, etc.)

Compliance with State Law

Review Task: Identify any plan content that may not be in compliance with state law particular to your agency.

A Plan cannot change existing laws or jeopardize existing water rights. A group can identify that a solution requires that a law be changed; however, the plan does not carry the weight of law. Reviewers should note those proposed activities that may be perceived as changing laws or jeopardizing existing water rights. All solutions and approaches should be legal according to state and federal law and policies, though the review team only includes state agency representatives who may not have sufficient expertise to assess compliance with federal law. Any apparently illegal activities should be identified for the group. Indication that a plan complies with state laws and policies includes:

- Proposed solutions acknowledge authorities of existing agencies and mechanisms for pursuing permits or other regulatory approvals needed
- Identification of legal barriers that might interfere with a proposed solution

Proposing Statute, Rule, and/or Policy Changes in a Plan

It is not illegal to propose pursuing a change in law or policy. Oregon's laws have evolved over time and will continue to evolve. However, that does not mean that changing the law will be easy or successful.

For those reasons, the IWRS recommends pursuing solutions that have an established legal process whenever possible. However, planning groups can include recommendations to pursue changes in statute, rule, or policy. Please remember that a state agency recommendation to accept a Plan is not an agency endorsement of a proposed law change or proposed solution.

Indication that a Plan does not comply with state laws and policies includes identification of illegal solutions, or solutions where the state lacks the authority to facilitate or assist them without acknowledgment that a statute, rule, or policy change is required.

NOTE: The state agency review does not constitute a full legal review – actions not identified here may not have had enough detail associated in order to determine their legality.

Solutions or Recommended Actions

Review Questions:

- *Does the plan identify solutions or recommended actions that address the critical water issues identified during the planning process?*
- *Does the plan identify integrated solutions to the extent practical?*
- *Do the solutions identified adhere to the IWRS Guiding Principles listed in Appendix C?*
- *Does the plan include recommendations for addressing information/data gaps?*

Plans should include a suite of solutions or recommended actions to address the community's water-related challenges with the goal of meeting both instream and out-of-stream needs. Solutions can include methods for addressing existing data and analysis gaps. Table B.1 lists the sub-criteria for evaluating the plan's proposed solutions and recommended actions against the IWRS Guiding Principles.

Table B.1. IWRS Guiding Principles Relevant to Solutions or Recommended Actions

Principle	Positive Indicators	Indicators of plan deficiency
Integration	<ul style="list-style-type: none"> To the extent possible, solutions work to address multiple needs Solutions recognize the relationship between water quantity, water quality, and ecosystem needs 	<ul style="list-style-type: none"> There is no evidence of an attempt to integrate solutions, where practical
Balanced	<ul style="list-style-type: none"> The suite of solutions listed work to address both instream and out-of-stream needs 	<ul style="list-style-type: none"> Solutions only address instream or out-of-stream needs (not both) or are disproportionately focused on one or the other
Enhance sustainability	<ul style="list-style-type: none"> Solutions seek to improve sustainable management of water resources by balancing the needs of Oregon's environment, economy, and communities 	<ul style="list-style-type: none"> Solutions only address the needs of one group Solutions are not forward looking; acknowledging climate change and population growth
Accountable and enforceable actions	<ul style="list-style-type: none"> Actions comply with existing state laws and policies Actions include measures of success 	<ul style="list-style-type: none"> Solutions are illegal* If feasible, solutions include a description of how success may be measured
Science-based, flexible approaches	<ul style="list-style-type: none"> Solutions are based on or supported by on best available science and local input 	<ul style="list-style-type: none"> Solutions do not accurately reflect or respond to best available science as documented in background information/best available science reflected in the supporting documentation
Streamlined	<ul style="list-style-type: none"> To the extent possible, the plan avoids recommendations that are overly complicated, legalistic, or administrative 	<ul style="list-style-type: none"> The suite of solutions is mostly comprised of projects which are difficult to understand or seem infeasible
Reasonable cost	<ul style="list-style-type: none"> Plans weigh the costs and benefits to determine whether one approach is better than another, or whether an approach is worth pursuing Solutions may reduce the costs of delivering services to the state's residents, without neglecting social and environmental costs 	<ul style="list-style-type: none"> Solution prioritization does not consider estimated cost

Addresses In-stream and Out-of-Stream Needs

Review Question: Does the plan consider both instream and out-of-stream needs?

Planning groups should quantify current and future instream and out-of-stream water needs in the planning area, keeping in mind that such needs encompass water quantity, quality and ecosystem needs. While the instream and out-of-stream water needs may not be equal, consideration of water needs and solutions should be balanced. Indication that a Plan does give a balanced consideration of needs includes:

- Information about the water needs for the water sectors: agriculture, municipal, instream and ecology, and industry
- Engagement from multiple interests representing each water sector
- Solutions are considered and/or included for each water sector throughout the planning area

Indication that the Plan does not give balanced consideration includes:

- A plan focused primarily on one primary sector with little or no information about the water needs of other sectors
- Recommended actions or solutions are focused to primarily benefit one water sector

NOTE: It is possible that NO critical water issues were identified for a water sector in the planning area.

Validity of Information

Review Question: Is the Plan based on accurate, appropriate, and adequate information in the characterization of the water resources, identification of critical issues, and selection of solutions?

Decisions should be based on best available science, accurate information, and local input. Having a balanced representation of interests involved in the planning process and including the state as a partner will help ensure information presented in the Plan is reviewed, well-vetted, and verified. Critical water issues in the Plan should be substantiated by data or information in the plan. Recommended actions or solutions should correspond to the identified critical water issues. Indication of the validity of information includes:

- Citation of data sources
- A description of appropriate technical approaches used to analyze the data or information demonstrates the appropriation information, data, and analyses were used
- Inclusion of assumptions and description of appropriate use of technical information
- Inclusion of data gaps and how the gaps affect planning
- Critical issues and solutions identified in the plan are supported by appropriate data and information

Indication that the Plan is not based on accurate, appropriate, and adequate information includes:

- Invalid information may be outdated
- Data inappropriate for the purpose described, of the wrong scale or precision
- Conflicting data and information in the plan
- Critical issues or recommended actions are not supported by the appropriate data or information

Comprehensive assessments of the technical information used in the Plan do not fall under the scope of the state agency review.

Plan Adoption and Implementation

Planning Step 5 of Place-based water planning is to “Adopt and implement a place-based integrated water resources plan.” Plan adoption by the planning group is not the end of the process, but signals a shift to a new phase: plan implementation. This review category seeks to discern whether the Plan looks ahead towards implementation and is set up for success. While the success of Plan implementation is dependent on a number of factors, (many outside of the planning group’s control) the state agency review will help discern whether the Plan is well-positioned for implementation, to the extent feasible.

Plan Adoption by Planning Group

Review Question: Does the planning group have a sound process for Final Plan adoption?

If plan adoption by the planning group is rushed or does not follow a good process, then the value of the Plan may be reduced in the eyes of partners or funders. This could negatively impact future Plan implementation. The state agency review of the Plan happens shortly before Final Plan adoption. This allows for the planning group to consider and incorporate feedback from the state agency review prior to planning partner adoption of the Final Plan. Reviewers should determine if the group has a sound approach for formally adopting the Plan that is consistent with the collaborative process adopted by the planning group. Indication of a sound approach for Final Plan adoption:

- An explanation of the process the planning group will use to adopt or approve the Final Plan
- A reliance on the consensus-based decision making process identified by the planning group and documented in their governance agreement
- Indication that the approach for plan adoption was clearly communicated to planning group partners

Indication of a poor adoption approach includes:

- No opportunity for planning group partners to express concern or provide critical feedback on the Plan
- Inadequate time for partners to review the Plan

- Disregard for decision-making approaches previously adopted by the planning group (e.g., switching from a consensus or consensus minus 1 approach to simple voting majority)

Plan Implementation Strategy

Review Question: Does the Plan propose a clear strategy for implementation?

The Plan should describe how it will be implemented, who will be responsible for implementation, and how implementation will be coordinated and funded. The Plan should have a high likelihood of leading to the implementation of local solutions.

Indication of a strategy for implementation includes:

- Identification of next steps for some or all of the solutions or recommended actions listed in the Plan, including those that are complex and may require additional feasibility or review
- Identification of roles in plan implementation, including who might pursue different solutions or efforts to fill information gaps
- Identification of barriers to solutions or plan implementation and a path forward for addressing those barriers
- Prioritization of proposed solutions and proposed sequence of implementation
- Timelines for plan implementation
- The plan is formatted in a way that allows for easy use in seeking support and funds
- The plan explains how partners and others may use the plan (or alternatively how it should not be used)
- Identification of a timeline for plan revision or amendment

Indication that a Plan does not include an implementation strategy includes:

- Vague, unclear, or no next steps described
- No explanation of who is responsible for plan implementation (note: a general statement that partners or planning group members will individually implement pieces is acceptable, but some level of coordination and communication about progress and success should be evident)
- No acknowledgement of a change in roles and responsibilities as the Plan moves from planning to implementation

Agency Review Worksheet

Instructions: Read through the submitted Plan and review it considering the questions about plan development, content, and implementation below. Check whether the Plan meets these criteria or does not meet the criteria. Include comments about how the Plan did or did not meet the criteria. Please be thoughtful and constructive in your feedback.

Plan Development (Optional for other than OWRD)

Category	Review Question	Yes	No
Balanced Representation of Interests	Did a balanced representation of interests participate in the development of the plan?		
Collaborative and Integrated Process	Was a collaborative and integrated process used to develop the plan?		
Public Process	Was the plan developed using an open and transparent public process that fostered public participation?		
OWRD Consultation	Was the plan developed in consultation with OWRD?		

Reviewer Comments on Plan Content

Plan Content

Category	Review Question	Yes	No
Scope of Planning Effort	Does the Plan identify the scope of the planning effort, including geographic area?		
Understanding Water Resource Supply, Quality, & Ecological Issues	Does the Plan document an understanding of the water resource supply, quality, and ecological issues in the planning area?		
	Does the Plan document this understanding for both groundwater and surface water?		
Current and Future Water Needs	Does the Plan document the current and future instream and out-of-stream water needs of the planning area?		
Solutions or Recommended Actions	Does the Plan identify solutions or recommended actions that respond to or address the critical water issues identified during the planning process?		
	Does the Plan identify integrated solutions to the extent practical?		
	Do the solutions identified adhere to the IWRS Guiding Principles?		
Addresses In-stream and Out-of-Stream Needs	Does the Plan consider current and future instream and out-of-stream needs in a balanced manner?		

Validity of Information	Is the Plan based on accurate, appropriate, and adequate information in the characterization of the water resources, identification of critical issues, and selection of solutions?		
Information and data gaps	Does the Plan clearly identify information and data gaps?		

Reviewer Comments on Plan Content (including compliance with State law)

Plan Adoption and Implementation Strategy

Category	Review Question	Yes	No
Plan Adoption by Planning Group	Does the planning group have a sound process for final review and adoption of the Final Plan?		
Implementation Strategy	Does the Plan propose a strategy or approach for implementation?		

Reviewer Comments on Plan Content

Template for Communicating Inter-Agency Review Results

Below are two draft templates for letters OWRD may use to communicate the results of the state agency review to the planning group. OWRD and its partner agencies may amend this template and tailor any letter to the specific plan being reviewed. These templates are provided to provide some information as to what a planning group can expect to receive as a result of the state agency review.

Letter Template for Recommended Plan

Dear [Insert Convener(s)] and members of [insert planning group name],

Thank you for your submission of the Final Draft of your Place-Based Integrated Water Resources Plan for the [insert planning area]. The Integrated Water Resources Strategy (IWRS) Agency Project Team (the Oregon Water Resources Department, Oregon Department of Agriculture, Oregon Department of Environmental Quality, and Oregon Department of Fish and Wildlife) reviewed your plan and determined that it adheres to the 2015 Draft Place-based water planning Guidelines and IWRS Guiding Principles. Therefore, the agencies recommend the Oregon Water Resources Commission (Commission) recognize your plan as Place-Based Integrated Water Resources Plan.

In addition to their recommendation that the Commission recognize your plan, the agencies offer the following feedback for your consideration.

Recommended Revisions

[The letter may include recommended changes to the plan that would strengthen or improve the plan, but are not required for recognition by the Commission.]

Strengths of the Plan

[The letter may also include a summary of the plan strengths.]

Other Agency Comments

[The letter may also provide other comments related to plan development, content, or implementation. For example, it may identify shared goals of the plan and an agency.]

We commend your hard work in developing an Integrated Water Resource Plan and we look forward to working with you to coordinate a presentation of your plan to the Commission who will decide whether to formally recognize your plan. Please contact [insert contact person] at [insert contact information] to discuss the Commission schedule and when you might be to present your plan to the Commission.

Sincerely,

[insert name]

Planning Coordinator, Oregon Water Resources Department

Letter Template for Plan That Is Not Recommended

Dear [Insert Convener(s)] and members of [insert planning group name],

Thank you for your submission of the Final Draft of your Place-Based Integrated Water Resources Plan for the [insert planning area]. The Integrated Water Resources Strategy (IWRS) Agency Project Team (the Oregon Water Resources Department, Oregon Department of Agriculture, Oregon Department of Environmental Quality, and Oregon Department of Fish and Wildlife) reviewed your plan and determined that it currently does not adhere to the 2015 Draft Place-based water planning Guidelines (Guidelines) and/or IWRS Guiding Principles. Therefore, the agencies recommend that you continue to work through your planning process to address the items listed below. In addition to those changes that are required, the agencies provided other feedback, including recommended changes as well as strengths of the Plan.

Required Changes to Demonstrate Adherence to Guidelines and IWRS Guiding Principles

[The letter will describe why they found that the plan did not adhere to the Guidelines or IWRS Guiding Principles and offer suggestions for how the planning group might address the issue.]

Recommended Revisions

[The letter may include recommended changes to the plan that would strengthen or improve the plan, but are not required for recognition by the Commission.]

Strengths of the Plan

[The letter may also include a summary of the plan strengths.]

Other Agency Comments

[The letter may also provide other comments related to plan development, content, or implementation. For example, it may identify shared goals of a plan and an agency.]

If you have any questions about this feedback, please contact me at [insert contact information]. Place-based water planning is done in partnership with the State and we would like to work with you to address these items so that a revised plan can be recommended to the Oregon Water Resources Commission (Commission) for recognition as a Place-Based Integrated Water Resources Plan. We commend your hard work to develop an Integrated Water Resources Plan and look forward to working with you to revise your plan so that it adheres to the 2015 Draft Place-based water planning Guidelines and IWRS Guiding Principles.

Sincerely,

[insert name]

Planning Coordinator, Oregon Water Resources Department

Appendix C. Links to Relevant Funding Programs (Forthcoming)

DRAFT



OREGON'S MID-COAST WATER PLANNING PARTNERSHIP WATER ACTION PLAN

May 2022

www.midcoastwaterpartners.com

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To obtain an electronic copy of this document, visit <https://www.midcoastwaterpartners.com>

Recommended Citation:

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The Integrated Water Management Plan Development Team that developed this document with Mid-Coast stakeholders included Creative Resource Strategies, LLC, Institute for Natural Resources, Oregon Sea Grant, Oregon State University Extension Service, and OSU Libraries and Press. This Project Team worked in collaboration with the Partnership to create the 12/15/21 and earlier drafts of the Water Action Plan using materials drafted by consultants and agency partners. The May 2022 iteration of the Plan and any future updates to the Plan will be made and approved by Mid-Coast Water Planning Partners.

TABLE OF CONTENTS

ACKNOWLEDGEMENTS..... VI

EXECUTIVE SUMMARY VII

THE MID-COAST WATER PLANNING PARTNERSHIP..... 1

MISSION, VISION, AND GOALS OF THE PARTNERSHIP _____ 1

HISTORY AND DRIVERS OF THE PLANNING PROCESS _____ 2

PLANNING AREA _____ 9

GUIDING PRINCIPLES _____ 10

RELATION TO OTHER REGIONAL PLANNING EFFORTS _____ 11

PERCEPTIONS AND VALUES OF MID-COAST REGIONAL STAKEHOLDERS _____ 14

ENVIRONMENT, NATURAL RESOURCES, AND ECONOMY OF OREGON’S MID-COAST 17

GENERAL OVERVIEW _____ 17

UNDERSTANDING WATER RESOURCES QUANTITY, QUALITY, AND ECOLOGICAL ISSUES _____ 21

WATER USES AND NEEDS IN THE MID-COAST 34

WATER LAW AND WATER RIGHTS _____ 34

OVERVIEW OF INSTREAM WATER USES, NEEDS, AND CHALLENGES _____ 35

OVERVIEW OUT-OF-STREAM WATER USES, NEEDS, AND CHALLENGES _____ 40

WATER AVAILABILITY AND FUTURE NEEDS _____ 49

CLIMATE VULNERABILITY IN THE MID-COAST _____ 52

ACTION PLAN 54

ACTION PLAN DEVELOPMENT _____ 54

OVERVIEW OF THE STRATEGIC ACTION IMPERATIVES _____ 57

IMPLEMENTING THE WATER ACTION PLAN _____ 61

ANATOMY OF THE MID-COAST WATER ACTION PLAN IMPLEMENTATION TABLE _____ 64

IMPERATIVE 1. PUBLIC AWARENESS AND SUPPORT _____ 65

IMPERATIVE 2. REGIONAL CAPACITY AND COLLABORATION _____ 69

IMPERATIVE 3. MONITORING AND DATA SHARING _____ 72

IMPERATIVE 4. WATER CONSERVATION, EFFICIENCY AND REUSE _____ 74

IMPERATIVE 5. RESILIENT WATER INFRASTRUCTURE _____ 76

IMPERATIVE 6. SOURCE WATER PROTECTION _____ 79

IMPERATIVE 7. PLANNING FOR WATER SUPPLY DEVELOPMENT NEEDS (INCLUDING ASSESSMENT) _____ 82

IMPERATIVE 8. ECOSYSTEM PROTECTION AND ENHANCEMENT _____ 84

LITERATURE CITED 91

APPENDICES..... 93

APPENDIX A. DEFINITIONS _____ 94

APPENDIX B. MID-COAST WATER PLANNING PARTNERSHIP STEP PRODUCTS, PROCESS, AND PARTICIPANTS _____ 99

APPENDIX C. OREGON EXPLORER REPORT HYPERLINKS AND SPATIAL DATA GAPS _____ 105

APPENDIX D. CROSSWALK OF THE MID-COAST WATER PLANNING PARTNERSHIP PLAN ACTIONS WITH OTHER IMPORTANT REGIONAL CONSERVATION INITIATIVES _____ 109

APPENDIX E. WATER PROVIDERS BY POPULATION SERVED AND CONNECTIONS _____ 112

APPENDIX F. ISSUES IDENTIFIED DURING COLLABORATIVE PLANNING BUT NOT CARRIED FORWARD _____ 113

APPENDIX G. OREGON’S MID-COAST ESTUARIES _____ 114

APPENDIX H. ODFW COMMENTS REGARDING THE DRAFT ACTION PLAN AND INSTREAM DEMAND _____ 116

APPENDIX I. WATER USE AND AVAILABILITY SUMMARIES BY SUB-AREA _____ 119

APPENDIX J. STATE PLAN REVIEW TEAM FEEDBACK, FEEDBACK FROM CHARTER SIGNATORIES, COMPILED 30-DAY PUBLIC REVIEW FEEDBACK THAT INFORMED MAY 2022 VERSION _____ 136

List of Tables

Table 1. Summary of water quality limited streams by drainage basin..... 27

Table 2. Areas of ecological importance..... 31

Table 3. Estimated quantity of use by type of use for Lincoln County based on the 2015 water use estimates produced by the US Geological Survey in gallons per day..... 40

Table 4. Estimated self-supplied rural domestic water users and demand by sub-area..... 45

Table 5. Estimated irrigation water users and amount of water use by sub-area..... 47

Table 6. Water Supply and development by sub-Area..... 50

List of Figures

Figure 1. The six-step planning process to complete an integrated water management plan for Oregon's Mid-Coast..... 7

Figure 2. Sub-areas in the Mid-Coast Planning Area used for planning purposes..... 9

Figure 3. Word graphic illustrating the elements of a successful planning process based on sound guidance principles..... 10

Figure 4. Graphic illustrating key outcomes of the Oregon Mid-Coast Water Action Plan and the interconnectedness of people, water infrastructure, and natural systems..... 13

Figure 5. Key values and perspectives of Mid-Coast stakeholders in 2018 survey..... 15

Figure 6. A snapshot of the environment, natural resources, and economy of Oregon's Mid-Coast. 20

Figure 7. Total estimated average annual natural streamflow volume (in acre-feet) of surface water in streams and rivers in the Mid-Coast based on a 1958-1987 period of record. Note that these volumes do not reflect diversions for out-of-stream uses..... 22

Figure 8. Photograph of the Tye formation. Photo Credit: Stanford Project on Deepwater Depositional Systems (<https://spodds.stanford.edu/tyee-basin-oregon>) 23

Figure 9. Monthly diverted water used by municipal community water systems in the Mid-Coast. .. 42

Figure 10. Monthly diverted water used by non-municipal community water systems in the Mid-Coast. 44

Figure 11. Projected climate change impacts to important parameters in the Mid-Coast region..... 53

Acknowledgements

The Mid-Coast Water Planning Partnership would like to express our appreciation to our planning partners for their expertise and assistance throughout all aspects of our planning process and for their help in writing the Mid-Coast Water Action Plan. After five years and thousands of volunteer hours, we are excited to present this plan to you.

We are grateful for the passion and dedication that Mid-Coast Water Planning Partners have brought to this planning process. Since 2016, we have had partners come and go as with any organization doing long-term water planning, but regardless of the amount of time spent in our organization, we value every minute dedicated by our volunteers.

Water planning processes such as this one would not be possible without financial support and the donation of meeting spaces. We have been very fortunate to have support from the following organizations over the years: the Confederated Tribes of Siletz Indians, Oregon Water Resources Department, Meyer Memorial Trust, Collins Foundation, Oregon Community Foundation, Ford Family Foundation, Seal Rock Water District, Gibson Farms, Lincoln County Farm Bureau, Samaritan Health, City of Lincoln City, City of Toledo, City of Newport, City of Yachats, and Lincoln County.

Place-based integrated water resource planning is a new and innovative approach, and we have learned so much along the way. We hope that future planning groups can take what we have learned and build upon on it as we all work to create a more secure and sustainable water future around the state.

Executive Summary

The purpose of the Oregon Mid-Coast Water Action Plan is to provide a framework and pathway forward to address water supply and use challenges in the Mid-Coast region, and sustainably balance water needs for people and native fish and wildlife. This plan provides direction to meet the collaborative goals of the Mid-Coast Water Planning Partnership.

The plan describes the six-year history of the planning process, and the major steps leading to plan implementation, including public participation and engagement from a diversity of individuals and organizations. Members of the partnership agreed to a suite of guiding principles highlighting common ground, innovation, commitment, flexibility, action, and clarity.

Although this plan is intended to achieve water resource protection objectives critical to the watersheds of the Mid-Coast as well as the people who live, work, and recreate in the Mid-Coast, it also supplements, complements, and supports numerous other federal, state, and local planning efforts currently underway in the region that address, or have a nexus with, water issues.

Foundational to the development of this plan were the technical reports and information developed during planning Steps 2 and 3. These reports describe regional water quality, water quantity, ecology, and built infrastructure issues as well as current and future instream and out-of-stream water uses and needs.

Water Quantity: Streams in the Mid-Coast have high natural streamflow during the winter months (January-March) and low natural streamflow during the summer/Fall months (August-October) as a result of seasonal precipitation patterns. Streams are rain-dominated and responsive to precipitation, reaching high flows during rainstorms. Groundwater inputs contribute base flows in streams during late summer and Fall months. There are eight active real-time streamflow gage locations which produce information to inform water rights administration. Mid-Coast groundwater is not very productive because of low permeability and low storage capacity of the regional geology.

Water Quality: Water quality affects the extent to which water bodies can support beneficial uses, such as drinking water, industrial, agricultural, fish and aquatic life, and wildlife. Oregon's 2018/2020 Integrated Report and Assessment Database identifies Mid-Coast water bodies that are water quality limited for not meeting one or more water quality parameters, such as temperature, dissolved oxygen, or *E. coli*. Surface water is the primary source of drinking water for nearly all of the municipal and community water providers in the Mid-Coast. Several water providers in the Mid-Coast use groundwater. Common groundwater contaminants that are monitored include arsenic, lead, nitrates, and fecal coliform bacteria. Several organizations and various private entities conduct periodic water quality monitoring activities in the Mid-Coast.

Ecology: The Mid-Coast supports a variety of habitats, which include streams and springs, lakes, riparian areas, wetlands, and estuaries. There are 12 streams or estuary habitats designated as areas of ecological importance in the Mid-Coast because of the diverse habitats and species they support. Aquatic species of interest and concern in the Mid-Coast include seven species of anadromous salmonids, two species of sturgeon, beaver, and three species of lamprey. Oregon Coast Coho Salmon are listed as threatened under the Endangered Species Act, and large portions of the Mid-Coast are designated as critical habitat for coho. Green Sturgeon also are listed as threatened within the Southern Distinct Population Segment, which includes Yaquina Bay. Sources of habitat degradation include stream channel simplification and incision, warm stream temperatures, altered streamflow timing and watershed function, fine sediment and turbidity related to peak streamflow, and toxic and non-toxic pollutants. Aquatic habitat restoration efforts occur in the Mid-Coast to increase stream channel complexity and off-channel habitat, reduce fine sediment inputs and summer water temperature, address fish passage barriers, and encourage beaver dams, or similar structures.

Built Infrastructure: The Mid-Coast has 52 potable water providers (cities, water districts, RV and mobile home parks, and state parks), 31 of which are required to have certified water treatment plant (WTP) operators. Few interconnections exist between water providers. Many cities and water districts implement water conservation measures, and nine have developed Water Management and Conservation Plans (WMCPs). The Mid-Coast has 14 entities (cities, resorts/hotels, and industries) with National Pollutant Discharge Elimination System (NPDES) permits to discharge treated wastewater. Discharge locations are the Pacific Ocean, Yaquina River and Bay, Siletz River and Bay, Schooner Creek, and Lint Slough. The discharge locations on streams are all downstream of potable water intakes. Information about wastewater systems and, particularly stormwater systems, is lacking. Cities are likely the only water providers managing stormwater systems. The Mid-Coast, like much of the rest of the United States, has aging infrastructure and insufficient revenue to address many needed upgrades. Consequently, water systems in the Mid-Coast must be managed for resiliency and recovery.

Out-of-stream water use and rights. There are about 1,637 water rights in the Mid-Coast planning area allocated to 29 different uses. Domestic use has the greatest number of water rights (n=703) followed by irrigation (n=419), instream (n=110), and municipal (n=82). The largest water use category in the planning area is for self-supplied industrial use, followed by water used by hatcheries and water for domestic and industrial use provided by community water systems. The largest water users in the region draw water from the Siletz River and have water rights that are senior to the instream water right.

Instream water needs and rights. Fifty-one streams have existing instream water rights, but these instream rights inadequately capture the full range of flows needed to protect current instream ecosystems. Summer streamflows are insufficient in some areas of the Mid-Coast to meet the instream water needs of fish and wildlife. Low streamflows contribute to

water quality impairments (e.g., high temperatures and reduced dissolved oxygen) that negatively affect fish and wildlife. Climate change impacts and increased demand from municipal and rural water users are expected to further limit available water in the summer for all uses.

During Step 3 of the planning process, the Partnership achieved consensus on a total of 18 key issues in eight categories—water conservation; natural hazards, vulnerabilities, and emergency preparedness; climate change impacts; local capacity and regional collaboration; water quantity for instream and out-of-stream uses, watershed health, water quality for instream and out-of-stream uses, and infrastructure. Action-oriented imperatives were created to organize and synthesize the key watershed strategies stakeholders described during the planning process to address the priority issues. In addition, cross-cutting imperatives are essential to the success of each of the action-oriented imperatives.

A key component of this plan is implementation table that describes a suite of actions to initiate water objectives and priorities in the Mid-Coast region of Oregon in three phases during the next 10 years. The 59 actions in the implementation table represent the highest priority strategies designated by charter signatories across 8 imperatives - Public awareness and support; Regional capacity and collaboration; Monitoring and data sharing; Resilient water infrastructure; Source water protection; Water supply development; Ecosystem protection and enhancement; Water conservation, efficiency, and reuse. Actions and Strategies included in the Implementation Table garnered the broadest consensus support within the Partnership. While general *feasibility* was an implicit driver of consensus support, and often discussed in Partnership conversations, the proposed actions have not been fully considered in light of current state or local laws, or from the perspective of a cost-benefit analysis. Because of the highly specific and technical nature of the potential projects under the proposed actions, individual project Partners, in consultation with the relevant State agencies and local governments, are best equipped to evaluate the feasibility of projects.

The Partnership recognizes that estimated implementation “costs” for many Actions or Strategies do not reflect the benefits, (or return on investment) for ecosystem services, infrastructure risk reductions, or system efficiencies. Calculating these is technically, socially, and economically complex. However, the Partners agreed to examine ecosystem services and other expected outcomes as part of a comprehensive approach to evaluating Plan implementation and investment strategies utilizing available methods, tools, and references.

Preliminary estimated costs to implement the plan over 10 years range from \$133,750,000 to \$12,032,400,000. Based on this large uncertainty (two orders of magnitude) in full plan implementation costs combined with minimal supporting documentation for most of these estimates, the Partnership agreed that specific budget estimates to implement the Actions need to be developed at the time, considering specific project-scale plans and the scope of work for any Action or Strategy.

Following state recognition process, the Water Action Plan will move into the Implementation phase. The highest priority is continued funding for a dedicated Partnership coordinator position to perform critical duties associated with partner agreements, partner onboarding, identifying the first round of projects (including any already initiated), monitoring and recording implementation progress, seeking funding sources and supporting the work of the Water Action Teams and individuals. The Mid-Coast Water Planning Partnership recognizes it may not be possible to initiate, or complete, all of the actions in this plan during the next decade. As with any volunteer partnership, actions will be completed as opportunities for funding, collaboration, and resources become available. Regardless, the Mid-Coast Water Planning Partnership believes it is important to highlight and take aggressive action to implement the issues and actions in this plan to ensure a sustainable water future for the Mid-Coast of Oregon and enhance the resilience of the Mid-Coast to climate change stressors.

The Mid-Coast Water Planning Partnership

The Mid-Coast region of Oregon is one of four areas¹ that began piloting a new approach to water planning in 2016 with the Oregon Water Resources Department (OWRD). The purpose of the place-based integrated water resources planning efforts was to implement the Oregon's 2012 *Integrated Water Resources Strategy*, which directs OWRD to help communities collaboratively develop and implement integrated solutions to address instream and out-of-stream water challenges and needs within a geographic scope defined by stakeholders. This regional plan will inform updates to the statewide Integrated Water Resources Strategy.

This plan – *Mid-Coast Water Planning Partnership Water Action Plan* – synthesizes the cumulative work of the Mid-Coast Water Planning Partnership (MCWPP), or the Partnership, and serves as a living document to provide the Partnership the ability to amend its actions to achieve its goals as time and circumstances change. Definitions fundamental to this plan are in Appendix A.

Mission, Vision, and Goals of the Partnership

Mission

The purpose of the Mid-Coast Water Planning Partnership is to develop an inclusive community forum that examines water use in the region, identifies current and potential water challenges, and creates a unified plan to balance water needs.

Vision

Regional partners ensuring balanced water resources for the environment, the economy, and coastal communities.

Goals

Work collaboratively to develop an Integrated Water Resources Plan for the Mid-Coast Region:

- Develop a sustainable water supply for consumptive uses that also protects the environment, supports healthy watersheds, and is resilient to climate change stressors and natural hazards.
- Balance the needs of our ecosystems, our economies, and our communities.
- Develop cross-boundary solutions that help neighbors work together to achieve additive effects.
- Develop and implement integrated regional water management strategies for improved water quality and quantity as well as provide fair access.

¹ The other three areas include the Lower John Day Sub-basin, Upper Grande Ronde Sub-basin, and Harney Basin.

- Increase awareness about regional water needs, challenges, and opportunities.
- Improve the resilience of water management infrastructure by identifying emergency water sources and taking steps to access those water resources when needed, and repair water system infrastructure.

History and Drivers of the Planning Process

The Mid-Coast water planning initiative launched in 2016 with a grant from OWRD to the City of Newport to co-convene a collaboration of stakeholders and develop strategies that would address the following key drivers:

- Address aging infrastructure, improve water conservation efforts, enhance regional water supply options, and more effectively share water among uses and users;
- Relieve late season pressure on rivers, streams, and tributaries while meeting water needs for and coastal communities and local industry;
- Create redundancies to enhance resilience during drought, storms, and other natural vulnerabilities; and
- Create a learning and action network for small water providers vulnerable to environmental and regulatory challenges.

During its first meeting, the Mid-Coast water planning initiative became the Mid-Coast Water Planning Partnership. The Partnership is a voluntary association that actively seeks to include diverse perspectives, interests, and expertise regarding water issues on the Mid-Coast. Organizations or individuals may join the Partnership at any time by agreeing to the terms of the [Charter](#).

The Partnership includes, but is not limited to, representation and input from municipal water providers; special districts/water districts; industrial water users; local businesses and economic development organizations; coastal residents, rural homeowners, and landowners; conservation/environmental organizations; timber/forestry groups; agricultural groups; fishing groups; recreation groups, academic/scientific community; city and county governments; state and federal agencies; tribes; and elected officials. For an updated list of members, see <https://www.midcoastwaterpartners.com>.

Key Water Supply Challenges

Some water providers currently face water shortages. Future shortages are projected due to decreasing supplies and increasing demand, especially during peak tourist season.

Low summer stream flows and limited water storage create water shortages for both communities and stream flows critical for fish, recreation, and industry.

Communities need to be better prepared to address natural hazards, vulnerabilities, and emergency preparedness.

During the September 2016 MCWPP kickoff meeting, stakeholders articulated desired outcomes for their planning process. The outcomes included:

- Increased awareness about regional water needs, challenges, and opportunities.
- Development of cross-boundary solutions that help neighbors work together to achieve additive effects.
- Integrated regional water management strategies that are planned and implemented to improve water quality and quantity, ensuring fair access.
- Sustainable water supply for consumptive uses while protecting ecological needs.
- Improved resilience of built infrastructure and watersheds.
- Flow management to store more winter water and raise the water table to alleviate summer low-flow conditions.
- Incentives for water conservation.
- Enhanced understanding of the role of existing rules, regulations, and resources associated with water management and use.
- Water rights that benefit everyone.
- A process that is timely, is multi-decadal in its vision, and is foundational to obtaining additional sources of funding for implementation.

From the outset, the Partnership approached this initiative as a long-term vision that incorporates timely and implementable strategies, and creates a strong foundational plan for obtaining additional sources of funding for implementation. The Partnership determined it would realize its vision for the Action Plan in five steps, in accordance with [OWRD guidelines](#). The Partnership added a sixth step in 2020 to ensure this Action Plan acknowledges the importance of incorporating adaptive management principles as the plan is implemented. All steps are summarized in Figure 1. More information is contained in Appendix B.

Step 1 (September 2016 – May 2017): Partners convened to initiate the planning process, developed a work plan and schedule, and created an inclusive process. The partnership charter, which defines the purpose and goals of the Partnership, and documents how members agree to work together, was adopted on March 29, 2017.

Step 2 (May 2017 – February 2018): Partners formed four study groups and worked with a consultant team to produce four technical reports characterizing the Mid-Coast's water quantity, water quality, ecology, and built systems.

Step 3 (February 2018 – September 2020): Partners self-organized into three separate working groups to better understand the current and future instream/ecological water needs and challenges as well as the water needs and challenges of municipalities/special districts, self-supplied water users (rural domestic, agricultural, industrial). The groups spent time learning about the issues together and received technical assistance from multiple agency partners. The working groups produced an agreed upon set of critical issues that formed the basis for strategy development.

Step 4 (September 2020 – June 2021): Partners developed and launched a new website and drafted the plan. Specific strategies that address each key issue were identified and prioritized, and performance metrics were developed to assess progress in implementing strategies.

Step 5a (June 2021 – October 2021): Stakeholders reviewed the draft plan and edits were incorporated.

Step 5b (November – May 2022): Partners reached consensus on a final draft to submit to the state Plan Review Team for feedback. In collaboration with the Plan Review Team, partners worked to address required draft plan improvements to achieve state recognition. Adoption of the May 2022 version of the plan by the Partnership.

Step 6 (June – Onward): Present plan along with the Plan Review Team’s recommendation to the Water Resource Commission for them to officially recognize the plan. Adoption of the plan by additional organizations, plan implementation, monitoring of progress, and adjustments to the plan based on emerging issues and learning that occurs during implementation.

Partnership Structure and Participation – Balanced Representation

This plan was developed with a diversity of entities and individuals living and working in the mid-coast of Oregon. This includes representatives of municipal water providers, special districts and water districts, industrial water users, local businesses, economic development organizations, coastal residents, rural homeowners, landowners, conservation organizations, academic entities, local governments, state and federal agencies, tribes, elected officials, and entities representing agricultural, forestry, fishing, and recreation interests. Mid-Coast Water Planning Partnership charter signatories played a key role in the development of the plan. A list of MCWPP partners can be found [here](#).

In addition, extensive outreach has occurred throughout the six-year process to develop the plan, including:

- Presentations to city councils within the geographic scope of the partnership;
- Press releases to regional media;
- Radio broadcasts;
- Recorded webinars describing planning steps and outcomes (while creating opportunities for feedback and guidance);
- Surveys to obtain feedback on specific elements of plan development;
- Monthly newsletters to share progress on plan development;
- The creation of a website to capture each step of the planning process and key outcomes; such as Storymaps ([English](#) & [Spanish](#) versions), and compiled information and data;
- Welcome sessions for new partners interested in joining and engaging with the partnership during the development of the plan;
- Public meetings; and

- Targeted outreach to tribes, non-English speaking community members, and small local businesses and industry

The Partnership is guided in its work by Co-Conveners and a Coordinating Committee and is supported by a dedicated Partnership Coordinator as well as a team of consultants. The Co-Conveners have changed during the course of the planning process, but are committed to providing a neutral and balanced forum that ensures diverse partners learn together and work cooperatively on plan development and implementation. The Coordinating Committee meets monthly and advises on overall process design. The Partnership is the decision-making body and operates consistent with the terms of the Charter. The Partnership Coordinator oversees the work of the Partnership and keeps partners connected to the process and to each other. The planning process has been supported by various consultants over time in the development of various technical products and the plan. The Partnership strived for a balanced representation of interests in the composition of the Partnership, Coordinating Committee, and sub-groups for each planning step. A list of participants in each step, along with their affiliation, is provided in Appendix C.

The global COVID-19 pandemic required the Partnership to conduct all of its meetings remotely from March 2020 until plan adoption. Prior to the pandemic, meetings with the full Partnership were held 2-4 times per year in-person, with an opportunity to learn from each other and build networks around water issues. Sub-groups were convened and met as needed to accomplish work in between Partnership meetings. Attendance at Partnership meetings ranged from 20 to 70 participants.

Mid-Coast Water Planning Partners have made a commitment to diversity, equity, and inclusion throughout the planning process recognizing that capacity can be a barrier to high-level participation. The Partnership has been diligent in efforts to listen and engage the Confederated Tribe of Siletz Indians and presented to the Tribal Council on 4 or 5 different occasions. The Tribe's Biological Programs Director has served as a partnership member as well as Coordinating Committee member to help the Partnership ensure the inclusion of the Tribe's instream and out of stream water needs are represented in the planning process. In September of 2019, the Tribe co-hosted a quarterly Partnership meeting which included opening remarks from Vice-Chairman Bud Lane and a presentation from the Siletz Tribal Natural Resources Department. The Siletz Tribal Council was also heavily involved in outreach efforts to tribal members during the 2018 and 2021 OKT surveys.

Plan Adoption and State Recognition

The final version of the draft plan was reviewed and approved by consensus, as defined in the Charter, by all those who signed the Charter and reaffirmed their commitment at the beginning of the strategy development phase. The consensus decision was to submit the plan for state review in December 2021. The state Plan Review Team consisted of staff from five state agencies: the Water Resources Department, Department of Fish and Wildlife, Department of Environmental Quality, Department of Agriculture, and Watershed Enhancement Board. The Plan Review Team worked with local field and technical staff to determine if the draft plan demonstrated that the planning and the

plan followed the 2015 Draft Planning Guidelines and principles of Oregon’s IWRS. The review took 85-days and feedback was given in three categories: [required improvements](#), [plan strengths](#) and [considerations for plan implementation](#) (see Appendix J). Concurrent to the state review process, the Partnership conducted a [30-day public review](#) to help gauge community support for the draft and inform future updates to the plan, input was anonymous, and a [compiled list of the comments](#) were added to the plan under Appendix J.

In spring 2022, the Planning group and Plan Review Team worked together to create solutions to the questions or concerns posed by partners in December 2021, [public review comments](#) and required improvements to satisfy the state’s criteria. Collectively they reached consensus to finalize and adopt the plan as a collaborative at a Partnership meeting on May 11th, 2022. The Planning group will be presenting the final Mid-Coast Water Planning Partnership Water Action Plan along with the Plan Review Team’s recommendation to the Water Resource Commission at their June 2022 meeting for state recognition. For regional plan adoption partners and local organizations, where appropriate, will be asked to sign the [Mid-Coast Water Planning Partnership Declaration of Cooperation](#) affirming their commitment to implementation. This may require individuals working within their organizations to discuss and clarify the organization’s level of support. During the regional plan adoption phase, the Partnership will reach out to the Siletz Tribal Council to further discuss and assess their values and priorities as they relate to water resources. A draft [Mid-Coast Water Planning Partnership Resolution](#) will be provided to local governments for their consideration. An MOA will be drafted at the beginning of implementation by the Planning group for partners to implement specific projects/actions. The MOA’s developed and signed by partners will be used to track implementation and will inform future plan updates.



Oregon Mid-Coast Region Integrated Water Management Plan

The kickoff meeting for the Mid-Coast Region Integrated Water Management Plan occurred in September of 2016 and concluded in the Fall of 2021. The following is the 5-step process used to develop the plan. Step 6 is the process that occurs during plan implementation.



Figure 1. The six-step planning process to complete an integrated water management plan for Oregon's Mid-Coast.

Public Participation

All meetings of the Partnership were advertised via emails and press releases and were open to the public. Meetings were held in the evenings with food provided for all participants. Prior to the pandemic, meetings were held throughout the Mid-Coast (in Newport, Yachats, Siletz, Gleneden Beach and Toledo) to encourage participation from different parts of the region.

The Partnership maintains an email list that anyone can join. As of plan adoption the list has 292 subscribers. All meeting materials of the Partnership are maintained online for easy access. Anyone is invited to join the Partnership at any time by signing the charter. The only condition for participation is that they act in accordance with the charter.

The Partnership organized four separate [field tours](#) (two in 2017, one in 2018, and one in 2019) to learn about water conditions and challenges from partners. Each of the field tours were open to the public and had high participation. The field tours were recorded, and the recordings were shared online, in email blasts, and via the Facebook page.

A public event was held at the Hatfield Marine Science Center in partnership with the Center and the Surfrider organization. The event was comprised of a panel of Partners representing different water interests who talked about how balance could be achieved. Agency partners were on hand both before and after the panel with information on water quantity, water quality, and ecology.

Presentations have been delivered to the County, to cities, to the Siletz Tribal Council and to other partner organizations throughout the planning process. There has been coverage of the effort in the newspaper and the Co-Conveners and Partnership Coordinator have been interviewed on the radio.

The Partnership, its members, and consultants supporting the Partnership have produced numerous technical products to describe water conditions in the Mid-Coast. There was a recognition that many of these documents, sometimes exceeding 100 pages, were not accessible to the general public. As a result, these technical products were translated into interactive StoryMaps with visual elements and accessible narrative with both an [English](#) and a [Spanish](#) version. The StoryMaps were launched in early 2021. In addition, an information-rich website was created, and Oregon Explorer created a tool to explore Mid-Coast water related information

In late 2018 the Partnership launched a community survey and listening sessions with the help of Oregon's Kitchen Table (see results below). A second round of engagement with Oregon's Kitchen Table took place late 2021 – early 2022 to gather public input and gauge community support for the strategies being considered.

Planning Area

The Lincoln County administrative boundary comprised the original geographic scope of this initiative in 2016 when the Partnership was first formed. Since then, the geographic scope was refined to include the following two USGS cataloging units: 17100204 – Siletz-Yaquina subbasin (Salmon River, Siletz Bay-Ocean Tributaries, Siletz River, Depoe Bay-Ocean Tributaries, and Yaquina River) and 17100205 – Alsea subbasin (Beaver Creek-Ocean Tributaries, Alsea River, and Yachats River) (Figure 2). The southern portion of the Alsea subbasin that includes coastal tributaries extending into Lane County is not included in the planning area. Appendix D provides an ecological snapshot summary of each of these subbasins.

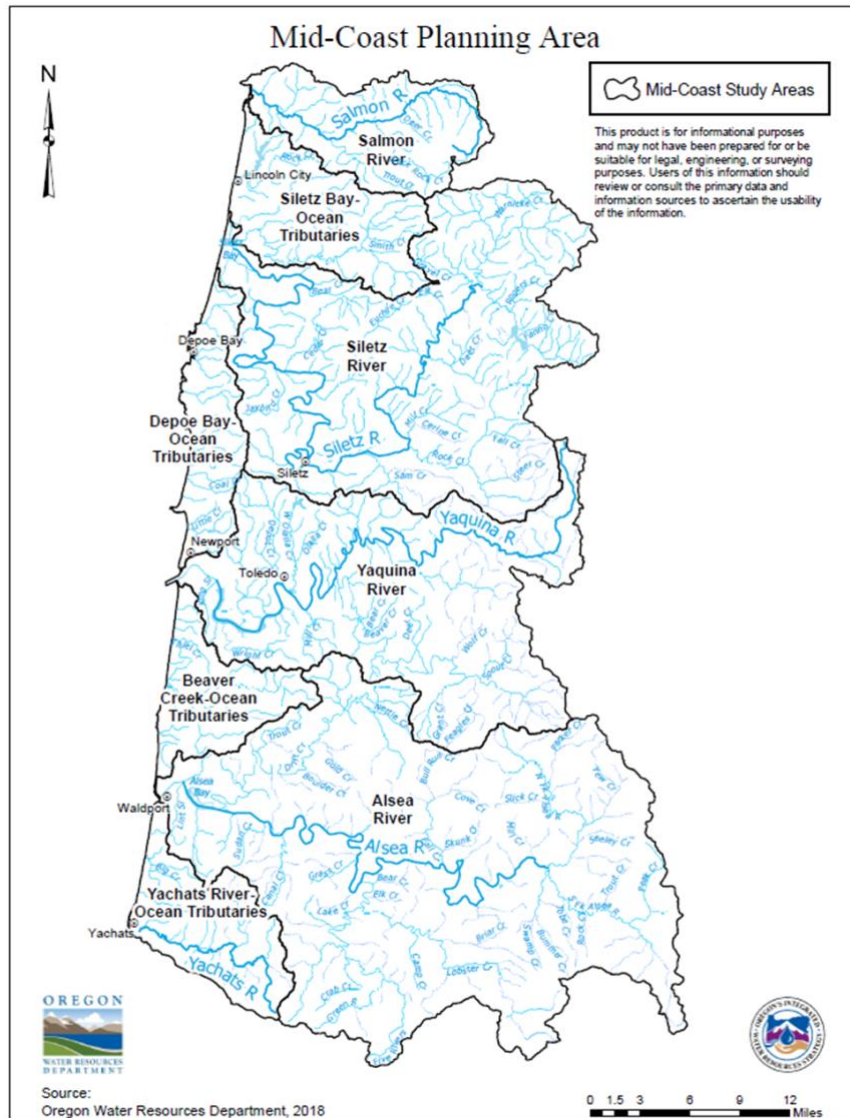


Figure 2. Sub-areas in the Mid-Coast Planning Area used for planning purposes.

Guiding Principles

The Partnership followed the guiding principles in the Integrated Water Resources Strategy and also identified the following key values to guide how its members would work together as a partnership to achieve goals.

- **Partnership.** We recognize different perspectives and seek common ground to develop strategies that meet our collective needs.
- **Transparency.** We create an inclusive process to openly share information and interests, invite curiosity, and encourage dialogue.
- **Innovation.** We bring our best ideas and information to the table and explore innovative, out-of-the-box solutions.
- **Commitment.** We act in good faith to support the success of the Partnership in developing strategies that are in the best interests of the region.
- **Flexibility.** We are open to new ideas and approaches that will adapt our process or approach to fit the needs of the Partners.
- **Action.** We seek practical near-term actions as well as longer term strategies consistent with our goals.
- **Clarity.** We commit to expressing all of our findings in the simplest and clearest form possible.

Figure 3 illustrates some of the common elements of a successful strategic planning process.



Figure 3. Word graphic illustrating the elements of a successful planning process based on sound guidance principles.

Relation to Other Regional Planning Efforts

This action plan is intended to achieve water resource protection objectives critical to the watersheds of the Mid-Coast as well as the people who live, work, and recreate in the Mid-Coast. It is also intended to supplement, complement, and support numerous other planning efforts currently underway in the region, especially those that address water issues foundational to the Mid-Coast Water Planning Partnership (see Appendix E for a crosswalk of these efforts with this plan) (Figure 4). These regional planning efforts include, but are not limited to, the following:

- **Final Endangered Species Act Recovery Plan for Oregon Coast Coho Salmon (2016)** (*Oncorhynchus kisutch*)². The goal of this plan is to improve the viability of Oregon Coast Coho, and the ecosystems upon which it depends, to the point that they no longer require Endangered Species Act protection. The recovery direction for Oregon Coast Coho Salmon is to protect and restore the freshwater and estuarine rearing habitats that support juvenile survival and overall productivity.
- **Lincoln County Multi-Jurisdictional Natural Hazards Mitigation Plan (2015, revised 2017)**³. This plan describes priority natural hazards of concern to the Mid-Coast region, including coastal erosion, drought, earthquakes, floods, landslides, tsunamis, wildfire, windstorms, and winter ice. Although there is no direct relationship to the actions within the Mid-Coast Water Planning Partnership Water Action Plan, any efforts that reconnect floodplains, restore stream flow, and restore riparian areas will enhance resilience of the Mid-Coast region to climate change stressors and several natural hazards. In addition, three actions within this plan have a nexus with natural hazards.
- **Lincoln County Climate Action Plan (2020)**. This plan emphasizes water supply resiliency measures that reduce water use by developing focused, interrelated water conservation measures, regulations, education, and incentives.
- **Oregon Coast Coho Conservation Plan for the State of Oregon (2007)**. This plan is intended to conserve and enhance Oregon Coast Coho and other native fish and wildlife species through on-the-ground, non-regulatory work by community-based entities and individuals.
- **Oregon Coast Coho Business Plan (Siletz; ongoing)**. This plan intends to conserve Oregon Coast Coho by working with local communities for voluntary habitat protection and restoration projects that will help recover threatened and endangered coho populations.

² NMFS (National Marine Fisheries Service). 2016. Recovery Plan for Oregon Coast Coho Salmon Evolutionarily Significant Unit. National Marine Fisheries Service, West Coast Region, Portland, Oregon.

³ <https://www.co.lincoln.or.us/planning/page/natural-hazards-mitigation-plan>

- **Coastal Multispecies Conservation and Management Plan.** This plan describes the fish management needs for the conservation and use of anadromous salmonids along much of the Oregon coast.
- [Lincoln County Comprehensive Land Use Plan.](#)
- **Community Water System Plans (including Water System Master Plans, Capital Improvement Plans, Water Management and Conservation Plans, Emergency Response Plans).**
- [Oregon Department of Agriculture Water Quality Management Plan.](#) The Oregon Legislature passed the Agricultural Water Quality Management Act in 1993, which requires the Oregon Department of Agriculture to prevent and control water pollution from agricultural activities. ODA worked with local advisory committees to develop Water Quality Management Plans and Rules throughout the state.
- **Oregon’s Nonpoint Source Program Plan** (2014): Oregon’s Nonpoint Source pollution control and drinking water protection programs are based on a wide range of tools (planning, voluntary actions, prevention, restoration, etc.) including other government agencies’ programs to address water quality issues associated with multiple land uses or legacy conditions. These issues require the participation of multiple Sectors to protect or improve water quality and restore watershed ecological function (e.g., through WA Section 319 watershed-based plans).
- **Oregon’s Coastal Nonpoint Pollution Control Plan (CNPCP)**^{4,5} Many Actions in this Plan support achieving the objectives of Oregon’s CNPCP, including implementation of several “management measures” that have not yet received federal approval.
- **Newport’s Long-Range Water Supply Report** (2001).
- **Rocky Creek Regional Water Supply Project** (2001).
- **Rocky Creek Report** (1999).

⁴ <https://www.oregon.gov/lcd/OCMP/Pages/Water-Quality.aspx>

⁵ <https://www.oregon.gov/deq/wq/programs/Pages/Nonpoint.aspx>

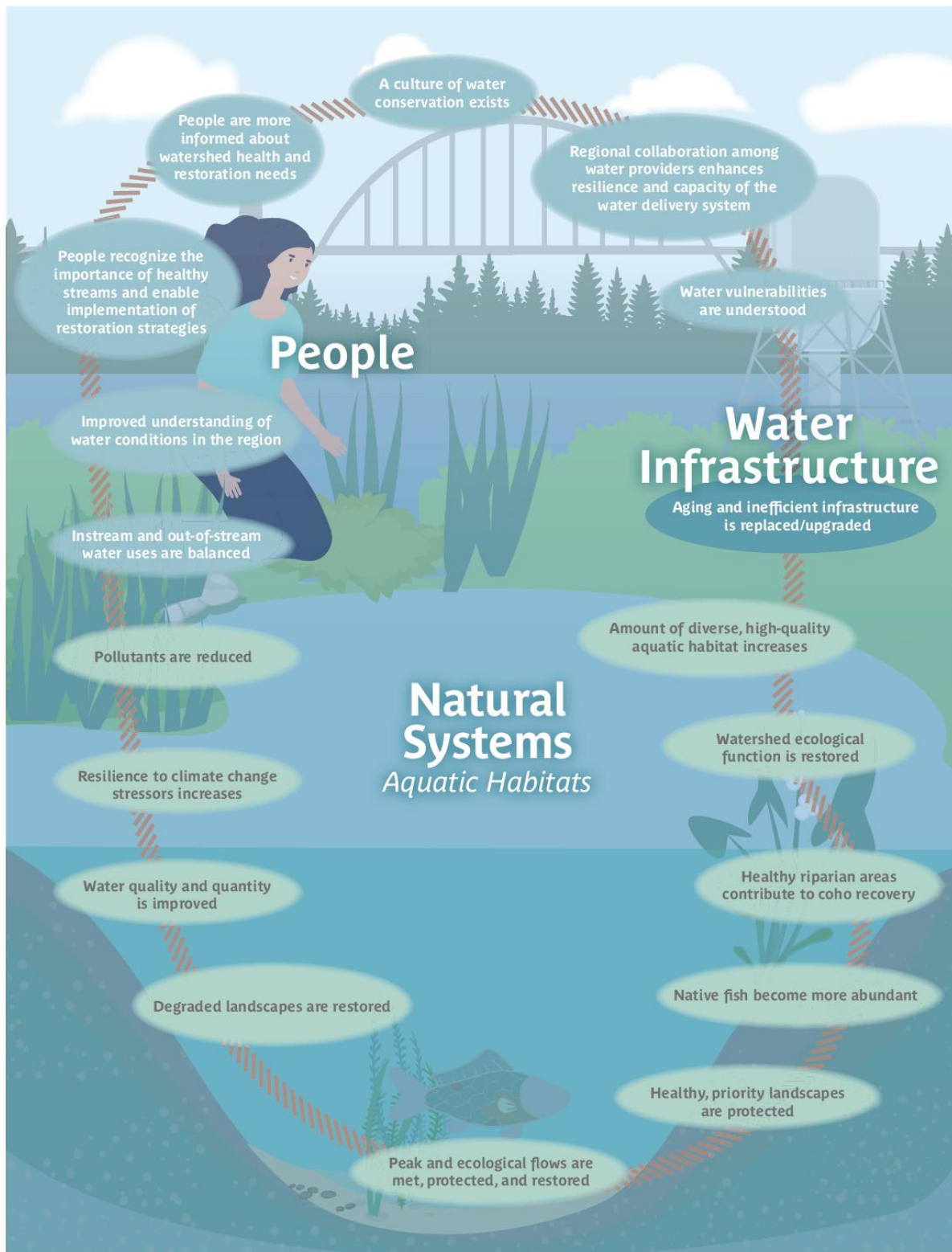


Figure 4. Graphic illustrating key outcomes of the Oregon Mid-Coast Water Action Plan and the interconnectedness of people, water infrastructure, and natural systems.

Perceptions and Values of Mid-Coast Regional Stakeholders

During 2018, Oregon’s Kitchen Table, a program of the National Policy Consensus Center in the College of Urban and Public Affairs at Portland State University, engaged 680 people that frequently visit, or work, live, or own a business in the Mid-Coast in a project to better understand Mid-Coast Basin perceptions and values. Participants were asked about their knowledge and values, interests, or concerns, about the future of water in the region, and tradeoffs to consider as the MCWPP develops strategies to address key water issues and priorities ([Oregon’s Kitchen Table 2019](#)). Engagement strategies consisted of an online and a paper-based survey (in both Spanish and English), as well as direct mailings to Confederated Tribes of Siletz Indians households. A series of listening sessions were held with non-English speakers (both Spanish and Mam). A total of 505 people completed the online survey, 112 responded using the paper survey, 89% of participants self-identified as English speaking, and 11% self-identified as Spanish speaking. A total of 38 individuals identifying as members of the Confederated Tribes of Siletz Indians participated.

The following commonly held values and beliefs were derived across all engagements (Figure 5):

- The majority of participants listed health as the issue they think about either most, or next to most. A total of 43% of participants listed water as the issue they think about most, or next to most, and 41% listed environment or ecology. The other issues lagged behind those three.
- Most participants obtain their water from either a city or a water district.
- A total of 95% of participants use water for personal or home use (such as drinking, cleaning, and more).
- A total of 78% of participants indicated that they enjoy water “in a scenic way,” and 73% use it to grow food or plants. Far fewer participants reported that they use it for business or industrial use (13%).
- A majority (57 %) of participants said their water costs are “about right”. About a third of participants believed that their water costs too much (26%), or far too much (7%).
- The people who responded to the survey frequently thought about water use across the region. More than 40% thought about water use most of the time, whereas 17% thought of it all of the time. By contrast, less than 10% of respondents thought about it rarely or never. A total of 44% of respondents knew nothing about the Partnership, or very little (32%) about it before the survey.
- If survey participants could give 100 gallons of water to various uses, they said they would give the most water (32.6 gallons) to residential water supply for year-round residents. Water for fish and wildlife was listed second (23.7 gallons). Water for tourist lodging and tourist attractions would receive 7.6 gallons.
- When asked about ensuring if there is enough water for people, business, and nature, the results were split across concern for household use, infrastructure, and fish and wildlife. A total of 28% of respondents reported that their primary concern is making sure there is enough safe water to drink and use for cleaning, whereas 23% reported their greatest

concern was making sure that the region’s water structures (pipes, pumps, etc.) are in good condition to withstand time and a major event, such as an earthquake or tsunami. A total of 22% said their greatest concern was making sure there is enough water to support fish and wildlife. Far fewer people (1%) are most concerned about having enough water to support business and industry. Likewise, very few (1%) feel the biggest concern is that the water be safe for recreation.

- When asked to evaluate ways to help ensure that there is enough water for all needs, participants assigned points to various solutions. Watershed restoration or protection (protecting or improving the forests and lands the region’s water flows through) received the most points (19.8 points out of 100 possible points). Water storage systems (such as reservoirs) received 18.3 points, and conservation received 16 points. Sharing water among communities received the fewest points (7.2 points).

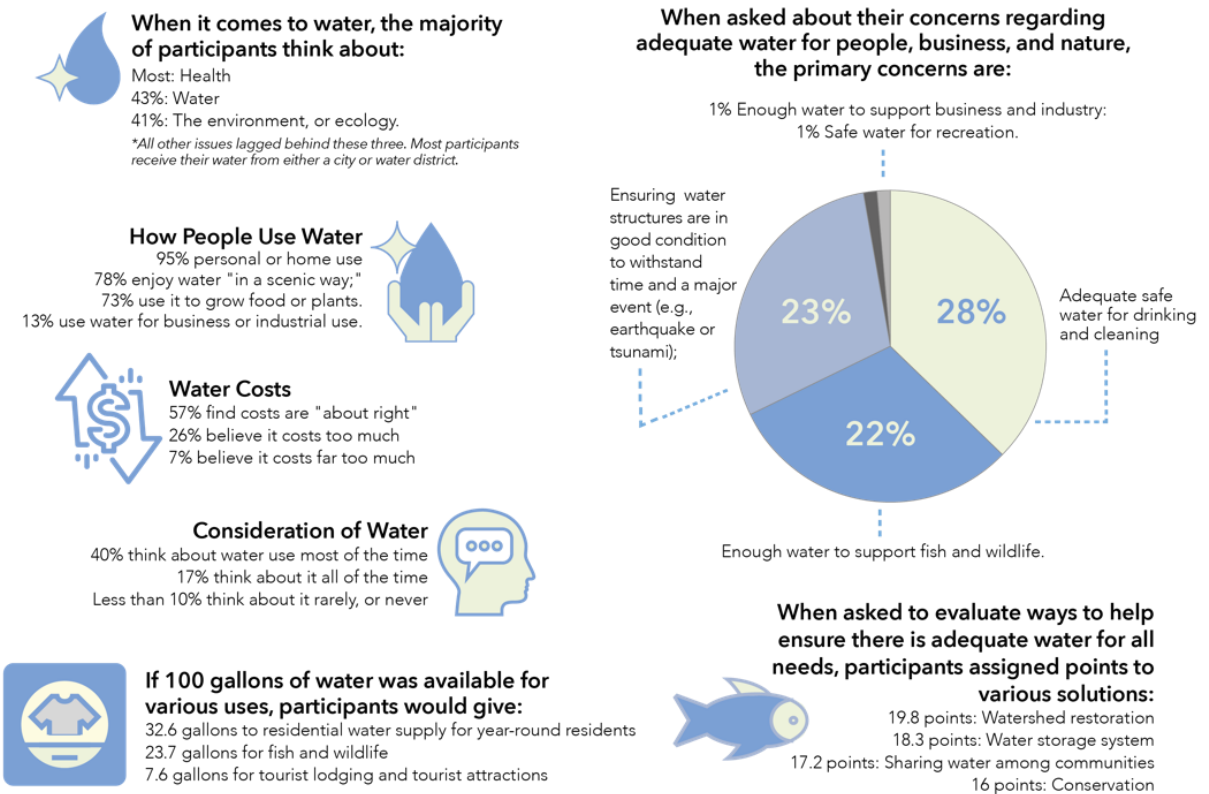


Figure 5. Key values and perspectives of Mid-Coast stakeholders in 2018 survey.

From late 2021 to early 2022, the Partnership teamed up with Oregon’s Kitchen Table to conduct a public engagement project to achieve the following goals: 1. to hear from specific sectors as well as specific community groups in the Mid-Coast; 2. to identify the actions in the plan that those sectors and community members were most interested in; 3. to discover any additional ideas related to those actions that the Partnership may not be aware of; and 4. to return to people who participated

in the 2018 public engagement effort and get their reactions to the strategies and solutions that the Water Action Plan laid out ([Oregon's Kitchen Table 2022](#)). This community outreach project was composed of a combination of facilitated small group discussions and an online survey. There were targeted outreach efforts put towards soliciting input from participants from the 2018 survey, members of the Confederated Tribes of Siletz Indians, Latinx and Spanish speaking community members and local business owners and industry representatives (tourism, hospitality etc.). Although the Partnership has been diligent in efforts to engage these groups, they were underrepresented in the planning process, so this was an opportunity to engage with them before the plan was finalized.

Over 175 people took part in the various engagement opportunities from November 2021 - January 2022. 80 participants took the survey online and 76 submitted their responses via paper survey. 74 paper surveys came from enrolled members of the Confederated Tribes of Siletz Indians which was double the number of surveys that were received in response to the 2018 survey. Approximately 20 people participated in interviews and small group discussions focused on people in tourism, hospitality, business, or industry sectors ([Oregon's Kitchen Table 2022](#)).

Across all forms of engagement, the following commonly held values and beliefs emerged:

- While people care about water and expressed interested in how water planning intersected with issues like climate change and the region's economy in the Mid-Coast, water planning is not currently a top priority for many people at this moment in time.
- Different sectors and communities throughout the region value water as an important component of many facets of life and as a resource to be protected and cared for.
- Most people we heard from either were unfamiliar with the Mid-Coast Water Planning Partnership or knew only a little bit about it (74% of people responding to the paper and online survey).
- People from a wide variety of backgrounds have concerns about water rates, whether they were an emerging or new business trying to get started or individuals paying for water at their homes.
- Recent droughts, particularly in 2021, as well as concerns about aging infrastructure were often mentioned as concerns for the region and communities.
- People were interested in learning more about how they or their businesses might be able to participate in water storage. We heard this both in small group discussions and participants shared this via the surveys as well.

The results of the 2022 engagement project provide a sense of the values and beliefs held by those who participated at the time around the draft plan. They also reveal some of the different individual priorities and concerns that people have regarding their water uses and concerns. Across the different forms of engagement, some areas of agreement did emerge. Common areas of interest like water storage offer future opportunities for the Partnership to build relationships and facilitate solutions for the region's water needs. The [final report](#) from this community engagement project can be viewed on the Partnership's [website](#) and under Appendix B.

Environment, Natural Resources, and Economy of Oregon's Mid-Coast

(Note: This section is a summary from Step 2 of the planning process. For citations, please refer to the actual [technical reports](#) produced in 2018 (Appendix B). All data and information provided in this section originate from these 2018 reports unless more recent numbers are available).

General Overview

About 50,000 people currently live within the Mid-Coast Planning Area of Oregon. Population projections indicate that the region will grow by almost 10,000 people during the next 40 years. The projected demographic shift is slowly toward an older population.

Land use is primarily private, state, and federal forests (87%). Other land uses include agriculture (primarily livestock grazing), rural residential development, industrial, commercial, and urban development, primarily along the Highway 101 corridor.

Tribal Nations. The Lincoln County population has a higher percent Non-Hispanic Indian or Alaskan Native than the state average (OHA, 2018). The Confederated Tribes of Siletz Indians⁶ is a federally recognized confederation of over 30 bands, that occupies a 3,666-acre reservation located in Lincoln County. The Siletz Tribe has a well-established Tribal government to manage its resources, oversee and implement the many services and programs offered to Tribal members. The Siletz Tribal Natural Resources Department is responsible for management of all natural resource programs. The Tribe's management approach is that of wise use and stewardship of the Tribe's timber lands, waterways, wetlands, prairies, and other natural resources now and in the future.

The Tribe has multiple conservation properties with three of these being in the Siletz Basin. These total over 4,500 acres. Each property has a conservation easement and conservation management plan associated with it. These lands as well as private waterway and wetland properties in the Mid-Coast Basin area are of cultural importance to the Siletz Tribe. The Natural Resources Department also works with private landowners to make improvements on their own properties in effort to restore the land. Other restoration efforts that the Tribe has implemented include but are not limited to projects to restore streamflow, banning the trapping of beavers to promote their presence, and establishing wider riparian buffers on rural, commercial, and ag lands. The Tribe is also working on infrastructure upgrades to make the Tribe's facilities and structures more efficient and implement water conservation measures such as low flow toilets and reduced lawn watering. In recent years, the Tribe has partnered with the U.S. Fish and Wildlife Service and the Mid-Coast Watersheds Council to work collaboratively to implement waterway and wetland habitat projects and find funding.

⁶ <https://www.ctsi.nsn.us/tribal-services/>

The economy is comprised of personal income, pensions, investments, tourism, and natural resources. The natural resources economy consists of commercial fishing (40%), tourism (33%), commercial timber (26%), and to a lesser extent agriculture (1%).

Demographics. Ethnicity, income, education. Based on OHA data⁷, Lincoln County residents are currently older, more Caucasian, represent a higher percentage on social security/retirement income, and there is a slightly higher overall poverty rate than the state average. Over 12% of Lincoln County identifies as Hispanic, which is higher than the average for Oregon.

Stream flows are rain-dominated and are fed by shallow groundwater when it is not raining. Most precipitation occurs November–March, and dry conditions occur in the summer, often extending into late October. Most groundwater aquifers generally have low yield and poor storage capacity. Groundwater is recharged by rain during the wet season and groundwater levels and spring discharge generally declines during the dry season.

Out-of-stream water use and rights. There are about 1,637 water rights in the Mid-Coast planning area allocated to 29 different uses. Domestic use has the greatest number of water rights (n=703) followed by irrigation (n=419), instream (n=110), and municipal (n=82). Figure 2 displays the estimated number of water rights by type. The largest water use category (amount of water used) in the planning area is for self-supplied industrial use, followed by water used by hatcheries and water provided by community water systems for domestic and industrial use. The largest water users in the region all draw water from the Siletz River and have water rights that are senior to the instream water right.

Instream water needs and rights. Fifty-one streams have existing instream water rights, but these instream rights inadequately capture the full range of flows needed to protect current instream ecosystems. Summer streamflows are insufficient in some areas of the Mid-Coast (see Water Quantity Report from Step 2 & OWRD Water Rights Summary (October 2021) – Appendix B) to meet the instream water needs of fish and wildlife. Low streamflows contribute to water quality impairments (e.g., high temperatures and reduced dissolved oxygen) that negatively affect fish and wildlife. Climate change impacts and increased demand from municipal and rural water users are expected to further limit available water in the summer for all uses.

Conservation Opportunity Areas. Of the 206 designated Conservation Opportunity Areas (COAs) in Oregon, seven of them are within Oregon’s Mid-Coast region: Siletz Bay-Ocean COA, Siletz River COA, Depoe Bay Area COA, Yaquina Bay COA, Beaver Creek COA, Alsea Estuary-Alsea River COA, and Yachats River Area COA (Oregon Department of Fish and Wildlife 2020). Conservation Opportunity Areas are places where broad fish and wildlife conservation goals can best be met. Focusing investments in these areas can increase the likelihood of long-term success,

⁷ <https://www.oregon.gov/dhs/ABOUTDHS/DataDocuments/County-Quick-Facts-2018.pdf>

maximize effectiveness over larger landscapes, improve funding efficiency, and promote cooperative efforts across ownership boundaries.

Estuaries. There are five estuaries classified as major estuaries by the Oregon Department of Land Conservation and Development in the Mid-Coast Planning Area: Salmon River, Siletz Bay, Yaquina Bay, Alsea Bay, and Depoe Bay. Big Creek is classified as a “natural” estuary, whereas Beaver Creek and Yachats are classified as conservation estuaries (DLCD).⁸

Figure 6 provides a snapshot of the environment, natural resources, and economy of Oregon’s Mid-Coast Planning Area.

⁸ https://www.oregon.gov/lcd/Publications/TheOregonEstuaryPlanBook_1987.pdf

Oregon Mid-Coast Region: Environment, Natural Resources, and Economy

Environment



The Coast Range averages 1,500 feet in elevation. Steep slopes and high rainfall increase the potential for soil erosion.

The region has been uplifted by tectonic plates converging. The geology does not support large quantities of groundwater. Aquifers have low water yields and poor water storage capacity.

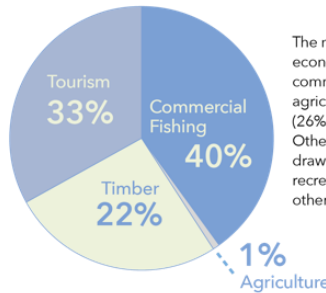
The region has one of the wettest and mildest climates in Oregon. High precipitation (>97 inches) occurs in the NE portions of the Siletz and Alsea watersheds. Most precipitation is rain that falls between November and March. Dry conditions, including drought, occur during the summer. Weather is influenced by ocean currents and atmospheric conditions.



Economy

Income is derived primarily from commercial fishing, agriculture, timber, and tourism as well as small businesses, real estate, and public sector employment.

The number of retirees in the region has increased, and the population is aging as births have declined. Lincoln County's population is expected to increase from 46,560 in 2010 to 56,245 in 2050. Lincoln County 2nd homeowners accounted for 25% of housing in 2010. Occupancy of 2nd homes is greatest during the summer months, when tourism also peaks.



The natural resource economy includes commercial fishing (40%), agriculture (1%), timber (26%), and tourism (33%). Other ecosystem services draw people to the region for recreation, scenic values, and other benefits.

People and Natural Resources

Mid-Coast ecosystems include estuaries, beaches, steep mountain slopes, and lowland riparian areas. The nearshore environment is affected by water quality and quantity of streams draining into the ocean. Estuaries provide habitat for fish and wildlife and are an important transition zone for anadromous species (e.g., Salmon) which spend a portion of their life in freshwater and saltwater. Land use management and changes as well as invasive species affect environmental conditions and species in the Mid-Coast.

Federally listed species that spend at least a portion of their life cycle in fresh water include 2 fish—Oregon Coast ESU Coho Salmon, Southern DPS American Green Sturgeon—and one plant—Water howellia. In addition, Essential Fish Habitat, which is necessary for spawning, breeding, feeding, or growth, exists for Chinook and Coho Salmon.

- There are four federally recognized tribes in the region, including the:
- Confederated Tribes of Siletz Indians
 - Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians
 - Confederated Tribes of Grand Ronde
 - Coquille Indian Tribe

Major land uses include:

- private, state, federal and tribal forests
- livestock grazing
- rural residential development
- urban development along Highway 101

The majority of land is zoned for Timber Conservation. 71% of private forestland is industrial forest owned. There are 518 farms, of which 65% are less than 50 acres.

Historic land uses include harvest of common food sources, such as whales and sea lions, shellfish, seaweed, huckleberries, venison, eels, and salmon. Salmon remains key in the spiritual and cultural life of the Mid-Coast tribes.

Water uses include municipal, domestic, commercial, agriculture, and instream uses (for recreation and fish and wildlife). Permitted groundwater use in the region is minimal and is for municipal use, which occurs primarily along the coast and in coastal towns that support natural resource industries and tourism. Tourism and 2nd home ownership affects water use and water demand during weekends and summer months.

Economic History Timeline Oregon Mid-Coast Region

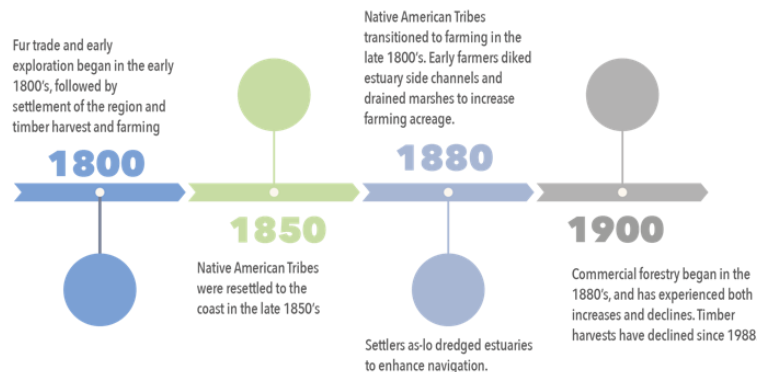


Figure 6. A snapshot of the environment, natural resources, and economy of Oregon's Mid-Coast.

Understanding Water Resources Quantity, Quality, and Ecological Issues

During Step 2 of the planning process, a series of reports were developed characterizing water quantity, water quality, ecology and built systems of the Mid-Coast region (see Appendix B). This section of the document summarizes the information presented in those reports.

Surface Water Quantity

Water resources (Figure 7) in the Mid-Coast support multiple uses, including providing drinking water, supporting fisheries and wildlife, supporting industry and commercial operations, providing recreational opportunities, and supporting estuaries that provide habitat for a diversity of native fish and wildlife species. Water uses have changed through time. Today, water resources in the Mid-Coast are increasingly valued for providing recreational opportunities and habitat for aquatic species.

All of the major river drainages in the Mid-Coast planning area, with the exception of the Yachats River, originate at the crest of the Coast Range in Polk and Benton Counties and extend to the coast. The planning area is divided into eight different sub-areas, which encompass the following waterways: Salmon River, Siletz Bay-Ocean Tributaries, Siletz River, Depoe Bay-Ocean Tributaries, Yaquina River, Beaver Creek-Ocean Tributaries, Alsea River, and Yachats River. See Figure 7 for relative water supply for each sub-area, which can also be accessed and explored [online](#)⁹. Many streams in the Mid-Coast are tidally influenced ocean tributaries, meaning that they drain directly into the ocean rather than draining to a river. The zone of tidal influence in these streams depends on the discharge of the stream and the tidal stage.

Water quantity and its management in the Mid-Coast region was summarized during Step 2 of the planning process as shown in the bulleted list below. The entire report on water quantity can be accessed in Appendix B.

- Streams in the Mid-Coast have high natural streamflow during the winter months (January-March) and low natural streamflow during the summer/Fall months (August-October) as a result of seasonal precipitation patterns.
- Streams in the Mid-Coast are rain-dominated and responsive to precipitation, reaching high flows during rainstorms. Groundwater inputs contribute base flows in streams during late summer and Fall months.
- The Mid-Coast has eight active real-time streamflow gage locations (Salmon River below Slick Rock Creek, Siletz River at Siletz, Sunshine Creek near Valsetz, Yaquina River near Chitwood, Alsea River near Tidewater, Drift Creek near Waldport, East Fork Lobster Creek, and Yachats River above Clear Creek).

⁹ <https://flo.uri.sh/visualisation/5093406/embed>

- Information from river gages and water availability models help the Oregon Water Resources Department determine whether to issue new water rights. The water availability models consider estimates of supply and demand, and account for both instream and out-of-stream water rights to determine if water is available for new out-of-stream uses.

Relative Amount of Water by Area

Estimate Based on Modeled Median Flow in Acre Feet

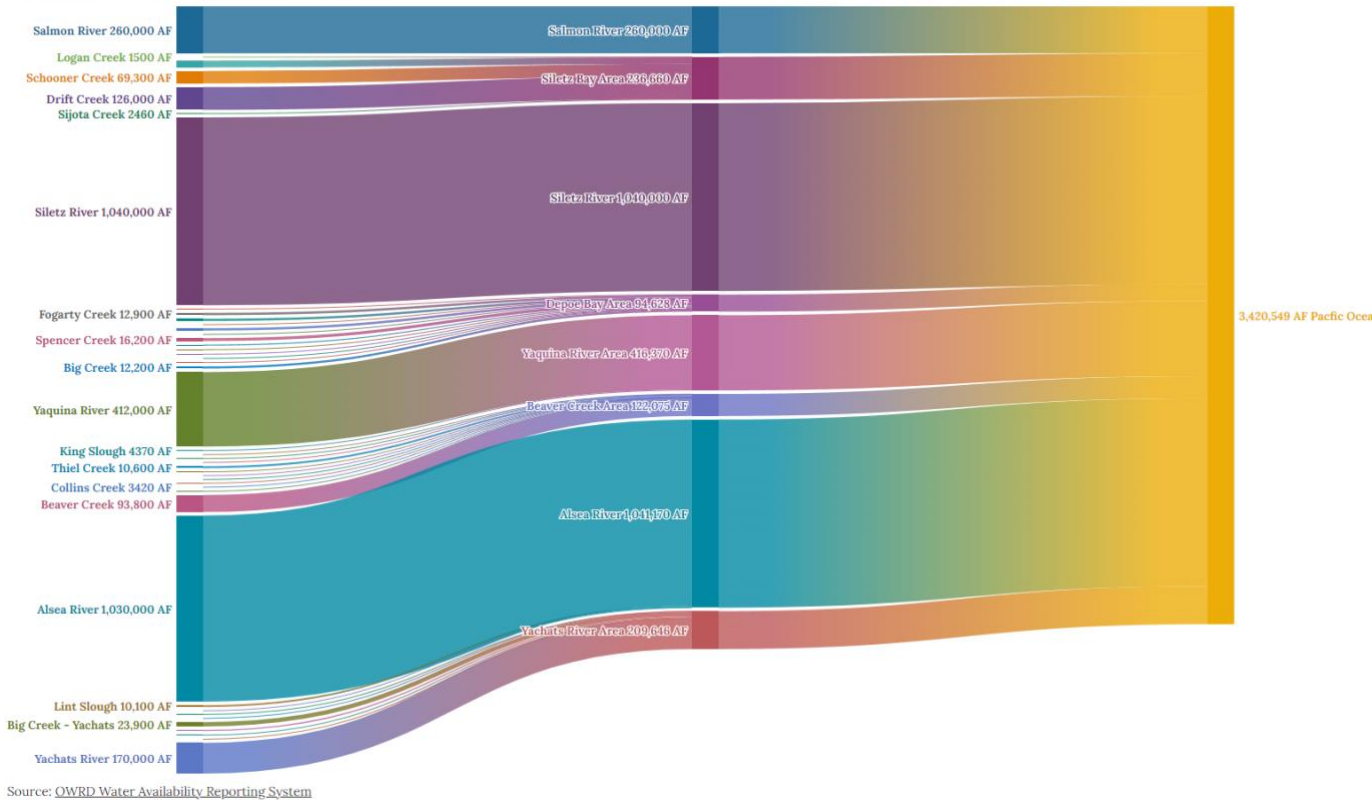


Figure 7. Total estimated average annual natural streamflow volume (in acre-feet) of surface water in streams and rivers in the Mid-Coast based on a 1958-1987 period of record. Note that these volumes do not reflect diversions for out-of-stream uses.

Groundwater Quantity

Geology in the Mid-Coast limits available groundwater resources. Mid-Coast geology is generally composed of marine sedimentary rocks with minor volcanic deposits. The aquifer systems these rocks host can be characterized as low-permeability and low-storage capacity aquifers. The Tye Formation makes up roughly 57% of the Mid-Coast area and consists of sandstone and siltstone deposits that do not hold or convey much water, except through fractures (USGS, 2022). See Figure 8 for an image of the Tye Formation. Other parts of the Mid Coast are composed of sedimentary rocks that post-date the Tye Formation and in a few places, volcanic rocks can be found. These formations host aquifers that are, on average, slightly more productive but are limited in areal extent. There are a few areas of the Mid Coast where sand and gravel dominate the geology and

aquifers hosted by these rocks tend to produce more water, but they mostly are limited to river channels and the coast margin. Aquifers close to river channels are typically hydrologically connected to surface water. Areas significantly close to the coast may be at risk of saltwater intrusion if the hydraulic head or pressure is not maintained in the freshwater deposits but the high amounts of precipitation in the Mid Coast likely reduces this risk. Additional information on the relative yields of various units can be found in the Mid-Coast Water Resources Characteristics: Water Quantity report (GSI, 2018).



Figure 8. Photograph of the Tyee formation. Photo Credit: Stanford Project on Deepwater Depositional Systems (<https://spodds.stanford.edu/tyee-basin-oregon>)

Aquifers in this region are predominantly fractured rock aquifers, where groundwater moves through tiny fractures within the rocks, and which are characterized by low storage and low well yields. A conceptual diagram of a fractured rock aquifer as well as a map showing the well density and average well yield by section can be found in the Water Use Summary for the Mid-Coast Place-Based Planning Area (OWRD, 2021). The aquifer system recharges with precipitation and discharges continuously to springs, streams, and wells that are pumped. Groundwater is the primary source of water that sustains baseflows in streams and rivers when it is not raining.

According to an analysis performed by the Oregon Water Resources Department, the median well yield in the planning area is 6 gallons per minute (OWRD, 2021). Generally, the well yield, especially those producing from fractured rock aquifers, is low and may only produce enough water to support rural domestic and livestock uses. Well yields in many areas may be insufficient to support uses with higher water needs, such as for irrigation or industrial use, which can limit future development. Well yield will generally decrease during the dry season as groundwater drains out of

the aquifer and water levels drop in wells. Wells with higher yields are likely to be in areas where there is a greater hydraulic connection to surface water, such as near rivers.

There are three OWRD Observation Wells in Lincoln County that have been used to collect static water level data since the early 1960s. One well ([LINC 1138](#)) is located near the City of Toledo, a second ([LINC 444](#)) is located near the unincorporated community of Otis, and a third ([LINC 820](#)) is located near the City of Siletz. Measurements for the observation well near the City of Toledo (LINC 1138) ended in 2015 due to concerns over well construction issues that may lead to measurements that do not accurately represent the aquifer. A new observation well ([LINC 52601](#)) on Weyerhaeuser property within the Coast Range was added to the network in 2019 thanks to new relationships formed and opportunities identified through the planning effort.

The hydrographs for the observation wells with the longest periods of record generally show annual discharge and recharge cycles. It should be noted that some of the data in the hydrographs below represent pumping levels (water levels that are measured when the well is on, or shortly after it has been turned off and represent water level in the well) rather than static water levels (water levels that are stationary and represent the water level in the aquifer). Both LINC 444 and LINC 820 show little overall change in aquifer levels since monitoring has begun.

Water Quality

Water quality status and regulation in the Mid-Coast region was summarized during Step 2 of the planning process as shown in the bulleted list below. The entire report on water quality can be accessed in Appendix B. However, some of the water quality status information is outdated.

- Water quality affects the extent to which water bodies can support beneficial uses, such as drinking water, industrial, agricultural, fish and aquatic life, and wildlife.
- Numerous government agencies manage water protection programs in the region (within the parameters established by the 1972 Clean Water Act), including:
 - Oregon Department of Environmental Quality, which establishes water quality standards for Oregon's surface waters in accordance with the Clean Water Act, issues discharge permits, and develops TMDLs, or watershed plans for controlling nonpoint source pollution.
 - Oregon Department of Agriculture regulates agricultural practices to prevent water pollution and meet water quality standards in accordance with the Agricultural Water Quality Management Act.
 - Oregon Department of Forestry regulates forestry operations to prevent water pollution and meet water quality standards in accordance with the Forest Practices Act.
 - Oregon State Parks manages potable water supply in state parks.
 - Oregon Health Authority implements regulations to ensure drinking water standards are met in accordance with the Safe Drinking Water Act.

- Oregon Department of State Lands manages the removal-fill program and coordinates in-water work permitting with the U.S. Army Corps of Engineers and Oregon Department of Environmental Quality's water quality certification program.
- US Forest Service and US Bureau of Land Management implement the aquatic conservation strategy of the Northwest Forest Plan¹⁰.
- Lincoln County manages the onsite wastewater (septic) permitting program for most of the planning area.
- Lincoln County has a riparian protection ordinance to reduce impacts of rural residential development and certain other land uses on near-stream conditions.
- Oregon's 2018/2020 Integrated Report and Assessment Database identifies Mid-Coast water bodies that are water quality limited for not meeting one or more water quality parameters, such as temperature, dissolved oxygen, or *E. coli*.
- The Oregon Health Authority issues health advisories for multiple beaches in the Mid-Coast during the past decade for elevated enterococcus levels, which can cause illness from contact recreation, such as swimming.
- Surface water is the primary source of drinking water for nearly all of the municipal and community water providers in the Mid-Coast.
- Several water providers in the Mid-Coast use groundwater. Common groundwater contaminants that are monitored include arsenic, lead, nitrates, and fecal coliform bacteria.
- Several organizations and various private entities conduct periodic water quality monitoring activities in the Mid-Coast.

A combination of state and federal statutes and implementing regulations direct the management of water quality in Oregon. Oregon Department of Environmental Quality administers the following water quality: Oregon's Groundwater Quality Protection Rules, Underground Injection Control Rules, National Pollutant Discharge Elimination System (NPDES) and Water Pollution Control Facility (WPCF) Permits Program Rules, Reclaimed Water Program Rules, Hazardous Waste Management Program, Underground Storage Tank Program, Municipal Solid Waste Program, the Oregon Groundwater Quality Protection Act of 1989, and Biosolids.

Water Quality Monitoring

The Mid-Coast Watersheds Council, Siletz Watershed Council, and the Yaquina Watershed Council collaborate with the Lincoln County SWCD, which periodically conducts water quality monitoring in the Mid-Coast. The Siletz Tribes has an established water quality monitoring program. Also, the Alsea Watershed Study¹¹ is a paired watershed study that assessed the impacts of private forest practices on water quality, aquatic habitat, and salmon.

¹⁰ <https://www.fs.fed.us/r6/reo/acs/>

¹¹ <http://watershedsresearch.org/alsea-study>

The Oregon Department of Environmental Quality monitors and evaluates water quality via the Ambient Monitoring Network and Oregon Water Quality Index, watershed monitoring Total Maximum Daily Loads (TMDLs), toxics monitoring, biomonitoring, Oregon Beach Monitoring Program, Volunteer Water Quality Monitoring, Groundwater Monitoring, and National Aquatic Resource Surveys. Information about all of these programs and the water quality database can be found [here](#). Water Quality Assessment/303d list information from DEQ can be found [here](#). And a collection of DEQ's ambient water quality, watershed and groundwater monitoring project reports can be accessed [here](#).

Water Quality Impaired Streams in the Mid-Coast

Oregon's 2018/2020 Integrated Report and Assessment Database¹² identifies the following classes of Assessment Units (AUs) for categorizing water quality status, including impaired waters not consistently meeting state standards for a specific water quality parameter:

- 1.) Rivers and Streams Assessment Units: The AUs for river/stream segments are 5th order and above streams. Impaired segments are summarized in Table 1 (below) by drainage basin.
 - 50 river/stream AU segments are categorized as impaired for one or more parameters and/or pollutants and beneficial uses (366 stream miles);
 - 46 river/stream AU segments are categorized as temperature impaired (357 stream miles)
- 2.) Watershed Assessment Units: AUs based on USGS 12-digit HUCs that include 1st through 4th order streams.
 - 24 of 35 Watershed AUs within the Mid-Coast planning area exhibit one or more impairments;
 - 21 Watershed AUs are categorized as temperature impaired
- 3.) Waterbody Assessment Units: Estuaries, lakes, and reservoirs with area > 20 hectares.
 - 14 of 19 Waterbody AUs within the Mid-Coast planning area exhibit one or more impairments.
- 4.) Coastline Assessment Units: These AUs are linear features along the coast (beaches, rocky shorelines). 29 Coastline AUs are categorized as impaired based on shellfish consumption or recreational contact advisories issued by the Oregon Health Authority.

DEQ's interactive mapping application is the most effective method to search and view water quality status for areas of interest. Detailed AU definitions are found in DEQ's Integrated Report

¹² Source: Oregon's 2018/2020 Integrated Report and Assessment Database
<https://www.oregon.gov/deg/wq/Pages/epaApprovedIR.aspx>

Assessment Methodology (DEQ, 2018):

<https://www.oregon.gov/deq/wq/Documents/irMethodologyF1820.pdf>

The Clean Water Act requires that Total Maximum Daily Loads (TMDLs) (or alternate pollution control plans) be developed for all water quality-limited waters. TMDLs set specific criteria for pollutant amounts in stream reaches that are water quality limited. DEQ is currently preparing the 2022 Integrated Report and will release that information for public review when it is ready. That Report will supersede the information in this Section.

Table 1. Summary of water quality limited streams by drainage basin.

Location	Limitation
Salmon River Drainage Area	20.9 miles of water quality limited streams
Siletz River Drainage Area	84.4 miles of water quality limited streams
Yaquina River Drainage Area	62.2 miles of water quality limited streams
Beaver Creek-Ocean Tributaries	17.1 miles of water quality limited streams
Alsea River Drainage Area	165.3 miles of water quality limited streams
Yachats River Drainage Area	15.2 miles of water quality limited streams
Beaches	1.7 miles (based on health advisories for water contact recreation)
Coastline, lower estuaries	73.9 miles (based on shellfish consumption advisories for toxins/inorganic arsenic)

Groundwater Quality

Several public water providers and multiple private residents in the Mid-Coast use groundwater as domestic water supply (see Water Quantity Report from Step 2 of the planning process – Appendix B). Many residents on private wells, or springs, have septic systems to manage wastewater. Owners of residential domestic wells are not required to conduct routine water quality testing or to treat contaminants. Testing is only required by owners during real estate transactions (e.g., the sale of a property) and is limited to arsenic, bacteria, and nitrate. There is limited understanding of groundwater quality in the Mid-Coast, which represents a data gap. [Oregon’s Domestic Well Safety Program](#) (DWSP) partners with local health departments and water providers to promote proper maintenance and safety of domestic wells and improve local and state capacity to assess and manage risks associated with private wells. Lincoln County recently used a DWSP grant to perform well water testing.

Ecology

The ecology in the Mid-Coast was summarized in a report (Appendix B) as part of Step 2 of the planning process and was described as follows:

- The Mid-Coast supports a variety of habitats, with aquatic habitats being of particular interest because of their connection to human population water supply needs. Aquatic habitats include streams and springs, lakes, riparian areas, wetlands, and estuaries.

- The Oregon Conservation Strategy (OCS) identifies species of interest and areas of ecological importance in the different regions of the state. The Strategy identified 12 streams or estuary habitats as areas of ecological importance in the Mid-Coast because of the diverse habitats and species they support. For example, the Siletz Watershed has the only coastal origin population of summer Steelhead in Oregon.
- Aquatic species of interest and concern in the Mid-Coast include seven species of anadromous salmonids ((coho, Chum, Chinook (fall-run and spring-run), Steelhead (winter-run and summer run); sea-run Cutthroat Trout)), Green and White sturgeon, beaver, and three species of Lamprey (Pacific, Western River, and Western Brook). Oregon Coast Coho Salmon are listed as threatened under the Endangered Species Act, and large portions of the Mid-Coast are designated as critical habitat for coho. Green Sturgeon also are listed as threatened within the Southern Distinct Population Segment, which includes Yaquina Bay.
- Salmon are a keystone species in the Mid-Coast because of their influence on other plant and animal species. Salmon are an indicator species for habitat health because they require diverse quality habitats throughout their lifecycle that other species also require.
- Sources of habitat degradation include stream channel simplification and incision, warm stream temperatures, altered streamflow timing and watershed function, fine sediment and turbidity related to peak streamflow, and toxic and non-toxic pollutants. Aquatic habitat restoration efforts occur in the Mid-Coast to increase stream channel complexity and off-channel habitat, reduce fine sediment inputs and summer water temperature, address fish passage barriers, and encourage beaver dams, or similar structures.

Species and Habitat Needs

The Mid-Coast has many species that spend at least part of their life cycle in freshwater and are listed by state or federal agencies for protection or monitoring and/or are identified by the Oregon Conservation Strategy (OCS) as a “species of interest.” Salmonids require unimpeded access to adequate amounts of cold water, large woody debris, deep pools, and spawning gravels to adequately support the various stages of their life cycle. Factors negatively impacting salmonids are low water availability (particularly in late summer and fall), impaired water quality (e.g., elevated stream temperatures), reduced stream complexity, and fish passage barriers (e.g., undersized culverts). Green and White Sturgeon are also species of interest in the Mid-Coast. Sturgeon are especially sensitive to estuary conditions, where they congregate during summer and fall.

Several species of lamprey (Pacific, Western River, and Western Brook) are also species of interest and require many of the same habitat characteristics as salmonids, yet have a very different life history.

Beavers are a species of interest because of their ability to build dams and create ponds that can store water, provide habitat for other wildlife, promote nutrient cycling, moderate flows, and recharge shallow alluvial aquifers, among other benefits. Beavers are also considered pests by many

landowners, and beavers are a constant topic of dispute. Consequently, the Oregon Department of Fish and Wildlife convened a beaver management workgroup.¹³

Other species of interest are invasive species, which are non-native species that have a disproportionate effect on the ecosystem that is typically negative, such as outcompeting and displacing native species and reducing species diversity.

Aquatic Habitats

Streams

Healthy stream habitats have adequate streamflow throughout the year, cool temperatures, high dissolved oxygen, low turbidity, riparian vegetation, and stream channel complexity. Stream health benefits from watersheds that store precipitation in springs, wetlands, beaver ponds, and in the streambanks/floodplains. In healthy streams, streamflow often overtops streambanks during flood events. When this occurs, floodwaters are slowed by streamside vegetation, providing refuge for aquatic species from high flows. Finer sediments, larger cobble, and boulders suspended in floodwaters are deposited in floodplains and store water that is later released into the stream channel. Stream health also benefits from a diversity of disturbances in the watershed, such as fire, debris slides, windstorms, and floods that increase habitat diversity. Floods move large substrate and large woody debris from upper reaches and tributaries to lower reaches within the watershed.

Stream temperature affects water chemistry and species survival. Shade, cool groundwater discharges into the stream, and water quantity moderate stream temperatures. Temperature and dissolved oxygen concentration are linked, and both parameters are critical to the reproduction and survival of resident and anadromous fish. Stream temperature affects biological triggers for salmon migration, spawning, and egg hatching. High stream temperatures and low dissolved oxygen as well as high turbidity can threaten fish survival at various life stages.

Riparian Habitats

Riparian habitat is at the interface between land and a river or stream. Plant and animal species may use all riparian habitats, or may specialize on a particular geomorphic surface within the riparian area. Rivers are constantly changing, eroding surfaces, and depositing material to create new surfaces. Similarly, vegetation communities in riparian areas change as they become inundated by floodwater, dried out because of a shift in channel location, or fall into the stream channel from bank erosion. Riparian habitat influences instream health, and upstream health influences downstream characteristics.

Estuary Habitats

Although the focus of this plan is on fresh water, the connection between freshwater and estuary habitats is critical to the life history of many fish and wildlife species in Oregon's Mid-Coast.

¹³ https://www.dfw.state.or.us/wildlife/working_group/beaver_management.asp

The Mid-Coast has two types of estuaries: (1) drowned river mouth estuaries—river valleys that flooded about 10,000 years ago from sea level rise; and (2) tidally restricted coastal creek estuaries—streams that discharge directly into the ocean and experience inputs of ocean water during high tides. Mid-Coast estuaries, with the exception of the Depoe Bay Estuary and Yachats Estuary (which are small), are moderate in size and have large areas of salt marsh, eelgrass, and tidal flat habitat.

Estuaries provide a transition zone between freshwater and saltwater, and contain unique habitats that support a diversity of plants and animals adapted to a balance of saltwater and freshwater. Estuaries also filter pollutants, stabilize shorelines, and buffer human communities from storm surges. Estuaries are especially important for salmon during key points in their lifecycle. Estuary habitats are influenced by watershed size, geology, ocean tides, and freshwater-saltwater mixing. Although estuaries are dynamic systems that change with high tide and low tide, they are also sensitive to changes. Plant and animal communities in each estuary are adapted to a specific range of salinity. Changes to sea level, ocean currents, or freshwater inputs from streamflow can alter the balance of saltwater and freshwater and sediment dynamics, impacting plant and animal communities.

For more information about different types of estuaries, click [here](#) and [here](#). The Coastal Atlas Estuary Data Viewer can be accessed [here](#). For more information about individual estuary management plans, click [here](#). During the initial development of this plan, several of Oregon's estuary management plans were being updated.

Wetland Habitats

The main types of wetlands in the Mid-Coast are aquatic beds, marshes, peatlands, wet prairies, scrub swamps, and forested swamps. One of the most important benefits that wetlands provide is their capacity to maintain and improve water quality. Water quality is supplied to downstream environments in several ways. By spreading out and slowing down flows, wetlands reduce erosion and prevent sediment being transported downstream where it might affect the ecology and productivity of other environments, in particular estuaries, seagrasses, and reefs. When healthy, wetland soils and vegetation can capture, process, and store nutrients and/or contaminants, and if the natural rhythms and flows of the wetland are undisturbed, the release of potential stressors, such as sediments, nutrients, acids, and/or metals from the soil can be prevented. Healthy wetlands can assist in removing harmful bacteria, and wetlands can also be important in the management of urban stormwater and effluent by improving the removal of nutrients, suspended material, and pathogens from water prior to its return to the environment.¹⁴

There are only several natural lakes in the Mid-Coast Planning Area. Devil's Lake (a natural lake near Lincoln City), Olalla Reservoir (formed by Olalla Dam on Olalla Creek), and Big Creek Reservoir

¹⁴ <https://www.environment.gov.au/system/files/resources/b7cd579b-89b0-4602-9ba8-118b4f55ab84/files/factsheet-wetlands-water-quality.pdf>

(formed by Big Creek Dam on Big Creek). Valsetz Lake, which was formed by Valsetz Dam, was removed in 2012 on the South Fork Siletz River¹⁵.

Wetlands are areas where water covers the soil, or is present either at or near the surface of the soil all year or for varying periods during the year, including during the growing season. Wetlands can be influenced by local geologic conditions that provide the parent material for soils, influence groundwater chemistry, and affect wetland vegetation. Wetlands in the Mid-Coast have either organic soils (muck, mucky peats, fibrous peats, or combinations of these) that are saturated perennially or mineral soils (sand, silt, and silty loams, sandy loams, or clay loams) that may be flooded in the winter and moist or dry in the summer. The main types of wetlands in the Mid-Coast, each with unique soils and vegetation communities, are aquatic beds, marshes, peatlands, wet prairies, shrub swamps, and forested swamps.

Mid-Coast Areas of Ecological Importance

ODFW established the [Oregon Conservation Strategy](#) (OCS), which identifies areas of ecological importance, or Conservation Opportunity Areas, where broad fish and wildlife conservation goals would best be met. The areas of ecological importance in the Mid-Coast, including the important habitat that exists in each location, are shown in Table 2.

Table 2. Areas of ecological importance.

Location	Important habitat
<i>Alsea Estuary-Alsea River</i>	Overwintering habitat for migrating waterfowl and rearing habitat for coastal salmonids
<i>Beaver Creek</i>	Diverse habitat from beach to old-growth forests
<i>Depoe Bay Area</i>	Productive rocky shore for fish and wildlife use
<i>Devil’s Lake</i>	Peat marsh near mouth of Rock Creek, an important coho rearing stream
<i>Salmon River Estuary-Cascade Head</i>	Diverse habitats; includes Cascade Head Scenic Research Area; Habitat for three threatened and endangered species
<i>Siletz Bay</i>	Siletz estuary provides diverse and complex habitat
<i>Siletz River</i>	Sandstone/basalt river system with flashy winter river flow and private forestland
<i>Yachats River Area</i>	Narrow river channel with wide shallow mouth at ocean; steep coastal mountains
<i>Yaquina Bay</i>	Eelgrass beds, intertidal and subtidal shellfish beds, native oyster beds, and nesting eagles and ospreys along estuary

In addition to Conservation Opportunity Areas, ODFW is currently pursuing the development of a system of prioritization for streamflow protection and restoration. The assessment involves classifying stream reaches and watersheds based on current and future instream flows, summer water temperatures, degree of human impact, and species use. The prioritization system is expected to be completed in Spring 2022 and can be utilized to refine flow restoration and protection actions.

Effects of Land Use Activities on Aquatic Habitat

¹⁵ https://www.americanrivers.org/wp-content/uploads/2020/02/DamsRemoved_1999-2019.pdf

Human-induced factors, such as habitat degradation, water diversions, and land use practices have contributed to the decline of Coho Salmon as well as other species. Salmon populations in streams with water quantity or water quality limitations, or simplified stream channels, are more sensitive to further habitat degradations that result in additional stress. Factors influencing regional habitat quality and salmon abundance include fluctuating ocean conditions, periodic droughts and floods, land use practices, and landslides. Land management practices can affect the rate at which fine sediments from the landscape are transported via runoff to streams and also can affect the magnitude of peak flows, which may combine to increase turbidity to levels that negatively affect aquatic species and impair water treatment for human consumption. The main effects to aquatic habitats from past land use activities in the Mid-Coast include:

- Reductions in stream complexity (e.g., channel simplification and incision from historically channelizing streams or removing riparian vegetation and large woody debris);
- Impairments or barriers to fish passage;
- Sedimentation (e.g., excess turbidity at periods of peak streamflow);
- Reduced water quality (e.g., warm stream temperatures from lack of riparian vegetation, reduced streamflow, and stream channel simplification); and
- Reduced water quantity or alterations in streamflow (e.g., altered timing and watershed function resulting from land management practices and streamflow withdrawals, both of which affect how water moves through the landscape).

The uncertainty that there is an adequate combination of voluntary and regulatory mechanisms to ensure success is limiting recovery of aquatic habitats. However, habitat and flow restoration projects are occurring throughout the Mid-Coast to improve habitat conditions and reduce further degradation. These projects include adding large woody debris into streams, increasing fish rearing areas off the main channel, supporting gravel substrate used for spawning and deep pools, increasing streamflow during key times of the year for fish species and in the summer to reduce settling of fine sediment inputs, maintaining riparian vegetation for shading (avoiding solar heat gain) and filtering, improving roads to reduce sediment inputs, and encouraging beaver dam formation.

Appendix C provides information on key locations and issues within each of the eight drainage basins in the Mid-Coast region.

Built Infrastructure in the Mid-Coast

Potable (drinking) water, wastewater, and stormwater systems are critical for the health of humans and the economy. Built Systems in the Mid-Coast region was summarized during Step 2 of the planning process. The entire report on water quality can be accessed [here](#).

- The Mid-Coast has 52 potable water providers, 31 of which are required to have certified water treatment plant (WTP) operators. These 52 water providers include cities, water districts, RV and mobile home parks, and state parks.

- Few interconnections exist between water providers.
- Many cities and water districts implement water conservation measures, and nine have developed Water Management and Conservation Plans (WMCPs).
- The Mid-Coast has 14 entities (cities, resorts/hotels, and industries) with National Pollutant Discharge Elimination System (NPDES) permits to discharge treated wastewater.
- Discharge locations are the Pacific Ocean, Yaquina River and Bay, Siletz River and Bay, Schooner Creek, and Lint Slough. The discharge locations on streams are all downstream of potable water intakes.
- Information about wastewater systems and, particularly stormwater systems, is lacking.
- Cities are likely the only water providers managing stormwater systems.
- The Mid-Coast, like much of the rest of the United States, has aging infrastructure and insufficient revenue to address many needed upgrades. Consequently, water systems in the Mid-Coast must be managed for resiliency and recovery.
- Self-supplied water users across the planning area utilize a diverse range of supply, treatment, and distribution systems for handling domestic, agricultural, and industrial uses. Characterizing Self-Supplied infrastructure status and needs in the planning area is difficult because of the diversity of systems. Each of these systems is variably vulnerable to supply or treatment disruption, either through infrastructure failure, lack of maintenance, hydrologic extremes, or natural disasters. Residents and service providers in the region indicate a wide range of water infrastructure challenges for residents, agriculture, and industry.

Water Uses and Needs in the Mid-Coast

(Note: This section is a summary from Step 3 of the planning process. For citations, please refer to the actual [technical reports](#) produced from 2019 to 2021 (Appendix B. All data and information provided in this section originate from the Oregon Water Resources Department Water Use Summary report from 2021 reports unless another source is specified).

During Step 3 of the planning process, three working groups learned about current and future water needs and challenges of three categories of water users and uses: instream/ecological water needs, municipal and special district water providers, and self-supplied water users (self-supplied rural residents, agricultural producers, and industries). Agency partners provided presentations, technical memos, and other information to inform the Step 3 proceedings. This section of the document summarizes the information assembled to support Step 3. All materials developed in support of Step 3 including the [Water Use Summary \(OWRD 2021\)](#) and [Water Right Summary \(OWRD 2021\)](#) can be accessed in an [online folder](#).¹⁶

Water Law and Water Rights

Under Oregon law, all water belongs to the public. With some exceptions, cities, irrigators, businesses, and other water users must obtain a permit or license from the Water Resources Department to use water from any source — whether it is underground, or from lakes or streams. Generally speaking, landowners with water flowing past, through, or under their property do not automatically have the right to use that water without authorization from the Department.

Oregon’s water laws are based on the doctrine of prior appropriation — the first person to obtain a water right on a stream is the last to be shut off in times of low streamflows. In water-short times, junior users in a basin may be “regulated off” by the State to maintain flows for more senior users. Many Mid-Coast rivers and streams have “instream” water rights held by State agencies for fish and wildlife habitat, recreation, navigation, or other uses. Those rights have an effective priority date like any other water right. Generally, Oregon law does not provide a preference for one kind of use over another. If there is a conflict between users, the date of priority determines who may use the available water.

You can find more information on Oregon’s water laws and water rights in a [primer](#)¹⁷ developed and maintained by the Oregon Water Resources Department.

¹⁶ https://drive.google.com/file/d/1Aj_CzVxgvsCNJWsWgO0ED9iXM6PSGPxi/view?usp=sharing

¹⁷ <https://www.oregon.gov/owrd/WRDPublications1/aquabook.pdf>

Overview of Instream Water Uses, Needs, and Challenges

Instream water — water left in rivers and in the ground — provides immense value to the Mid-Coast region by supporting natural watershed processes, water quality, habitat needs of fish and wildlife, recreational opportunities, navigation, and aquaculture opportunities (e.g., oyster farms and fish hatcheries). Instream water also provides cultural, spiritual, and aesthetic values. Instream water is vital to maintaining healthy commercial, recreational, and tribal fisheries, which are socially, culturally, and economically important to the region. For example, instream resources are of express cultural significance to the Confederated Tribes of the Siletz Indians. Public surveys conducted by Oregon’s Kitchen Table also identified that residents and visitors place a high value on water needed to support Mid-Coast ecosystems.

The Partnership prioritizes the sustainability of healthy ecosystems that support the economic, social, and cultural values of the Mid-Coast region. Supporting healthy freshwater and nearshore ecosystems provides benefits beyond those important to fish and wildlife. Therefore, an integrated approach to managing water resources must consider the flows necessary to maintain all these benefits, and consider impaired flows, reduced water quality, and diminished fish and wildlife as potential warning signs of impacts to public benefits.

Ecological Values and Instream Water Rights

Instream flows are critical for maintaining many ecological functions and supporting aquatic species. Aquatic species evolved in response to the variability, both seasonal and inter-annual (across years) in stream systems and rely on the full range of flows represented by a natural hydrograph to meet their needs. “Streamflow quantity and timing are critical components of water supply, water quality and the ecological integrity of river systems. Indeed, streamflow, which is strongly correlated with many critical physiochemical characteristics of rivers, such as water temperature, channel geomorphology, and habitat diversity, can be considered a ‘master variable’ that limits the distribution and abundance of riverine species and regulates the ecological integrity of flowing water systems” (Poff et al., 1997). For example, NOAA-NMFS’s 2016 Final ESA Recovery Plan for Oregon Coast Coho identified reduced streamflows as one of many interrelated factors affecting the health and viability of Oregon Coast Coho, which will likely be exacerbated by climate change. Reduced streamflows also result in increased water temperature, which is a significant limiting factor for fish and wildlife. According to the Recovery Plan, “in freshwater habitats, lower summer flows, higher summer stream temperatures, and increased winter floods, would affect Coho salmon by reducing available summer rearing habitat, increasing potential scour and egg loss in spawning habitat, increasing thermal stress, and increasing predation risk (NMFS, 2016, 3-32).”

Under Oregon water law, rivers, streams, and springs do not automatically have a legal right to their own water. Instream water rights may be established to protect instream values and are

subject to the system of prior appropriation. Allocations for instream water cannot take away or impair any legally established water right having an earlier priority date. This means that, like all water rights, they are subject to curtailment to meet senior out-of-stream water rights.

When water is not legally protected instream in important reaches and flow targets are not established using ecologically based methods, there are many possible consequences to streams, including:

- Water may be allocated to out-of-stream uses, leaving limited water instream during times of water shortage.
- Flow targets established by instream water rights inadequately capture the full range of flows needed to protect current instream ecosystems, especially for flows during winter months.
- Without ecologically based flow targets, it is difficult for collaborative efforts to act in the interest of the stream.

In Oregon, three agencies (the Oregon Department of Fish and Wildlife, Department of Environmental Quality, and Oregon Parks and Recreation Department) are legally allowed to apply for instream water rights that are then held by the Oregon Water Resources Department in trust to support public uses such as recreation, pollution abatement, navigation, and maintenance and enhancement of fish and wildlife and their habitats. Furthermore, individuals or organizations may lease water from water rights holders for instream public beneficial uses. Those leases are generally considered additive to existing instream water rights.

Facts about ISWRs in the Planning Area:

- There are 133 instream water rights covering 11% of river miles, or about 450 of 4,070 total river miles.
- There are 3,620 river miles without instream water rights, which includes most-of the ocean tributaries.
- Fifty-one streams have existing instream water rights.
- The instream water rights have priority dates in 1966, 1974, 1976, 1983, 1991, 1992, and 2018.
- The amount of water specified in instream water rights varies by month and by reach.
- Many of the earlier instream water rights were minimum perennial streamflows that were converted to instream rights by the Oregon Water Resources Department.
- All of the other instream water rights were filed by the Department of Fish and Wildlife to support fish and wildlife and their habitats.
- No instream rights have been filed to support pollution abatement, recreation, or navigation.

The Partnership recognizes that current instream water rights neither fully represent nor protect ecological values or other instream values, and there is a need to develop a more

comprehensive understanding and approach to protecting and restoring these values, especially in light of climate change impacts. Understanding instream needs for the full range of flows needed to support multiple instream needs and values is a significant data gap that should be prioritized to aid in future planning and project prioritization. Cooperative voluntary actions, such as instream leases and instream flow transfers, are rarely utilized in the Mid-Coast and may present an opportunity for future streamflow restoration and protection activities. You can explore the instream water rights by sub-area in the [Mid-Coast StoryMap](#) (under “Is There Enough Water For All?”).

Current and Future Instream Water Needs for Fish and Wildlife

All aquatic species have water needs related to the timing, amount, and quality of water that provide habitat and support different life stages. Late summer is a time when flows are critical to the survival of many plants, animals, and fish species and it is also the time when precipitation is lowest and competition for human uses is highest. Winter is a time when seasonally elevated flows contribute to ecologically important habitat maintenance and formation (e.g., pool development, gravel recruitment, etc).

There is relatively little information available on instream needs or demands, though like other demands, there is a range of ways of describing instream needs. Oftentimes, instream water rights are used as a proxy for instream needs even though they are based on older studies and likely do not fully account for new data or the full range of ecological flows. Other approaches to describing instream needs assume that the natural flow regime of the system, essentially the streamflow present before water was diverted, is most protective of the stream ecosystem. From that lens, a description of natural streamflow and the timing and location of critical biological and ecological functions is important for understanding instream needs.

The full range of natural flows of rivers has been altered over time through diversions for out-of-stream uses, groundwater pumping, infrastructure (e.g., dams, road crossings, etc), land development (e.g., channelization, removal of wetlands and riparian vegetation, disconnecting rivers from historic floodplains, etc.) and various management practices. Water diverted from streams for municipal, agricultural, industrial, and domestic uses reduces the water available instream for fish and wildlife and other instream values. This is most evident in areas with significant out-of-stream water use relative to natural streamflows. According to the 2001 Mid-Coast Watersheds Council Sixth Field Watershed Assessment (Garonno and Brophy, 2001, 14), “stream flow restoration is a high priority for 6th field watersheds in the Schooner/Drift Creek sub basin, and in the lower Yachats basin.”

In the Siletz River watershed, there are multiple out-of-basin diversions that divert water from the Siletz River to other basins. It is an increasingly common summer occurrence for Siletz River flows to dip below the instream water right allotment, triggering curtailment of junior users. Some of the largest water users, including the City of Newport, City of Toledo, and Georgia

Pacific have rights that are senior to the instream water right, which may limit the effectiveness of the instream water right to support instream uses.

In the Step 3 discussions, the Partnership requested assistance from ODFW in performing a preliminary analysis of instream needs (see the Water Use Summary (OWRD 2021) in Appendix B for more information). The analysis included a summary of existing instream water rights in the Mid-Coast Planning Area, along with a draft analysis of how often existing instream water rights are likely to be met. The analysis revealed that the majority of the ISWRs are on mainstem channels in rivers (third, fourth, and fifth order streams). ISWRs on the mainstem channels provide some level of de facto protection to the upstream tributaries that provide water to the mainstem, but they do not quantify or protect the habitat needs in those particular tributaries nor do they prevent water from being removed in those areas in excess of those habitat needs. Most of the streams in the study area are first order streams – these are the headwater streams in a stream network. First and second order streams may be critical areas for rearing and or spawning for fish species, and may also be critical habitat when temperatures in lower, mainstem channels (third, fourth, and fifth order) are too high.

For the few ISWRs that had an associated gage, draft analysis revealed that these ISWRs are more often met in the late fall, winter, and spring (November through May) than in the summer (June through August) or fall (September and October). Gage locations where instream water rights were met most infrequently were Five Rivers near Fisher (discontinued gage), the North Fork Alsea River at Alsea (discontinued gage), the Yaquina River near Chitwood, and the Siletz River at Siletz. Unfortunately, this analysis was limited due to the fact that many of the instream water rights lack an established stream gage to track flows over time. It is important to note that, in some instances, the instream water right or flow target may actually exceed the natural flow in a reach or a basin.

To understand how extensive the existing ISWRs are at covering fish spawning, rearing, and migration habitat, ODFW performed a preliminary analysis of the overlap between target species' habitat locations and existing instream water rights. Using the known habitat distributions for spring and fall Chinook, Coho, and summer and winter Steelhead, ODFW identified the overlap between instream water right reaches (miles) and species habitat (miles) for each stream size type (i.e., stream order) within the study area. Overall, more than 50 percent of identified Chinook, Coho, and Steelhead spawning, rearing, and migration habitat analyzed is covered by ISWRs.

Unfortunately, additional data is needed for a more complete understanding of instream needs. Using instream water rights as a proxy for instream need has limitations because they do not necessarily represent the actual water needed by aquatic species, or the full range of ecological flows, and do not necessarily consider the important relationship between flows and water temperatures needed to sustain healthy fisheries. Assessing instream needs based on ISWRs

alone underestimates current instream needs, and projected instream water needs were not assessed for this report.

The Partnership recognizes that, while instream water rights help protect and maintain natural flows for public beneficial uses, that climate variability and the exercise of existing rights may lead to streamflow patterns unsatisfactory to support some of the most sensitive instream uses and ecosystems. Collaborative, coordinated efforts based on ecological flow targets and out-of-stream needs would best address the complex systems being regulated by instream water rights.

The Partnership recognizes the value of instream flows and is committed to acquiring information to fill data gaps identified in Step 3, including a more comprehensive understanding of ecological water needs and how various practices impact observed flows (see Appendix H for ODFW's letter regarding instream demand). That information can be used to plan, implement, and monitor projects in high-priority areas as advised by ODFW and other agencies. The Partnership is interested in taking an ecosystem-based approach to increasing water supply, meeting the needs of fish and wildlife, and improving water quality for all users.

Critical Issues for Instream Needs

The working group that examined instream and ecological water needs identified the following key issues for strategy development:

- The need to develop a more comprehensive understanding of instream needs that considers the full range of ecological flows, with the intent of establishing more legal protections where needed and developing flow targets to guide restoration efforts;
- The need to protect and enhance riparian vegetation that shades streams and provides other ecological benefits;
- The need to restore and protect beavers and their habitat to support reestablishment of natural processes in watersheds;
- The need to address water quality impairments that negatively impact instream values, with a focus on addressing elevated water temperature and low dissolved oxygen levels associated with low flows and high turbidity associated with high flows;
- The need to promote and encourage management activities on public and private lands that provide multiple ecological benefits;
- The need to prepare for and mitigate the impacts of climate change on streamflows, water temperature, and other ecological functions;
- The need to improve streamflow monitoring efforts to track streamflow conditions and protect instream water rights and instream values.

The working group identified as a priority limiting future out-of-stream allocations on rivers and streams with high ecological values and where out-of-stream uses are significant, partnering

with users to reduce out-of-stream uses and restoring streamflows to protect aquatic species and ecological functions.

Overview Out-of-Stream Water Uses, Needs, and Challenges

Table 3 provides an overview of the out-of-stream water uses in the Mid-Coast planning area.

Table 3. Estimated quantity of use by type of use for Lincoln County based on the 2015 water use estimates produced by the US Geological Survey in gallons per day.

Type of Use	Estimated Amount Diverted (gpd)	Percent of Water Diversions
Self-Supplied Industrial	10,960,000	34%
Self-Supplied Aquaculture	9,390,000	29%
Public Supplied Domestic	6,010,000	19%
Public Supplied Industrial	2,640,000	8%
Self-Supplied Agriculture	2,010,000	6%
Self-Supplied Domestic	790,000	3%
Self-Supplied Golf Courses	200,000	<1%
Self-Supplied Mining	40,000	<1%
Self-Supplied Livestock	40,000	<1%
Total	31,810,000	

Self-supplied industrial water use represents 34% of water use in the planning area, which is the largest water use category. The Georgia Pacific pulp mill in Toledo represents the single largest water use in the planning area. During the winter, this water is provided from Olalla Creek and Olalla Reservoir. During the summer months when streamflow in Olalla Creek is low, water for the mill is provided from the Siletz River and Olalla Reservoir. In addition to providing water to the mill, Olalla Reservoir, which is managed and maintained by Georgia Pacific, is an important recreational site in the Mid-Coast. Water diverted from Olalla Creek and the Siletz River are discharged to the Pacific Ocean and are not returned to the system for instream or out-of-stream uses.

Water for hatcheries represents 29% of water use in the planning area, which is the second largest use category. Although hatcheries divert a significant amount of water, this water use is considered to be non-consumptive because diverted water is assumed to be returned to the system without being depleted. The Oregon Department of Fish and Wildlife maintains two hatcheries, one in the Salmon River sub-area and one in the Alsea River sub-area. The Confederated Tribes of the Siletz maintains a hatchery on in the Siletz River sub-area.

Public supplied water represents 27% of water use in the planning area. A total of 19% of the water is used for domestic purposes and 8% is used for industrial purposes. The three largest municipal community water systems are the City of Newport, City of Toledo, and the City of Lincoln City. The City of Newport has the largest public supplied industrial water use, primarily

for fish processing plants. The three largest non-municipal community water systems are Kernville-Gleneden-Lincoln Beach Water District, Seal Rock Water District, and Southwest Lincoln County PUD.

Self-supplied agricultural use represents a relatively small amount of water use in the Mid-Coast region (6%) as well as self-supplied domestic use (3%).

Water use for all water user groups increases during the summer months due to increased industrial production as well as increased demand from tourists and irrigation.

The distribution of water uses varies considerably among sub-areas. You can explore the major water uses in each sub-area in the Mid-Coast Storymap (under "Is There Enough Water for All") or via an interactive [online graphic](#).¹⁸

Several major water users - Georgia Pacific, City of Newport, City of Toledo, City of Siletz, and Seal Rock Water District - rely on water from the Siletz River during the summer months and most discharge water to the ocean or bays, thus the treated water is not available for other instream and out-of-stream uses downstream of their diversion points. The water rights for each of these users is senior to the instream water right on the Siletz River, though Georgia Pacific agrees to cease pumping when flows reach 75 cfs at the above stream gage and City of Newport managers have tried to strategically utilize reservoir storage to defer withdrawals during expected lowest flows. Seal Rock Water District has developed alternative supplemental summer water sources. Nonetheless, the most senior instream water right on the Siletz River at the gage is 100 cfs and summer flows are increasingly dipping below that level. View this interactive [online graphic](#) to see the competing demands on the Siletz River.

Overview of Water Uses, Needs, and Challenges of Community Water Systems

There are seven municipal community water systems serving an estimated 16,188 connections and an estimated residential population of 40,313. There are 22 non-municipal community water systems serving 7,901 connections and an estimated resident population of 17,407.

Governmental organizations, including municipal water systems and public non-municipal water systems, are required to measure and report monthly water use to the Oregon Water Resources Department on an annual basis. The water use reported by these entities is represented in Figures 8 and 9. As shown in these graphics, water use generally increases in the summer months in response to increased industrial activity as well as increased use by residents and visitors. Private or cooperatively owned non-municipal community water systems are not

¹⁸ <https://public.flourish.studio/visualisation/5054074/>

required to measure and report their water use to the state, therefore their actual water use is not precisely known for purposes of this planning effort.

Municipal and large non-municipal community water systems customarily develop estimates of current water use and projected future demands as a part of their water planning efforts. These estimates may be contained in Water Management Conservation Plans, Water System Master Plans, or other planning documents. Smaller non-municipal water systems (e.g., smaller water districts and water corporations) may not routinely develop and maintain estimates of current water use or future demand projections.

The only water system currently reporting insufficient supply to meet demand is the City of Yachats. As documented in the Oregon Water Resources Department Water Use Summary most other water providers report having sufficient water rights to meet 20-year demands. Some community water systems indicate that demands beyond the 20-year planning

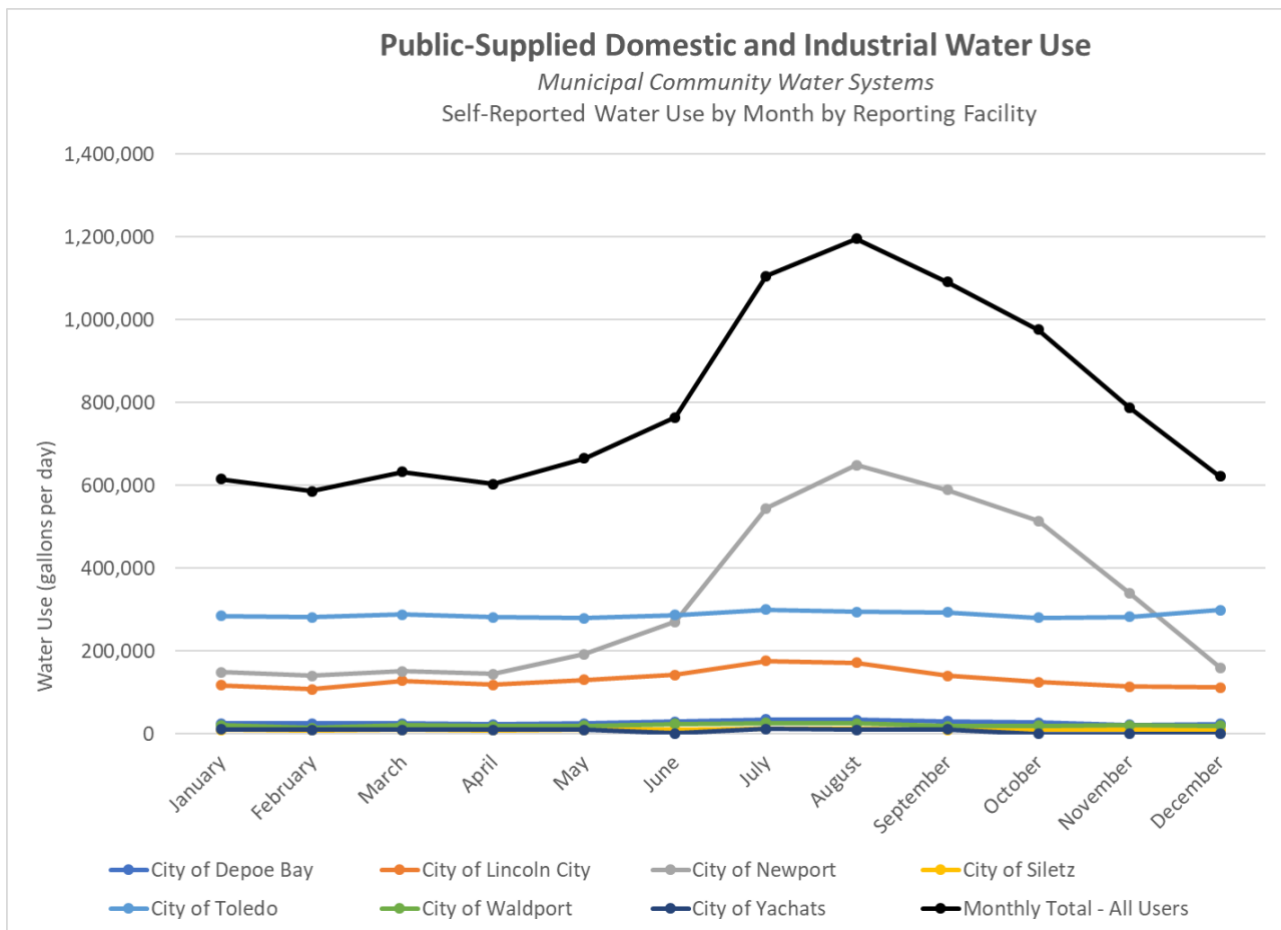


Figure 9. Monthly diverted water used by municipal community water systems in the Mid-Coast.

horizon may not be met with current water rights and there is a need to think about and plan for long-term water supply solutions beyond existing water rights and sources (OWRD, 2021).

The Rocky Creek Regional Water Supply Project planning effort¹⁹ was undertaken in 2002 by the Central Coast Water Council, which was made up of the City of Lincoln City, the City of Newport, the City of Toledo, the City of Waldport, the City of Yachats, Kernville-Gleneden Beach-Lincoln Beach Water District, Southwest Lincoln County Water District, and the City of Siletz. The City of Newport conducted a Study of Newport's Water Supply and the Potential for Future Regionalization of Water Supplies in 1997.²⁰ The projected demands contained in these reports are not consistent with more recent findings from Water Management Conservation Plans developed by individual entities and may overestimate projected future demands.

There is a need to develop updated defensible projected future demands for community water systems in the region using a consistent, agreed upon methodology. accounting for the future instream needs and the needs of other out-of-stream users. This should be accompanied by an assessment of whether community water systems will likely be able to meet projected demands with current sources, as well as an estimate of potential future deficits with consideration given to instream needs and the needs of other out-of-stream users. The analysis should account for the potential for reductions in water supply resulting from climate change impacts as well as conservation opportunities. Understanding projected future supplies, demands, and deficits will help community water systems determine actions to meet water needs for their individual service areas as well as the region as a whole.

The work group identified a need to develop an updated defensible projected future demand for community water systems in the region, along with an assessment of their ability to meet those demands with current sources and potential future deficits. The analysis should account for the potential for reductions in water supply resulting from climate change impacts and other development. Understanding projected future supplies, demands, and deficits will help community water systems determine actions to meet water needs for their individual service

¹⁹ CH2MHILL. (2002). Rocky Creek Regional Water Supply Project: Preliminary Water Management Plan. Prepared for The Central Coast Water Council. Newport, OR. Accessed at: <https://drive.google.com/drive/folders/0BxtG96VYSHkCU0FxV3oxMkFvdUk?resourcekey=0-b4VvXqpn19h-h4vYBXzD0g>.

²⁰ Fuller and Morris. (1997) Long-Range Water Supply: A Study of Newport's Water Supply and the Potential for Future Regionalization of Water Supplies. Prepared for the City of Newport. Newport, OR. Accessed at: <https://drive.google.com/drive/folders/0BxtG96VYSHkCU0FxV3oxMkFvdUk?resourcekey=0-b4VvXqpn19h-h4vYBXzD0g>

areas as well as the region as a whole. Oregon State University is currently working to develop a model that can be used to forecast future demands under various climate change scenarios.

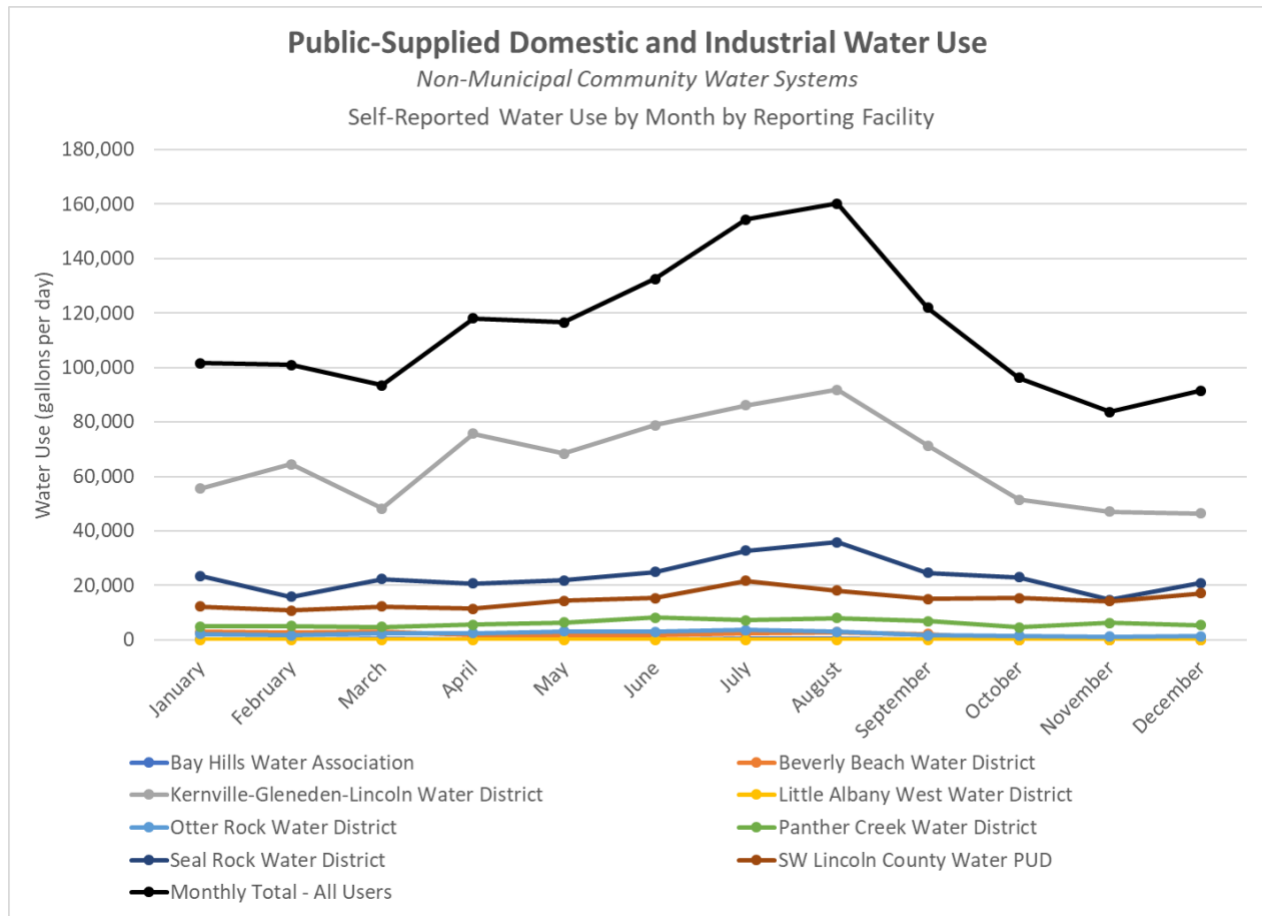


Figure 10. Monthly diverted water used by non-municipal community water systems in the Mid-Coast.

Small community water systems lack the capacity to engage in lengthy planning processes. As a result, the specific needs and challenges of these water users is not sufficiently captured in this plan. Lincoln County did an assessment of the water needs of small community water systems in 1997. It would be beneficial to update this assessment and identify the specific needs of these small, but important water users.

Critical Issues of Community Water Systems (Municipal and Non-Municipal)

The working group that examined the water needs and challenges of municipal and non-municipal community water systems identified the following key issues for strategy development:

- The need for increased access to funding to address current and legacy infrastructure issues and invest in resilient infrastructure that can withstand natural hazards and help communities adapt to climate change impacts;
- The need to coordinate conservation efforts between community water systems;
- The need to develop water supply redundancies and interconnections that would allow communities to access quality water in case of emergencies or shortages;
- The need to sustain efforts that increase coordination and collaboration between community water systems;
- The need to better understand and address the water needs and challenges of small community water systems that were not able to participate in planning;
- The need to address current and potential future water shortages by implementing water conservation measures and exploring future water supply options;
- The need to address water quality limitations posed by low streamflows in the summer and high turbidity in the winter;
- The need to improve coordination on shared water systems like the Siletz River in order to minimize ecological impacts.

Overview of Water Uses, Needs, and Challenges of Self-Supplied Water Uses

Rural Residents

A significant number of people in Lincoln County supply their own water for use in and around their home. It is estimated that 13,075 people, or about 30% of the population in Lincoln County, supply their own water from groundwater, springs, or streams. This is a very important water use for the region, even though the estimated water use is relatively small when compared to other uses.

It is difficult to estimate current water use and future water needs of rural residents. See Table 4 for a breakdown of wells and water rights by sub-area as well as estimated water use. Based on this information, rural domestic water users are distributed throughout Lincoln County. The majority of self-supplied domestic water users are in the Alsea and Yaquina River Basins.

Table 4. Estimated self-supplied rural domestic water users and demand by sub-area.

Sub-Area	Estimated Water Rights	Estimated Wells	Estimated Population Served	Estimated Use (gpd) based on 76-145 per capita per day	Estimated Consumptive Use (gpd)
Salmon River	78	548	1,402	106,552–203,290	21,310–40,658
Siletz Bay – Ocean Tribs	46	511	1,248	94,848–180,960	18,970–36,192
Siletz River	129	532	1,480	112,480–214,600	22,496–42,920
Depoe Bay – Ocean Tribs	55	552	1,360	103,360–197,200	20,672–39,440
Yaquina River	143	1,754	4,249	322,924–616,105	64,585–123,221

Beaver Creek – Ocean Tribs	37	224	585	44,460–84,825	8,892–16,965
Alesea River	178	892	2,397	182,172–347,565	36,434–69,513
Yachats River – Ocean Tribs	37	121	354	26,904–51,330	5,380–10,266
Total	703	5,134	13,075	993,700–1,895,875	198,740–379,175

Rural residents that supply their own water for domestic use are responsible for ensuring that their own water is safe for drinking. Anecdotal reports from residents and survey results from Oregon’s Kitchen Table survey indicate that there is considerable concern about the drinking water quality for those who obtain their domestic water from streams, springs, and wells. There is generally insufficient data to determine the quality of source water for all self-supplied users in the planning area.

Water use of rural residents responsible for supplying their own water was estimated for this report, but is not well known. The current water use and water security of self-supplied rural residents is not well understood and should be further assessed. Anecdotal reports from pump installers, well drillers, the watermaster, and rural residents indicate that late in the dry season, rural residents experience declining water quantity from their springs or wells, especially during drought years. Water providers report increasing demands for bulk water from rural residents, and have begun to track those demands.

As the population in Lincoln County increases, especially from people seeking refuge from hotter climates, there may be increased pressure on water resources in unincorporated areas.

The potential for increased development in unincorporated areas that are not served by community water systems is not well known. Oregon land use laws and economic barriers limit development of agriculture and forest conservation land to other uses. Proactively identifying the potential impact of increased development on localized streams, springs, and groundwater would be beneficial.

Irrigated Agriculture

The 2017 US Department of Agriculture estimates 2,818 actively harvested cropland acres, and 441 irrigated acres. The Oregon Water Resources Department reports that 6,141 acres have irrigation water rights. Estimates of water use for irrigated agriculture vary significantly, and there is not a standardized approach to estimate water use (Table 5).

It is expected that irrigators in the Mid-Coast region have had much of their crop needs met by precipitation. As the dry season extends in length and as temperatures increase, more landowners in the Mid-Coast may rely on irrigation to meet their crop water needs. Farmers who are junior to instream, municipal, or industrial water rights may also have an increasingly difficult

time meeting their water needs. The future needs and vulnerabilities of irrigators are not well understood in this region.

Current irrigation water use is not well understood in the Mid-Coast, and estimates vary greatly. Because of the limited data, it is difficult to know how water use trends are changing over time. Satellite-based monitoring of evapotranspiration using tools such as OpenET may be able to help fill this data gap, though data may be limited due to a limited number of clear, cloudless days on the coast.

Few farmers and irrigated agriculture landowners were directly involved in the planning effort. Effort should be made to better understand how the water needs and practices of farmers are changing over time.

Table 5. Estimated irrigation water users and amount of water use by sub-area.

Sub-Area	Estimated Number of Water Rights (Irrigation/Livestock)	Estimated Irrigated Acres	Estimated Irrigation Diversions ²¹ (gpd)	Estimated Consumptive Use ²² (gpd)
Salmon River	45 (40/5)	156	348,170 gpd	174,085 gpd
Siletz Bay – Ocean Tribs	23 (18/5)	359	801,683 gpd	400,841 gpd
Siletz River	94 (76/18)	1,187	2,649,659 gpd	1,324,830 gpd
Depoe Bay – Ocean Tribs	11 (11/0)	52	116,057 gpd	58,028 gpd
Yaquina River	87 (77/10)	1,177	2,627,341 gpd	1,313,224 gpd
Beaver Creek – Ocean Tribs	14 (14/0)	82	183,012 gpd	91,953 gpd
Alsea River	176 (159/17)	2,964	6,615,221 gpd	3,307,610 gpd
Yachats River – Ocean Tribs	26 (24/2)	164	366,024 gpd	183,012 gpd
Total	703	6,141	13,705,380 gpd	6,852,690 gpd

Industry

There are very few self-supplied industrial water users throughout the planning area and self-supplied industrial water use generally accounts for a small amount of the authorized water use in most of the hydrologic sub-areas. The major exception to this is Georgia Pacific’s pulp mill in Toledo, which has the largest authorized withdrawals in the entire planning area (totaling 35 cfs).

The projected future needs or demands of self-supplied industrial users has not been estimated. The largest industrial water users (both self-supplied and public-supplied industrial water use) in

²¹ The per acre duty is derived from the OWRD WRIS database that shows the general maximum allowed duty for irrigation water rights is generally 2.5-acre feet per year per acre. Estimated diversions are derived by multiplying acres by a 2.5-acre foot per year per acre duty.

²² The Oregon Water Resources Department Water Availability Reporting System estimates that 50% of irrigation water use is consumed. The remainder returns to local instream flows.

the planning region represent a significant source of jobs and economic development. Most industrial water use in the region relies on diversions from the Siletz River as well as storage (Olalla Reservoir and Big Creek Reservoirs). Drought conditions in 2015, 2018, and 2021 have likely revealed water insecurities for self-supplied industrial users. A 1997 study of Newport's water supply and the potential for future regionalization of water supplies noted that "Georgia Pacific's water supply is generally adequate to meet the needs of the mill at its present capacity to produce paper. However, to avoid shutting down in past water short years the mill had to practice water conservation measures that are detrimental to equipment and are economically acceptable for short period. A study was made in 1990 to investigate alternatives for increasing their water supply. The study concluded that a 10-foot, 420,000,000-gallon addition to Olalla Dam would be the preferred alternative to expand their supply" (Fuller and Morris, 1997).

Industrial water users did not consistently participate in the planning effort, though others within the group consulted with them through the process and sought to represent their interest. Their specific needs and vulnerabilities are not well known. Effort should be made to better understand their water use, their projected future needs, and vulnerabilities and find ways to engage and support them in efforts to increase their water security and increase efficiency in their operations.

Critical Issues for Self-Supplied Water Users

The working group that examined the water needs and challenges of self-supplied water users identified the following critical issues for strategy development:

- The need to better understand the status of water infrastructure used by self-supplied water users as well as provide resources to upgrade and maintain this infrastructure;
- The need to better understand water quality needs for the various self-supplied uses and ensure safe drinking water for self-supplied rural residents;
- The need to better quantify and track water shortages faced by all self-supplied water users and increase water security;
- The need to connect self-supplied water users with information and resources to increase water conservation and efficiency in and around the home and on the farm;
- The need to assess opportunities for water conservation and efficiency and water security for self-supplied industrial water users.

Water Availability and Future Needs

Patterns of development vary greatly over the planning area, with some areas experiencing high demands on available water resources and some areas experiencing no demands on water resources. These demands generally correspond with land use and management in the area, with water systems that are fully or over-appropriated to out-of-stream uses in and around communities along the US-101 corridor.

Table 6 provides a high-level overview of the supply and development in each of the eight different sub-areas. Appendix I provides a more detailed summary for each sub-area. Generally speaking, the Water Availability Reporting System maintained by the Oregon Water Resources Department shows that there is limited water available for new out-of-stream appropriations in the summer months. Remaining water availability generally corresponds with the level of existing development of water for out-of-stream uses for community water systems and industry as well as the presence and absence of instream water rights. In sub-areas with instream water rights, water availability is more limited for new out-of-stream appropriations during the summer. In most sub-areas the Water Availability Reporting System shows that there is still water available during the winter for new storage appropriations.

Areas where some water may be available for new out-of-stream appropriations generally encompass ocean tributaries, or streams lower in river drainages. These systems generally have very limited summertime flows and may also be tidally influenced, which could prevent them from being used for most out-of-stream uses. These are also the areas where additional demand is likely to occur given the proximity to US-101 and the desirability of living near the Ocean. Ocean tributaries also generally do not have instream water rights protecting instream values. The ecological value of ocean tributaries should be considered in future allocation decisions.

The status of water allocation can also be viewed in the [Mid-Coast Storymap](#) (under "Is There Enough Water For All?").

As conditions become drier and warmer during the late spring, summer, and early fall, water supplies often fall short of aggregate water right allocations. Additional water is generally not available to meet new out-of-stream needs when it is most needed and new uses will need to be met via water rights transfers, water conservation, water reuse, additional storage, or other novel water supply strategies.

Table 6. Water Supply and development by sub-Area.

Sub-Area	Natural flow in September (at 50% exceedance in cubic feet per second)	Estimate of natural flow and percent natural flow consumed by out-of-stream uses in September across all WABs ²³ discharging to bays or the ocean	Percent of WABs fully or over-allocated to out-of-stream uses (does not account for instream) / Percent of WABs with <1% allocated	Percent of WABs with instream water rights	Percent of WABs with water available in any months / Percent of WABs with water available in 12 months	Percent of WABs with no water available in any months (at 80% exceedance) / in September	Percent of WABs with storage available (at 50% exceedance)
Salmon River Sub-Area	47.9 cfs	<1 cfs / 2%	0% / 11%	100%	33% / 0%	67% / 100%	100%
Siletz Bay-Ocean Tributaries Sub-Area	57.9 cfs	>32.3 cfs / >55%	22% / 11%	22%	67% / 44%	33% / 56%	78%
Siletz River Sub-Area	159.1 cfs	68 cfs / 43%	0% / 88%	89%	53% / 6%	47% / 94%	100%
Depoe Bay-Ocean Tributaries Sub-Area	32.4 cfs	15.5 cfs / 48%	38% / 23%	0%	92% / 67%	8% / 38%	100%
Yaquina River Sub-Area	41.8 cfs	8.3 cfs / 20%	6% / 33%	89%	50% / 6%	50% / 89%	78%
Beaver Creek – Ocean Tributaries Sub-Area	40.4 cfs	7.1 cfs / 18%	17% / 67%	0%	100% / 83%	0% / 17%	100%
Alsea River Sub-Area	150.1 cfs	8.9 / 6%	0% / 71%	81%	91% / 10%	10% / 81%	100%
Yachats River – Ocean Tributaries Sub-Area	42.2 cfs	12.7 / 30%	8% / 50%	50%	83% / 42%	17% / 58%	100%
	571.8 cfs	153.8 / 27%	10% / 50%	59%	72% / 28%	28% / 69%	95%

²³ WABs are water availability basins determined by the Oregon Water Resources Department for purposes of estimating available supply and demand. There are 111 water availability basins in the Mid-Coast planning area.

The Water Availability Reporting system is based on a period of record from 1958 to 1987.²⁴ Because three of the most significant drought years occurred in the past decade, the period of record for the Water Availability Reporting System may not accurately represent current streamflow conditions and may overestimate water supply and availability. There is a need to update the period of record to get a better understanding of water use and availability relative to available supply.

Groundwater Use and Development

There are very few permitted water uses that have groundwater as their source. Groundwater is a source of water for Permit-Exempt uses, such as for domestic and livestock uses (ORS 537.545). Local domestic water users, well drillers, and pump installers have all shared anecdotal reports of seasonal water shortages in domestic wells, especially during recent years where much of the west has been experiencing drought. Given the limited storage of the groundwater system, water users on wells may need to consider alternate means of storage or alternate sources of water late in the dry season, especially if dry conditions persist.

Proliferation of permit-exempt wells for future self-supplied domestic uses or other permit-exempt uses will impact streamflows in the long term, but the timing and significance will depend on the local hydrogeology and patterns of development. The current impact of permit-exempt wells on surface water flows has not been assessed and is not known but is expected to be small. Overall consumptive use from rural domestic wells, and household use in general, is very low, as much of the water removed from the aquifer is returned via drain fields. Although permit-exempt uses are very small at a basin scale, there may be important localized impacts from groundwater pumping on streams. The relationship between groundwater and surface water has not been adequately assessed in the Mid-Coast planning area.

²⁴ For more information on how the Water Availability Reporting System was developed, see: <https://www.oregon.gov/owrd/WRDPublications1/DeterminingSurfaceWaterAvailabilityInOregon.pdf>.

Climate Vulnerability in the Mid-Coast

The Oregon Climate Change Research Institute (2019) produced [a report](#) describing future climate conditions for the Mid-Coast relative to temperature, precipitation, snowpack, floods, droughts, wildfire, sea level, and coastal ocean conditions. Future projected conditions were based on at least 10 global climate models and numerous scenarios of global greenhouse gas emissions, and were made locally relevant by combining the outputs from the global models to historical observations, achieving a resolution of 2.5 miles x 2.5 miles on the landscape. Projections were made for mid-21st century, the 2050s, late 21st century, and the 2080s.

The report authors considered both lower and higher emissions scenarios based on available data and published literature. Lower emissions scenarios represent modest efforts to reduce global greenhouse gas emissions by mid-21st century whereas the higher emissions scenarios represent “business-as-usual” practices, i.e., greenhouse gas emissions continuing to increase through the 21st century (Oregon Climate Change Research Institute 2019).

The Army Corps of Engineers also produced a report on hydro-climatic vulnerability, which confirmed many of the findings from the Oregon Climate Change Research Institute Report (Army Corps of Engineers, 2020).

The following are a few highlights (Figure 10) from that report that describe the likelihood of projected changes in environmental parameters important to the Mid-Coast region.²⁵

Climate change will exacerbate challenges that the Mid-Coast region already experiences. As a result of these changes, the Mid-Coast region needs to prepare for the following climate change impacts:

- Decreasing summertime streamflows and increased frequency of drought conditions will impact fish and wildlife, recreational opportunities, and the ability for cities and industry to meet their summertime water needs (which is generally when demand is highest).
- Increasing drinking water insecurity for community water systems and rural residents who draw water from streams, groundwater, and springs, as water supplies decrease with a hotter and longer dry season.
- Increasing stressors on fish and wildlife as they adapt to a changing hydrograph (more water in the winter and less water in the summer), elevated water temperatures and decreasing water quality conditions linked to low streamflows and elevated temperatures.
- Increasing impacts of extreme storms and flooding on community infrastructure.

²⁵ Note: Not all model runs or scenarios resulted in the projected changes shown in the graphic; there were differences in model outputs for these parameters. However, this graphic illustrates likely Mid-Coast trends.

- Increasing turbidity of drinking water during the winter months due to increased storms and erosion caused by higher precipitation events.
- Increasing potential for wildfire to affect water quality and water infrastructure.
- Increasing reliance on irrigation water to grow crops since crop water needs are less likely to be met by precipitation.

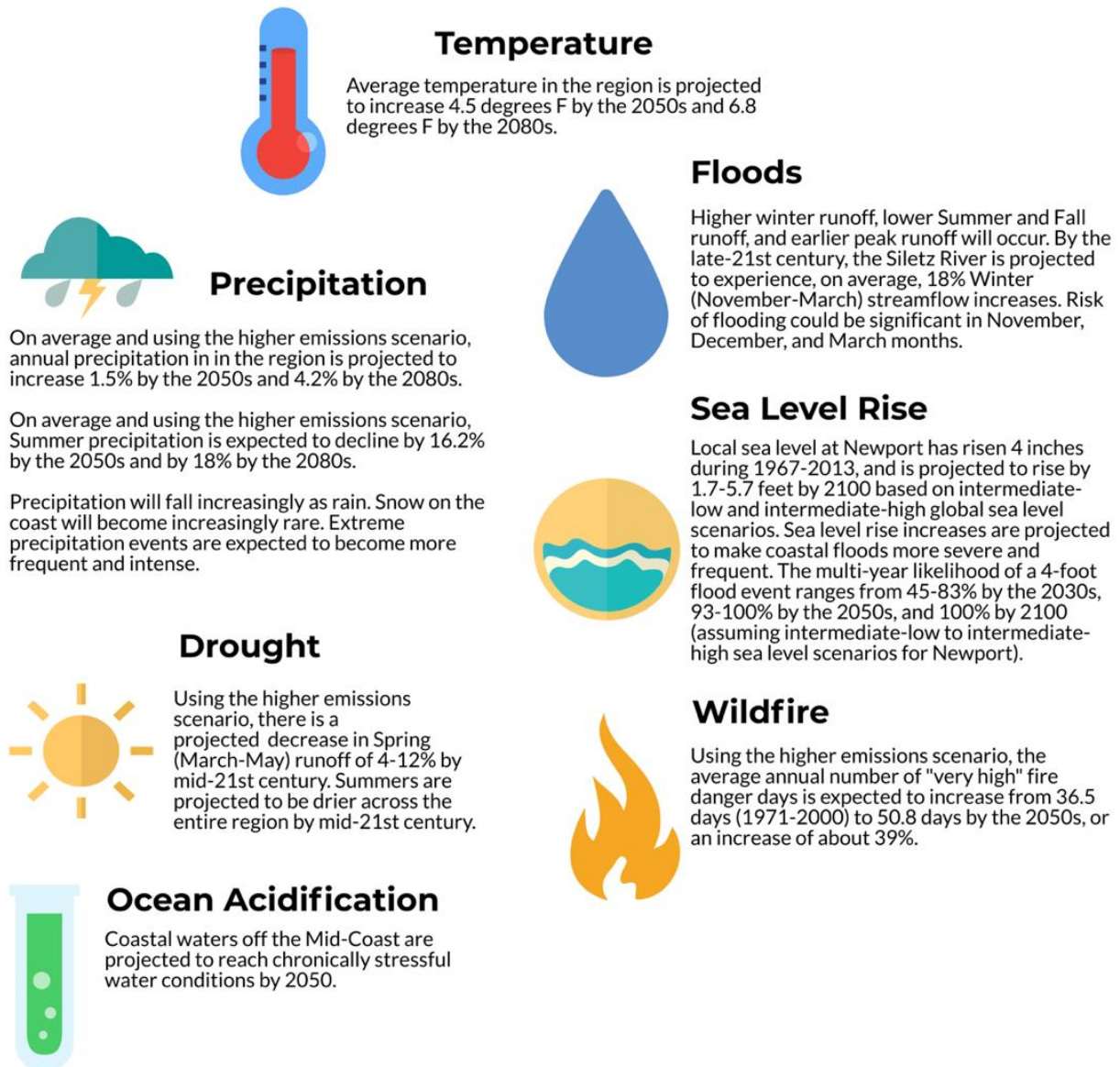


Figure 11. Projected climate change impacts to important parameters in the Mid-Coast region.

Action Plan

Action Plan Development

The development of the action plan was guided by key water issues and drivers.

Critical Water Issues

During Step 3 of the planning process, the Partnership achieved consensus on a total of 18 key issues in eight categories:

Water Conservation

- The Mid-Coast needs a coordinated water conservation initiative/strategy that focuses on reducing water use, educating stakeholders, promoting incentives, and effectively using limited water supplies, especially in times of water shortage.
- Rural residents and businesses need improved access to information, incentives, funding, and resources to help them implement water conservation measures.

Natural Hazards, Vulnerabilities, and Emergency Preparedness

- The majority of water providers need redundancy, water system interconnections, and alternative sources to ensure access to safe drinking water in case of emergencies or shortages. Natural hazards that can impact systems include earthquakes, wildfire, landslides, debris flows, and others.

Climate Change Impacts

- Climate change is having profound impacts on the ecosystem, which affects the health and well-being of coastal communities. Although we may not fully understand nor be able to accurately predict climate change effects, we can and should proactively adapt to climate change impacts at a regional scale.

Local Capacity and Regional Collaboration

- Mid-Coast water providers share the need for system resilience and reliable source water quantity and quality. Regular coordination and collaboration among water providers can improve access to resources and funding to support this need.

Water Quantity for Instream and Out-of-Stream Uses

- Summer streamflows are insufficient in some areas of the Mid-Coast (see Water Quantity Report from Step 2 of the planning process – Appendix B) to meet the instream water needs of fish and wildlife. Low streamflows contribute to water quality impairments (e.g., high temperatures and reduced dissolved oxygen) that negatively affect fish and wildlife.

- Many streams in the Mid-Coast lack: 1) legal protections (e.g., instream water rights) to protect streamflows for the full range of ecological flows, and 2) streamflow targets to guide instream flow restoration efforts where there are already significant out-of-stream uses.
- Some municipal and special district water providers are currently facing water shortages late in the summer into the fall and during dry years.
- Rural residents and landowners, agricultural irrigators, and industrial water users currently experience chronic seasonal water scarcity due to limited water availability.
- Some watershed systems, such as the Siletz, have insufficient water to meet the needs of all uses (both instream and out-of-stream) (see Water Quantity Report from Step 2 of the planning process – Appendix B) leading to ecological impacts on the rivers, insecurity for water users, and the potential for conflict.

Watershed Health

- Opportunities exist in the Mid-Coast for enhancing beaver habitat and management to increase water storage, improve stream health, and support the recovery of key native fish species.
- Degraded riparian areas throughout the Mid-Coast negatively affect water quality, wildlife habitat, and overall watershed health. Opportunities exist to improve these areas.

Water Quality for Instream and Out-of-Stream Uses

- Multiple river and stream segments consistently do not meet Oregon and federal water quality standards (see Water Quality Report from Step 2 of the planning process – Appendix B): high temperature and low dissolved oxygen threaten fish, and elevated turbidity affects the ability to treat and use water.
- Low stream flow and high temperatures in the summer months, and high turbidity due to winter storms, pose challenges for drinking water suppliers to meet state and federal regulations to provide safe drinking water. In addition, these conditions pose challenges for native fish populations.
- Self-supplied rural residents are increasingly concerned about drinking water quality and seek adequate and timely data to assess regional, local, or site-specific water quality contamination issues that may pose a health risk.

Infrastructure

- The degradation of aging public water infrastructure used to divert, store, treat, and convey water can lead to water loss and water quality issues, and poses a threat to the health and safety of communities.
- Infrastructure to manage water for self-supplied uses (rural residences and agricultural operations) is oftentimes undocumented, old, inefficient, and may fail to meet current construction and quality standards, which negatively affects water security and source water quality throughout the region.

- Multiple sources of funding are needed to address current and legacy infrastructure issues and to design and build resilient infrastructure that can withstand natural hazards and help communities adapt to climate change.

Overview of the Strategic Action Imperatives

Stakeholders developed cross-cutting and action-oriented imperatives (below) to organize and characterize key basin issues and the strategies proposed to address them. Each of these recognizes that water issues crosscut many geologic, biological, legal, and cultural contexts. The trust and collaborative spirit nurtured in the planning process reflect the commitments and approach of Oregon's 2017 Integrated Water Resources Strategy (IWRS), were critical in reaching consensus on Plan imperatives and potential actions, and will be equally important during the implementation and assessment phases of the Plan.

As we approach the 50th anniversary of the establishment of Oregon's current land use governance system, we recognize both the opportunities and the challenges of working within state-wide planning goals. The IWRS acknowledged that many localities' comprehensive plans have not been updated since the 1990s. Clearly things have changed since then, especially trends in climate and demands on water. The Mid-Coast exemplifies many of these land use challenges. The descriptions of needs and the strategies to address them in this plan will be helpful in both navigating the current system and improving the ways by which Oregon's state agencies, community partners, and community members work together on the IWRS identified *Critical Issue: Water and Land Use*. The high-level Imperatives and more specific actions below are proposed as starting points in that deeply collaborative work. As the actions developed through this collaborative effort move towards implementation, awareness and understanding of the multiple layers of regulatory oversight is essential. Working with private entities and non-profits, cities and county to understand how the proposed actions align with the local comprehensive plans and land use ordinances is the first step in moving through the regulatory processes locally and at the state level. It is hoped that the priorities and imperatives identified here will be considered in updated comprehensive planning by all water stakeholders. Developing projects within the existing frameworks while encouraging innovation is critical to ensuring success.

Cross-Cutting Imperatives

Regional Capacity, Coordination, and Collaboration. All strategies and actions will benefit from increased regional capacity, coordination, and collaboration. Each strategy and action will also have specific needs regarding capacity, coordination, and collaboration.

Public Awareness and Support. All strategies and actions will benefit from an improved understanding throughout the region about water conditions and challenges, with communication and outreach tailored to the interests and values of different audiences. All strategies/actions will also need various levels of public awareness and support, especially where the success of the action is contingent upon public support. A well-informed and engaged public will be more connected to water providers, water and watershed managers, and each other and will be better prepared for a changing climate, natural hazards, and other emergencies.

Monitoring and Data Sharing. All strategies and actions will benefit from improved monitoring, data collection and sharing. Specific strategies and actions will benefit from more specific data collection and

monitoring efforts to track progress and impacts. The scale of data collection and monitoring efforts will be informed by the desired goal. Data collection and monitoring efforts will generally benefit from increased Capacity, and improved coordination and collaboration. Implementation of the Water Action Plan will generally benefit from increased transparency and accessibility of data for all partners. Recognizing resource constraints, recommendations to improve and enhance data collection and monitoring will need to be prioritized to focus on the highest needs identified in the plan (finding a balance between tracking status and trends of water-related conditions and monitoring the impacts of actions).

Funding and Investments. All strategies and actions will benefit from increased funding and improved coordination of funding. Each strategy and action will have specific needs and structures regarding funding. Partners recognize that, generally, historical investments in water planning, conservation, and infrastructure (both natural and built) have lagged development and demands upon the resource. Federal funding may have the greatest potential impact, but is often difficult for local communities to access and direct. Similarly, there is a patchwork of potential funding from state and local public and private entities that can be difficult to inventory, access and coordinate, especially for partners with limited capacity. The strategies and actions assume the imperative of greater collaboration and coordination to develop, access, and administer funding for water investments to achieve plan goals and maximize returns on those investments.

Action Oriented Imperatives

Water Conservation, Efficiency, and Reuse. Due to limited water availability for new out-of-stream uses across the Mid-Coast region as well as the need to restore and protect instream values, water conservation may be one of the most cost-effective ways to meet future water needs of the region while increasing water security and resiliency for all users. All conservation and reuse actions will assist with preparing for and adapting to reduced summer supplies resulting from climate change and increasing summer demand due to population and tourism and industrial water needs. All conservation and reuse actions are assumed to help with water quality issues associated with run-off/discharge. All conservation and reuse actions will help stretch limited supplies which may prevent or prolong the need to secure/develop additional supplies of water. Conservation and reuse actions should seek to target the biggest water users first and/or water users in the most ecologically significant places. There are three major strategies for achieving water conservation and efficiency:

- Maintaining and upgrading infrastructure to prevent leaks, rapidly identify and address leaks, and/or maximize efficient use of water.
- Training water technicians, managers, and water users to improve and optimize operations in their water systems so that no water diverted is wasted.
- Reducing demands and consumption of the end users/consumers via incentives, pricing of water, and encouraging the use of more efficient appliances and practices (e.g., xeriscaping, installing low flow toilets).

All water conservation, efficiency, and reuse actions should consider equitable access to water for disadvantaged community members (including considerations of the cost of water), near-term and long-term water security for the users, and how water savings will provide instream or ecological benefits.

Ecosystem Protection and Enhancement. Watershed ecological processes are complex and interconnected. Investments in ecological restoration and protection can have benefits for multiple other imperatives, including source water protection (drinking water quality), resilient infrastructure, water supply and storage, and preparing for natural hazards and emergencies. These functions, or benefits, are referred to as "ecosystem services." Whenever possible, watershed ecological restoration and protection should be focused on the areas that have the highest potential to yield ecological benefits and are identified in existing assessments or plans, such as the Coho Recovery Plan or Coho Business Plan. Creative partnerships that link downstream beneficiaries (e.g., cities, residents, businesses) to the benefits of a healthy watershed should be explored, including consideration of creative funding mechanisms. Ecosystem-based management is critical to the restoration, enhancement, and maintenance of aquatic systems in the Mid-Coast.

Resilient Water Infrastructure. Sustaining and planning for adequate collection and distribution systems, treatment plants, and other associated critical infrastructure requires strategies that address aging infrastructure, support resiliency, ensure future water demands are met, and advance training and professional development to ensure the availability of skilled water technicians. Investments in water

infrastructure should seek to provide multiple benefits whenever possible and mitigate impacts to the ecosystem. Infrastructure design should take into consideration opportunities for conservation, efficiency and reuse and also “green infrastructure” or ecosystem services that reduce the need for, increase the effectiveness of, or prolong the life of built or “grey infrastructure.” New or upgraded infrastructure should seek to be as resilient as possible, by accounting for natural hazards and emergencies (e.g., floods, earthquakes, fires, drought, etc.). For now, this imperative focuses on infrastructure associated with individual water providers and users. Depending on analyses performed to explore regional water supply options, this imperative may be modified to account for regional water infrastructure.

Source Water Protection. Source water includes the rivers, streams, lakes, reservoirs, springs, and groundwater that deliver water to public drinking water supplies and private wells. Protecting source water reduces treatment costs, protects water quality for fish, wildlife, and human uses, and helps ensure the availability of water. Strategies to protect source water depend on the source, and include protection of riparian habitats, stream bank stabilization, land protection/easements, best management practices for agricultural, forestry, and other activities, local ordinances to limit activities in source water or wellhead protection areas, emergency response plans, and outreach and education. Source: Environmental Protection Agency²⁶.

Water Supply Development. Water conservation is the highest priority action for stretching limited water supplies and improving water security, but the Partnership also recognizes the current and future need for additional supplies, which may come from storage, water reuse, or other novel water supply options. The City of Yachats is currently facing water shortages, especially during drought years. There are also increasing reports of current water insecurity for self-supplied water users, which includes water for rural residents, irrigators, livestock, and self-supplied industry. This includes increasing anecdotal reports of wells going dry earlier in the summer and increased demand for bulk water and water deliveries. Georgia Pacific is the largest single water user in the region, and they are beginning to experience shortages, especially during drought years. Within the next 50 years, it is projected that municipalities may experience future water shortages due to decreasing summer supplies and increasing summer demand.

²⁶ <https://www.epa.gov/sourcewaterprotection/basic-information-about-source-water-protection>

Performance Metrics

Developing performance metrics, or indicators, to assess progress made implementing any plan is critical to success. The first key step in the development of metrics was establishing criteria used to inform the metrics. Relevance to management goals and objectives, sensitivity to stressors, high “signal-to-noise” ratios (i.e., significant changes to an indicator are caused by changes in stressors versus stochastic variability), quantifiability, accuracy, precision, ability to monitor, cost-effectiveness of monitoring, and measurements that can be interpreted unambiguously, are key criteria that have been used to indicate watershed health (City of Portland Bureau of Environmental Services 2019), and are foundational to all of the imperatives and their associated actions in this plan. Because all actions identify potential lead organizations, it will be incumbent on those leads to ensure that appropriate performance and tracking metrics are developed and used.

Implementing the Water Action Plan

The next portion of the Mid-Coast Water Planning Partnership Water Action Plan includes implementation tables that describe a suite of strategies designed to achieve the water objectives and priorities in the Mid-Coast region of Oregon in phases during the next 10 years, from 2022–2032. This plan should be reviewed and updated every five years, considering progress, emerging issues, and changes in demographics and other factors likely to occur in the Mid-Coast. The specifics within the implementation table focus on the highest priority actions that should be initiated within the next 10 years to achieve a secure water future for people and environments in the Mid-Coast.

Prioritizing Actions

There is no intended order to the categories of actions, as all of the actions are considered Tier 1, or high priority actions by the Partnership. Tier 2 and Tier 3 actions, which are lower priority actions, were not incorporated into the tables. Charter signatories established criteria to prioritize actions:

- **High (Tier 1):** A critical action without which the objective(s) is not achievable. An action that absolutely must be completed to fully achieve the objective.
- **Medium (Tier 2):** A necessary, but deferrable, action that makes the plan/objective less workable, but functional. An action that is necessary, but potentially deferrable.
- **Low (Tier 3):** A productive action to implement if the resources exist, but the plan/objectives can be achieved without implementing. An action that adds value and would be completed under ideal circumstances, but is not essential to achieve the objective(s).

Initially 150 “raw” draft actions were created by charter signatories to address the 18 key issues. The signatories then volunteered to rank the actions per agreed upon criteria, followed by all partners being given the opportunity to comment on priority rankings. Any redundancies across actions were eliminated, and language associated with each action was refined. The set of tables in this plan represent all of the high priority actions identified by charter signatories. Tier 2 and Tier 3 strategies, which were not incorporated, can be reviewed on the Partnership website on the Water Action Plan page.

No additional prioritization occurred during the planning process other than describing the phase (1, 2, or 3) in which a specific strategy could likely be implemented. While general *feasibility* was an implicit driver of consensus support, and often discussed in Partnership conversations, the proposed actions have not been fully considered in light of current State or local laws, or from the perspective of a cost-benefit analysis. Because of the highly specific and technical nature of the potential projects under the proposed actions, individual project Partners, in consultation with the relevant State agencies and local governments, are best equipped to evaluate the feasibility of projects within the tables.

The Partnership recognizes that estimated implementation “costs” for many Actions or Strategies do not reflect the benefits, (or return on investment) for ecosystem services, infrastructure risk reductions, or system efficiencies. Calculating these is technically, socially, and economically complex. However, the Partners agreed to examine ecosystem services and other expected outcomes as part of a comprehensive approach to evaluating Plan implementation and investment strategies utilizing available methods, tools, and references.

The Partnership anticipates that each of the entities involved in the development of this plan and actions, and other community partners, can identify the role they may play in implementing one or more of the actions in the table, and that all will continue to work collaboratively to further prioritize and assess implementation progress. Water Action Teams (Figure 12) will be formed to maintain communication and coordination around the six action-oriented imperatives. The Partnership will, at a minimum, meet on a quarterly basis to support coordination of work between partners. The Partnership will focus its efforts on increasing regional capacity, coordination, and collaboration, building public awareness and support, increasing funding and access to funding, and improving monitoring and data sharing to more effectively implement each of the six action-oriented imperatives. The Partnership will also strive on an annual or bi-annual basis to convene a Regional Water Summit to track and report progress on plan implementation and celebrate successes.

This plan is intended to be used by the many partners, organizations, and individuals that live and work in the Mid-Coast Planning Area to achieve the goals, objectives, and actions described herein. In some instances, a watershed council could use the plan to justify funding for an aquatic habitat restoration project. In other instances, a municipal water district could use the plan to identify high priority infrastructure projects, and seek funding to support a specific action. It is anticipated that many of the actions in each phase of this plan will be implemented simultaneously, as resources and capacity exist.

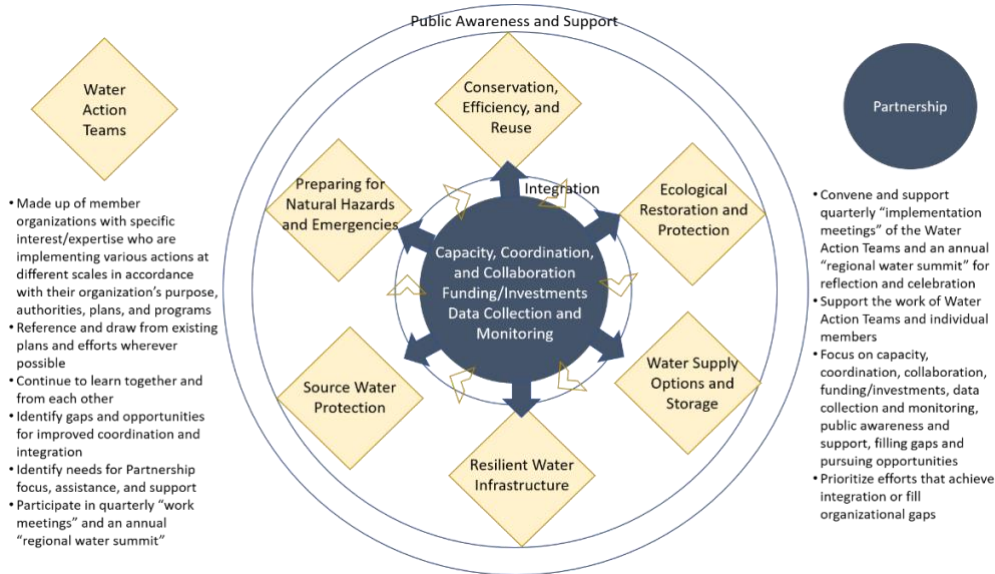


Figure 12. The nexus among water action teams and the Partnership, with the water action teams focusing on the action-oriented imperatives, and the Partnership focusing on the cross-cutting imperatives.

The [Oregon’s Kitchen Table public engagement](#) that took place from November 2021 – February 2022 gave the Partnership an idea of the priorities and areas of concern of the broader community for implementation. Two of the action areas people wanted to see the Partnership start work on first were protecting water sources and ecosystems of watersheds in the area. Replacing and/or improving the region’s systems that collect and supply water as well as water treatment plans, so they are efficient and secure was another action area that people chose as one of the top three action areas they wanted to see the Partnership take on first. During the engagement activities we asked people for future engagement suggestions and how they saw themselves as part of implementing the plan these are the common themes that the Partnership heard.

- They want to investigate and understand better what options or solutions might be possible and to be proactive in taking actions to increase water conservation.
- They also want to learn more about water collection or storage approaches, 70% of those who own land indicated on the survey that they would be interested in learning about ways to improve water quality on own land.

- They would also like help in cross-sector efforts to collaborate on water issues.
- For future engagement it was suggested that the Partnership focus on in-person opportunities that provide information/resources about what has been done successfully in the region or what they can be doing when it comes to water conservation and catchment.

The Partnership will be factoring in the input from the Oregon’s Kitchen Table public engagement efforts to further prioritize the actions for implementation.

Anatomy of the Mid-Coast Water Action Plan Implementation Table

Imperatives: Categories that address key water issues in the Mid-Coast region.

Objectives: High-level statements that outline what the Partnership seeks to achieve.

Actions: Specific activities that help achieve objectives.

Desired Outcomes: Specific changes that will occur as a result of implementing an action.

Potential Lead and Participants²⁷

Potential Lead: List of potential entities responsible for implementing actions.

Potential Participants: List of potential participants that will collaborate with the leads to implement actions.

Timeline:

- **Phase 1** = Action is expected to begin implementation within 1-3 years.
- **Phase 2** = Action is expected to begin implementation within 3-5 years.
- **Phase 3** = Action is expected to begin implementation within 5-10 years.

Initial Estimated Investment: Preliminary estimated costs to implement the plan over 10 years.²⁸

Performance Metrics: How the actions will be measured to track progress and determine if the action has been successfully implemented.

Metric Methodologies: Ways in which the performance metrics can be calculated.

²⁷ Potential lead and partners have been identified for most of the actions. The entities listed in the table have not yet confirmed their roles as of the development of this plan. If and when they confirm interest in leading that action, the table will be modified to signal that intent. Two-year work plans will be developed by the Partnership to highlight specific actions that will be implemented during that time frame.

²⁸ Initial Estimated Investments were based on partner input and reviewing other plans, and should be further validated during implementation.

Imperative 1. Public Awareness and Support

Public awareness of water issues in the Mid-Coast region of Oregon is critical to achieving the long-term goals the region has for delivering water sustainably for people and native fish and wildlife.

Objectives

- Promote tools and information for water conservation.
- Foster a culture of water conservation.
- Build capacity of constituents to advocate for state and federal resources and funding.
- Support training and professional development to ensure the availability of skilled water technicians.

Action Details

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
<p>1. Develop and implement a public awareness and engagement campaign aimed at supporting the imperatives and actions in the Mid-Coast Water Action Plan, including raising awareness and understanding of regional water issues. Includes the following:</p>	<p>Mid-Coast Planning Area residents, industries, and visitors are aware of and practicing water conservation measures. Public and private water suppliers are participating in water management and conservation planning and outreach to communities. There is uniform region-wide messaging about water use and conservation.</p>	<p>Lead: Education (all levels), interpretive facilities (Oregon Coast Aquarium, Hatfield Marine Science Center), regional water providers (private and public), Oregon Water Resources Department, Oregon State University Extension Service, Mid-Coast Watershed Council, Lincoln County Soil and Water Conservation District</p> <p>Participants: Water use industries, tourism industry, water rights holders</p>	<p>PHASES 1-2</p>	<p>\$250,000</p>	<ul style="list-style-type: none"> ▪ Oregon Health Authority Drinking Water Source Protection Grants & Loans.²⁹ ▪ Oregon Community Foundation's Oregon Natural Resources Education Fund.³⁰ ▪ Autzen Foundation.³¹ ▪ OWEB Partnership Stakeholder Outreach Grant. Georgia-Pacific Environment Grant Program. ▪ U.S. Economic Development Administration (EDA). ▪ EPA's Environmental Education (EE) Grants. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation.
<p>Conservation:</p> <p>a. Promote water conservation at local events, on the Mid-Coast Water Planning Partnership website and the websites of regional partners and entities, in news articles, in water bills, via social media, and through outreach materials to businesses, particularly in the hospitality industry.</p> <p>b. Develop drought declaration and audience-specific (e.g., self-supplied</p>	<p>a. and b. Consistent messaging throughout the Planning Area associated with drought and water curtailment is developed and distributed.</p>	<p>Lead: Mid-Coast water providers (e.g., Mid-Coast Water Conservation Consortium), Lincoln County Board of Commissioners</p> <p>Participants: OWRD, regional colleges and universities</p>	<p>PHASE 1</p>	<p>a. \$50,000 b. \$40,000</p>	<p>a)</p> <ul style="list-style-type: none"> ▪ Georgia-Pacific Environment Grant Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ U.S. Economic Development Administration (EDA). ▪ EPA's Environmental Education (EE) Grants. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation. <p>b)</p> <ul style="list-style-type: none"> ▪ OWEB Partnership Stakeholder Outreach Grant. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ U.S. Economic Development Administration (EDA).

²⁹ (Eligible projects include but are not limited to outreach/education, monitoring efforts (outside of what is required by the state), restoration design and implementation, groundwater risk assessments. Publicly and privately-owned community and nonprofit non-community water systems are eligible to apply for DWSPF funding.

³⁰ Invites proposals from high school organizations providing natural resources education. Funding is available for natural resource related tools, equipment, technology, and other educational resources.

³¹ Grants are awarded to smaller non-profit organizations; most often to groups with social service, arts, and culture, educational, environmental and/or youth-centered missions.

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
<p>industrial water users) water conservation and curtailment messages.</p>					
<p>Regional Collaboration: c. Coordinate watershed and water system tours to increase awareness and understanding of regional and local water issues.</p>	<p>c. Increased understanding of regional and local water issues.</p>	<p>Lead: Mid-Coast Water Planning Partnership</p>	<p>PHASES 1-3</p>	<p>\$100,000</p>	<ul style="list-style-type: none"> ▪ Meyer Memorial Trust Grant. ▪ OWEB Partnership Stakeholder Outreach Grant. ▪ Georgia-Pacific Environment Grant Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ National Communication Association Advancing the Discipline Grants. ▪ EPA's Environmental Education (EE) Grants. ▪ NFWF Five Star and Urban Waters Restoration Grant Program (Watershed only). ▪ U.S. Department of Housing and Urban Development Sustainable Communities Regional Planning Grant. ▪ Gray Family Foundation Environmental Education Grant. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation. ▪ Oregon Health Authority Source Water Protection Grants
<p>Infrastructure: d. Develop a regional initiative/training to improve coordination and provide education to water providers on infrastructure financing and funding.</p>	<p>d. Water providers receive information on infrastructure financing and funding.</p>	<p>Lead: Water providers, Mid-Coast Water Conservation Consortium, Fund Managers Participants: Business Oregon, Rural Community Assistance Corporation, Oregon Association of Water Utilities</p>	<p>PHASE 1</p>	<p>\$50,000</p>	<ul style="list-style-type: none"> ▪ Meyer Memorial Trust ▪ Oregon Community Credit Union (OCCU) Foundation. ▪ Georgia-Pacific Environment Grant Program. ▪ National Communication Association Advancing the Discipline Grants. ▪ U.S. Economic Development Administration (EDA). ▪ U.S. Department of Housing and Urban Development Sustainable Communities Regional Planning Grant. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. Three Rivers Foundation.
<p>Education: e. Provide an internship program, hands-on training, and certification training for water technicians, which includes technician training on updating and implementing water management.</p>	<p>e. Each water provider has an updated water management and conservation plan that they are implementing.</p>	<p>Lead: Water providers, Oregon Coast Community College (OCCC) Participants: Samaritan Hospital</p>	<p>PHASE 2</p>	<p>\$250,000</p>	<ul style="list-style-type: none"> ▪ Meyer Memorial Trust ▪ Oregon Community Credit Union (OCCU) Foundation. ▪ Georgia-Pacific Environment Grant Program. ▪ National Communication Association Advancing the Discipline Grants. ▪ U.S. Economic Development Administration (EDA). ▪ U.S. Department of Housing and Urban Development Sustainable Communities Regional Planning Grant. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation.

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
f. Identify or develop curriculum and materials/information for students and the public (community education) about their water sources, water management, and water conservation.	f. Students are learning about their water supply and the importance of water conservation, and they share that information with family members.	<p>Lead: Mid-Coast Water Conservation Consortium, Lincoln County School District education (all levels), interpretive facilities (Oregon Coast Aquarium, Hatfield Marine Science Center), water providers, Oregon Water Resources Department, Oregon Coast Community College Community Education, Lincoln County Department of Health</p> <p>Participants: Educators and students, Lincoln County schools, general public</p>	PHASE 2	\$75,000	<ul style="list-style-type: none"> ▪ Georgia-Pacific Environment Grant Program. ▪ National Communication Association Advancing the Discipline Grants. ▪ EPA's Environmental Education (EE) Grants. ▪ Gray Family Foundation Environmental Education Grant. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation.
<p>Voluntary actions:</p> <p>g. Conduct outreach to encourage implementation of voluntary, incentive-based actions throughout the region, consistent with existing plans, such as the Mid-Coast Agricultural Water Quality Management Area Plan.</p>	g. Voluntary, incentive-based actions effectively help to deliver on the goals on regional plans, including the Mid-Coast Agricultural Water Quality Management Area Plan.	<p>Lead: Lincoln SWCD, OSU Extension, Mid-Coast Water Conservation Coalition, Oregon Water Resources Department, Self-supplied water users, MidCoast Watersheds Council</p> <p>Participants: All water users</p>	PHASES 1-3	\$50,000	<ul style="list-style-type: none"> ▪ EPA's Environmental Education (EE) Grants.
<p>Source Water Protection and Development:</p> <p>h. Inform self-supplied and public water users and residents and businesses within public water supply areas about water supplies and water protection measures, including proper well construction and maintenance, septic system maintenance, and proper use of landscape and other chemicals.</p>	h. Self-supplied and public water users can access available water quality information concerning source water, implement measures to reduce impacts on source water quality, conduct regular inspection, maintenance, and repairs (as needed) of septic systems, and understand how to access and use available water quality data.	<p>Lead: Oregon Health Authority, Oregon State University Extension, County, Oregon Department of Environmental Quality (for public water users and self-supplied users within public water supply areas), water providers</p>	PHASES 1-3	\$50,000	<ul style="list-style-type: none"> ▪ Business Oregon Drinking Water Source Protection Fund. ▪ U.S. Economic Development Administration (EDA). ▪ EPA's Environmental Education (EE) Grants. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation.
i. Work with partners and agencies (e.g., Oregon State University Extension Service) to deliver information on safe pesticide application practices and vegetation management practices that reduce or eliminate pesticide use. Provide outreach on water quality impacts of pesticides and fertilizers associated with lawn management near streams and ponds. Share methods that reduce impacts and identify alternatives.	i. Pesticides are applied minimally and safely throughout the region. Options are developed that reduce impacts and provide alternatives to pesticides.	<p>Lead: Oregon Department of Agriculture, Oregon Health Authority</p> <p>Participants: Organizations and individuals dedicated to reducing impacts from pesticides on soil and water resources.</p>	PHASES 1-3	\$50,000	<ul style="list-style-type: none"> ▪ OWEB Partnership Technical Assistance Grant. ▪ Georgia-Pacific Environment Grant Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ U.S. Economic Development Administration (EDA). ▪ EPA's Environmental Education (EE) Grants. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation. ▪ OSU Extensive Service and Oregon Integrated Pest Management Center at OSU.
j. Conduct education in source water areas (including to those that may not be customers of the water provider) about	j. The public is aware of and supports source water protection measures.	<p>Lead: Education (all levels), interpretive facilities (Oregon Coast Aquarium, Hatfield Marine Science Center), regional water providers (private and public), Oregon State University</p>	PHASES 1-3	\$50,000	<ul style="list-style-type: none"> ▪ Georgia-Pacific Environment Grant Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ National Communication Association Advancing the Discipline Grants.

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
drinking water sources, risks, choices, and strategies.		Extension Service, Oregon Department of Environmental Quality, Oregon Health Authority Drinking Water Programs Participants: 4-H programs, Samaritan Health Education			<ul style="list-style-type: none"> ▪ U.S. Economic Development Administration (EDA). ▪ EPA's Environmental Education (EE) Grants. ▪ NFWF Five Star and Urban Waters Restoration Grant Program. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation.
k. Connect private landowners with resources and information about best management practices to improve water quality and quantity.	k. Landowners are connected with resources and information about BMPs to improve water quality and quantity.	Lead: Local stewardship foresters, local Soil and Water Conservation District staff, and USDA Natural Resources Conservation Service, Oregon State University Extension Service, Oregon Department of Forestry Participants: All interested landowners	PHASE 1	\$50,000	<ul style="list-style-type: none"> ▪ Business Oregon Drinking Water Source Protection Fund. ▪ National Communication Association Advancing the Discipline Grants. ▪ EPA's Environmental Education (EE) Grants. ▪ Siletz Tribal Charitable Contribution Fund. ▪ Spirit Mountain Community Fund. ▪ Starker Forests Grant. ▪ Three Rivers Foundation.
TOTAL				\$1.65M	

Performance Metrics

- Annual increase in engagement with residents, visitors, water providers, and industry about water resources.
- Residents, visitors, and industries are aware of and are practicing a culture of water conservation and efficient use.
- Public and private water suppliers are participating in water resources outreach to communities.
- There is uniform region-wide messaging about water use and conservation and efficient use.

Metric Methodology

- Determine baseline data by assessing 1) existing outreach and engagement with the public on water-related issues 2) the effort of water suppliers to engage in outreach with the public, and 3) the uniformity of messaging about water use and conservation. A follow-up assessment is conducted 3-5 years later to determine increase in public engagement efforts and uniformity of messaging.
- Baseline data is determined by conducting a social survey with members of the public to assess their awareness and practices relative to water conservation.

Imperative 2. Regional Capacity and Collaboration

Regional collaboration enhances the resilience and capacity of the water delivery system and helps ensure reliable source water quality and quantity. Strategies to enhance regional collaboration may include pooling regional resources, providing technical information to landowners, and improving access to resources and funding.

Objectives

- Cultivate active coordination and collaboration among all regional water providers to improve access to resources and funding that enhance system resilience and reliable source water quantity and quality.
- Expand water conservation planning programs and initiatives.

Action Details

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources	
2	Regional Collaboration: Support the creation of a feasible 50-year county-wide water supply plan. Incorporate regionally integrated plans that improve water system resiliency and adequately plan for future water supply development in the face of natural and human-caused disasters.	Conduct an updated analysis of supply and demand (use OSU Study), evaluating both instream and out-of-stream needs, coupled with an alternatives analysis of potential strategies to reduce demand and/or increase supply (conservation, pricing, storage, reuse, new sources, etc.). Water providers collaborate to develop risk and resilience assessments and emergency response plans that are inter-connected where feasible.	Lead: Lincoln County, Regional Solutions, Lincoln County Water Systems Alliance (LCWSA), OHA regional engineers, water providers Participants: All Lincoln County water suppliers, regional stakeholders, OWRD and other state agencies), EPA, Rural Community Assistance Corporation	PHASES 1-3	\$200,000	<ul style="list-style-type: none"> ▪ Business Oregon/Infrastructure Finance
3	Regional Collaboration: Support the development of organizational procedures for the Mid-Coast Water Conservation Consortium (MCWCC) and the Lincoln County Water Systems Alliance (LCWSA) that will facilitate the prioritization and funding of projects throughout the region.	Explore organizational options for Mid-Coast Water Conservation Consortium that would enable entity to prioritize and fund projects throughout the region on behalf of members.	Lead: Mid-Coast Water Conservation Consortium, Lincoln County Water Systems Alliance Participants: Independent, governmental, and industrial water suppliers and users	PHASE 2	\$50,000	<ul style="list-style-type: none"> ▪ Meyer Memorial Trust Capacity Building Grant. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ Special Public Works Fund (SPWF). ▪ U.S. Economic Development Administration (EDA).
4	Regional Collaboration: Strengthen/support the Mid-Coast Water Conservation Consortium to enhance water conservation, increase resiliency during shortages and emergencies, and pool resources of multiple water providers. Support enhanced coordination with state and federal entities outside of the Mid-Coast.	Water suppliers have a strengthened ability to address water conservation issues, increase resiliency, and pool resources.	Lead: Mid-Coast Water Conservation Consortium, Lincoln County Water Systems Alliance Participants: Water providers	PHASE 1	\$50,000	<ul style="list-style-type: none"> ▪ Georgia-Pacific Environment Grant Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ U.S. Economic Development Administration (EDA).
5	Regional Collaboration: Support and advocate for planning and development that minimizes impacts to floodplains and riparian areas, promoting Green Infrastructure (GI) methods and Low Impact Development (LID) practices.	Natural storage (e.g., beaver protection) is supported, and open zoning regulations that promote marshland migration are encouraged. Planning and development minimize impacts to floodplains and riparian areas through the implementation of GIM and LID practices.	Lead: County planners, Department of Land and Conservation Development, municipal planning departments Participants: US Forest Service, Oregon Department of Environmental Quality, Oregon Department of Fish and Wildlife, Oregon Department of Forestry	PHASES 1-2	\$50,000	<ul style="list-style-type: none"> ▪ Bureau of Reclamation Cooperative Watershed Management Grant (Phase I). ▪ OWEB Stakeholder Outreach and/or Technical Assistance Grant.
6	Conservation: Develop and update water management and conservation plans for the Mid-Coast regional municipal and self-supplied direct water systems.	Each water provider on the Mid-Coast has a recently updated water management and conservation plan appropriate in scale for the size of their customer accounts and demand.	Lead: Water providers and water users, all municipalities	PHASE 2	\$100,000	<ul style="list-style-type: none"> ▪ Business Oregon Drinking Water Source Protection Fund.
7	Conservation: Coordinate water curtailment plans among water providers.	Water providers coordinate water curtailment plans and messaging to the extent practicable, particularly those sharing water systems and sources.	Lead: Entities with shared water systems/sources, Mid-Coast Water Conservation Consortium Participants: Oregon Water Resources Department	PHASES 1-2	\$15,000	<ul style="list-style-type: none"> ▪ U.S. Economic Development Administration (EDA).
8	Ecosystem Protection and Enhancement: Encourage municipalities to update/complete required stormwater management control plans to incorporate GI/LID	Municipal stormwater management control plans are updated and completed.	Lead: Municipalities	PHASE 3	\$100,000	<ul style="list-style-type: none"> ▪ U.S. Economic Development Administration (EDA).

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources	
	practices, using statewide LID technical design guide, and update codes and ordinances that are barriers to implementing these practices. Assist smaller communities, that are not currently required, in voluntarily developing similar stormwater management plans and technical design guides.				<ul style="list-style-type: none"> U.S. Department of Housing and Urban Development Sustainable Communities Regional Planning Grant. OWRD Water Projects Grants and Loans. ODEQ grants and technical assistance. 	
9	Natural Hazards: Advocate for Emergency Response Plans (required for public water systems) address water system needs and specific vulnerabilities, and are interconnected to create a regional network during emergency situations.	Public water system suppliers develop comprehensive plans that address the full suite of emergency measures needed locally and regionally.	Lead: Oregon Health Authority, Lincoln County, Oregon Department of Environmental Quality, water providers	PHASE 2	\$50,000	<ul style="list-style-type: none"> ODEQ Supplemental Environmental Projects (SEP) Program. USDA Rural Development Emergency Community Water Assistance Grant. NOAA Coastal Resilience Grants Program.
10	Natural Hazards: Collaborate with emergency operations planners to identify highest priority water needs and develop alternative systems and plans. Identify opportunities and access for shared water available for addressing emergency interconnections.	Water vulnerabilities are clearly articulated in updates to the Natural Hazard Mitigation Plan.	Lead: Water providers, Mid-Coast Water Conservation Consortium	PHASE 1	\$125,000	<ul style="list-style-type: none"> ODEQ Supplemental Environmental Projects (SEP) Program. Business Oregon Drinking Water Source Protection Fund. Special Public Works Fund (SPWF). USDA Rural Development Emergency Community Water Assistance Grant.
11	Natural Hazards: Support the development tiered communication trees to address: a) typical support needs b) response to localized emergencies affecting one or multiple Public Water Systems; and c) Cascadia Subduction Zone quake, volcanic eruption, regional wildfire. Provide communication alternatives for inoperable phone/internet (HAM resources; meeting locations and days/times).	Ensure a mutual aid network exists on the coast to communicate and respond effectively during emergencies.	Lead: Lincoln County, water providers, MCWCC	PHASE 2	\$50,000	<ul style="list-style-type: none"> ODEQ Supplemental Environmental Projects (SEP) Program. Georgia-Pacific Environment Grant Program. USDA Rural Development Emergency Community Water Assistance Grant. NOAA Coastal Resilience Grants Program.
12	Source Water Protection and Development: Develop regionally integrated Drinking Water Protection Plans to ensure that strategies and implementation plans are in place to minimize threats to water supply sources throughout the Mid-Coast. Advocate for funding to support the development and plan implementation.	Drinking Water Protection Plans are developed to minimize contaminants from entering source waters.	Lead: Water providers, Lincoln County, water districts, municipalities, Oregon Department of Environmental Quality, Oregon Health Authority	PHASES 1-3	\$100,000	<ul style="list-style-type: none"> ODEQ clean water drinking/source water protection program. Georgia-Pacific Environment Grant Program. Business Oregon Drinking Water Source Protection Fund. OHA Safe Drinking Water Act Loans/Grant Funds.
13	Source Water Protection and Development: Create a Source Water Protection Plan, or multiple source-specific plans, to reduce, or minimize contaminants from entering source waters. Advocate for funding to support the development and implementation of these plans.	A source water protection plan, or multiple plans, include actions that minimize contaminants entering source waters.	Lead: Lincoln County, water districts, city, Oregon Department of Environmental Quality, Oregon Health Authority	PHASE 2	\$2,000,000	<ul style="list-style-type: none"> ODEQ clean water drinking/source water protection program. Georgia-Pacific Environment Grant Program. Business Oregon Drinking Water Source Protection Fund. OHA Safe Drinking Water Act Loans and Grant Funds.
TOTAL					\$2.89M	

Performance Metrics

- Water conservation projects are implemented and have measurable outcomes that aim to achieve the greatest return on investments.
- Updates to the Natural Hazard Mitigation plan clearly articulate water vulnerabilities.
- A mutual aid network is created along the coast, and water providers sign up for [ORWARN](#).
- A 50-year county-wide water supply plan is created.

- Mid-Coast public water providers have up-to-date drinking water protection plans that are regionally integrated.

Metric Methodology

- A social survey is conducted to assess the extent to which Mid-Coast land managers understand and are applying Ecosystem Best Management Principles and Practices. A social survey is conducted 3-5 years later to assess increases in awareness, understanding, and implementation.
- Spatial analyses are conducted, and locations on the landscape are identified to implement conservation projects that achieve the greatest return on investment
- A mutual aid network is created and tested, confirming its capacity to respond effectively during emergencies.

Imperative 3. Monitoring and Data Sharing

Objectives

- Improve our baseline understanding of water conditions in the region. Improve the coordination and effectiveness of water quality, quantity, and habitat monitoring programs throughout the region.
- Assess the levels and presence/absence of contaminants in Mid-Coast waters and describe negative effects to human health or aquatic life.
- Sample throughout the Mid-Coast to accurately identify the quantity and type of toxics entering source waters to assess potential risks to both drinking water quality and aquatic life.
- Provide self-supplied water users with adequate and timely data to determine regional, local, or site-specific water quality contamination issues that may pose a health risk.

Action Details

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Invested	Potential Funding Sources
14 Implement more efficient advanced metering infrastructure to enable faster identification of leaks and shortages, and support best practices for water providers to meet industry standards for documenting water loss.	Real-time information on water use and water loss is documented to better manage water and engage everyone in water conservation.	Lead: Water providers, Mid-Coast Water Conservation Consortium Participants: Oregon Water Resources Department	PHASES 1-3	\$3,000,000	<ul style="list-style-type: none"> ▪ USDA Rural Development Water and Waste Disposal Loan and Grant Program.
15 Recommend installation and use of flow meters to gain a more accurate estimate of water use in the region.	Installation of flow meters on withdrawals is prioritized using an established set of criteria.	Lead: Local Soil and Water Conservation District (with resources), Oregon Water Resources Department		\$100,000	<ul style="list-style-type: none"> ▪ OWEB Monitoring Grant.³² ▪ OWRD Water Measurement Cost Share Program
16 Fully fund, install, and monitor real-time stream gauging stations throughout region in priority locations and times of year when they are needed most to accurately assess source water and enable innovative demand-reduction actions during periods of critical ecological need.	Identify sites for highest priority gages. Funding and staff secured to maintain monitoring network. An updated basin study that addresses water uncertainties in the Mid-Coast region (improved granularity of measurements). Exploration of newer AI technologies is supported by the partnership. Real-time river monitoring/gauging is conducted in priority locations.	Lead: US Geological Survey, Oregon Water Resources Department, private landowners, Oregon Watershed Enhancement Board, watershed councils, organizations, water providers, municipalities, Lincoln County Participants: Oregon Department of Fish and Wildlife	PHASE 1	\$200,000	<ul style="list-style-type: none"> ▪ OWEB Monitoring Grant.³³ ▪ USGS National Streamflow Information Program (NSIP). ▪ OWRD (General Funds: Water Measurement Cost Share Program)
17 Develop and implement a coordinated long-term water quality monitoring program throughout the region (e.g., source water, streams, estuaries) to improve understanding of current conditions and event-caused conditions (i.e., storm, low-flow) for nutrients, bacteria, temperature, dissolved oxygen, pH, turbidity and other specific contaminants identified by DEQ, including those that contribute to harmful algal blooms (HAB)s. Collect water samples to identify pollutant sources (location, source, practices influencing input, transport and fate of pollutants). Advocate for additional sampling in headwaters (where herbicides and pesticides are applied) and at municipality intakes.	A coordinated long-term water quality monitoring program is developed for the region that meets the objectives described. Real time data sharing occurs among municipalities, and there is frequent testing of source waters. Samples are taken in headwaters and public drinking water intakes at the frequency needed to track source water quality status. Outreach and incentive programs reach landowners who then modify practices and implement best management practices.	Lead: Oregon Department of Environmental Quality, Oregon Health Authority, US Forest Service, Oregon Water Resources Department, Counties, cities, Mid-Coast Water Conservation Consortium, Lincoln County Water Systems Alliance, state and private forestry sector (Oregon Department of Forestry), Agricultural sector (Oregon Department of Agriculture lead), Oregon Department of Fish and Wildlife, Mid-Coast Watershed Council	PHASES 1-2	\$1,000,000	<ul style="list-style-type: none"> ▪ Oregon Health Authority Drinking Water Source Protection Grants & Loans.³⁴ ▪ ODEQ Supplemental Environmental Projects (SEP) Program. ▪ ODA water quality funds provided to SWCD. ▪ OWEB Monitoring Grant. U.S. Economic Development Administration (EDA). ▪ Oregon Watershed Enhancement Board

³² Must be tied to existing or potential future project.

³³ Must be tied to existing or potential future project.

³⁴ Eligible projects include but are not limited to outreach/education, monitoring efforts (outside of what is required by the state), restoration design and implementation, groundwater risk assessments. Publicly and privately-owned community and nonprofit non-community water systems are eligible to apply for DWSPF funding.

Action		Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Invested	Potential Funding Sources
18	Conduct comprehensive and ongoing water testing, and use results to guide best management practice implementation, restoration, etc. to address water quality impairments.	Ongoing and comprehensive water testing is conducted, and the results are used to guide land and resource management activities. Education and outreach and testing are conducted on private wells on a regular basis.	Lead: Oregon Department of Environmental Quality, Oregon Health Authority, US Forest Service, Lincoln Soil and Water Conservation District, Lincoln County	PHASES 1-3	\$100,000	<ul style="list-style-type: none"> ODA water quality funds provided to SWCD. ODEQ Supplemental Environmental Projects (SEP) Program. U.S. Economic Development Administration (EDA).
19	Develop a coordinated network of people conducting stream flow monitoring and water quality monitoring to share resources and data. Explore cost-effective ways to incorporate volunteers in data collection to complement gauging network.	A robust coordinated network of volunteers is conducting stream flow and water quality monitoring and sharing that information via a Mid-Coast network.	Lead: Lincoln County Participants: Mid-Coast Water Conservation Consortium, Soil and Water Conservation District, Oregon Water Resources Department, Oregon Department of Environmental Quality, Oregon Department of Fish and Wildlife, Oregon Watershed Enhancement Board, Salmon-Drift Creek Watershed Council, US Forest Service	PHASE 2	\$100,000	<ul style="list-style-type: none"> ODA funding to SWCD. OWEB Monitoring Grant. U.S. Economic Development Administration (EDA).
20	Support the aggregation and update of current self-supplied water system databases, including system description, system status, and system needs. Determine what exists from current databases. Track wells going dry via self-reporting. NOTE: Oregon Explorer database group will be discussing.	There is comprehensive regional knowledge of self-supplied water system information in the Mid-Coast Region.	Lead: Lincoln County Participants: Private well drillers, private septic companies, Oregon Water Resources Department well log database	PHASE 1	\$125,000	<ul style="list-style-type: none"> Oregon Health Authority Domestic Well Safety Program (DWSP)
21	Develop a water monitoring database for data entry and access by multiple entities.	A water monitoring tool that consolidates water data for the public and water managers to access and use. The Mid-Coast serves as a pilot to demonstrate water quality and quantity database sharing.	Lead: Inter-agency Stream Team Participants: Local, State, and Federal agencies, and private citizens	PHASE 1	\$100,000	<ul style="list-style-type: none"> OWEB Monitoring Grant. U.S. Economic Development Administration (EDA).
TOTAL					\$4.725M	

Performance Metrics

- 75% of municipal connections in the Mid-Coast region have meters/associated infrastructure (apps, online platform) within 5 years.
- Water providers are reporting unaccountable water loss on an annual basis as well as progress made.
- By 2030, all water providers in the Mid-Coast region demonstrate systems have 10% or less unaccountable water loss.

Metric Methodology

- Percent of connections in the region that have meters. Five years later, the percent of connections is reassessed.
- Baseline data is collected to ensure water providers are documenting unaccountable water loss. Ten years later, an assessment is conducted to ensure all water providers in the region has 10% or less unaccountable water loss.
- Baseline data is created by conducting a social survey to assess awareness and understanding of water information by the public. A follow-up survey is conducted 3-5 years later to monitor changes in awareness and understanding.

Imperative 4. Water Conservation, Efficiency and Reuse

Water conservation is the beneficial reduction in water loss, waste and/or use that results in businesses and people changing behaviors by conserving, recycling and re-using water. Water efficiency minimizes the amount of water used to accomplish a function, task, or result, and relies on water rates that reflect the true value of water. Water conservation incorporates water treatment, recycling, and well-engineering products, and fixtures (Source: Water Footprint Calculator³⁵). Indoor water conservation actions may include turning off running water while brushing teeth and operating washing machines and dishwashers only when loads are full. Outdoor water conservation actions may include watering lawns only when necessary, watering lawns during the cool part of the day, mulching trees, and rainwater catchment for non-potable uses. Examples of water efficient actions include using metering faucets and low-flow showerheads and toilets. Due to limited water availability for new out-of-stream uses across the Mid-Coast region as well as the need to restore and protect instream values, water conservation may be one of the most cost-effective ways to meet future water needs of the region while increasing water security and resiliency for all users. The ultimate goal of Imperative 4 is to provide water users with improved access to information, incentives, funding, audits, and resources to help them appreciate the value of water, make conservation a part of everyday life, and to create an ethic that embraces the value of the conservation of water.

Objectives

- Effectively use limited water supplies, especially during times of water shortage. Reduce water use.

Action Details

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
<p>22 Improve understanding of Oregon’s existing water reuse regulations³⁶, and the opportunities and barriers (e.g., health issues) to using recycled and gray water for all allowed uses.</p> <p>Encourage development of comprehensive water reuse programs at appropriate scales.</p>	Local stakeholders evaluate current water reuse regulatory programs and options; identify local issues and barriers, and develop pilot/model projects or programs to assess and implement realistic, safe local or regional options for the use of recycled water.	<p>Lead: Oregon Department of Environmental Quality, Oregon Water Resources Department, Oregon Health Authority, water providers, Lincoln County</p> <p>Participants: Homeowners and businesses, potentially other state agencies, Oregon Department of Fish and Wildlife</p>	PHASE 2	\$150,000	<ul style="list-style-type: none"> Business Oregon Drinking Water Source Protection Fund. OWRD Water Projects Grants and Loans.
<p>23 Investigate and share information on methods of reusing treated sewage plant water and water at water treatment plants (e.g., backwash) and regional industries for potable, agricultural, and industrial uses.</p>	Potable and industrial water users receive information on successfully implemented innovative strategies to meet water needs through reuse. Lower levels of solids are achieved in pre-treatment programs (e.g., side stream; potential energy sources) to maintain infrastructure longer. Reuse of backwash water is encouraged.	<p>Lead: Mid-Coast Water Conservation Consortium, Water providers</p> <p>Participants: OR DEQ, OHA, OWRD, Clean Water Services (Hillsboro, Oregon - cleanwaterservices.org), Water Reuse (https://watereuse.org)</p>	PHASE 1	\$100,000	<ul style="list-style-type: none"> Georgia-Pacific Environment Grant Program. Business Oregon Drinking Water Source Protection Fund. OWRD Water Projects Grants and Loans.
<p>24 a) Incentivize commercial and industrial facilities to conduct water audits, identifying water loss and implementing conservation, recycling, and re-use strategies and technologies.</p> <p>b) Evaluate and potentially revise water pricing strategies commensurate with actual delivery costs as well as other strategies to stimulate water</p>	<p>24a: Commercial and industrial water users complete water audits resulting in improved efficiency and reduced water use. Where possible, these users implement water reuse approaches.</p> <p>24b: Completion of a comprehensive rate study that considers tiered rate methodology tied to achieving the actual value of investments in water conservation, recycling, and re-use compared to the cost of developing new water sources. Assure a fair allocation of costs between residents and businesses. Results of analysis/study are shared with the public.</p>	<p>Lead: Water providers, commercial and industrial water users</p> <p>Participants: Oregon Water Resources Department, Oregon State University</p>	PHASE 1	\$150,000	<ul style="list-style-type: none"> Georgia-Pacific Environment Grant Program. Business Oregon Drinking Water Source Protection Fund. Special Public Works Fund (SPWF). U.S. Economic Development Administration (EDA). U.S. Department of Housing and Urban Development Sustainable Communities Regional Planning Grant.

³⁶ <https://www.oregon.gov/deq/wq/programs/Pages/Water-Reuse.aspx>

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources	
25	Work with the NRCS to develop a Conservation Implementation Strategy to provide incentives and technical support to agricultural irrigators interested in making improvements, such as increased efficiencies to minimize evaporation losses.	Agricultural irrigators that are able to access incentives and other cost-share opportunities to conserve water, enhance efficiencies, and replace aging systems.	Lead: Natural Resources Conservation Service, Lincoln Soil and Water Conservation District, Oregon Department of Agriculture Participants: Agricultural irrigators (engage in development and implementation of strategy), McKenzie River Trust	PHASES 1-2	\$1,500,000	<ul style="list-style-type: none"> USDA NRCS CIG Grant. OWRD Water Projects Grants and Loans. Clean Water State Revolving Fund (CWSRF).³⁷ USDA SEARCH - Special Evaluation Assistance for Rural Communities and Households Program. OHA's Safe Drinking Water Revolving Loan Fund (SDWRLF). Business Oregon Community Development Block Grant (CDBG) Program. USDA Rural Development Water & Waste Disposal Direct Loan & Grant Program. EPA Nonpoint Source Section 319 Grants. USDA Home and Waste Water Loan and Grant Programs (Septic Systems Repair/Replacement). WaterSMART Water and Energy Efficiency Grants.
26	Identify and develop voluntary incentives for water conservation.	Develop and implement incentives (rebates on equipment, tax breaks, monthly water bills, free water-saving items, recognition (awards or labels) for businesses to stimulate voluntary water conservation.	Lead: Oregon Health Authority, Water providers Participants: Oregon Water Resources Department, water users, Oregon Department of Environmental Quality, EPA	PHASES 2-3	\$100,000	<ul style="list-style-type: none"> Georgia-Pacific Environment Grant Program.
27	Using the Water Management Economic Assessment Model³⁸, develop a suite of adaptation measures (e.g., storage investments, conservation rebate programs, and new pricing models) to address existing and predicted water shortages in the region.	Updated analysis of supply and demand (use OSU Study) coupled with an alternatives analysis of potential strategies to reduce demand and/or increase supply (conservation, pricing, storage, reuse, etc.). Watershed Management Plans are developed that incorporate water source strategies. Document updated supply and demand projections for individual users and the region as a whole, including an analysis of alternatives and costs/benefits to meet current and future needs.	Lead: Oregon State University, Oregon Water Resources Department Participants: Mid-Coast Water Planning Partnership	PHASES 1-2	\$25,000	<ul style="list-style-type: none"> OWRD Feasibility Study Grants. BOR WaterSMART Basin Studies. Business Oregon Drinking Source Protection Fund. Special Public Works Fund (SPWF). Safe Drinking Water Revolving Loan Fund (SDWRLF). EPA Drinking Water State Revolving Fund (DWSRF).
TOTAL					\$2.025M	

Performance Metrics

- Measurable increase in the amount of recycled water derived from domestic and industrial sources for beneficial purposes and gray water used by water consumers in the Mid-Coast region.
- Increase in the availability and use of water conservation incentives among all stakeholders.

³⁷ Will fund irrigation modernization projects for water efficiency if it benefits water quality.

³⁸ (Oregon State University, Oregon Water Resources Department, and MCWPP are developing a Water Management Economic Assessment Model using existing water supply, pricing, and consumption data integrated with climate change projections to simulate the impact of future water shortages and illustrate trade-offs among potential adaptation measures.)

- A culture of water conservation is furthered through developers as well as municipal water providers (planning and public works departments/committees) embracing and incorporating water saving technologies and design strategies.
- By 2023, an RCPP (RCPP – Regional Conservation Partnership Program) is established in the region, incorporating existing global technologies to enhance irrigation efficiencies.

Metric Methodology

- Baseline data is collected via a survey and assessment to determine levels of gray water and recycled water produced and used by consumers, to document existing water conservation incentives, and to assess understanding and implementation of water saving technologies and design strategies by water providers. In 3–5 years, the assessment and survey are repeated to track progress.

Imperative 5. Resilient Water Infrastructure

Sustaining the collection and distribution systems, treatment plants, and other infrastructure that collects, treats, and delivers water requires strategies that address aging infrastructure, support a more resilient infrastructure, and advance training and professional development to ensure the availability of skilled water technicians.

Objectives

- Create more resilient infrastructure.
- Replace and upgrade aging infrastructure with more resilient infrastructure.
- Create redundancy, water system interconnections, and alternative sources of water to ensure access to safe drinking water in case of emergencies.
- Build capacity of partners to advocate for and secure state and federal resources and funding for infrastructure.

Action Details

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources	
28	Support upgrading and maintaining water metering system infrastructure, where possible. Note: Automated read systems (not SMART) can be installed at reduced cost.	Install smart water grid systems in Mid-Coast communities. Achieve water balance in community systems (Stream to Tap).	Lead: Water providers, MCWCC	PHASE 2	\$1,500,000	<ul style="list-style-type: none"> ▪ OWRD Water Projects Grants and Loans. ▪ OHA's Safe Drinking Water Revolving Loan Fund (SDWRLF). ▪ Business Oregon Community Development Block Grant (CDBG) Program. ▪ Business Oregon Special Public Works Fund (SPWF). ▪ Business Oregon Water/Wastewater Funding Program. ▪ Rural Community Assistance Corp. (RCAC) Loan Fund. ▪ USDA Rural Development Water & Waste Disposal Direct Loan & Grant Program. ▪ WaterSMART Water and Energy Efficiency Grants.
29	Use the latest technologies (e.g., In system monitoring and controls, pumping efficiency, automating, and	Isolations are implemented in emergencies.	Lead: Water providers	PHASE 3	\$200,000	<ul style="list-style-type: none"> ▪ OWRD Water Projects Grants and Loans.

	controlling potential zone isolations) available when retrofitting, or replacing, water infrastructure.					<ul style="list-style-type: none"> Business Oregon's Community Development Block Grant (CDBG) Program. Business Oregon Special Public Works Fund. Business Oregon Water/Wastewater Funding Program. USDA Rural Development Water & Waste Disposal Direct Loan & Grant Program. USDA Rural Development Water and Waste Disposal Loan and Grant Program. WaterSMART Water and Energy Efficiency Grants.
30	Address distribution system failures by installing earthquake valves in water tanks to retain water even if distribution system fails.	Expanded water system monitoring and controls are in place.	Lead: Water providers	PHASE 2	\$1,000,000	<ul style="list-style-type: none"> OWRD Water Projects Grants and Loans. Business Oregon's Community Development Block Grant (CDBG) Program. Business Oregon Special Public Works Fund. Business Oregon Water/Wastewater Funding Program. Special Public Works Fund (SPWF). Rural Community Assistance Corp. (RCAC) Loan Fund. USDA Rural Development Water & Waste Disposal Direct Loan & Grant Program. WaterSMART Water and Energy Efficiency Grants.
31	<p>Evaluate alternatives for both natural and built (human-made) water storage with the planning area.</p> <p>For built systems, identify and perform feasibility studies needed to assess whether projects are viable using established and agreed-upon criteria (economic, environmental, regulatory, etc.).</p> <p>For natural storage "systems", identify feasibility studies needed to assess project viability using established and agreed-upon criteria. For those that appear viable, developed estimates of seasonal water storage and release.</p>	<p>Feasibility studies are conducted to identify viable natural and built storage projects in the planning area.</p> <p>For Projects that meet agreed-upon criteria (economic, environmental, regulatory, etc.), funding proposals are developed and submitted for design, engineering, and implementation.</p> <p>A combination of feasible natural and built storage systems increase in the region.</p>	<p>Lead: Mid-Coast Watersheds Council</p> <p>Participants: US Geological Survey, state and federal agencies</p>	PHASE 1	\$150,000	<ul style="list-style-type: none"> Business Oregon Drinking Water Source Protection Fund. Safe Drinking Water Revolving Loan Fund (SDWRLF). EPA Drinking Water State Revolving Fund (DWSRF). EPA Drinking Water State Revolving Fund (DWSRF). OWRD Water Projects Grants and Loans BOR WaterSMART Basin Studies. OWRD Water Projects Grants and Loans. OWEB Technical Assistance.
32	Support the expansion of the state-supported revolving fund (including developing a new fund for self-suppliers) to accelerate water infrastructure improvements. Improve access to funding by enhancing coordination and collaboration with communities).	Funding options for individual providers and the region are well understood, and a strategy exists to upgrade and maintain critical infrastructure. Mid-Coast water providers have capital improvement plans.	<p>Lead: Business Oregon (1-stop program) (Infrastructure Finance Authority)</p> <p>Participants: Mid-Coast Water Conservation Consortium (educational role for municipalities), Oregon Water Resources Department, and other funding agencies</p>	PHASE 3	\$4,000,000	<ul style="list-style-type: none"> OWRD Water Projects Grants and Loans. USDA Rural Development Circuit Rider Program. OWRD has a \$14-20M biennial revolving fund.

						<ul style="list-style-type: none"> Business Oregon Community Development Block Grant (CDBG) Program. Business Oregon Water/Wastewater Funding Program. USDA Rural Development Water and Waste Disposal Loan and Grant Program. WaterSMART Water and Energy Efficiency Grants. Safe Drinking Water Revolving Loan Fund (SDWRLF). Special Public Works Fund (SPWF).
33	Identify funding programs to support infrastructure enhancements that advance sustainable and secure water solutions for the region. Study how other cities and counties have funded their infrastructure improvements through time and manage water infrastructure assets.	Lincoln SWCD has a stable funding source to work with agricultural and other landowners.	Lead: Water providers	PHASE 2	\$200,000	<ul style="list-style-type: none"> OWRD Water Projects Grants and Loans. OHA's Safe Drinking Water Revolving Loan Fund (SDWRLF). Business Oregon Water/Wastewater Funding Program. USDA NRCS CIG Grant. Special Public Works Fund (SPWF). Rural Community Assistance Corp. (RCAC) Loan Fund. USDA Rural Development Water & Waste Disposal Direct Loan & Grant Program. USDA Rural Development Water and Waste Disposal Loan and Grant Program. WaterSMART Water and Energy Efficiency Grants.
34	Establish a community revolving loan program for infrastructure improvements for septic systems.	Low interest loans are available to individual property owners on a consistent basis.	Lead: Lincoln County, Craft3, OSU Extension Well Stewardship Program Participants: Oregon Department of Environmental Quality, Natural Resources Conservation Service, special districts and other small water providers, Lincoln Soil and Water Conservation District, Devil's Lake Water Improvement District, Oregon Water Resources Department	PHASE 2	\$200,000	<ul style="list-style-type: none"> Craft3 Loan Program; DEQ CWSRF community loans
TOTAL					\$7.25M	

Performance Metrics

- Annual increases in the percent of aging and inefficient water infrastructure that is replaced and enhanced.

Metric Methodology

- Baseline data is collected by conducting an assessment and surveying municipalities and water providers to compile and document aging infrastructure that needs to be replaced, to assess the scope and cost of installing smart water grid systems throughout the region, to ensure water providers can isolate during emergencies, to document how other cities and counties fund their infrastructure projects, to assess the existence and extent of funding available to support infrastructure enhancements. In 3-5 years, conduct assessment/survey to evaluate progress made in creating a resilient water infrastructure.

Imperative 6. Source Water Protection

The 1972 Clean Water Act specifies three categories for protection of all water sources: The physical connectivity, the biological health, and chemicals introduced from point, or non-point sources. Source water includes the rivers, streams, lakes, reservoirs, springs, and groundwater that deliver water to public drinking water supplies and private wells. Protecting source water reduces treatment costs, protects water quality for wildlife and human uses, and helps ensure the availability of water. Strategies to protect source water depend on the source, and include protection of riparian habitats, stream bank stabilization, land protection/easements, best management practices for agricultural and forestry activities, local ordinances to limit activities in source water or wellhead protection areas, emergency response plans, and outreach and education. Source: Environmental Protection Agency³⁹.

Objectives

- Assess the levels and presence/absence of contaminants in Mid-Coast waters and describe negative effects to human health.
- Sample throughout the Mid-Coast to accurately identify the quantity and type of toxics entering source waters to assess potential risks to both drinking water quality and aquatic life.
- Provide self-supplied water users with adequate and timely data to determine regional, local, or site-specific water quality contamination issues that may pose a health risk.
- Assess the levels and presence/absence of contaminants in Mid-Coast waters and describe negative effects to human health.
- Consistently attain water quality standards that protect drinking water and other beneficial uses.
- Anticipate and prepare for the effects of climate change stressors, which are predicted to influence precipitation, temperature, coastal inundation, ecosystem function, and water quality.
- Prioritize restoration work and support land management practices that reduce contaminants of concern to drinking water.

Action Details

Actions	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
35 Identify, fund, and implement high priority regional source water protection activities.	Explore and implement mechanisms for regional source water protection (e.g., carbon credits, carbon exchange, tax credits, and acquisition opportunities) are explored and implemented.	Lead: Water providers Participants: Mid-Coast Water Planning Partnership, Oregon Department of Environmental Quality	PHASES 1-2		<ul style="list-style-type: none"> ▪ BOR WaterSMART Basin Studies. ▪ Georgia-Pacific Environment Grant Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ EPA Drinking Water State Revolving Fund (DWSRF). ▪ Starker Forests Grant.
36 Support the reduction of nutrient, turbidity, and bacteria inputs and emerging contaminants of concern (e.g., PFAS, PFOA, PFOS, pharmaceuticals, etc.) to source water from all sectors using the latest technology.	Link property owners and residents to existing programs (e.g., Craft3 for septic system replacement/repair loans, OSU Extension Service, land management workshops, etc.). Homeowners improve practices, reduced nutrient contributions from all Sectors/land uses.	Lead: Oregon Department of Environmental Quality, Oregon Health Authority (Step a). Oregon Health Authority, Oregon State University Extension Services, Lincoln County Soil and Water Conservation District, Oregon Department of Agriculture (Step b).	PHASES 1-3	\$1,000,000	<ul style="list-style-type: none"> ▪ Business Oregon Drinking Water Source Protection Fund. ▪ EPA Clean Water State Revolving Fund.
37 Enhance contamination prevention measures for reservoirs, surface water intakes, springs, and/or wellheads.	Water reservoirs in the Mid-Coast region are secure.	Lead: Water providers, Mid-Coast Water Conservation Consortium	PHASE 1	\$250,000	<ul style="list-style-type: none"> ▪ OWRD Feasibility Study Grants. ▪ OHA's Safe Drinking Water Revolving Loan Fund (SDWRLF). ▪ BOR WaterSMART Basin Studies. ▪ Business Oregon Community Development Block Grant (CDBG) Program.

³⁹ <https://www.epa.gov/sourcewaterprotection/basic-information-about-source-water-protection>

Actions	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
					<ul style="list-style-type: none"> ▪ Business Oregon Water/Wastewater Funding Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ OWRD Water Projects Grants and Loans.
<p>38 Assess and evaluate harmful algal bloom events that affect source water to identify potential contributing sources, and educate and support the reduction of nutrient inputs to source water from all sectors to prevent algal blooms (e.g., promote agricultural nutrient management plans, grants to reduce inputs, well water nitrate screening, well water and septic system education, low-input gardening).</p>	<p>The causes of harmful algal blooms affecting source water are investigated, and projects to education and/or reduce contributing sources are implemented.</p>	<p>Lead: Water providers Participants: Land managers</p>	<p>PHASES 1-3</p>	<p>\$100,000</p>	<ul style="list-style-type: none"> ▪ ODEQ Supplemental Environmental Projects (SEP) Program. ▪ Clean Water State Revolving Fund. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ EPA Environmental Justice Small Grants Program. ▪ For agriculture land, ODA funds to SWCD.
<p>39 Advocate for integrated pest management (e.g., minimize aerial spraying in watersheds adjacent to source water; promote hand clearing in riparian zones (versus hand spraying); support notification of all water treatment facilities when and where spraying will occur), as well as notification of downstream water users who are not on municipal water systems and rely on source water for domestic use.</p>	<p>Agencies and OSU deliver education on safe pesticide application practices; possible formation of a Pesticide Stewardship Partnership; reduction and/or elimination of pesticide use.</p>	<p>Lead: Pesticide Stewardship Partnership Participants: Oregon Department of Agriculture, Oregon Department of Forestry, Oregon State University Extension Service, Oregon Department of Environmental Quality, Oregon Health Authority, Oregon Water Resources Department US Forest Service, Lincoln County, water providers</p>	<p>PHASES 1-3</p>	<p>\$100,000</p>	<ul style="list-style-type: none"> ▪ OWEB Stakeholder Engagement Grant. ▪ Georgia-Pacific Environment Grant Program. ▪ Meyer Memorial Trust Healthy Environment Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ ODFW Access and Habitat Program. ▪ Oregon Integrated Pest Management Center at OSU.
<p>40 Furthering a working lands concept, advocate for incentives, and other strategies, that promote silvicultural practices that support restoration of watershed ecological function and protect drinking water source areas.</p>	<p>Incentives and other strategies are developed that support watershed ecological function and protection of source drinking water.</p>	<p>Lead: Mid-Coast Water Planning Partnership, Oregon Department of Forestry, US Forest Service, Bureau of Land Management, and any other federal land management agencies</p>	<p>PHASES 1-3</p>	<p>\$100,000</p>	<ul style="list-style-type: none"> ▪ Oregon Watershed Enhancement Board Conservation Reserve Enhancement (CREP) TA Program. ▪ OWEB Small Grant Program. ▪ OWEB Operating Capacity Grant. ▪ OWEB Stakeholder Engagement Grant. ▪ OWEB Restoration Grant. ▪ Georgia-Pacific Environment Grant Program. ▪ Meyer Memorial Trust Healthy Environment Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ Clean Water State Revolving Fund. ▪ USDA NRCS Emergency Watershed Protection Program. ▪ USFWS Landowner Incentive Program. ▪ NFWF Five Star and Urban Waters Restoration Grant Program. ▪ ODFW Access and Habitat Program. ▪ ODFW Wildlife Habitat Conservation and Management Program. ▪ ODFW Riparian Lands Tax Incentive Program.
<p>41 Protect critical lands within drinking water source areas through acquisition, conservation easements, or</p>	<p>Critical lands within drinking water source areas are adequately managed for water quality protection.</p>	<p>Lead: McKenzie River Trust, Wetlands, Conservancy, The Nature Conservancy</p>		<p>\$10,000,000</p>	<ul style="list-style-type: none"> ▪ Bureau of Reclamation WaterSMART Cooperative Watershed Management

Actions	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
	<p>other tools that prevent degradation and/or impacts to source water quality.</p>	<p>Participants: Mid-Coast Watersheds Council, municipalities, Mid-Coast Water Planning Partnership</p>			<p>Program (Phase I or Phase II Implementation).</p> <ul style="list-style-type: none"> ▪ Meyer Memorial Trust Healthy Environment Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ USDA NRCS Emergency Watershed Protection Program. ▪ Safe Drinking Water Revolving Loan Fund (SDWRLF). ▪ USDA Rural Development Water and Waste Disposal Loan and Grant Program. ▪ ODFW Access and Habitat Program.
TOTAL				\$15.5M	

Performance Metrics

- Source (raw) water contains decreasing levels of nutrients, fine sediment/turbidity and bacteria, toxics (e.g., pesticides and emerging contaminants of concern) are not detected.
- Measures are taken to enhance reservoir security to protect from contamination.
- Incentives are created and promoted to restore watershed ecological function and promote protection of source drinking water areas.
- An increasing percentage of acreage in drinking water source areas is protected from land-use activities that could negatively impact water quality and natural hydrology.

Metric Methodology

- Baseline information is summarized on existing water available for summer withdrawals (accounting for instream demand/needs), current range of levels (concentration and load) of nutrients, turbidity, bacteria, and other contaminants in raw source water. Comparisons are made within 3-5 years later to assess changes in these levels.
- Municipal water providers document enhancements to reservoir security.
- Baseline information and changes are tracked through time to assess protection from contamination for reservoirs, intakes, springs, and wellheads.
- Baseline data is collected on existing incentives. Comparisons are made 3-5 years later via an assessment to document progress in creating incentives.

Imperative 7. Planning for Water Supply Development Needs (including assessment)

Streams in the Mid-Coast Planning area have high streamflow during the winter months (January-March) and low streamflow during the summer/fall months (August-October) as a result of seasonal precipitation patterns. Generally, Mid-Coast groundwater is not very productive because of low permeability and low storage capacity of the regional rock formations. Developing additional sources of water supply and storage, both human-made and natural, will create a sustainable water supply that meets the needs of people and native fish and wildlife.

Objective

- Develop a sustainable water supply for consumptive uses that also protects the environment, supports healthy watersheds, and is resilient to climate change stressors and natural hazards.

Action Details

Actions	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
42 Seek additional and alternative sources of water for development in the region. ⁴⁰	Additional sources of water that are available for development are identified in the region.	Lead: Lincoln County, Department of Land and Conservation Development, Lincoln County Water Systems Alliance Participants: Mid-Coast Water Conservation Consortium, Oregon Water Resources Department	PHASE 1	\$100,000	<ul style="list-style-type: none"> OWRD Feasibility Study Grants. BOR WaterSMART Basin Studies. Business Oregon Drinking Source Protection Fund. Special Public Works Fund (SPWF). Safe Drinking Water Revolving Loan Fund (SDWRLF). EPA Drinking Water State Revolving Fund (DWSRF).
43 Using the Water Management Economic Assessment Model ⁴¹ , develop a suite of adaptation measures (e.g., storage investments, conservation rebate programs, and new pricing models) to address existing and predicted water shortages in the region.	Updated analysis of supply and demand (use OSU Study) coupled with an alternatives analysis of potential strategies to reduce demand and/or increase supply (conservation, pricing, storage, reuse, etc.). Watershed Management Plans are developed that incorporate water source strategies. Document updated supply and demand projections for individual users and the region as a whole, including an analysis of alternatives and costs/benefits to meet current and future needs.	Lead: Oregon State University Participants: Mid-Coast Water Planning Partnership, Oregon Department of Environmental Quality, Oregon Department of Fish and Wildlife (OAR 690 Division 33 rules), Oregon Water Resources Department, water providers	PHASES 1-2	\$100,000	<ul style="list-style-type: none"> OWRD Feasibility Study Grants. BOR WaterSMART Basin Studies. Business Oregon Drinking Source Protection Fund. Special Public Works Fund (SPWF). Safe Drinking Water Revolving Loan Fund (SDWRLF). EPA Drinking Water State Revolving Fund (DWSRF).
TOTAL				\$200,000	

Performance Metrics

- A suite of adaptation measures is developed and implemented to address water shortages.
- Measurable increase in the amount of water stored during high flow periods (natural and built storage) for summer use.
- Reduce municipal water shortages in late summer-early fall and during declared drought periods.
- Reduce intensity and duration of streamflow shortages in late summer-early fall and during declared drought periods.

⁴⁰ Consider existing studies for additional water sources, such as the 2001 CH2MHill Report on the Rocky Creek Regional Water Supply Project and Preliminary Water Management Plan, and conduct an updated analysis of supply and demand (considering the Multi-jurisdictional Natural Hazard Mitigation Plan and other risks, e.g., cyber security).

⁴¹ (Oregon State University, Oregon Water Resources Department, and MCWPP are developing a Water Management Economic Assessment Model using existing water supply, pricing, and consumption data integrated with climate change projections to simulate the impact of future water shortages and illustrate trade-offs among potential adaptation measures.)

- A suite of adaptation measures is developed to address water shortages.

Metric Methodology

- The amount of water stored (natural and built storage) and available for all beneficial uses (instream and out-of-stream) on an average annual basis increases in the Mid-Coast planning area.

Imperative 8. Ecosystem Protection and Enhancement

Ensuring the health of watershed ecosystems through protection and enhancement actions helps the sustainable delivery of ecosystem services, including adequate water quality and quantity, reduced drinking water treatment and infrastructure costs, reduced flood mitigation costs, increased resilience to climate change stressors and natural hazards, opportunities to recover listed species and provide habitat for native fish and wildlife, and reduced risk for invasive species introductions and establishment.

Objectives

- Restore watershed ecological function (ridgetop to ocean approach), including restoring riparian areas and instream flow and habitat functions, values, and benefits; re-establishing hydrologic and sediment transport regimes to a more natural state; restoring natural channel morphology; protecting, maintaining, and improving water quality in the region for all beneficial uses; and implementing watershed restoration projects that (a) cool streams and improve summertime flows for sensitive species and water quality impairments, and (b) identify, meet, protect, and restore peak and ecological flows.
- Balance instream and out-of-stream water uses.
- Ensure year-round summer stream flows are sufficient to meet the instream water needs of fish and wildlife.
- Waterbodies consistently attain water quality standards that protect drinking water and other beneficial uses.
- Anticipate and prepare for the effects of climate change stressors, which are predicted to influence precipitation, temperature, coastal inundation, ecosystem function, and water quality.
- Prioritize restoration work and support land practices that reduce drinking water contaminants.
- Identify, meet, protect, and restore peak and ecological flows.
- Promote natural water storage using beavers, wetlands, and green infrastructure.

Action Details

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
44 Riparian Restoration; Restore Channels; Floodplain Reconnection; Restore Stream Flow: Support restoration projects that involve diverse landowners and land management goals in locations that will achieve the greatest ecological returns on investment (e.g., cooler streams and improved summertime flows for sensitive species and to address water quality impairments).	A diversity of landowners participates in the implementation of restoration projects that enhance ecological function in the region.	Lead: Mid-Coast Watersheds Council, Salmon-Drift Creek Watershed Council, US Forest Service, Bureau of Land Management Participants: Private landowners, Soil and Water Conservation Districts, Salmon Safe, Mid-Coast Watersheds Council, Oregon Department of Fish and Wildlife, Oregon Department of Forestry, Oregon Department of Environmental Quality, volunteers, Lincoln County Department of Community Development, NOAA Fisheries, US Geological Survey, Tribal nations, Oregon Watershed Enhancement Board	PHASES 1-3	The estimated cost to implement the full suite of restoration and improvement projects to address actions in this section and support ecological functions: \$70M to \$1.1.27M ⁴²	<ul style="list-style-type: none"> ▪ National Fish and Wildlife Foundation Resilient Communities⁴³. ▪ Bureau of Reclamation WaterSMART Cooperative Watershed Management Program (Phase I or Phase II Implementation). ▪ OWEB Partnership Technical Assistance Grant. OWEB Small Grant Program. ▪ OWEB Operating Capacity Grants. ▪ OWEB Stakeholder Engagement Grant. ▪ OWEB Restoration Grant. ▪ Jubitz Family Foundation Environmental Grant. ▪ Meyer Memorial Trust Healthy Environment Program. ▪ U.S. Fish and Wildlife Service Partners for Fish and Wildlife Program. ▪ USFWS Coastal Program. ▪ USFWS Landowner Incentive Program.

⁴² Source: Oregon Forest Resources Institute: https://oregonforests.org/sites/default/files/2019-01/OFRI_2019-20_ForestFacts_WEB.pdf

⁴³ Community demonstration & capacity-building projects that help communities understand environmental risks and opportunities and organize and take actions to improve local resiliency by enhancing natural buffers and system functions.

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
					<ul style="list-style-type: none"> ▪ NFWF Five Star and Urban Waters Restoration Grant Program. ▪ Starker Forests Grant. ▪ ODFW Access and Habitat Program. ▪ ODFW Wildlife Habitat Conservation and Management Program.
<p>45 Riparian Restoration; Restore Channels; Floodplain Reconnection; Restore Stream Flow: Use established methods (e.g., field assessment, remote sensing, and physical models, such as Heat Source) and local knowledge to prioritize stream reaches for riparian buffer restoration projects. Increase wooded buffer zones on priority streams.</p>	<p>Healthy riparian areas in priority stream reaches.</p> <p>Achieve a clear understanding of locations/stream reaches where preservation of existing functional buffers would result in greatest protection against degradation of existing water quality.</p>	<p>Lead: US Forest Service, private landowners, Oregon Department of Forestry, Oregon Department of Environmental Quality, Oregon Department of Agriculture, Mid-Coast Watersheds Council, Salmon-Drift Creek Watershed Council</p> <p>Participants: Tribal nations, private landowners, Oregon Department of Fish and Wildlife</p>	<p>PHASE 2</p>	<p>\$250,000</p>	<ul style="list-style-type: none"> ▪ National Fish and Wildlife Foundation Resilient Communities. ▪ OWEB Operating Capacity Grant. ▪ OWEB Restoration Grant. ▪ Meyer Memorial Trust Healthy Environment Program. ▪ U.S. Fish and Wildlife Service Partners for Fish and Wildlife Program. ▪ NFWF Five Star and Urban Waters Restoration Grant Program.
<p>46 Riparian Restoration; Restore Channels: Advocate for the restoration and conservation of native riparian vegetation to facilitate large natural wood recruitment, maintain water quality, ensure ecological function, and produce habitat for aquatic species, including beavers.</p>	<p>Native riparian vegetation is restored and conserved to support and enhance ecological function in the region. Riparian zones, including intermittent flow stream zones, are expanded and/or restored, to levels that provide adequate ecological functions.</p>	<p>Lead: Oregon Department of Environmental Quality, Mid-Coast Watersheds Council, Oregon Department of Agriculture, Oregon Department of Forestry</p> <p>Participants: Oregon Department of Fish and Wildlife, watershed councils, US Forest Service, Lincoln County Soil and Water Conservation District, Tribal nations, private landowners</p>	<p>PHASE 1</p>	<p>Riparian Restoration to provide ecological functions⁴⁴ on 357 miles of impaired streams:</p> <p>Low estimate (Min CREP buffer on 1518 acres) = \$7,131,746 \$7M</p> <p>Median (partially functioning buffer on 2818 acres) = \$13,244,671 \$13M</p> <p>High Estimate (fully functioning buffer on 4,335 acres) = \$20,376,418 \$20M</p>	<ul style="list-style-type: none"> ▪ National Fish and Wildlife Foundation Resilient Communities. ▪ OWEB Small Grant Program. ▪ OWEB Operating Capacity Grant. ▪ OWEB Stakeholder Engagement Grant. ▪ OWEB Restoration Grant. ▪ Jubitz Family Foundation Environmental Grant. ▪ OWEB Forest Collaboratives Grants (federal lands). ▪ Meyer Memorial Trust Healthy Environment Program. ▪ USDA NRCS Emergency Watershed Protection Program. ▪ USDA NRCS Healthy Forests Reserve Program. ▪ U.S. Fish and Wildlife Service Partners for Fish and Wildlife Program. ▪ USFWS Coastal Program. ▪ USFWS Landowner Incentive Program. ▪ NFWF Five Star and Urban Waters Restoration Grant Program. ▪ ODFW Access and Habitat Program. ▪ ODFW Wildlife Habitat Conservation and Management Program. ▪ ODFW Riparian Lands Tax Incentive Program.

⁴⁴ Methods based on *Cost Estimate to Restore Riparian Forest Buffers and Improve Stream Habitat in the Willamette Basin, Oregon* (DEQ, 2010): ftp://deqftp2.deq.state.or.us/dwartz/MCWPP/WillametteRipCost030310_V2.pdf

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
<p>47 Watershed Function and Ecosystem Services: Implement more erosion control practices.</p>	<p>Reduced sediment delivery to regional streams. Lands are managed for multiple benefits, including ecological function and values (i.e., mimic natural watershed hydrology, sediment and nutrient processes and carbon storage). Larger proportion of road network is hydrologically disconnected from streams. Private landowners widely implement Oregon Plan voluntary measures and report project data to the Oregon Watershed Restoration Inventory (OWRI)⁴⁵ or other databases, to track improvements.</p>	<p>Lead and Participants: Public and private landowners, Lincoln County, Oregon Department of Transportation, Oregon Department of Agriculture, Oregon Department of Forestry, watershed councils, Lincoln Soil and Water Conservation District, Oregon Department of Fish and Wildlife</p>	<p>PHASE 2</p>		<ul style="list-style-type: none"> ▪ OWEB Operating Capacity Grant. ▪ OWEB Stakeholder Engagement Grant. ▪ OWEB Forest Collaboratives Grants (federal lands). ▪ Business Oregon Drinking Water Source Protection Fund. ▪ Clean Water State Revolving Fund. ▪ USDA NRCS Healthy Forests Reserve Program. ▪ U.S. Fish and Wildlife Service Partners for Fish and Wildlife Program. ▪ USFWS Landowner Incentive Program. ▪ NFWF Five Star and Urban Waters Restoration Grant Program. ▪ ODFW Access and Habitat Program. ▪ ODFW Wildlife Habitat Conservation and Management Program. ▪ ODFW Riparian Lands Tax Incentive Program.
<p>48 Sediment Processes: Evaluate anthropogenic sources of fine sediment from all land uses, including mass wasting and unsurfaced roads.</p> <p>Prevention, Upgrades, and Repair: Seek funding opportunities to reduce shallow landslide risk and other sediment delivery hazards (e.g., undersized culverts, outdated road maintenance, legacy roads) and perform road upgrades, repair, and decommissioning.</p>	<p>Mass wasting (shallow landslides and debris flows), surface and hillslope erosion and road sediment are reduced <u>from all land uses</u>. Natural sediment processes are restored to extent possible.</p> <p>A reduction in anthropogenic causes of mass wasting, culvert failures, and road sediment delivery to Mid-Coast region streams</p> <p>Private forest operations widely implement Oregon Plan voluntary measures and report project data to OWRI or other database to track improvements.</p>	<p>Lead: US Forest Service, Bureau of Land Management, Oregon Department of Forestry, private industrial forestry, private small woodland landowners</p> <p>Participants: Watershed councils, Lincoln SWCD, Oregon Department of Environmental Quality, Oregon Water Resources Department, Oregon Department of Fish and Wildlife, Lincoln County, private landowners</p>	<p>PHASES 1-3</p>	<p>\$150,000</p>	<ul style="list-style-type: none"> ▪ Bureau of Reclamation WaterSMART Cooperative Watershed Management Program (Phase II Implementation). ▪ OWEB Restoration Grants. ▪ Meyer Memorial Trust Healthy Environment Program. ▪ USDA NRCS Emergency Watershed Protection Program. ▪ U.S. Fish and Wildlife Service Partners for Fish and Wildlife Program.
<p>49 Floodplain Reconnection and Wetlands: Protect beaver populations and encourage beaver pond creation, especially in critical areas with low summer flows.</p>	<p>A measurable increase in wetland habitat and the amount of naturally stored water in critical areas where summer flows are low.</p>	<p>Lead: US Forest Service, Bureau of Land Management, Oregon Department of Fish and Wildlife, Mid-Coast Watersheds Council</p> <p>Participants: Oregon Department of Forestry, Oregon Department of Agriculture, Lincoln County, private landowners</p>	<p>PHASE 1</p>	<p>\$150,000</p>	<ul style="list-style-type: none"> ▪ Bureau of Reclamation Cooperative Watershed Management Grant (Phase I). ▪ OWEB Operating Capacity Grant. ▪ Jubitz Family Foundation Environmental Grant.
<p>50 Riparian Restoration; Restore Channels; Restore Stream Flow: Design and implement restoration projects with partners to directly address impairments and improve conditions (e.g., erosion prevention and control, riparian and wetland buffers, urban tree protection).</p>	<p>Restoration projects are collaboratively implemented to address limiting factors and improve ecological function.</p>	<p>Lead: Watershed councils, US Forest Service, Bureau of Land Management, Lincoln Soil and Water Conservation District</p> <p>Participants: Oregon Department of Agriculture, Oregon Department of Environmental Quality, Oregon Department of Fish and Wildlife, OSU Extension Service, Oregon Department of Forestry</p>	<p>PHASE 3</p>	<p>\$250,000</p>	<ul style="list-style-type: none"> ▪ National Fish and Wildlife Foundation Resilient Communities. ▪ Bureau of Reclamation WaterSMART Cooperative Watershed Management Program (Phase II Implementation). ▪ OWEB Partnership Technical Assistance Grant. OWEB Small Grant Program.

⁴⁵ Oregon Watershed Restoration Inventory (OWRI)

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
		Oregon Watershed Enhancement Board, water providers			<ul style="list-style-type: none"> ▪ OWEB Operating Capacity Grant. ▪ OWEB Stakeholder Engagement Grant. ▪ OWEB Restoration Grant. ▪ ODEQ Supplemental Environmental Projects (SEP) Program. ▪ Georgia-Pacific Environment Grant Program. ▪ Meyer Memorial Trust Healthy Environment Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ EPA Clean Water State Revolving Fund. ▪ USDA NRCS Emergency Watershed Protection Program. ▪ USDA NRCS Healthy Forests Reserve Program. ▪ EPA Nonpoint Source Section 319 Grants. ▪ U.S. Fish and Wildlife Service Partners for Fish and Wildlife Program. ▪ USFWS Coastal Program. ▪ USFWS Landowner Incentive Program. ▪ NFWF Five Star and Urban Waters Restoration Grant Program. ▪ ODFW Access and Habitat Program. ▪ ODFW Riparian Lands Tax Incentive Program.
51 Restore Stream Flow: Evaluate the mechanisms and conditions for restoring hyporheic flows (the transport of surface water through sediments in flow paths that return to surface water) in the Mid-Coast using a suite of strategies (articulated in the Oregon Plan and other plans).	Channel conditions (morphology) and watershed mechanisms exist for restoring hyporheic flows. Mechanisms, conditions, and locations for restoring hyporheic flows are identified. Projects to restore hyporheic flows are developed and implemented.	Lead: Mid-Coast Watersheds Council, Salmon-Drift Creek Watershed Council, US Forest Service, Bureau of Land Management Participants: Oregon Department of Environmental Quality, Oregon Department of Fish and Wildlife, US Geological Survey, Tribal nations		\$150,000	<ul style="list-style-type: none"> ▪ OWEB Technical Assistance Grant. ▪ OWEB Restoration Grant. ▪ Meyer Memorial Trust Healthy Environment Program. ▪ OWRD Water Projects Grants and Loans. ▪ NFWF Five Star and Urban Waters Restoration Grant Program.
52 Protect Stream Flow: Recommend limits on further appropriation of water on high priority streams where water available for meeting aquatic life needs (OAR Chapter 690, Division 500).	Further appropriation of water on high priority streams is limited to protect native fish and wildlife. The criteria for high priority streams is identified (e.g., streams which lack adequate summertime flow).	Lead: Oregon Department of Fish and Wildlife, Oregon Water Resources Department, Oregon Department of Environmental Quality (OAR 690-Div 33 review) ⁴⁶ Participants: Mid-Coast Watersheds Council, Salmon-Drift Creek WC, Confederated Tribes of Siletz Indians of Oregon, water providers and municipalities, Wild Salmon Center	PHASE 2	\$150,000	<ul style="list-style-type: none"> ▪ Charlotte Martin Foundation Wildlife and Habitat Grant. ▪ OWEB Water Acquisition Grant. Business Oregon Drinking Water Source Protection Fund. ▪ OWRD Water Projects Grants and Loans. ▪ USDA Rural Development Water and Waste Disposal Loan and Grant Program.
53 Restore Stream Flow: Support projects that result in increased water retention capacity in channels, floodplains, and adjacent uplands and wetlands using a variety of strategies.	Review proposed restoration and enhancement projects with this objective as one outcome.	Lead: US Forest Service, Bureau of Land Management, MidCoast Watersheds Council, Salmon-Drift Creek Watershed Council, local planners Participants: Oregon Department of Fish and Wildlife, Oregon Department of Environmental Quality, Oregon	PHASES 1-3	Cost estimates included in actions 44 and 46	<ul style="list-style-type: none"> ▪ OWEB Focused Investment Partnership (FIPs). ▪ Bureau of Reclamation Cooperative Watershed Management Grant (Phase I or Phase II Implementation).

⁴⁶ <https://secure.sos.state.or.us/oard/displayDivisionRules.action?selectedDivision=3153>

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources
	Strategies and projects are implemented that increase water retention capacity in Mid-Coast channels, floodplains, uplands, and wetlands.	Department of Forestry, Oregon Department of Agriculture, Oregon Department of State Lands, Oregon Water Resources Department, US Geological survey, Tribal nations			<ul style="list-style-type: none"> ▪ OWEB Small Grant Program. ▪ OWEB Restoration Grant. ▪ USDA NRCS Agricultural Conservation Easement Program. ▪ OWRD Water Projects Grants and Loans. ▪ U.S. Fish and Wildlife Service Partners for Fish and Wildlife Program. ▪ USFWS National Coastal Wetlands Conservation Grant Program. ▪ NFWF Five Star and Urban Waters Restoration Grant Program.
54	Restore Stream Flow: Determine ecological flows (seasonally varying flow targets and temperature-based flow targets), and identify basin-wide in-stream demands. Support development of additional instream water rights. Implement flow restoration efforts in high priority areas as determined by Instream Water Right Monitoring and other means (e.g., ODFW's Aquatic Habitat Prioritization) (OAR Chapter 690, Division 77).	<p>Lead: Oregon Department of Fish and Wildlife, Oregon Department of Environmental Quality, Oregon Water Resources Department, Oregon Parks and Recreation Department</p> <p>Participants: Mid-Coast Watersheds Council, Salmon-Drift Creek Watershed Council, water users, Oregon Department of State Lands, local planners</p>	PHASE 1	\$250,000	<ul style="list-style-type: none"> ▪ OWEB Partnership Technical Assistance Grant. ▪ OWRD Water Projects Grants and Loans. ▪ U.S. Fish and Wildlife Service Partners for Fish and Wildlife Program. ▪ NFWF Five Star and Urban Waters Restoration Grant Program.
55	Restore Stream Flow: Use established voluntary programs, or other tools, to convert existing water rights (e.g., irrigation, commercial use, other out-of-stream uses) to instream uses that protect critical flows needed to support fish and wildlife, water quality, recreation, and scenic attraction.	<p>Lead: Oregon Department of Environmental Quality, Oregon Water Resources Department, Oregon Parks and Recreation Department (state agencies for new rights), Oregon Department of State Lands, water providers and municipalities</p> <p>Participants: Oregon Department of Fish and Wildlife, Mid-Coast Watersheds Council, Oregon Water Resources Department, Oregon Watershed Enhancement Board (nonprofits for existing rights), water rights holders</p>	PHASE 1 for analysis PHASE 2 to obtain or transfer rights	\$250,000	<ul style="list-style-type: none"> ▪ OWEB Water Acquisition Grant. ▪ USDA Rural Development Water and Waste Disposal Loan and Grant Program.
56	Control Invasive Weeds: Identify priority invasive species in each watershed, and seek funding to support control and management of invasives in streams and along stream corridors while encouraging establishment of native vegetation.	<p>Lead: Mid-Coast Watersheds Council, Oregon Department of Agriculture, Soil and Water Conservation Districts</p> <p>Participants: Oregon Invasive Species Council, local watershed groups, Oregon Department of Forestry, Oregon Department of Fish and Wildlife</p>	PHASES 1-3	\$250,000	<ul style="list-style-type: none"> ▪ Oregon Invasive Species Council (OISC) Invasive Species Education and Outreach Grant. ▪ OWEB Operating Capacity Grant. ▪ OWEB Restoration Grant. ▪ Georgia-Pacific Environment Grant Program. ▪ ODA Noxious Weed Grant Program. ▪ ODFW's Wildlife Integrity Program. ▪ USFWS Coastal Program.
57	Protect Existing Complex Forest; Strategic Thinning; Prescribed Fire; Promote Native Understory Vegetation: Advocate for implementation of the Lincoln County Multi-Jurisdictional Natural Hazard Mitigation Plan, especially as it relates to wildfire mitigation in the Mid-Coast.	Implementation of the Lincoln County Multi-Jurisdictional Natural Hazard Mitigation Plan, especially as it relates to wildfires, is supported throughout the Mid-Coast Region.	PHASE 1	\$150,000	
58	Easements and acquisitions: Acquire land, or obtain conservation easements, to protect critical land areas managed for water quality protection.	<p>Critical lands are in drinking water source areas/watersheds are protected. Key areas are publicly owned and managed, or managed for conservation. An increasing proportion of acreage in drinking water source areas is protected.</p>	PHASES 1-2	\$10,000,000	<ul style="list-style-type: none"> ▪ Bureau of Reclamation WaterSMART Cooperative Watershed Management Program (Phase I or Phase II Implementation).

Action	Desired Outcomes	Potential Lead & Participants	Timeline	Initial Estimated Investment	Potential Funding Sources	
		Participants: private landowners, Oregon Watershed Enhancement Board			<ul style="list-style-type: none"> ▪ Meyer Memorial Trust Healthy Environment Program. ▪ Business Oregon Drinking Water Source Protection Fund. ▪ USDA NRCS Emergency Watershed Protection Program. Safe Drinking Water Revolving Loan Fund (SDWRLF). ▪ USDA Rural Development Water and Waste Disposal Loan and Grant Program. ▪ ODFW Access and Habitat Program. ▪ OWEB land acquisition funds. 	
59	Support and advocate for the compilation of a hierarchy of necessary spatial analyses and modeling to determine which conservation strategies, and locations on the landscape, will result in the greatest environmental returns on investment (ROI) (e.g., ecological function) and achieve the highest priorities in existing species recovery plans (e.g., improving winter and summer rearing habitats). Advocate for implementation of strategies in federal Coho recovery plan and Oregon coast Coho Conservation Plan (OWEB FIP Framework).	Spatial analyses are conducted/compiled to identify strategies, and locations on the landscape, to achieve the greatest environmental returns on investment (ROI) (e.g., ecological function) and actions support existing recovery plans.	Lead: Mid-Coast Watershed Council, Oregon Watershed Enhancement Board, Oregon Department of Environmental Quality, US Forest Service, Lincoln County Soil and Water Conservation District, Oregon Water Resources Department, Lincoln County Participants: Environmental Protection Agency (Bob McKane/ Visualizing Ecosystem Land Management Assessments (VELMA) modeling), US Geological Survey, Tribal nations, non-governmental organizations, Oregon Watershed Enhancement Board, Oregon Department of Fish and Wildlife	PHASE 2	\$250,000	<ul style="list-style-type: none"> ▪ OWEB technical assistance grants.
TOTAL				\$99.5M–\$1,169M		

Performance Metrics

- Ecological function (i.e., natural watershed hydrology, sediment, nutrient and carbon processes) is enhanced throughout Mid-Coast watersheds.
- Stream habitat projects are implemented to address key limiting factors.
- Native trees and shrubs are planted in riparian areas and on floodplains.
- Invasive species are eradicated, or controlled, to desired levels.
- Lateral side-channels and floodplains are reconnected to stream channels.
- Measurable improvement in aquatic habitat condition and trends for all primary land uses in the Mid-Coast strata based on ODFW aquatic habitat inventory and Oregon Plan Habitat Monitoring methodology.⁴⁷
- Water rights transactions keep more water in streams and incorporate conservation and water efficiency strategies.
- No net loss in working lands acreage in the Mid-Coast region of Oregon.
- Net increase in land acquisition and easements that protect water quality.
- Natural storage (e.g., beavers, wetlands) projects are implemented.
- Land is preserved in priority areas.

⁴⁷ Oregon Plan Habitat Monitoring: https://odfw.forestry.oregonstate.edu/freshwater/inventory/op_reports.htm.

Metric Methodology

- The Mid-Coast adopts a tool to assess ecosystem recovery (e.g., 5-Star Recovery System in Action), and evaluates progress in protecting and enhancing Mid-Coast ecosystems through time.
- ODFW aquatic habitat inventory & Oregon Plan Habitat Monitoring methodology is utilized and widely supported⁴⁸.

⁴⁸ ODFW Aquatic Inventories Project: <https://odfw.forestry.oregonstate.edu/freshwater/inventory/methods.html>.

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Appendices

Appendix A. Definitions

Adaptive Capacity. The ability of systems, organizations, and individuals to (1) adjust to actual, or potential, adverse changes and events; (2) take advantage of existing and emerging opportunities that support essential functions or relationships; or (3) cope with adverse consequences, mitigate damages, and recover from system failures. Adaptive capacity is an indicator of how well a system will adjust to, or recover from, external changes, or large perturbations (e.g., severe floods or droughts). See also “resilience.”

Agricultural water use efficiency. The ratio of the amount of water required to sustain agricultural productivity to the total applied water. Efficiency is increased through the application of less water to achieve the same beneficial productivity, or by achieving more productivity while applying the same amount of water.

Annual Peak Flow. The maximum instantaneous discharge from a stream. It is the highest annual discharge and includes both groundwater contributions and direct runoff.

Anthropogenic. Of human origin or resulting from human activity.

Aquifer. A geologic formation, group of formations, or part of a formation, that contains saturated and permeable material capable of transmitting water in sufficient quantity to supply wells, or springs, and that contains water that is similar throughout in characteristics, such as potentiometric head, chemistry, and temperature.

Available groundwater storage capacity. The volume of a groundwater basin that is unsaturated and capable of storing groundwater.

Average annual runoff. The average value of total annual runoff volume calculated for a selected period of record, at a specified location, or area.

Beneficial use. As part of the nine regional water quality control boards’ basin planning efforts, up to 25 water-quality beneficial use categories for water have been identified for human and instream uses.

Biosolids. Wastewater treatment residuals, not including material removed during preliminary treatment, treated to levels that allow agronomic use in accordance with federal law.

Catchment. The area of land that catches and collects water above a reservoir, or other storage structure.

Climate change. Changes in long-term average temperature, precipitation, wind, or other variables in a specific region.

Consumed Water. Water that does not return to the system for other uses.

Contaminant. Any substance, or property, preventing the use of, or reducing the usability of, water for ordinary purposes, such as drinking, preparing food, bathing, washing, recreation, and cooling. Any solute or cause of change in physical properties that renders water unfit for a given use. (Generally considered synonymous with pollutant.)

Domestic Well. A water supply well used to serve no more than three residences for the purpose of supplying water for drinking, culinary, or household uses, and which is not used as a public water supply.

Green Infrastructure. A subset of natural infrastructure. It mimics natural systems at the neighborhood, or site scale, and can be part of an integrated approach to addressing water management challenges in residential, municipal, and industrial developments. Examples of green infrastructure include eco-roofs, green street swales, and neighborhood natural areas that filter sediment and other pollutants carried by stormwater runoff.

Hydrologic Cycle. The general pattern of water movement by evaporation from sea to atmosphere, by precipitation onto land, and by return to sea under influence of gravity.

Integrated. To make whole by bringing all parts together.

Integrated Pest Management. Integrated Pest Management (IPM) is a sustainable, science-based, decision-making process that combines biological, cultural, physical, and chemical tools to identify, manage, and reduce risk from pests and pest management tools and strategies in a way that minimizes overall economic, health and environmental risks (National IPM Roadmap Definition, updated in 2018).

Integrated Water Resource Management (a.k.a. One Water). An approach, or process, to managing water that holistically assesses the planning and management of water supply, wastewater, and stormwater systems, focusing on the water cycle as a single connected system while promoting coordinated development and management of water, land, and related resources to maximize the economic and social benefits while minimizing impacts to the environment (American Planning Association 2020).

Natural Infrastructure. The strategic use of natural lands, such as forests and wetlands, and working lands, such as farms and ranches, to meet infrastructure needs. Natural infrastructure can also mimic natural systems to achieve outcomes. Natural infrastructure can be more cost-effective than built infrastructure, and frequently provide a broader suite of environmental, economic, and community benefits.

Permeability. The ability of material to transmit fluid, usually described in units of gallons per day per square foot of cross-section area. It is related to the effectiveness with which pore spaces transmit fluids.

Prior Appropriation Doctrine. A method of allocating water rights whereby the first person to divert a quantity of water from a water source for a beneficial use has the right to continue to

use the appropriate quantity of water for that beneficial use. Subsequent persons can appropriate the remaining water for their own beneficial purposes, provided they do not interfere with the rights of prior appropriators. Oregon's Water Code is built on the prior appropriation doctrine and has been adapted to recognize instream rights that do not divert water.

Public Water System. A system for the provision to the public of piped water for human consumption, if such system has more than three service connections, or supplies water to a public or commercial establishment that operates a total of at least 60 days per year, and that is used by 10 or more individuals per day. Public water system also means a system for the provision to the public of water through constructed conveyances other than pipes to at least 15 service connections, or regularly serves at least 25 individuals daily at least 60 days of the year. A public water system is either a "Community Water System," a "Transient Non-Community Water System," a "Non-Transient Non-Community Water System" or a "State Regulated Water System."

Resilience. The capacity of a resource/natural or constructed system to adapt to and recover from changed conditions after a disturbance.

Senior Water Right. Under the prior appropriation doctrine, during times of shortage, older water rights are fulfilled before more recent (junior) rights are fulfilled.

Stormwater. Stormwater runoff is generated from rain and snowmelt events that flow over land or impervious surfaces, such as paved streets, parking lots, and building rooftops, and does not soak into the ground. The runoff picks up pollutants, such as trash, chemicals, oils, and dirt/sediment that can harm our rivers, streams, lakes, and coastal waters (EPA 2020). Stormwater systems include traditional gray infrastructure, such as storm sewers, as well as green, or nature-based infrastructure.

Surface Water. Water that collects on the surface of the ground in a stream, river, lake, or wetland.

Wastewater. Wastewater is water that has been used and must be treated before it is released into another body of water so that it does not pollute water sources. Wastewater comes from a variety of sources, including home use (toilets and drains), rainwater and runoff, and agricultural and industrial sources (Safe Drinking Water Foundation 2020).

Water Conservation. Water conservation includes strategies, policies, incentives, outreach, and regulations implemented to efficiently manage water resources to ensure sustainable water supplies for current and future demand. It addresses both indoor and outdoor water usage.

Water Cycle. The hydrologic cycle that describes the continuous movement of water on, above, and below the surface of the Earth.

Water Right. A right to the beneficial use of water that travels or collects in streams, rivers, lakes, ponds, or underground, including the allocation of the water to storage for future use. Water rights are property rights, but water right holders do not own the water itself, they possess the right to use it. Depending on the type of water law doctrine, they may be attached to ownership of the land, or they may exist as a separate property right. Water rights are restricted to use at a specific place, for a specific purpose, and in a specific quantity. Water rights are recognized for out-of-stream uses and instream uses.

Water Supply. Water for human use comes from two primary sources—surface water and groundwater. Water supply systems convey, store, treat, and distribute water. Understanding water use helps to evaluate the effects of future development on water supply sources, which also support ecosystem needs.

Well. Any artificial opening or artificially altered natural opening, however made, by which groundwater is sought, or through which groundwater flows under natural pressure, or is artificially withdrawn or injected. This definition shall not include a natural spring, or wells drilled for the purpose of exploration, or production of oil or gas. Prospecting, or exploration for geothermal resources as defined in ORS 522.005, or production of geothermal resources derived from a depth greater than 2,000 feet as defined in 522.055, is regulated by the Department of Geology and Mineral Industries.

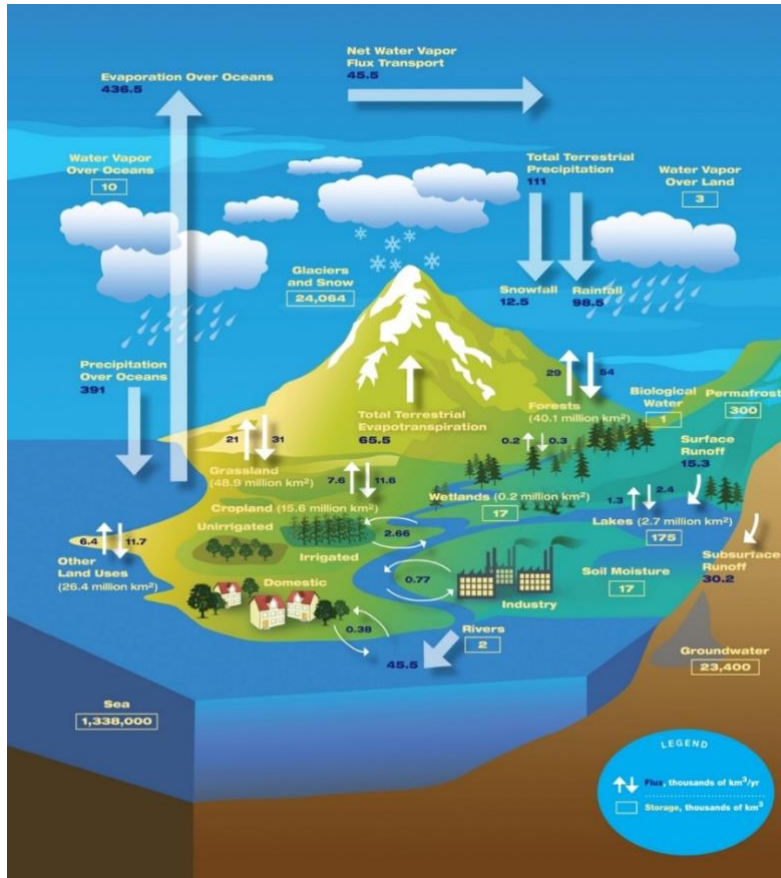


Figure A-1. Water cycle diagram. NASA/JPL Flickr (CC BY 2.0).

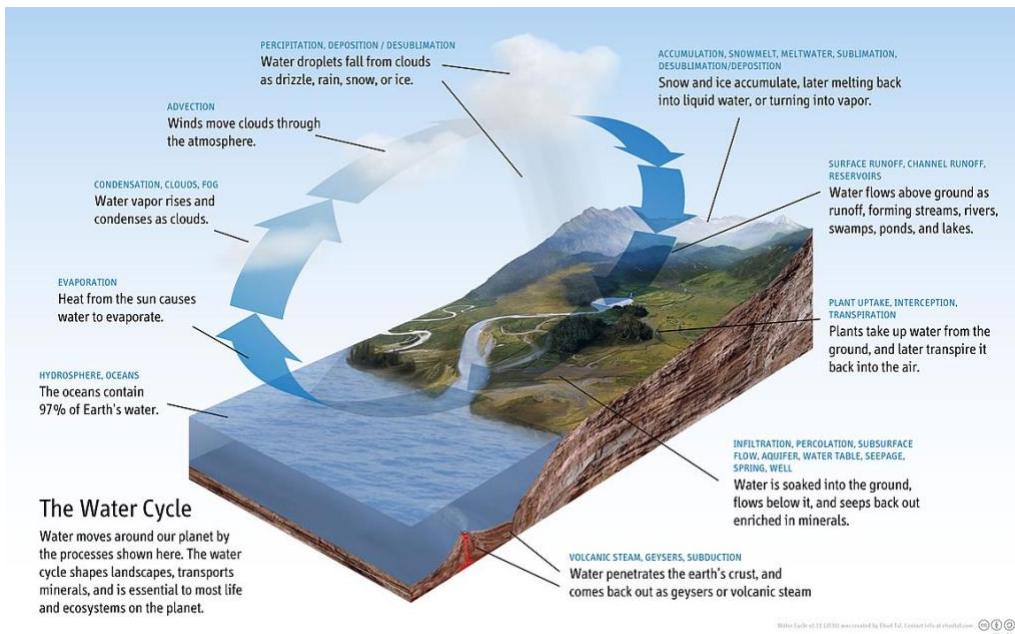


Figure A-2. Water Cycle diagram. Ehud Tal - Own work, CC BY-SA 4.0, <https://creativecommons.org/licenses/by-sa/4.0>.

Appendix B. Mid-Coast Water Planning Partnership Step Products, Process, and Participants

Step 1

Step 1 Products

[Mid-Coast Water Planning Partnership Charter](#)

[Communication and Outreach Plan](#)

[Mid-Coast Water Planning Partnership Meeting Welcome Packet](#)

Step 1 Process

The purpose of Step 1 according to the [draft planning guidelines](#) from the Oregon Water Resources Department is to build a collaborative and inclusive process. The Co-Conveners (City of Newport and Oregon Water Resources Department) assembled partners representing diverse interests to create a governance agreement (Charter) that described how the partners will collaborate and make decisions using consensus. A communication and outreach team developed a plan to ensure an open and inclusive process that fostered public participation.

Step 1 Participants

[Record of Charter Signatories \(2017 – 2022\)](#)

Step 2

Step 2 Products

[Mid-Coast Water Resources Characteristics – Context \(February 2018\)](#)

[Mid-Coast Water Resources Characteristics – Water Quality \(February 2018\)](#)

[Mid-Coast Water Resources Characteristics – Water Quantity \(February 2018\)](#)

[Mid-Coast Water Resources Characteristics – Built Systems \(February 2018\)](#)

[Mid-Coast Water Resources Characteristics – Ecology \(February 2018\)](#)

[Step 2 Project Folder](#)

Step 2 Process

The purpose of Step 2 according to the [draft planning guidelines](#) from the Oregon Water Resources Department is to gather information to develop a shared understanding of current water resources and identify gaps. The planning group assessed and described water resources in the planning area, looking at water quantity, quality, ecology and built systems. This effort included collecting and synthesizing existing information, identifying any gaps in knowledge,

and working in four different study groups to generate the Step 2 reports in collaboration with GSI Water Solutions.

Step 2 Participants

Water Quality Study Group

- Jo Morgan, Oregon Department of Agriculture
- David Westgate, Lincoln Soil and Water Conservation District
- Tim Gross, City of Newport
- Cyndi Karp, Ecosystem Advocate
- Stephanie Reid, Lincoln City Public Works
- Lila Bradley, Lincoln City Public Works
- David White, Rogue Brewery
- Matt Thomas, Oregon Department of Forestry
- Leon Nelson, Beverly Beach Water District
- Martin Klinger, Panther Creek Water District
- Tyler Alexander, Oregon Farm Bureau
- Tim Miller, Oregon Farm Bureau
- Seth Barnes, Oregon Forest Industries Council
- Harmony Burrigh, Oregon Water Resources Department
- Paul Robertson, Robertson Environmental
- Heather Tugaw, Oregon Department of Environmental Quality
- Wayne Hoffman, MidCoast Watersheds Council and Lincoln Soil & Water Cons. Dist.
- Dave Wilson, Landowner
- John Sullivan, Landowner
- David Waltz, Oregon Department of Environment Quality

Water Quantity Study Group

- Adam Denlinger, Seal Rock Water District
- Margaret Matter, Oregon Department of Agriculture
- Harmony Burrigh, Oregon Water Resources Department
- Tim Gross, City of Newport
- Nikki Hendricks, Oregon Water Resources Department
- Mellony Hoskinson, Oregon Water Resources Department
- Kerri Cope, Oregon Water Resources Department
- Chris Kowitz, Oregon Water Resources Department
- Mike Thoma, Oregon Water Resources Department
- Leon Nelson, Beverly Beach Water District
- Wayne Hoffman, MidCoast Watersheds Council
- Tyler Anderson, Oregon Farm Bureau
- Martin Klinger, Panther Creek Water District
- Lani Hankins, Lincoln City

- John Stevenson, OSU, Oregon Climate Change Research Institute
- David Westgate, Lincoln Soil and Water Conservation District
- Alan Fujishin, Gibson Farms
- Caroline Bauman, Lincoln County Economic Development Alliance
- Heather Tugaw, Department of Environmental Quality

Ecology Study Group

- John Spangler, Oregon Department of Fish and Wildlife
- Mark Saelens, Lincoln County
- Wayne Hoffman, MidCoast Watersheds Council
- Joyce Sherman, RiverGraphics
- Jeanne Anstine, Newport Community Gardens
- Harmony Burrigh, Oregon Water Resources Department
- Martin Klinger, Panther Creek Water District
- Cyndi Karp, Ecosystem Advocate
- John Stevenson, OSU, Oregon Climate Change Research
- Stan van de Wetering, Confederated Tribes of the Siletz Indians
- Leon Nelson, Beverly Beach Water District

Built Infrastructure Study Group

- Adam Denlinger, Seal Rock Water District
- Preson Phillips, Oregon State Parks and Recreation Dept.
- Tim Gross, City of Newport
- Martin Klinger, Panther Creek Water District
- Harmony Burrigh, Oregon Water Resources Dept.
- Cyndi Karp, Ecosystem Advocate
- Scott Andry, City of Waldport
- Caroline Bauman, Economic Development Alliance of Lincoln County
- Leon Nelson, Beverly Beach Water District
- Lani Hankins, Lincoln City Public Works
- Jeanne Anstine, Newport Community Garden

Step 3

Step 3 Products

[OWRD Water Rights Summary \(October 2021\)](#)

[OWRD Water Use Summary \(October 2021\)](#)

[ACOE Hydroclimatic Vulnerability Assessment \(October 2020\)](#)

[Step 3 Summary of Critical Issues and Supporting Information \(September 2020\)](#)

[2018-2020 Step 3 Self-Supplied Work Group Overview and Recap \(September 2020\)](#)

[2018-2020 Step 3 Municipal-Special District Work Group Overview and Recap \(September 2020\)](#)

[2018-2020 Step 3 Instream/Ecology Work Group Overview and Recap \(September 2020\)](#)

[StoryMap \(Summary of Steps 2 and 3\) \(March 2020\)](#)

[Oregon's Kitchen Table Phase I Community Engagement Project Final Report \(September 2019\)](#)

[OCCRI Climate Projections \(July 2019\)](#)

[Step 3 Project Folder](#)

Step 3 Process

The purpose of Step 3 according to the [draft planning guidelines](#) from the Oregon Water Resources Department is to identify how much water is needed to support current and future uses of water, to examine when and where supplies do not meet instream or out-of-stream needs/demands today, and to determine where existing supplies are likely to fall short in the future. Step 3 relied completely on the voluntary contributions of three working groups along with technical assistance provided by agency partners.

Step 3 Participants

Self-Supplied Water Users Work Group Participants (rural residents, agricultural water users, industrial users)

- Nikki Hendricks, Oregon Water Resources Department
- Alan Fujishin, Gibson Farms
- Paul Robertson, Robertson Environmental
- Audrey Sweet, Lincoln Soil and Water Conservation District
- Jo Morgan, Oregon Department of Agriculture
- Amy Chapman, Lincoln County Public Health
- Don and June Larson, Siletz Watershed Council
- Cyndi Karp, Ecosystem Advocate
- Harmony Burrig, Oregon Water Resources Department

Municipal Water Providers and Special Districts Work Group Participants (municipalities or districts that provide water to residents, businesses, and industries in their service area)

- Tim Gross, City of Newport Public Works
- Adam Denlinger, Seal Rock Water District
- Stephanie Reid, City of Lincoln City Public Works
- Bradley Wynn, Seal Rock Water District
- Jim Tooke, City of Yachats City Councilor
- Ricky McClung, City of Yachats Public Works
- Scott Andry, City of Waldport Public Works
- Rod Cross, Mayor of Toledo

- Jay Macpherson, Oregon Health Authority
- Suzanne DeSzoeka, GSI Water Solutions
- Cyndi Karp, Ecosystem Advocate
- Harmony Burrigh, Oregon Water Resources Department

Instream/Ecology Work Group Participants (water for rivers, fish and wildlife, and other instream values)

- Emily Bell Dinan, Lincoln Soil and Water Conservation District
- Leo Williamson, Oregon Department of Forestry
- Don Andre, Oregon Coast Community Forest Association
- Evan Hayduk and Wayne Hoffman, Mid-Coast Watersheds Council
- Joyce Sherman, Stewards of Rocky Creek
- Bill Montgomery, Coastal Resident
- Mark Saelens, Lincoln County
- Penelope Kaczmarek, Coastal Resident
- Vince Mastropietro, Coastal Resident
- Paul Englemeyer, Coastal Resident
- Mike Broili, Coastal Resident
- Mark River and Maryanne Reiter, Weyerhaeuser
- John Spangler, Oregon Department of Fish and Wildlife
- Cyndi Karp, Ecosystem Advocate
- Rachel Lovellford, Oregon Department of Fish and Wildlife
- Harmony Burrigh, Oregon Water Resources Department

Step 4

Step 4 Products

[Prioritization Compilation of Draft Strategies](#)

Water Action Plan Implementation Table (Pages 65 – 90 of the Plan)

[Oregon’s Kitchen Table Phase 2 Community Engagement Project Final Report \(February 2022\)](#)

Step 4 Process (Attended at least one meeting)

- Don, Andre, Oregon Coast Community Forest Association
- Jeanne Anstine, Newport Community Gardens
- Caylin Barter, Wild Salmon Center
- David Bayus, Johnson Creek Water Services Company
- Jennifer Beathe, Starker Forests, Inc.
- Shannon Beaucaire, City of Yachats
- Mike Broili, MidCoast Watersheds Council
- Harmony Burrigh, Oregon Water Resources Department

- Suzanne de Szoeki, GSI Water Solutions, Inc.
- Jacquie Fern, Oregon Department of Environmental Quality, Drinking Water Protection Program
- Alan Fujishin, Gibson Farms
- Timothy Gross, Civil West Engineering Services, Inc.
- Evan Hayduk, MidCoast Watersheds Council
- Jen Hayduk, Lincoln Soil and Water Conservation District
- Chris Janigo, City of Newport
- Penelope Kaczmarek, Interested citizen
- Jay MacPherson, Oregon Health Authority
- Tim Miller, Lincoln County Farm Bureau
- Bill Montgomery, Interested Resident
- Clare Paul, City of Newport
- Lisa Phipps, Department of Land Conservation and Development
- Paul Robertson, Robertson Environmental LLC
- Mark Saelens, Saelwood LLC
- Greg Scott, City of Yachats
- Billie Jo Smith, Interested citizen
- Matt Thomas, Oregon Department of Forestry
- David Waltz, Oregon Department of Environmental Quality, Nonpoint Source and Drinking Water Protection Programs
- Geoffrey Wilkie, Interested citizen
- Stan van de Wetering, Confederated Tribes of Siletz Indians
- Joe Moll, McKenzie River Trust
- Nikki Hendricks, Oregon Water Resources Department

Appendix C. Oregon Explorer Report Hyperlinks and Spatial Data Gaps

Mid-Coast Planning Area:

Re-run report

url: https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T195635-HVtkGwj&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T195645-tVbDMMrn&useArchive=true

Alsea River Sub-Area:

Re-run report

url: https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T180549-c9nr8jaH&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T190700-wYHB4xQF&useArchive=true

Beaver Creek-Ocean Tributaries Sub-Area

Re-run report

url: https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T180928-oVz8C3cH&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T190852-xefW56dA&useArchive=true

Depoe Bay-Ocean Tributaries Sub-Area:

Re-run report

url: https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T181930-QwoUi1HO&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T193820-yyCRRkmc&useArchive=true

Salmon River Sub-Area:

Re-run report url:

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T182156-XERqzmNQ&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T194155-uePEsr3G&useArchive=true

Siletz Bay-Ocean Tributaries Sub-Area:

Re-run report

url: https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T182659-gPBHXFqL&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T194442-zwQOLOEq&useArchive=true

Siletz River Sub-Area:

Re-run report

url: https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T183000-zv3ccgn&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T194710-0NXavHXA&useArchive=true

Yachats River-Ocean Tributaries Sub-Area:

Re-run report

url: https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T183212-h5cilt8R&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T194957-OuXTgylm&useArchive=true

Yaquina River Sub-Area:

Re-run report

url: https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&reportID=midcoast:2021-10-29T183421-sAE9wxAE&useArchive=true

Snapshot report (10/29/21):

https://tools.oregonexplorer.info/OE_HtmlViewer/index.html?viewer=midcoast&run=runMidcoastReport&snapshotID=midcoast:2021-10-29T195311-7IfIXtgo&useArchive=true

Spatial Data Gaps

The following questions were not addressed using the Mid-Coast Water Planning Map Viewer because datasets were not available or complete for the Mid-Coast planning area.

Context:

- What are the major sources of water?
Although we have a statewide hydrography dataset, we don't know the extent to which these rivers are used as a source.
- What institutions manage, oversee, and/or regulate water?
There is not a spatial dataset that identifies the water management responsibilities for each stream segment or groundwater source. In addition, a spatial dataset of water districts does not exist.

Water Quantity:

- Are there known conflicts or concerns with surface water allocation?
There is not a spatial dataset that identifies the water management conflicts or concerns with surface water allocation (or groundwater source).

Water Quality:

- What do we know about groundwater quality and are there concerns?
- Is our water safe for humans to drink/consume?
- Is our water safe for recreational contact?
- Is our water safe for fish and wildlife?
The only dataset we have for groundwater are the DEQ Groundwater Management Areas, but this dataset does not include information about quality. This dataset does represent groundwater areas of concern, but not all areas of concern. There is not a spatial dataset that identifies the safety of water sources for human consumption, recreational and environmental uses (fish and wildlife) because these are often temporal issues. We can report on the parameters assessed by DEQ, but they are not comprehensive to specifically answer these questions.

Water Use:

- Who is currently required to measure and publicly report their groundwater water use?
- How much is groundwater is used? When?
- Who uses groundwater, and who are the biggest users?
- Where does drinking water come from (community water systems (public or private) and self-supplied water)?
- What infrastructure is there to store, direct, and convey water?

- What is the status/condition of water infrastructure?
- Where are the priorities for restoring streamflows?
County level water use summaries for surface water are available for the state, but they are not available for specific locations within the county in a spatial format. In addition, the infrastructure datasets are limited to fish passage barriers, reservoirs, tidegates and dams. These datasets do not include attributes of condition. We do not have data for water conveyance and other infrastructure within the Mid-Coast planning area. The datasets we have for groundwater are the DEQ Groundwater Management Areas and OWRD observation wells, but these datasets do not include comprehensive information about use throughout the Mid-Coast or who is required to measure and report.

Natural Hazards:

- What natural hazards could affect water supplies?
- What climate change stressors could affect water supplies?
Although we have spatial datasets that pertain to landslides, tsunami zones, wildfire risk, flood hazards, the datasets do not include a direct relationship to their impacts on existing water supplies. In addition, we do not have a comprehensive dataset of all the water supplies in the Mid-Coast. As for the question about potential climate change stressors in the Pacific Northwest that could affect water supplies, some general statements can be made: increased rates of transpiration from vegetation and evaporation from lakes and reservoirs due to projected rising temperatures could reduce the available water supply in later summer and early fall; Generally drier surface conditions in summer, again due to increased evaporation rates, and higher temperature could increase the likelihood of wildfire and the threats to water supplies that large fires bring; The more intense precipitation projected to occur during the rainy season could lead to increased erosion and higher turbidity during heavy rainfall events. However, there are no spatial datasets that link these regional projections to changes in water quantity or quality of particular water supplies in the Mid-Coast.

Watershed Health

- Where are the riparian areas?
- What restoration has addressed floodplain function?
There is not a comprehensive spatial dataset that identifies riparian areas. We do have Oregon Watershed Restoration Inventory (OWRI) data on where riparian restoration projects have been conducted with OWEB funding (and voluntarily reported funding from other sources), but the reporting is not specific to floodplain function improvements.

Appendix D. Crosswalk of the Mid-Coast Water Planning Partnership Plan Actions with Other Important Regional Conservation Initiatives

- **Final Endangered Species Act Recovery Plan for Oregon Coast Coho Salmon (2016)** (*Oncorhynchus kisutch*)⁴⁹. The goal of this plan is to improve the viability of Oregon Coast Coho, and the ecosystems upon which it depends, to the point that they no longer require Endangered Species Act protection. The recovery direction for Oregon Coast Coho Salmon is to protect and restore the freshwater and estuarine rearing habitats that support juvenile survival and overall productivity.
- **Lincoln County Multi-Jurisdictional Natural Hazards Mitigation Plan (2015, revised 2017)**⁵⁰. This plan describes priority natural hazards of concern to the Mid-Coast region, including coastal erosion, drought, earthquakes, floods, landslides, tsunamis, wildfire, windstorms, and winter ice. Although there is no direct relationship to the actions within the Mid-Coast Water Planning Partnership Water Action Plan, any efforts that reconnect floodplains, restore stream flow, and restore riparian areas will enhance resilience of the Mid-Coast region to climate change stressors and several natural hazards. In addition, three actions within this plan have a nexus with natural hazards.
- **Lincoln County Climate Action Plan (2020)**. This plan emphasizes water supply resiliency measures that reduce water use by developing focused, interrelated water conservation measures, regulations, education, and incentives.
- **Oregon Watershed Enhancement Board Focused Investment Partnership**⁵¹ goals (as they related to *Aquatic Habitat for Native Fish Species* and *Coho Habitat and Populations Along the Coast*). The Oregon Watershed Enhancement Board Focused Investment Priority for Inland Aquatic Habitat for Native Fish Species guides voluntary actions that address limiting factors related to the protection and restoration of the watershed functions and processes in this habitat type. Initiatives within this priority identify the primary limiting factors outlined in associated federal recovery, state conservation, or tribal plans that the initiative is aiming to address, and are guided by the habitat and population objectives and conservation approaches set forth in these plans. Focal areas for this priority are defined as those native fish habitats in Oregon that are identified as priorities in associated federal recovery, state conservation, or tribal plans. Voluntary restoration and conservation actions are especially encouraged in locations where investments will also address identified non-point source water quality concerns.

⁴⁹ NMFS (National Marine Fisheries Service). 2016. Recovery Plan for Oregon Coast Coho Salmon Evolutionarily Significant Unit. National Marine Fisheries Service, West Coast Region, Portland, Oregon.

⁵⁰ <https://www.co.lincoln.or.us/planning/page/natural-hazards-mitigation-plan>

⁵¹ <https://www.oregon.gov/oweb/grants/Pages/fips.aspx>

		MCWPP MID-COAST WATER ACTION PLAN STRATEGIES
ENDANGERED SPECIES ACTION FEDERAL COHO RECOVERY PLAN ACTIONS	MCS-1 (Tributaries), MCS-21 and MCS-22 (Mainstems): Increase harvest buffers on private industrial timberlands, reduce road densities on private and federal timberlands.	46
	MCS-7 and MCS-8 (Tributaries), MCS-31 and MCS-32 (Mainstems): Conduct riparian planting projects on streams in agricultural lands.	50, 52
	MCS-11 and MCS-13 (Tributaries), MCS-29 (Mainstems): Develop water conservation strategies for municipal and irrigation water withdrawals to improve water quality.	6, 7,
	MCS-12 and MCS-14 (Tributaries): Improve water quality by improving stream shade, and substrate retention.	50, 52
	MCS-17 and MCS-18 (Off-channel and wetlands): Increase beaver pond abundance.	5, 45, 51
	MCS-19 and MCS-20 (Wetlands): Reduce existing/limit channel-confining structures, including roads and infrastructure, in the floodplain that disconnect wetlands from tributaries.	50
	MCS-25 and MCS-26 (Mainstems): Increase large wood and marginal and streambank habitat structure.	50, 52
	MCS-27 (Mainstems): Develop water conservation strategies for municipal and irrigation water withdrawals.	24
	MCS-28 and MCS-30 (Mainstems): Improve water quality by improving stream shade, and substrate retention.	50, 52
	MCS-35 (Estuary): Identify sources of water pollution and develop strategies to reduce pollutants in water discharges.	13
OREGON WATERSHED ENHANCEMENT BOARD FOCUSED INVESTMENT PARTNERSHIP (AQUATIC HABITAT STRATEGIES)	Reconnect Floodplains	46, 47, 51
	Restore Stream Flow	46, 47, 52, 53, 54, 55, 56, 57
	Restore Habitat in Stream Channels	46, 47, 48, 49, 50, 52
	Road Repair or Decommission	50
	Riparian Restoration	46, 47, 48, 49, 50, 52
	Supporting Healthy Habitats	33, 36, 39, 40, 41, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59, 60, 61
	Control Invasive Weeds	58
	Easements and Acquisitions	41, 60

		MCWPP MID-COAST WATER ACTION PLAN STRATEGIES
INCOLN COUNTY CLIMATE ACTION PLAN STRATEGIES	Public outreach and education	1
	Metered water fixtures / conservation solutions	3, 4, 6, 7, 14, 15, 24, 25, 26
	Rainwater harvesting systems	22
	Incorporate water conservation features in new construction	61
	Water audits and feasibility studies	2
	Cost-share incentives	25
	Educational curriculum for students and citizens	1
	Incorporate green infrastructure	5, 8
	Protect healthy landscapes	12, 16, 17, 18, 19, 20, 21, 40, 41, 43, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59, 60, 61
Restore degraded landscapes	13	
LINCOLN COUNTY MULTI- JURISDICTIONAL NATURAL HAZARDS MITIGATION PLAN	The Lincoln County Multi-Jurisdictional Natural Hazards Mitigation Plan describes priority natural hazards of concern to the Mid-Coast region, including coastal erosion, drought, earthquakes, floods, landslides, tsunamis, wildfire, windstorms, and winter ice.	9, 10, 11, 50

Appendix E. Water Providers by Population Served and Connections

There are 52 water providers in the Mid-Coast region that deliver water to resident population of 60,877 people through 24,299 connections. Map of Drinking Water Source Areas (<https://spatialdata.oregonexplorer.info/geoportal/details?id=6a1ec8dd8b6844838cc501c57b6a2c27>).

Alesea

- Fall Creek Water District

Blodgett

- Bless Your Heart Baking and Cafe
- Fir Ridge Campground

Depoe Bay

- City of Depoe Bay

Gleneden Beach

- Kernville-Gleneden-Lincoln Beach Water District

Lincoln City

- Lincoln City Water District
- Oregon Parks and Recreation Department
HB Van Duzer State Park
- Lower Siletz Water System
- Calkins Acres Improvement Inc.

Newberg

- Sea Crest

Newport

- City of Newport
- Oregon Parks and Recreation Department
Ellmaker State Park
- Oregon Parks and Recreation Department
Beverly Beach State Park

- Beverly Beach Water District
- Otter Rock Water District
- Bay Hills Water Association
- Carmel Beach Water District
- Lincoln County Parks - Moonshine Park
- Mad Dog Country Tavern
- Sawyers Landing RV Park

Otis

- Hiland WC - Echo Mountain, Boulder Creek, Bear Creek
- Westwind Stewardship Group
- Otis Junction Water system
- Salmon River Mobile Village
- Salmon River RV Park
- Lincoln City KOA
- Guptil Subdivision

Otter Rock

- Johnson Creek Water Service
- Inn at Otter Crest

Reedsport

- US Forest Service Cape Perpetua Visitor Center

Rose Lodge

- Hiland WC - Riverbend

Seal Rock

- Seal Rock Water District

Sheridan

- Drift Creek Camp

Siletz

- City of Siletz

Tidewater

- Hiland WC - Westwood
- US Forest Service
Blackberry Campground

Toledo

- Toledo Water Utilities
- Eddyville Charter School
- Olalla Valley Golf Course

Waldport

- City of Waldport
- Kozy Acres Water System
- Drift Creek Landing
- Taylors Landing RV Park
- Riverside Mobile Park
- King Silver RV Park
- Rovers RV Park
- Happy Landing RV Park/Marina

Yachats

- Southwest Lincoln County Water PUD
- City of Yachats

Appendix F. Issues Identified During Collaborative Planning but not Carried Forward

The following are issues that were identified, during plan development, that were not carried forward for one or more reasons, including:

- They were not considered as high a priority as other issues that were addressed during the planning process.
- This voluntary planning partnership was not the most appropriate venue to address the issues.
- Other entities in the region have responsibilities for addressing.

They include:

<p>Water Quantity</p> <ul style="list-style-type: none"> ▪ Water Quantity for Navigation ▪ Forest Management for Water Quantity ▪ Limited Storage Capacity (Built and Natural) <p>Water Quality</p> <ul style="list-style-type: none"> ▪ Beach Water Quality ▪ Water Quality for Consumption of Fish and Shellfish ▪ Water Quality for Aquaculture and Shellfish Production ▪ Wastewater Treatment Capacity and Overflows ▪ Septic System Maintenance and Water Quality ▪ Biosolids Application and Water Quality (Stream Health and Drinking Water) ▪ Pesticide Application and Drinking Water Quality ▪ Emerging Contaminants of Concern (PFAs, pharmaceuticals, plastics) ▪ Harmful Algal Blooms <p>Watershed Health</p> <ul style="list-style-type: none"> ▪ Fish Passage Barriers ▪ Channel Modification and Habitat Complexity 	<p>Infrastructure</p> <ul style="list-style-type: none"> ▪ Failing Septic Systems and Water Quality ▪ Fish Passage Barriers ▪ Channel Modification and Habitat Complexity ▪ Relationship Between Built Infrastructure and Ecological Processes <p>Natural Hazards and Vulnerabilities</p> <ul style="list-style-type: none"> ▪ Cascadia Earthquake Water Supply Resiliency and Readiness ▪ Drought Planning and Resiliency <p>Climate Change</p> <ul style="list-style-type: none"> ▪ Reduced Water Quantity to Meet Multiple Competing Water Needs ▪ Increased Water Temperature Reducing Water Quality for Multiple Water Uses ▪ Increased Winter Storms and Flooding Events Threatening Infrastructure ▪ Sea Level Rise Impacts on Points of Diversion ▪ Sea Level Rise Impacts on Estuaries ▪ Increased Frequency of Forest Fires
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Appendix G. Oregon's Mid-Coast Estuaries

Salmon River Estuary. This is classified as a Natural Estuary and has little residential, commercial, and industrial development. The entire estuary and its associated wetlands are part of the Cascade Head Experimental Forest and Scenic Research Area, which is owned and managed by the US Forest Service. The entire Cascade Head area is 11,890 acres; the estuary comprises 205 acres.

Areas of Ecological Importance and Critical Habitat Designations: Habitat areas include wetlands, mudflats, emergent herbaceous wetlands, and intertidal marsh. The estuary provides transitional habitat between freshwater and saltwater for upstream spawning migrations for anadromous fish and rearing areas for juveniles and smolts. The Salmon River Estuary is part of the [Salmon River Estuary-Cascade Head Conservation Opportunity Area](#).

Species of Interest: In addition to providing habitat for salmon, the Salmon River Estuary was nominated as an Important Bird Area for brown pelican, bald eagle, and peregrine falcon, and for its abundance of shorebirds, including western sandpipers.

Siletz Bay Estuary. Siletz Bay is classified as a Conservation Estuary by the Oregon Land Conservation and Development Department. It lacks jetties or channels, but is near Lincoln City, which has altered some of the shoreline near the estuary. The US Fish and Wildlife Service (USFWS) manages a 568-acre portion of the bay as a national wildlife refuge, which includes coastal conifer and hardwood forest, estuarine tidelands, and freshwater riparian habitats. The estuary was formerly diked to drain land for raising dairy cows. The USFWS is managing the refuge to allow the salt marsh to return to its natural state, where tides inundate the refuge twice daily. The [Siletz Bay is a Conservation Opportunity Area](#).

Species of Interest: The Siletz Bay Wildlife Refuge provides nursery habitat for coho and Chinook Salmon, Steelhead and Cutthroat Trout, and other anadromous species. Spring Chinook usually arrive to the refuge in May, and American shad arrive between late April to the end of May. The refuge is also home to red-tailed hawks, bald eagles, barn owls, red-shouldered hawks, ospreys, turkey vultures, merlins, and peregrine falcons as well as estuary-dependent birds, including great blue herons, great egrets, Virginia rails, eared grebes, brown pelicans, buffleheads, common mergansers, wood ducks, northern shovelers, American wigeon, green-winged teals, and double-crested cormorants. Mammals at the refuge include Roosevelt elk, black-tailed deer, harbor seals, mink, river otter, muskrat, and beaver. Siletz Bay has native, common eelgrass as well as exotic *Zostera japonica*, which was introduced with non-native oysters.

Depoe Bay Estuary. Depoe Bay estuary is about 25 acres and is classified as a Shallow-Draft Development Estuary. The estuary is landlocked, with the exception of the harbor entrance, which was developed to support fishing, tourism, lumber, and agriculture. The bay supports bald eagle nesting sites and black oystercatchers, among other species. [Depoe Bay is a Conservation Opportunity Area](#).

Yaquina Bay Estuary. Yaquina Bay is a 4,300-acre estuary located in the City of Newport. It is classified as a Development Estuary. Current human uses of Yaquina Bay include fishing and fish processing, logging, shipping, tourism, aquaculture, and agriculture. The estuary has been dredged and filled at several locations to support these uses and to allow for development. Oregon State Parks owns the Yaquina Bay State Recreation Site, a 32-acre parcel of land overlooking the mouth of Yaquina Bay. There are large, cultivated shellfish operations in the Yaquina estuary.

Areas of Ecological Importance and Critical Habitat Designations: Yaquina Bay is listed as critical habitat for Green Sturgeon. Yaquina Bay State Recreation site is a spruce and pine forested bluff. Lower Yaquina Bay has little freshwater influence and is popular for shellfish harvesting. The Wetlands Conservancy has identified high salt marsh, tidal Sitka spruce swamp, and non-tidal Sitka spruce swamp as the highest priorities for habitat restoration. The estuary also has eelgrass beds, and nesting eagles and osprey. Spruce swamps are located in the upper estuary along Elk Creek and Little Elk Creek and areas for potential restoration of high salt marsh are located in Boone Slough and Nute Slough. Currently, there is an eelgrass mitigation project in the eastern portion of Marina Bed. [Yaquina Bay is a Conservation Opportunity Area.](#)

Alsea Bay Estuary. Alsea Bay is designated as a Conservation Estuary, is one of only six estuaries in Oregon that is managed for conservation under the [Coastal Zone Management Act](#), and does not have jetties at the ocean entrance. Recreational fishing and clamming are allowed in Alsea Bay and species present include cockles and purple varnish clams, softshell clams, and Dungeness crabs. There are two public boat launches at Alsea Bay, including the Port of Alsea boat launch and McKinley's Marina.

Species of Interest: Alsea Bay supports Green Sturgeon as well as a diversity of other species.

Areas of Ecological Importance and Critical Habitat Designations: The east side of Alsea Bay has more than 400 acres of undisturbed marsh habitat and additional marsh habitat in the lower reaches of Drift Creek, a Forest Ecosystem Management Assessment Team (FEMAT)-designated key watershed. Additional tidal high marsh habitat that is recovering from previous grazing disturbance is found west of Barclay Meadows and east of Eckman Lake. The Bayview Oxbow has about 150 acres of diked former tidal marsh. Barclay meadows contains small areas of diked former tidal marsh. Bain Slough is a forested wetland located at River Mile 9 that has well-developed remnant tidal channels. A tidegate, ditching, and residential development all reduce tidal influences at Bain Slough, which was likely a spruce tidal swamp at one time. [Alsea Bay has been identified as a Conservation Opportunity Area.](#)

Yachats River Estuary. Yachats River Estuary is about 40 acres, is a minor estuary, and is classified as a Conservation Estuary. The Yachats River Estuary is part of the [Yachats River Area Conservation Opportunity Area](#). It is a designated Important Bird Area of Oregon and includes marbled murrelet and spotted owl nesting sites.

Appendix H. ODFW Comments Regarding the Draft Action Plan and Instream Demand



Oregon

Kate Brown, Governor

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September 21, 2021

Via E-Mail:

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Harmony Burright, Oregon Water Resources Department -

Harmony.S.Burright@oregon.gov



RE: ODFW Comments Regarding the Draft Action Plan and Instream Demand

Dear Adam and Harmony,

Thank you for the opportunity to comment on Oregon's Mid-Coast Water Planning Partnership Draft Water Action Plan (Plan). In our review, we notice that there is very little information on Step 3 results, particularly regarding the Instream Demand, which is an important component for the Oregon Department of Fish and Wildlife (ODFW). ODFW initially provided information for Step 3 that was utilized in the Plan; however, it was understood that the assessment was preliminary and based on available information at the time. ODFW has continued to refine methods for better estimating instream needs when data is limited. We are including here an overview of ODFW's current perspective on instream values and providing a more comprehensive means to understand instream needs across the planning area. We have incorporated some of this information into the September 8, 2021 Plan Draft; please feel free to include this letter as an Appendix in the Plan if the Partnership feels it would provide appropriate context.

As stewards of Oregon's fish and wildlife, ODFW prioritizes the sustainability of healthy ecosystems that support the economy and cultural values upon which Oregonians rely. ODFW supports Oregon's fish, wildlife, and ecosystems in part by identifying instream flow targets and working with stakeholders on voluntary flow restoration and/or protection efforts. These efforts are vital to ODFW's mission to protect and enhance Oregon's fish and wildlife and their habitats for use and enjoyment by present and future generations.

Supporting healthy freshwater ecosystems provides benefits beyond those important to fish and wildlife. All Oregonians, individuals and businesses alike, rely on healthy aquatic ecosystems for such things as drinking water, flood control, transportation, recreation, purification of human and industrial wastes, habitat for plants and animals, and production of fish and other foods or marketable goods. Therefore, an integrated approach to managing water resources must include the flows necessary to protect all these benefits, and consider impaired flows, reduced water quality, and diminished fish and wildlife as early warning signs of potential impacts to public benefits.

ODFW Letter to Mid-Coast Partnership
September 21, 2021
Page 2

Regional and statewide efforts, such as the Governor's 100-Year Water Vision, Integrated Water Resources Strategy, and Place-based Integrated Water Resources Planning, prioritize the value of instream flow and strive to better balance in and out-of-stream needs in hopes of keeping Oregon healthy and thriving.

Through its Step 2 and Step 3 processes, ODFW assisted the Partnership in performing a preliminary analysis of instream needs. The analysis included a summary of existing instream water rights in the Mid-Coast Planning Area, along with an analysis of how often existing instream water rights are likely to be met. However, ODFW noted that additional data was needed for a more complete understanding of instream needs, because using instream water rights as a proxy for instream need has certain limitations, including:

- Limitations exist in statute and rule that effectively prohibit state agencies from applying for anything beyond the "minimum quantity of water necessary to support the public use requested by an agency" (ORS 537.332(2)). It is important to note that minimum flows do not mean the absolute minimum flow that can sustain a population, but rather the minimum necessary to serve the management objective of the applicant agency. However, this has not been construed to include the full range of flows needed for ecosystem health, and therefore, does not include protection for seasonally varying flows that provide important habitat formation and maintenance functions.
- The Oregon Water Resources Department (WRD), through implementation of their rules, often reduces ODFW's biologically-based instream water right application amounts to the 50th percentile flow, although the rule does indicate that there can be exceptions "where periodic flows that exceed the natural flow or level are significant for the applied public use" (OAR 690-077-0015(4)).
- The allowed methods in ODFW's instream rules (OAR 635-400; last modified in 1989) for determining instream flow amounts do not include a mechanism for developing temperature-based flow targets. However, ODFW recognizes that temperature stresses associated with increasing drought and heat impacts are already negatively affecting native fish and wildlife species, including sensitive, threatened, and endangered (STE) species. In response, ODFW recently adopted a Climate and Ocean Change Policy "...to ensure that the Department prepares for and responds appropriately to the impacts of a changing climate and ocean on fish, wildlife, their habitats, and their use and enjoyment by current and future Oregonians" (OAR 635-900; 2020).

ODFW is pleased to see that the Partnership recognizes the value of instream flows and is committed to acquiring information to fill data gaps - including a full suite of instream needs - and using that information to plan, implement, and monitor pilot projects in high-priority areas that address the limitations noted above. The ODFW Water Quality and Quantity Program's strategic goals include establishing statewide instream flow and temperature protection targets and facilitating streamflow and water temperature restoration on the ground. Therefore, this place-based planning effort provides an opportunity for the Partnership and ODFW to continue working collaboratively to:

ODFW Letter to Mid-Coast Partnership
September 21, 2021
Page 3

1. More fully characterize basin-wide instream needs using ODFW's updated guidance document (expected 2021) to provide a foundational assessment, particularly on streams with STE species that currently lack instream targets.
2. Use outcomes of the updated instream needs assessment, along with existing data, to identify high-priority locations for pilot projects that address instream needs. Existing data may include (but are not limited to):
 - a. ODFW's Aquatic Habitat Prioritization (expected 2021) and other relevant geospatial datasets that will contribute to location prioritization.
 - b. Findings from earlier Mid-Coast place-based planning steps.
 - c. Existing IFIM studies or other studies that address habitat requirements.
 - d. Sites with water temperature data.
 - e. Other relevant data from local, state, tribal, and federal partners, and data from other restoration scientists/practitioners (e.g., NGOs, academia, consultants).
3. Plan, implement, and monitor pilot projects that focus on:
 - a. Seasonally Varying Flow (SVF) Targets

Existing ODFW instream flow targets are based on species-specific instream needs for each life stage (e.g., springtime flows necessary for steelhead spawning, summer flows for juvenile rearing, and fall flows for Chinook and Coho spawning). Streamflows necessary for broader habitat maintenance and formation (e.g., pool development, gravel recruitment, etc.) are not currently incorporated into ODFW instream flow target development. Present methodologies primarily base late fall-early spring instream flow targets on juvenile rearing and/or egg incubation needs, which are typically minimal relative to natural flow conditions during this period of peak annual flows. ODFW intends to identify and develop techniques for the determination of peak channel maintenance and formation flows in the next several years. The Mid-Coast planning area provides an ideal pilot location to test techniques and collect field data.
 - b. Temperature-based Flow Targets

Similar to peak habitat maintenance and formation flows, relationships between water temperature, streamflow, and species thermal limits have not, until recently, been incorporated into ODFW instream flow target development. As climate change progresses, water temperature is anticipated to become a primary limiting factor for cold-water species. ODFW is initiating pilot projects around the state to incorporate relationships between water temperature and streamflow into development of instream flow targets. These assessments typically require several years of paired water temperature and streamflow datasets. ODFW is interested in working with the Partnership to scope potential data collection locations and collaborate on water temperature logger deployment and retrieval. Following several seasons of data collection, ODFW would develop updated water temperature-based

ODFW Letter to Mid-Coast Partnership
September 21, 2021
Page 4

instream flow targets for study sites, which could aid in prioritizing Actions listed in the Plan.

c. Instream Water Right Monitoring

ODFW has applied for the vast majority of instream water rights in Oregon, with the intent of identifying and legally protecting the flows necessary for the health of aquatic ecosystems. However, in many parts of the state, these instream water rights are junior to most out-of-stream water rights (senior rights in terms of prior appropriation) and, therefore, result in minimal actual protection of instream flows. Coastal Oregon is an exception to this norm, where some instream water rights have sufficiently senior priority dates to provide some protection of instream flows from diversion by upstream, junior out-of-stream water right holders. ODFW is interested in collaborating with OWRD and the Partnership to develop a monitoring framework that assesses gaps in stream gage coverage and identifies priority locations for additional gages to improve protection of streamflows afforded by the senior instream water rights on the Mid-Coast.

ISWRs continue the Department's work to conserve the state's fish and wildlife resources for the benefit of present and future generations and are a critical part of maintaining habitat for those resources in the face of an uncertain water future. ODFW looks forward to continued collaboration and assisting the Partnership when time and resources allow.

Sincerely,



Danette Faucera
Water Policy Coordinator
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503-947-6092

Appendix I. Water Use and Availability Summaries by Sub-Area

This section includes a high-level summary of water use and availability for each of the eight sub-areas in the Mid-Coast planning area. Summaries of water use by sub-area as well as water availability by water availability basin can be found in the Water Use Summary produced by the Oregon Water Resources Department (OWRD, 2021), the [StoryMap](#) generated by the Mid-Coast Water Partners or via an [interactive data explorer](#). Methods and calculations can be found in the Water Use Summary produced by the Department (OWRD, 2021). Most data reproduced in the tables below were derived from the Oregon Water Resources Department [Water Availability Reporting System](#) accessed in 2019.

Each summary includes a table summarizing water supply, uses, and availability. The table includes the following columns:

- **WAB ID** = Water Availability Basin Identifier
- **Drainage Area Description**
 - **Blue highlighted** drainage areas discharge directly to a bay or the ocean and are considered “ocean tributaries.” Those that are not highlighted are tributaries to rivers or streams.
- **Estimated Annual Supply** based on 50% exceedance values in the Water Availability Reporting System, represented in acre feet
- **NF in SEP** = Natural Flow in September – approximated using the 50% exceedance values developed through the Water Availability Reporting System
- **% of NF Consumed in Sep** = Percent of Natural Flow (calculated at 50% exceedance) consumed in September
- **Types of Use** = the types of use identified in the Water Availability Reporting System
 - MUN = Municipal, COM = Commercial, AGR = Agricultural, DOM = Domestic, IND = Industrial, IRR = Irrigation, STO = Storage, OTH = Other
- **ISWR** = Instream Water Right – Indicates presence or absence of instream water right but does not indicate effectiveness
- **Months Water is Available** = the number of months that water is available according to the Water Availability Reporting System
- **Water Available in SEP** = whether water is available at 80% exceedance in the month of September, the most supply limited month
- **Storage Water Available** = whether water is available at 50% exceedance any of the 12 months

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
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Table 1. Water supply, uses, and availability in the Salmon River sub-area

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
492	SALMON R> PACIFIC OCEAN-AT MOUTH	260,000 afy	47.9 cfs	2%	DOM, IND, IRR, STO	Yes	4 (DEC, JAN, FEB, MAR)	No	Yes
71395	SALMON CR > SALMON R – AT MOUTH	10,100 afy	1.31 cfs	3%	DOM, IRR	Yes	0	No	Yes
71391	DEER CR > SALMON R – AT MOUTH	7,570 afy	1.43 cfs	2%	DOM, IRR	Yes	0	No	Yes
72002	PANTHER CR > SALMON R – AT MOUTH	5,590 afy	0.64 cfs	7%	DOM	Yes	0	No	Yes
31820436	SALMON R > PACIFIC OCEAN – AB DEER CR AT GAGE 14303750	224,000 afy	41.6 cfs	2%	DOM, IND, IRR, STO	Yes	4 (DEC, JAN, FEB, MAR)	No	Yes
71388	BEAR CR > SALMON R – AT MOUTH	14,200 afy	1.76 cfs	6%	DOM, IND, IRR	Yes	0	No	Yes
72001	SALMON R> PACIFIC OCEAN-AB SLICK ROCK CR	132,000 afy	23.5 cfs	<1%	DOM, IRR	Yes	4 (DEC, JAN, FEB, MAR)	No	Yes
72003	SULPHUR CR> SALMON R- AT MOUTH	3,190 afy	0.23 cfs	13%	DOM	Yes	0	No	Yes
511	SLICK ROCK CR> SALMON R- AT MOUTH	57,300 afy	12.9 cfs	1%	DOM	Yes	0	No	Yes

Table 2. Water supply, uses, and availability in the Siletz Bay-Ocean Tributaries sub-area

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820403	LOGAN CR > PACIFIC OCEAN - AT MOUTH	1,500 afy	0.33 cfs	32%	DOM	No	12 (ALL)	Yes	Yes
31820425	D R > PACIFIC OCEAN - AT MOUTH	37,400 afy	16 cfs	33%	MUN, DOM, IRR, STO	No	12 (ALL)	Yes	Yes
31820426	UNN STR > DEVILS L - AT MOUTH	594 afy	0.1 cfs	0%		No	12 (ALL)	Yes	Yes
31820427	UNN STR > DEVILS L - AT MOUTH	3,830 afy	1.2 cfs	4%	DOM	No	12 (ALL)	Yes	Yes
72004	ROCK CR > DEVILS L - AT MOUTH	15,700 afy	6.7 cfs	56%	MUN, DOM	No	0	No	No
31820437	ROCK CR > DEVILS L - AB UNN STR AT GAGE 14303800	9,020 afy	3.6 cfs	66%	MUN, DOM, IRR	No	0	No	No
495	SCHOONER CR > SILETZ BAY - AT MOUTH	69,300 afy	17.5 cfs	>100%	MUN, DOM, STO	Yes	0	No	Yes
31820438	SCHOONER CR > SILETZ BAY - AB ABRAMS CR AT GAGE 14303950	55,400 afy	13.8 cfs	>100%	MUN, DOM	No	4 (DEC, JAN, FEB, MAR)	No	Yes
446	DRIFT CR > SILETZ BAY - AT MOUTH	126,000 afy	24.1 cfs	39%	MUN, DOM, IRR	Yes	2 (FEB, MAR)	No	Yes

Table 3. Water supply, uses, and availability in the Siletz River sub-area

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820404	SIJOTA CR > SILETZ BAY - AT MOUTH	2,460 afy	1.07 cfs	8%	DOM, IRR	No	12 (ALL)	Yes	Yes
498	SILETZ R > SILETZ BAY - AT MOUTH	1,040,000 afy	158 cfs	43%	MUN, DOM, IND, IRR, AGR, STO, OTH	Yes	8 (JAN, FEB, MAR, APR, MAY, JUN, NOV, DEC)	No	Yes
71389	BEAR CR > SILETZ R - AT MOUTH	9,800 afy	2.82 cfs	0%	None	Yes	0	No	Yes
71390	CEDAR CR > SILETZ R - AT MOUTH	44,600 afy	18.9 cfs	0%	None	Yes	0	No	Yes
71392	EUCHRE CR > SILETZ R - AT MOUTH	46,600 afy	17.4 cfs	<1%	DOM, IRR	Yes	0	No	Yes
31820439	SILETZ R > SILETZ BAY - AB MILL CR AT GAGE 14305500	765,000 afy	114 cfs	<1%	DOM, IRR, STO	Yes	8 (JAN, FEB, MAR, APR, MAY, JUN, NOV, DEC)	No	Yes
72015	MILL CR > SILETZ R - AT MOUTH	43,300 afy	5.48 cfs	<1%	DOM, IRR	Yes	0	No	Yes
72016	ROCK CR > SILETZ R - AT MOUTH	131,000 afy	18.5 cfs	<1%	DOM, IRR	Yes	8 (JAN, FEB, MAR, APR, MAY, JUN, NOV, DEC)	No	Yes
72006	LITTLE ROCK CR> ROCK CR- AT MOUTH	56,100 afy	6.95 cfs	<1%	DOM, IRR	Yes	2 (JAN, FEB)	No	Yes
72005	BIG ROCK CR > ROCK CR - AT MOUTH	56,500 afy	9.12 cfs	0%	None	Yes	0	No	Yes

OREGON MID-COAST WATER ACTION PLAN

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820440	BIG ROCK CR > ROCK CR - AB LUCAS CR AT GAGE 14304850	23,200 afy	3 cfs	0%	None	No	0	No	Yes
494	SAM CR > SILETZ R - AT MOUTH	32,700 afy	4.1 cfs	0%	None	Yes	0	No	Yes
500	SILETZ R > SILETZ BAY - AB SUNSHINE CR	454,000 afy	70.4 cfs	<1%	DOM	Yes	8 (JAN, FEB, MAR, APR, MAY, JUN, NOV, DEC)	No	Yes
501	SILETZ R > SILETZ BAY - AB GRAVEL CR	365,000 afy	58.6 cfs	<1%	DOM	Yes	7 (JAN, FEB, MAR, APR, MAY, NOV, DEC)	No	Yes
460	GRAVEL CR > SILETZ R - AT MOUTH	38,500 afy	4.37 cfs	0%	None	Yes	0	No	Yes
72882	N FK SILETZ R > SILETZ R - AT MOUTH	256,000 afy	43.5 cfs	0%	None	Yes	7 (JAN, FEB, MAR, APR, MAY, NOV, DEC)	No	Yes
488	S FK SILETZ R > SILETZ R - AT MOUTH	107,000 afy	14.9 cfs	<1%	DOM	Yes	4 (JAN, FEB, MAR, DEC)	No	Yes

Table 4. Water supply, uses, and availability in the Depoe Bay-Ocean Tributaries sub-area

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820405	SCHOOLHOUSE CR > PACIFIC OCEAN - AT MOUTH	2,670 afy	1.2 cfs	0%	None	No	12 (ALL)	Yes	Yes
31820406	FOGARTY CR > PACIFIC OCEAN - AT MOUTH	12,900 afy	4.31 cfs	0%	None	No	12 (ALL)	Yes	Yes
31820407	DEPOE BAY CR > DEPOE BAY - AT MOUTH	12,400 afy	4.24 cfs	>100%	MUN, DOM	No	10 (JAN, FEB, MAR, APR, MAY, JUN, JUL, AUG, NOV, DEC)	No	Yes
31820408	DEADHORSE CR > PACIFIC OCEAN - AT MOUTH	798 afy	0.26 cfs	>100%	MUN, DOM	No	9 (JAN, FEB, MAR, APR, MAY, JUN, JUL, NOV, DEC)	No	Yes
31820409	ROCKY CR > PACIFIC OCEAN - AT MOUTH	13,100 afy	4.32 cfs	>100%	MUN, DOM, STO	No	6 (FEB, APR, MAY, JUN, JUL, NOV)	No	Yes
31820410	JOHNSON CR > PACIFIC OCEAN - AT MOUTH	2,460 afy	0.92 cfs	>100%	MUN, DOM, COM, IRR	No	0	No	Yes
31820411	SPENCER CR > PACIFIC OCEAN - AT MOUTH	16,200 afy	5.59 cfs	7%	MUN, DOM	No	12 (ALL)	Yes	Yes
31820412	WADE CR > PACIFIC OCEAN - AT MOUTH	5,830 afy	2.03 cfs	42%	MUN, DOM	No	12 (ALL)	Yes	Yes
31820413	COAL CR > PACIFIC OCEAN - AT MOUTH	5,150 afy	1.66 cfs	<1%	DOM	No	12 (ALL)	Yes	Yes

OREGON MID-COAST WATER ACTION PLAN

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820414	MOOLACK CR > PACIFIC OCEAN - AT MOUTH	5,150 afy	1.68 cfs	5%	DOM	No	12 (ALL)	Yes	Yes
31820415	SCHOONER CR > PACIFIC OCEAN - AT MOUTH	2,470 afy	1.05 cfs	1%	DOM	No	12 (ALL)	Yes	Yes
31820416	LITTLE CR > PACIFIC OCEAN - AT MOUTH	3,300 afy	1.1 cfs	35%	MUN	No	12 (ALL)	Yes	Yes
31820417	BIG CR > PACIFIC OCEAN - AT MOUTH	12,200 afy	4 cfs	>100%	MUN, DOM, STO	No	5 (JAN, FEB, MAR, APR, DEC)	No	Yes

Table 5X. Water supply, uses, and availability in the Yaquina River sub-area

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820418	KING SL > YAQUINA BAY - AT MOUTH	412,000 afy	0.61 cfs	16%	IND	No	12 (ALL)	Yes	Yes
526	YAQUINA R> YAQUINA BAY- AT MOUTH	4,370 afy	41.2 cfs	20%	MUN, DOM, IND, IRR, AGR, STO, OTH	Yes	11 (JAN, FEB, MAR, APR, MAY, JUN, JUL, AUG, SEP, NOV, DEC)	Yes	Yes
72007	OLALLA CR> YAQUINA R- AT MOUTH	20,900 afy	3.28 cfs	>100%	DOM, IND, IRR	Yes	0	No	Yes
71393	MILL CR> YAQUINA R- AT MOUTH	19,900 afy	3.16 cfs	93%	MUN, STO	Yes	0	No	No
31820441	MILL CR > YAQUINA R - AB UNN STR AT GAGE 14306036	10,600 afy	1.8 cfs	0%	STO	N	0	No	No
502	SIMPSON CR> YAQUINA R- AT MOUTH	8,040 afy	0.65 cfs	3%	DOM	Yes	0	No	No
71396	YAQUINA R> YAQUINA BAY- AB ELK CR	153,000 afy	13.9 cfs	3%	DOM, IND, COM, IRR	Yes	6 (JAN, FEB, MAR, APR, MAY, DEC)	No	Yes
448	ELK CR> YAQUINA R- AT MOUTH	181,000 afy	17.8 cfs	<1%	DOM, IRR	Yes	6 (JAN, FEB, MAR, APR, MAY, DEC)	No	Yes
527	YAQUINA R> YAQUINA BAY- AB SIMPSON CR	137,000 afy	12.4 cfs	3%	DOM, IND, COM, IRR	Yes	8 (JAN, FEB, MAR, APR, MAY, JUN, JUL, DEC)	No	Yes

OREGON MID-COAST WATER ACTION PLAN

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820442	YAQUINA R> YAQUINA BAY- AB TRAPP CR AT GAGE 14306030	132,000 afy	11.8 cfs	4%	DOM, IND, COM, IRR	Yes	8 (JAN, FEB, MAR, APR, MAY, JUN, JUL, DEC)	No	Yes
72885	BEAR CR> ELK CR- AT MOUTH	8,310 afy	0.75 cfs	0%	None	Yes	0	No	No
449	ELK CR > YAQUINA R - AB BEAR CR	172,000 afy	16.7 cfs	1%	DOM, IRR	Yes	6 (JAN, FEB, MAR, APR, MAY, DEC)	No	Yes
71397	YAQUINA R> YAQUINA BAY- AB BALES CR	60,000 afy	5.02 cfs	3%	DOM, IND, IRR	Yes	0	No	Yes
470	LITTLE ELK CR> YAQUINA R- AT MOUTH	33,100 afy	2.79 cfs	8%	DOM, COM, IRR	Yes	0	No	Yes
72881	DEER CR> ELK CR- AT MOUTH	11,400 afy	1 cfs	0%	None	Yes	2 (JUN, JUL)	No	Yes
72009	GRANT CR> ELK CR- AT MOUTH	19,400 afy	1.79 cfs	0%	None	Yes	0	No	Yes
72010	FEAGLES CR> ELK CR- AT MOUTH	17,200 afy	1.94 cfs	<1%	IRR, STO	Yes	0	No	Yes
72008	ELK CR> YAQUINA R- AB GRANT CR	74,200 afy	7.25 cfs	2%	DOM, IRR	Yes	4 (JAN, FEB, MAR, DEC)	No	Yes

Table 6. Water supply, uses, and availability in the Beaver Creek - Ocean Tributaries sub-area

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820419	HENDERSON CR > PACIFIC OCEAN - AT MOUTH	2,020 afy/ 3 cfs	0.68 cfs	>100%	MUN, DOM	No	7 (JAN, FEB, MAR, APR, MAY, NOV, DEC)	No	Yes
31820420	GRANT CR > PACIFIC OCEAN - AT MOUTH	1,950 afy/ 3 cfs	0.64 cfs	0%	None	No	12 (ALL)	Yes	Yes
31820421	MOORE CR > PACIFIC OCEAN - AT MOUTH	2,360 afy/ 3 cfs	0.8 cfs	0%	IRR	No	12 (ALL)	Yes	Yes
31820422	THIEL CR > PACIFIC OCEAN - AT MOUTH	10,600 afy/ 15 cfs	2.94 cfs	<1%	DOM	No	12 (ALL)	Yes	Yes
31820423	LOST CR > PACIFIC OCEAN - AT MOUTH	1,060 afy/ 1 cfs	0.38 cfs	0%	None	No	12 (ALL)	Yes	Yes
31820424	DEER CR > PACIFIC OCEAN - AT MOUTH	2,300 afy/ 3 cfs	0.8 cfs	0%	IRR	No	12 (ALL)	Yes	Yes
31820502	HILL CR > PACIFIC OCEAN - AT MOUTH	862 afy/ 1 cfs	0.38 cfs	>100%	MUN	No	7 (JAN, FEB, MAR, APR, MAY, NOV, DEC)	No	Yes
31820503	LITTLE CR > PACIFIC OCEAN - AT MOUTH	863 afy/ 1 cfs	0.25 cfs	25%	DOM	No	12 (ALL)	Yes	Yes
31820504	COLLINS CR > PACIFIC OCEAN - AT MOUTH	3,420	1.23 cfs	0%	None	No	12 (ALL)	Yes	Yes
31820505	BUCKLEY CR > PACIFIC OCEAN - AT MOUTH	2,840	1.11 cfs	0%	IRR	No	12 (ALL)	Yes	Yes
31820501	BEAVER CR > PACIFIC OCEAN - AT MOUTH	93,800 afy	31.2 cfs	19%	DOM, IND, IRR	No	12 (ALL)	Yes	Yes
31820542	N FK BEAVER CR > BEAVER CR - AB	27,900 afy	9.6 cfs	<1%	DOM	No	12 (ALL)	Yes	Yes

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
	PETERSON CR AT GAGE 1430604								

Table 7. Water supply, uses, and availability in the Alsea River sub-area

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820506	BURNHAM CR > ALSEA BAY - AT MOUTH	1,070 afy	0.29 cfs	0%	None	Yes	12 (ALL)	No	Yes
31820509	LINT SL> ALSEA BAY- AT MOUTH	10,100 afy	2.83 cfs	4%	DOM	Yes	12 (ALL)	No	Yes
432	ALSEA R > ALSEA BAY - AT MOUTH	1,030,000 afy	147 cfs	6%	MUN, DOM, IND, COM, IRR, AGR, STO, OTH	No	11 (JAN, FEB, MAR, APR, MAY, JUN, JUL, AUG, SEP, NOV, DEC)	Yes	Yes
443	DRIFT CR> ALSEA R- AT MOUTH	195,000 afy	31.7 cfs	<1%	DOM, IRR	Yes	3 (JAN, FEB, DEC)	No	Yes
441	DRIFT CR> ALSEA R- AB WHEELOCK CR	185,000 afy	29.6 cfs	<1%	IRR	Yes	3 (JAN, FEB, DEC)	No	Yes
31820543	DRIFT CR> ALSEA R- AB MEADOW CR AT GAGE 14306600	59,000 afy	8.6 cfs	0%	None	No	10 (JAN, FEB, MAR, APR, MAY, JUN, JUL, AUG, SEP, DEC)	No	Yes
71386	ALSEA R > ALSEA BAY - AB LINE CR	786,000 afy	106 cfs	2%	MUN, DOM, IND, IRR, AGR, STO, OTH	Yes	9 (JAN, FEB, MAR, APR, MAY, JUN, JUL, NOV, DEC)	No	Yes
31820544	ALSEA R > ALSEA BAY - AB HELLION CAN AT GAGE 1430650	745,000 afy	99.9 cfs	2%	MUN, DOM, IND,	Yes	9 (JAN, FEB, MAR, APR, MAY, JUN,	No	Yes

OREGON MID-COAST WATER ACTION PLAN

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
					IRR, AGR, STO, OTH		JUL, NOV, DEC)		
72017	FIVE RIVERS> ALSEA R- AT MOUTH	278,000 afy	36.8 cfs	<1%	DOM, IND, IRR, STO	Yes	6 (JAN, FEB, MAR, APR, MAY, DEC)	No	Yes
31820545	FIVE RIVERS> ALSEA R- AB ELK CR AT GAGE 14306400	268,000 afy	35 cfs	<1%	DOM, IND, IRR, STO	Yes	5 (JAN, FEB, MAR, MAY, DEC)	Yes	Yes
72018	FIVE RIVERS> ALSEA R- AB LOBSTER CR	120,000 afy	14.3 cfs	<1%	DOM, IRR, STO	Yes	6 (JAN, FEB, MAR, APR, JUL, DEC)	No	Yes
72014	LOBSTER CR> FIVE RIVERS- AT MOUTH	143,000 afy	19.1 cfs	<1%	DOM, IND, IRR, STO	Yes	5 (JAN, FEB, MAR, MAY, DEC)	No	Yes
71387	ALSEA R> ALSEA BAY- AB FIVE RIVERS	442,000 afy	59.8 cfs	2%	MUN, DOM, IRR, AGR, STO, OTH	No	7 (JAN, FEB, MAR, APR, MAY, JUN, DEC)	Yes	Yes
72012	FALL CR> ALSEA R- AT MOUTH	90,800 afy	13.9 cfs	<1%	DOM, IRR, STO	No	3 (JAN, FEB, MAR)	Yes	Yes
31820546	FALL CR> ALSEA R- AB SKUNK CR AT GAGE 14306300	90,400 afy	13.8 cfs	0%	None	Yes	3 (JAN, FEB, MAR)	No	Yes
72883	N FK ALSEA R> ALSEA R- AT MOUTH	136,000 afy	22.7 cfs	2%	MUN, DOM, IRR, AGR, STO	Yes	7 (JAN, FEB, MAR, APR, MAY, JUN, DEC)	No	Yes

OREGON MID-COAST WATER ACTION PLAN

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
72011	S FK ALSEA R > ALSEA R - AT MOUTH	86,000 afy	16.3 cfs	<1%	DOM, IRR, OTH	Yes	3 (JAN, FEB, MAR)	No	Yes
31820547	S FK ALSEA R > ALSEA R - AB BUMMER CR AT GAGE 14306200	83,400 afy	12 cfs	<1%	IRR, OTH	Yes	3 (JAN, FEB, MAR)	No	Yes
72884	BUMMER CR> S FK ALSEA R- AT MOUTH	114,000 afy	3.68 cfs	<1%	DOM, IRR	Yes	3 (JAN, FEB, MAR)	No	Yes
72019	FIVE RIVERS> ALSEA R- AB GREEN R	23,400 afy	2.65 cfs	<1%	IRR, STO	Yes	0	No	Yes
72013	GREEN R> FIVE RIVERS- AT MOUTH	19,000 afy	2.31 cfs	0%	None	Yes	0	No	Yes

Table 7. Water supply, uses, and availability in the Yachats River sub-area

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
31820507	PATTERSON CR > PACIFIC OCEAN - AT MOUTH	1,130 afy	0.4 cfs	0%	None (STO)	No	12 (ALL)	Yes	Yes
31820508	LITTLE CR > PACIFIC OCEAN - AT MOUTH	2,400 afy	0.66 cfs	5%	DOM, IRR	No	12 (ALL)	Yes	Yes
31820510	BIG CR > PACIFIC OCEAN - AT MOUTH	23,900 afy	9.95 cfs	20%	MUN, DOM, IRR	No	12 (ALL)	Yes	Yes
31820511	STARR CR > PACIFIC OCEAN - AT MOUTH	5,000 afy	2.47 cfs	35%	MUN	No	12 (ALL)	Yes	Yes
31820512	AGENCY CR > PACIFIC OCEAN - AT MOUTH	576 afy	0.37 cfs	7%	DOM	No	12 (ALL)	Yes	Yes
31820525	VINGIE CR > PACIFIC OCEAN - AT MOUTH	6,640 afy	2.91 cfs	>100%	MUN, DOM	No	9 (JAN, FEB, MAR, APR, MAY, JUN, JUL, NOV, DEC)	No	Yes
71427	YACHATS R> PACIFIC OCEAN- AT MOUTH	170,000 afy	25.4 cfs	26%	MUN, DOM, IRR (STO)	Yes	6 (JAN, FEB, MAR, APR, MAY, DEC)	No	Yes
523	YACHATS R> PACIFIC OCEAN- AB BEAMER CR	132,000 afy	20.3 cfs	<1%	DOM, IRR (STO)	Yes	6 (JAN, FEB, MAR, APR, MAY, DEC)	No	Yes
71429	N FK YACHATS R> YACHATS R- AT MOUTH	40,500 afy	6.15 cfs	0%	IRR (STO)	Yes	1 (FEB)	No	Yes
71430	WILLIAMSON CR> N FK YACHATS R- AT MOUTH	7,660 afy	0.92 cfs	0%	None	Yes	0	No	Yes

WAB ID	Drainage Area Description	Estimated Annual Supply (50% Exceedance)	NF in SEP (50% Exceedance)	% of NF Consumed in SEP	Types of Use	ISWR	Months Water is Available	Water Available in SEP	Storage Water Available
71426	YACHATS R> PACIFIC OCEAN- AB N FK YACHATS R	66,500 afy	10.2 cfs	<1%	DOM, IRR	Yes	6 (JAN, FEB, MAR, DEC)	No	Yes
71428	SCHOOL FK> YACHATS R- AT MOUTH	11,700 afy	1.83 cfs	0%	None	Yes	0	No	Yes

Appendix J. State Plan Review Team Feedback, Feedback from Charter Signatories, Compiled 30-day Public Review Feedback that Informed May 2022 Version

Feedback from Charter Signatories during 12/15/21 Consensus Vote on Draft Plan Meeting Materials from 12/15/21 Consensus Vote on Draft Plan

[Yellow Card Consensus Vote Discussion Notes \(2021\)](#)

[Charter Signatories Eligible to Participate in in the 12/15/21 Consensus Vote \(2021\)](#)

State Plan Review Team Feedback

Review Documents

[Response Letter from the Plan Review Team \(2022\)](#)

[Required Improvements to the 12/15/21 Draft Plan \(2022\)](#)

[Plan Strengths Identified by Plan Review Team \(2022\)](#)

[Considerations for Plan Implementation \(2022\)](#)

30-Day Public Review of the Draft Plan

Review Documents

[30-Day Public Review Compiled Comments \(2022\)](#)

[30-Day Public Review News Release \(2022\)](#)

[30-Day Public Review Flyer \(2022\)](#)

**Draft Resolution of the Oregon Water Resources Commission
Recognizing a Place-Based Integrated Water Resources Plan**

Whereas the Oregon Water Resources Commission adopted Oregon’s first Integrated Water Resources Strategy (IWRS) in 2012, and an updated version in 2017, carrying out its vision of bringing various water sectors and interests together to work toward the common purpose of maintaining healthy water resources to the meet the needs of Oregonians and the environment for generations to come;

Whereas, an important recommended action of the IWRS was to create and test a framework for developing place-based integrated water resources plans, which resulted in development and publication of a draft set of Planning Guidelines in 2015;

Whereas, the Legislature in 2015 invested in the pilot-phase of place-based water planning and granted authority through Senate Bill 266, which resulted in financial and technical support for four communities to begin planning in accordance with the Guidelines;

Whereas, the *[insert partnership name]*, in partnership with the State and in consultation with the Department, worked diligently to develop a Place-Based Integrated Water Resources Plan (Plan);

Whereas, the Commission recognizes the immense value and expresses gratitude for all those who contributed to the Plan;

Whereas, the Plan was developed in collaboration with a balanced representation of diverse water interests, representing both instream and out-of-stream values;

Whereas, the actions in the Plan are consistent with existing state laws concerning the water resources of this state and state water resources policy;

Whereas, the Plan contains the vision of the Partnership, improves our understanding of water conditions and needs, both instream and out-of-stream;

Whereas the Plan identifies critical water issues to be addressed, and recommends sound strategies for addressing the issues, implementation of the Plan will have significant value to the Partnership, the broader local community, and the people of Oregon;

Whereas, the Plan will facilitate implementation of local solutions that will balance instream and out-of-stream water needs now and in the future;

Whereas, *[insert partnership name]* has been and remains committed to utilizing an open and transparent process that fosters public participation;

Whereas, the Plan has been locally adopted by the Partnership and the State’s inter-agency review team has determined that the plan follows the Guidelines and is consistent with principles of the IWRS;

Whereas, information contained in the Plan will inform future updates to the IWRS;

Whereas, implementation of the Plan will help meet the state’s instream and out-of-stream water needs and support Oregon’s economy, its renowned wildlife and nature, bountiful agricultural products, and healthy and livable communities as described in the IWRS; Now, therefore,

Be It Resolved, we the undersigned members of Oregon’s Water Resources Commission do hereby recognize the importance of the Partnership’s Plan on this X day of X month, 2022.

Meg Reeves, Chair
Westside at Large

Others