

Water Resources Department

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MEMORANDUM

TO: Water Resources Commission

FROM: Phillip C. Ward, Director

SUBJECT: Agenda Item K, August 3, 2012

Water Resources Work Session

Request for Funding Tier 2 Feasibility Studies under the Water

Conservation, Reuse and Storage Grant Program

I. Issue Statement

The Water Conservation, Reuse and Storage Grant Program (WCRS) is returning to the Commission with staff recommendations for awarding feasibility study grants on a Second Tier application process. The Second Tier grant awards are based on available funding after bond sales and initial First Tier grant contract negotiations. The Department has \$207,000 available for this phase of the program.

II. Background

The Water Conservation, Re-use and Storage Grant Program, established by Senate Bill 1069 (2008), is designed to fund the qualifying costs of planning studies that evaluate the feasibility of developing water conservation, re-use or storage projects. On April 19, 2012 the Commission Awarded 14 grants in the amount of \$916,835 for the Tier One Grant Awards. These grants have had agreements developed and are now underway.

The Oregon Water Resources Commission authorized the Department to seek applications from current applicants who had not received a Tier One grant award for a revised proposal. On May 1, 2012 the Department solicited revised applications from the following applicants with the suggested limit of \$50,000 each.

Table 1 Tier Two Secondary Application Process Candidates
Clean Water Services, Hillsboro
Corvallis, City of
Grande Ronde Model Watershed - Lostine, La Grande
Lane Council of Governments
Lower Powder Irrigation District, Baker City
Polk County
Springfield/Eugene
Walla Walla Basin Watershed Council, Milton-Freewater
Water And Stream Health Committee (WASH)

The Department received six applications for the Tier Two process totaling \$234,330. The Application Review Team reviewed the revised proposals and developed a priority order. The Applications and the ART recommendations were put on public notice on June 12, 2012.

Table 2 Tier Two Applications and Application Review Team priorities			
	Amount		
Project, type and Review Team Priority	Requested		
Eugene/Springfield Metropolitan Wastewater Mgt. Commission – Reuse:			
Application Review Team – First priority of six	\$49,500		
Lane Council of Governments - Conservation and Reuse:			
Application Review Team – Second priority of six	\$49,830		
Clean Water Services – Reuse:			
Application Review Team – Tied for Fourth priority of six	\$25,000		
Polk County - Storage:			
Application Review Team – Tied for Fourth priority of six	\$50,000		
City of Corvallis – Reuse:			
Application Review Team – Fifth priority of six	\$40,000		
Water and Stream Health Committee – Storage:			
Application Review Team – Sixth priority of six	\$20,000		

III. Discussion

All of the proposals qualified for further review. The Department asked applicants with storage proposals to fill out a table which specifically committed the applicant to meeting statutory requirements.

Clean Water Services - Reuse

This application narrowed its focus since Round 1. The emphasis is still in the upper Tualatin basin; a success in this area would potentially be a good demonstration project. Clean Water Services has chosen to work in the basin that has greater potential for success and still meets the need for developing alternatives in the upper basin.

- No Public Comments received

City of Corvallis - Reuse

This is a significantly streamlined application. The request is to analyze the use of recycled water at Trysting Tree Golf Course. The benefit would be to develop a process to retrofit recycled water into an existing facility without interruption of the public use. The City is aware of citizen concerns related to water re-use and has met with local interested parties to explain their project.

- No Public Comments received

Eugene/Springfield Metropolitan Wastewater Management Commission – Reuse

This is a significantly streamlined application focused on technical tasks. This project could demonstrate to other industrial users that recycled water is a potential source.

- No Public Comments received

Lane Council of Governments Conservation and Reuse

This is a significantly streamlined application. The applicant has reduced the number of cities involved from eight to two, scaling back to Lane County cities only. It proposes to analyze the cost and benefits of various conservation activities.

- No Public Comments received

Polk County - Storage

The application has been revised to eliminate the program spending money on further analysis on the Siletz Drainage; Polk County will use that as match and will be adding instrumentation funded by other sources. The Siletz Tribe has requested this third party data and modeling. Polk County requests funding to explore water supply alternatives on the east side of the coast range, including storage, conservation, and modeling efforts. Although the projects are subsets of the original proposals that had already had a public comment period; Department staff felt it was necessary to have a public comment period, as the public comments objected to building a dam on the Siletz River. SB 1069 funds would only pay for analysis of alternatives unrelated to the Siletz drainage; Polk County would pay for the proposed work on the Siletz as match.

Public Comments: Sixteen comments were received, generally expressing concerns about dams on the Siletz River. Some questioned the funding of the project due to high fishery value on the Siletz River. Some comments encouraged more analysis of alternatives. The revised project narrowly focuses on alternatives other than the Siletz.

Water and Stream Health Committee (WASH) – Storage

The application itself has not significantly improved and does not appropriately address conservation. The last WCRS grant resulted in a feasibility study by the Bureau of Reclamation (BOR) that rated the four potential storage sites with a very low score. This included a low economic feasibility score, which is difficult to raise. While the materials submitted do improve the explanation of past efforts, local challenges in determining a site are reflected in that the application still mentions all four storage sites as potential sites. The ART still felt that the study concept lacks enough focus to raise the BOR scores for construction feasibility.

- No Public Comments received

Recommendation

Staff believe that the WASH project did not contain enough focus to recommend for funding. Even with the deletion of this project, the funds for this phase of the program are still over subscribed by \$7,330. Staff recommends distribution of this shortfall proportionally over the five proposals.

Table 3 Staff Recommendations for Tier Two Proposed Awards				
Project, Type and Review Team Priority	Adjusted Proposed Award			
Eugene/Springfield Metropolitan Wastewater Management				
Commission – Reuse	\$47,807			
Lane Council of Governments - Conservation and Reuse	\$48,126			
Clean Water Services – Reuse	\$24,145			
Polk County - Storage	\$48,290			
City of Corvallis – Reuse	\$38,632			

Alternatives

The Commission may consider the following alternatives:

- 1. Adopt the staff funding recommendations in Table 3: Tier Two *Proposed Awards*
- 2. Adopt modified funding recommendations.
- 3. Direct the Department to further evaluate the applications and return with a revised funding proposal.

VII. Recommendations

The Director recommends Alternative 1, authorize a grant award package consistent with staff recommendations.

Attachments:

- 1. Application Summary and Evaluation
- 2. Summary and Analysis of Public Comments

Tracy Louden – Administrative Services Administrator Bill Fujii – Water Supply and Conservation Coordinator

Attachment 1 Summary and Evaluation Tier Two Applications

Clean Water Services - Reuse \$ 25,000 Requested

The purpose of this study is to evaluate the feasibility of decentralized reuse water production facilities to reduce demands on irrigation and potable water supplies and to improve water quality in tributaries of the Tualatin River. It will focus on a range of options to improve the health of tributary streams through offsetting irrigation withdrawals and stored water usage; local water reuse by new industrial or residential developments; and stream flow-augmentation through hyporheic or wetland recharge. Clean Water Services (CWS) has demonstrated the benefits of summer time flow augmentation in tributaries over the last five years that suffer from low flows (due to low rainfall and agricultural irrigation withdrawals). This study will therefore add to an existing body of work and support innovative approaches to wastewater management that benefit watershed health.

The study will evaluate:

- Potential demand for reuse water from decentralized treatment facilities as the District expands.
- Strategies to utilize reuse water to indirectly restore tributary stream flows.
- Treatment, conveyance and O&M requirements necessary to protect public health and improve water quality
- Cost associated with different strategies

Application Review Team: Tied for Fourth priority of six

Fund at \$24,145

City of Corvallis - Reuse \$ 40,000 Requested

The City is in the process of developing a plan for complying with the requirements of the Willamette River Total Maximum Daily Loads (TMDLs) for temperature and other pollutants. After completing a TMDL Alternatives Evaluation, undertaking an extensive citizen involvement process, and performing a Due Diligence Feasibility Study, the City selected an Alternative (the "East TMDL Alternative") for implementation. This Alternative involves reuse of up to 1 million gallons per day of Class A treated wastewater from the City's Wastewater Reclamation Plant (WWRP) for irrigation of Trysting Tree Golf Course (TTGC). TTGC currently uses groundwater for irrigation of the golf course grounds. The City will be proceeding with a Detailed Feasibility Study of the East TMDL Alternative, part of which is to verify the requirements and costs associated with the delivery of Class "A" recycled water to Trysting Tree Golf Course.

Application Review Team: Fifth Priority of six

Fund at \$38,632

Eugene/Springfield Metropolitan Wastewater Management Commission – Reuse \$49,500 Requested

The MWMC will study the feasibility of expanding recycled water use to neighboring industrial aggregate partners in lieu of river and groundwater sources. The potential demand is over 3 million gallons per day and could be the first recycled water use in Eugene/Springfield outside of MWMC 's facilities. This use could potentially provide more efficient use of water resources, benefits to river temperature and habitat, and enhance green business practices. The proposed study includes analytical water balance modeling, engineering design scoping, water quality evaluations, water rights issues assessment, stakeholder acceptability, and triple-bottom-line cost/benefit analysis. Potential industrial applications for recycled water include gravel washing, concrete and asphalt production, equipment rinsing, and dust control. These applications could demonstrate safe and effective recycled water use to the greater community, potentially expanding interest in regional use of recycled water for resource sustainability and water quality benefits.

Application Review Team: First priority of six **Fund at \$47,807**

Lane Council of Governments Conservation and Reuse \$ 49,830 Requested

This project ignites a conservation and reuse initiative for small cities in the upper region of the Willamette River Basin. Through an examination of information about current supply and future demand needs, the Lane Council of Governments (LCOG) will work with two cities to develop water conservation and reuse policies that include existing and successful models to reduce water supply needs. This pilot project of two cities initiates a regional platform for water conservation/reuse and provides feedback from stakeholders throughout the process. Strategies developed will serve as models for other cities, will be scalable and transferable, will build relationships and support broader outreach. Extensive resources are leveraged in partnership with the Willamette Water 2100 Project and efficiencies are achieved that provide for communication, coordination, and participation of a diverse partnership supporting the goals of SB 1069.

Application Review Team: Second priority of six

Fund at \$ 49,830

Polk County- Storage \$ 50,000 Requested

This grant application would be used to conduct assessments of alternative storage sites, withdrawal of Willamette River water, and water conservation. Components of the 2012-2013 storage concept analysis would include the following:

- 1. Alternative storage and withdrawal site assessments using information and models developed initially in the 2011 Valsetz Storage Concept Analysis
- 2. Assessment of water conservation opportunities
- 3. Collection of LIDAR data
- 4. Modeling of flows and water temperature to evaluate potential use of variable level intakes to modify temperature and dissolved oxygen in the reservoir and downstream of the Valsetz alternative.
- 5. Modeling of the effect of reservoir management options on dissolved oxygen

Application Review Team: Tied for Fourth priority of six

Fund at \$48,290

Water and Stream Health Committee – Storage \$20,000 Requested

WASH is applying for this grant to further and broaden economic and environmental studies of the chosen four proposed dam sites.

Key tasks involved in this study include more finite evaluations:

- Research to identify acceptable multiplier value for calculating multiplier effect to local communities.
- Applying and calculating the multiplier for each site and justifying findings and conclusions.
- Recalculate hydropower net benefit at each site utilizing new additional hydrological data (Appraisal Study, see section 9.1).
- Research if MODSIM can be utilized to run models of various flows of water left instream and consequent result of reservoir and stream flows on the environment.

Application Review Team: Sixth priority of six

Do not fund

Attachment 2 Analysis of Public Comments:

A total of sixteen were received all voicing concerns about the Siletz River. Commenters pointed out the Siletz River's high fishery value. One comment encouraged more analysis of alternatives. One comment indicated a willingness to allow state funding of the alternative assessment.

Most of the Comments were brief and did not reflect an understanding that the revised application no longer request funding focused on storage on the Siletz River.

Polk County would pay for any further analysis on the Siletz.

Public Comments

After reading Polk County's Tier II Grant Match Support Letter, I would support the State of Oregon granting Polk County the \$50,000 they are requesting **if and only if** the "requested funds from OWRD would be used to evaluate alternatives to a storage project on the Siletz River."

I am still adamantly opposed to Polk County's desire to one day construct a dam and reservoir on the South Fork of the Siletz River at the old Valsetz townsite as a future water supply source. It is my understanding that Polk County will continue to move forward with their *Valsetz Water Storage Concept Analysis* with Polk County money, but the State of Oregon must not grant Polk County state money to continue their dam and reservoir feasibility study.

As I stated in my previous email, the impact a dam and reservoir on the South Fork of the Siletz River would have on the spawning and rearing habitat of three species of anadromous salmonids is just too great. According to statistics from the Oregon Department of Fish and Wildlife (ODFW), there are 22 miles of spawning and rearing habitat in the South Fork of the Siletz River basin. This represents 32% of Siletz River wild summer steelhead habitat above the Siletz Falls. Remember, ODFW considers the Siletz River wild summer steelhead to be a species of concern.

I am hopeful that Polk County will begin studying how to utilize the Willamette River as well as developing conservation measures to solve the county's future water supply needs and move away from the idea of constructing a dam and reservoir on the South Fork of the Siletz River. Polk County needs to re-visit the June 2004 report for Polk County Water Providers titled *Regional Water Needs Assessment Final Report* and see that the report stated "Through the analysis of options, three other alternatives were examined and then later excluded due to one or more fatal flaws" and one of those options was a Valsetz dam and reservoir. That report also listed "Proposed Water Supply Alternatives" and the Willamette River was the top three alternatives listed.

Thank you again Mr. Fujii for you time and consideration concerning this sensitive subject.

Corby Chappell 1063 Randall Way Independence, Oregon 97351

Don't ruin more salmon/steelhead habitat...they're struggling badly already...think about it and find another solution...

I would like to reaffirm my opinion that the State of Oregon should NOT fund the Tier Two Application by Polk County to further study the feasibility of Valsetz Dam on the Siletz River.

The funding requested by Polk County is wasted money for the State of Oregon. The Siletz River is so unique and important for anadromous fish diversity in Oregon that a dam can not be approved in the current social, political, and economic climate. It is a feasibility study of a dead-end proposition.

The Siletz River contains the <u>highest diversity of anadromous salmonids of any river in Oregon</u>. The summer steelhead are a species of particular concern, with low numbers teetering on ESA listing. A lack of rearing habitat for juvenile steelhead in the upper forks of the Siletz - including the South Fork that is proposed for dam construction - is a major limiting factor for survival of these rare fish. Inundation of the South Fork Siletz by a new dam / reservoir would eliminate important rearing habitat that ODFW has documented is used seasonally by steelhead and other species. Upriver connectivity would also be reduced or eliminated for spring chinook, cutthroat trout, and anadromous lamprey.

The creation of dams has negatively impacted native wild fish throughout Oregon in all instances of their construction. To seek approval to construct a dam these days, and in particular on a river like the Siletz with such high species diversity and local adaptation of unique runs, is a waste of taxpayer dollars at a time when revenues are down.

Polk County should be studying the acquisition of water rights from the City of Adair or elsewhere to use Willamette River water, just as Corvallis and other municipalities do upstream, and downstream.

I urge you to decline any further funding for this project.

Respectfully,
Steven Perakis
Corvallis, OR

We understand the need for water supplies for the growing economic base in the area. Any such alteration to this stream which is a jewel of the coast range would be a travesty and met with extraordinary opposition from local stakeholders. Therefore, even money spent on the study of such a proposal is a waste of Oregon's taxpayer dollars.

.....

Hello my name is Michel Kelly. I am writing to voice my disapproval for the building of a dam on the siletz river. The siletz river is one of the most diverse streams in Oregon. It's has one of the only true native summer steelhead runs on the entire coast of Oregon and these fish would most definitely be affected from the effects this dam would pose. Two dams on the Rogue and Sandy have been removed and the Elwah dam in Washington is being removed. Why would we want to build a dam on the siletz when we know how bad they r for the fish. Especially on a river as special as the Siletz. It would be irresponsible to build a dam. Plus u would have to answer our children when they ask why there r no longer a healthy native summer steelhead run on this beautiful river. I invite u to jump in my drift boat and I will show u the beauty of these fish and I promise u will understand.

Sent from my iPhone			

I'm writing to request that the State of Oregon not fund the Tier Two Application by Polk County to study the feasibility of the Valsetz Dam project.

Allocating funding to this project would be a huge waste of money for the State of Oregon and it's taxpayers. Given our current political and economic climate the chances of approval for this dam are extremely low, and any extra money devoted to studying it's feasibility is money down the drain.

The Siletz river hosts one of the most unique fish populations in the state, with the single highest diversity of salmonids of any river in Oregon. The South Fork Siletz is of particularly high value as spawning and rearing habitat and indundating the tributary would be disastrous for summer steelhead and spring chinook. Dam construction has a long record of harming or destroying anadromous fish populations, and this project will be no different. The resistance to such a project will be powerful and sustained and will cost the government agencies involved a huge amount of time and money.

Funding the continued study of the Valsetz Dam is ecologically and economically irresponsible, and I urge you to deny any further funding for such a project.

Sincerely,
Andrew Burton
Its not time to build dams its time to take them out. Not a good idea.
Thomas Foster

Please consider the amount of spawning habitat you will be destroying before going forward with constructing a dam on the S. Fork Siletz! There are plenty of examples in history of how dams have desecrated the fish populations. The elwha Dam was just removed for a reason!! Please learn from

fork! Do not build a dam on the south fork of the Siletz! Thanks for allowing us to comment, Robert j Buckridge
Sent from my iPhone Robert Buckridge
Please discontinue feasibility studies for a dam on the South Fork Siletz River. In an age where dams are being taken down at extreme costs in the name of Salmonid restoration building new dams is extremely irresponsible and and short sided. No more dams!
Blake Hatteberg Federally contracted Fisheries Biologist
I'm writing to request that the State of Oregon not fund the Tier Two Application by Polk County to study the feasibility of the Valsetz Dam project
Spending taxpayer dollars to fund this project is a big waste waste of time and money!
The Siletz River is home to many species of Salmon that use this area for spawning and smolt rearing. Dam construction has a long history of harming or destroying fish habitat. I believe that you already realize that there will be a strong resistance to such a project.
Regards,
Scott Seaton
This is my public comment regarding the dam feasibility study/proposal on the South Fork Siletz River. I do not support the construction of any dam of any sort, particularly on rivers/streams that support anadromous salmonid populations.
Thanks,
Jason Grant

history instead of repeating it! I spend 100 plus days on the Siletz river a year with my family! I don't want to have to tell my children about the good ol days on the Siletz before they dammed the south

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Funding the continued study of the Valsetz Dam is ecologically and economically irresponsible, and I urge you to deny any further funding for such a project.

Regards

Jeremy Shook, CPA James L. Shook, CPA P.C.

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Funding the continued study of the Valsetz Dam is ecologically and economically irresponsible, and I urge you to deny any further funding for such a project.

Regards,

Nathan Koenigsknecht Portland, OR

As the president of Alsea Sportsman's Association based in Tidewater, Oregon and with a member base of 350 I would like to register our opposition to any dam or impediment to free flow of water on the Siletz River.

I'm writing to request that the State of Oregon not fund the Tier Two Application by Polk County to study the feasibility of the Valsetz Dam project.

Allocating funding to this project would be a huge waste of money for the State of Oregon and it's taxpayers. Given our current political and economic climate the chances of approval for this dam are extremely low, and any extra money devoted to studying it's feasibility is money down the drain.

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Funding the continued study of the Valsetz Dam is ecologically and economically irresponsible, and I urge you to deny any further funding for such a project.

Regards,			
Sam Sickles	Steelhead Outfitters		

Please take the time to reconsider the pitfalls of a Siletz River dam. The Siletz River is one of the best steelhead fisheries around, and provides a great opportunity for Oregon State University students to learn about steelhead fishing. It also provides recreation for everyone in the surrounding areas. A dam would ruin this completely natural river, and would devastate the summer steelhead population, along with an already scarce spring chinook run. It would also have repercussions that we cannot identify without the dam in place. I feel like there are many other alternatives to provide energy for the area that don't involve ruining such an incredible ecological environment. On behalf of the Oregon State University student population, I strongly urge you to find a better way to provide power to the area that has less of an ecological impact. If there is anything else I can do to help advocate against this project, please let me know as I have many friends/peers that share similar views.

Thanks for your consideration,

Dave Downing Oregon State University

Dagada

Thank you for considering my comments back in March in regards to Polk County's request for funds to study a possible dam/water storage facility in the Siletz river system. My understanding is that they have requested funds again.

And again I as a conservationist, angler, and taxpayer I am staunchly opposed to any state funds being used for such a study. Reasonable people can disagree on the merits of such an idea. But to be frank,

damming the South Fork Siletz to provide water for growth in the Willamette Valley is simply not reasonable. The people of Oregon will never allow this to happen and spending \$50,000 to study the idea is a complete waste of funds.

Again, thank you for your time and consideration in these matters.

Sincerely, Scott McAleer

Re: Valsetz Water Storage Concept

I am writing you today on behalf of the Siletz Watershed Council to express a position of opposition to the tier two grant application submitted by Polk County for OWRD's Water Conservation, Reuse and Storage Grant Program. Polk County's tier two grant proposal still has no mention of the clean up of the old sawmill and landfill sites, there could potentially be many other hazardous materials that would be inundated if this area were to become a reservoir. In the tier two proposal Polk County asks for funding to look at other alternatives to the original proposal of a cross basin diversion; we feel this is most likely due to the large amount of opposition they received for the Valsetz site. If they would like to look into the feasibility of a new site then they should have to reapply for a new grant in the next grant cycle rather then modify the old one. The watershed council believes that there is little chance that the citizens of Lincoln County and the users of the Siletz River will ever allow a dam to be constructed within this basin and further funding for this project is a waste of taxpayers' money. Below is a list of our continued concerns that have not been addressed by either of Polk County's proposals:

- 1. The streams that would be flooded by the reservoir are important habitat for Summer Steelhead and Spring Chinook. The Siletz River is one of only three coastal rivers in Oregon that supports indigenous runs of summer steelhead, and one of a minority of coastal rivers in Oregon that support runs of spring Chinook salmon. The reservoir would also flood spawning and rearing habitat for both Cutthroat Trout and Pacific Lamprey.
- 2. DEQ did not consider inundation when they issued their No Further Action determination in 1992. Due to the potential of dioxin pollutants from the pentachlorphenol based glues typically used in the production of plywood at the Valsetz sawmill, the council strongly feels that extensive testing and removal of any sawmill wastes or dioxin contaminated sediments should be high priority.
- 3. While the proposal indicates a 50-50 split of water between Polk and Lincoln counties, due to the large agriculture industry, increased diversions of water to Polk County seem extremely likely at the expense of sensitive habitat down river.
- 4. Polk County hired an out of state consultant for work on their prior OWRD grant. While we recognize the competitive bid process, we feel that priority should be given to grant applicants that help to support their local economies.

I appreciate your time to consider our concerns and if you have any questions please contact me at (503)621-2433.

Sincerely, Aaron Duzik

Siletz Watershed Council Coordinator