



Oregon

Tina Kotek, Governor

Department of Land Conservation and Development
Water Resources Department



February 26, 2026

To: Land Conservation and Development Commission and the Water Resources Commission

From: Brenda Ortigoza Bateman, Ph.D., Director, DLCD
Ivan Gall, Director, OWRD

Subject: **Agenda Item 3C, February, 26, 2026, LCDC and OWRC Meeting**

Governor's Natural Resources Team Update

I. Agenda Item Summary

Geoff Huntington, Governor Tina Kotek's Senior Natural Resources Advisor; Chandra Ferrari, Natural Resources Advisor; Amy Schlusser, Climate and Energy Advisor, and Anca Matica, Communications and Policy Advisor for Natural Resources, will provide an overview of recently issued executive orders. Commissioners will have an opportunity to ask questions.

a. Purpose

The purpose of this item is to inform members of the Land Conservation and Development Commission and the Water Resources Commission about executive direction to state agencies regarding solar and wind energy projects, adoption of climate and resiliency strategies, and implementation of greenhouse gas reduction strategies.

b. Objective

This is an informational report. The objective is for both Commissions to have some familiarity with these executive orders and be given an opportunity to share thoughts and ask questions.

For further information about these executive orders, please contact Anca Matica, Communications and Policy Advisor, Governor's Office at anca.matica@oregon.gov.

II. Background

a. **Executive Order No. 25-25: Accelerating Wind and Solar Energy Development in Advance of Elimination of Federal Clean Energy Tax Credits**

Along with a specific suite of actions, Executive Order 25-25, issued October 2025, directs executive branch agencies to adopt and implement greenhouse gas reduction strategies

and align their decisions, activities, and investments as appropriate to advance the five least-cost pathways identified in the Oregon Energy Strategy, accelerating our state's resilient clean energy future. The Governor's Office will take a leadership role in advancing the efforts associated with this order. It is the responsibility of each respective agency director to ensure appropriate coordination and implementation contemplated by this order is integrated into agency programs and initiatives.

b. **[Executive Order No. 25-26](#): Directing State Agencies to Take Urgent Action to Promote the Resilience of our Communities and Natural and Working Lands and Waters**

Issued October 2025, Executive Order 25-26 directs state agencies to prioritize and increase the pace and scale of adoption of climate resilient strategies into existing state programs to deliver benefits for communities and ecosystems. Implementation will be coordinated through mandatory biennial plans and inter-agency teams, with consolidated reporting to ensure transparency and accountability to tribal nations, stakeholders, and the Legislature.

c. **[Executive Order No. 25-29](#): Reducing Greenhouse Gas Emissions and Advancing Oregon's Clean Energy Future**

Issued November 2025, Executive Order 25-29 directs relevant state agencies, boards, and commissions to take all steps necessary and authorized by existing statutes to accelerate and prioritize siting and permitting reviews, approvals, and processes necessary to expedite the permitting and development of solar and wind energy projects in Oregon that seek to qualify for federal clean energy tax credits requiring construction to commence by July 4, 2026.

III. Conclusion

No action is required for this agenda item.

IV. Attachments

Attachment A: [Executive Order No. 25-25](#): Accelerating Wind and Solar Energy Development in Advance of Elimination of Federal Clean Energy Tax Credits (Oct. 6, 2025)

Attachment B: [Executive Order No. 25-26](#): Directing State Agencies to Take Urgent Action to Promote the Resilience of our Communities and Natural and Working Lands and Waters (Oct. 21, 2025)

Attachment C: [Executive Order No. 25-29](#): Reducing Greenhouse Gas Emissions and Advancing Oregon's Clean Energy Future (Nov. 18, 2025)



EXECUTIVE ORDER NO. 25-25

**ACCELERATING WIND AND SOLAR ENERGY DEVELOPMENT IN
ADVANCE OF ELIMINATION OF FEDERAL CLEAN ENERGY TAX
CREDITS**

WHEREAS, the State of Oregon recognizes the critical role of clean energy development in advancing community resilience and reducing greenhouse gas emissions while promoting a diverse and inclusive economy; and

WHEREAS, demand for clean electricity is rising rapidly across the region, and development of solar and wind energy facilities in Oregon aligns with the state's goals and values by producing clean and affordable electricity, supporting jobs and economic growth, generating property tax revenue for local communities, and advancing progress towards Oregon's clean energy and climate goals; and

WHEREAS, federal clean energy production and investment tax credits reduce the development costs of solar and wind energy projects; and

WHEREAS, the Trump Administration is taking multiple actions to impede development of renewable solar and wind energy resources, driving up electricity costs and constraining economic development; and

WHEREAS, the federal budget reconciliation bill adopted by Congress eliminated the clean electricity production and investment tax credits for solar and wind projects that begin construction after July 4, 2026 and are placed into service after December 31, 2027; and

WHEREAS, if wind or solar energy projects cannot meet the tax credit deadlines, it will mean lost property tax revenues for Oregon communities and lost construction jobs in 2026 and 2027 and could lead to increases in electricity rates and setbacks to Oregon's climate goals; and

WHEREAS, immediate action is needed to help shovel-ready renewable solar and wind energy projects utilize soon-to-be-terminated federal clean energy production and incentive tax credits; and

WHEREAS, temporary changes must be made to Oregon's energy siting and permitting processes to position shovel-ready solar and wind projects to begin construction by July 4, 2026 and demonstrate compliance with federal requirements for clean energy tax credits.



**EXECUTIVE ORDER NO. 25-25
PAGE TWO**

NOW, THEREFORE, IT IS HEREBY DIRECTED AND ORDERED:

1. Directives for Expediting Executive Branch Agency Siting and Permitting Processes.

- Executive branch agencies identified by this Order are directed to take any and all steps necessary and authorized by existing statutes to accelerate and prioritize siting and permitting reviews, approvals, and processes necessary to expedite the permitting and development of solar and wind energy projects in Oregon that seek to qualify for federal clean energy tax credits that require construction to commence by July 4, 2026 and impose a four-year deadline for projects to be placed into service.
- Agencies or their respective boards or commissions shall exercise discretionary authority up to and including adoption of temporary emergency rules to carry out the directives described in this Order.
- These directives apply to the following state agencies and boards and commissions:
 - Department of Land Conservation and Development and the Land Conservation and Development Commission;
 - Department of Energy and the Energy Facility Siting Council;
 - Department of Environmental Quality and the Environmental Quality Commission;
 - Department of Fish and Wildlife and the Fish and Wildlife Commission;
 - Department of Forestry and the Board of Forestry;
 - Department of State Lands and the Land Board;
 - Department of Transportation and the Oregon Transportation Commission;
 - Public Utility Commission; and
 - State Historic Preservation Office.

2. Specific Directives to the Oregon Department of Energy and the Energy Facility Siting Council.

- Consult with solar and wind projects seeking state siting approvals that demonstrate the need to begin construction by July 4, 2026, to be eligible for federal tax credits. For those projects, identify process changes within existing statutory authority that, if implemented, would be of greatest assistance to meeting the deadline for federal tax credits and determine the feasibility of making those changes consistent with this Order.



EXECUTIVE ORDER NO. 25-25 PAGE THREE

- Where applicable, forego consultation with or review by federal agencies unless required by Oregon state statute.
- Prioritize siting approval processes for projects that must commence construction by the federal deadline on July 4, 2026, and accelerate permit reviews and processes, including but not limited to contracting third party expertise to process applications at additional cost to the applicant. The highest priority should be given to projects that have secured power purchase agreements to serve electricity customers in Oregon, have secured interconnection agreements, and can demonstrate the project will provide benefits to Oregon ratepayers.
- As necessary, schedule additional Council meetings to expedite application reviews and site certificate approvals.
- The Director of the Oregon Department of Energy and the Energy Siting Council shall exercise the enforcement discretion granted under ORS 469.992 to waive civil penalties for any solar or wind energy project that meets the following criteria:
 - The applicant has submitted a complete application for a site certificate and begins construction prior to July 5, 2026, for the purpose of meeting the Physical Work Test described in IRS Notice 2025-42 to qualify for the federal clean energy investment or production tax credit;
 - The applicant demonstrates financial assurance as required by OAR 345-022-0050 by supplying a letter of credit prior to commencing construction on the facility, in a form approved by Council in December 2024, naming the State of Oregon, acting by and through the Council, as the beneficiary or payee. The letter of credit must be issued by a financial institution that is included on the Council's pre-approved financial institution list upon submission of a site certificate application, and in an amount totaling no less than \$150,000 per megawatt of aggregate generating and storage capacity specified in the site certificate application;
 - Violation of existing statutory or rule provisions must be limited to the minimum disturbance necessary to satisfy the Physical Work Test prior to July 4, 2026; and
 - In meeting the Physical Work Test, the applicant must avoid all natural, historical, archeological, and cultural resources identified in the application or by agencies reviewing the preliminary application.



EXECUTIVE ORDER NO. 25-25
PAGE FOUR

Civil penalties may be waived for up to four years.

Nothing in this Order exempts a solar or wind facility from complying with the energy facility siting standards established under Chapter 345 of the Oregon Administrative Rules. This Order does not limit or affect the Department's or the Council's discretion to issue civil penalties for violations unrelated to the scope and intent of this Order.

3. Specific Directives to the Public Utility Commission.

- To the extent practicable, accelerate Request for Proposal timelines and support expedited public utility procurement of clean energy resources.
- Commission Staff shall propose for the Commission's adoption provisions of House Bill 2065 (2025) that if applied will allow use of interconnection studies conducted by third parties to solar or wind projects subject to this Order.

4. This Order is effective as of 8:00 a.m. on October 6th, 2025 and shall remain in effect until July 4, 2030.

Done at Salem, Oregon, this 6th day of October, 2025.



Tina Kotek
GOVERNOR

ATTEST

Tobias Read
SECRETARY OF STATE



EXECUTIVE ORDER NO. 25-26

DIRECTING STATE AGENCIES TO TAKE URGENT ACTION TO PROMOTE THE RESILIENCE OF OUR COMMUNITIES AND NATURAL AND WORKING LANDS AND WATERS

WHEREAS, the lands and waters that comprise the State of Oregon have supported people since time immemorial, contributing to clean air and water, food, fiber and shelter, rich biodiversity and ecosystems, recreation, livelihoods, and enhanced quality of life; and

WHEREAS, Oregon is at an inflection point as changing climate and ocean conditions are impacting Oregon's landscapes, waters, communities, and local economies with increased temperatures, warming surface waters, changing precipitation patterns, reduced snowpack, hotter and drier summers, sea-level rise, diminishing water supplies, habitat constraints to iconic species, and more frequent and damaging wildfires and extreme weather events; and

WHEREAS, Oregon's natural and working lands and waters — including forests, grasslands, rangelands, farmlands, wetlands, rivers, lakes and coastal and marine waters, and the parks and open spaces in urban environments — provide a range of environmental, social, health, and economic benefits statewide, including opportunities to increase carbon sequestration to help address climate change; and

WHEREAS, Oregon can realize the promise and power of our natural and working lands and waters through proactive policies and actions that facilitate the management of natural landscapes and waterways in a way that enhances their ability to withstand and recover from climate change impacts; and

WHEREAS, the effects of our changing climate are resulting in direct health impacts from heat and wildfire smoke; damage to and often destruction of homes, businesses, and working landscapes; and economic losses across multiple sectors of the State's natural resource economy; and

WHEREAS, communities have the knowledge, ability, and desire to participate in climate solutions and increase local disaster resilience through collaborative planning and action in partnership with state agencies; and

WHEREAS, the Oregon State Legislature established a definition of climate resilience in House Bill 3409 (2023) as "the capability to anticipate, prepare for, respond to and recover from significant climate-related threats while minimizing damage to social wellbeing, the economy and ecosystem functions"; and



EXECUTIVE ORDER NO. 25-26
PAGE TWO

WHEREAS, meeting Oregon’s resilience goals at scale requires bringing everyone together — Tribes, landowners, communities, business, and government — in partnership to support our lands, waters, and communities; and

WHEREAS, meeting Oregon’s resilience goals requires a coordinated, outcome-focused effort to implement actions that will meaningfully mitigate and adapt the State’s lands and waters to the increasing pace and scale of impacts from the changing climate, so they continue to contribute to the social, environmental, and economic well-being of Oregonians.

NOW IT IS HEREBY DIRECTED AND ORDERED THAT AGENCIES SHALL FURTHER THE ACTIONS IDENTIFIED BELOW.

I. FOSTER RESILIENT LANDS, WATERS AND COMMUNITIES

1. Define Key Resilience Attributes for Land and Waters. Agencies shall use existing plans and strategies and the best available science to define key resilience attributes appropriate for Oregon with the goal of identifying characteristics of lands and water that are: (1) currently resilient to impacts from climate change and therefore able to deliver multiple benefits that are likely to persist under future climate conditions; or, (2) capable of achieving multiple benefits of high resilience in the face of changing conditions if supported by focused actions that promote restoration, enhancement or reconnection of those lands and/or waters.

a. The Executive Director of the Oregon Watershed Enhancement Board (“OWEB”) will partner with the Director of Oregon Department of Fish and Wildlife (“ODFW”) (collectively “Lead Agencies”) to lead a natural resource interagency team to undertake the work associated with development of resilience attributes anticipated by Section 1, including determining baseline conditions against which progress will be measured. The Lead Agencies shall collaborate closely with the Director of the Oregon Department of Energy (ODOE), who oversees the Natural and Working Lands Program, to ensure consistency across efforts.



EXECUTIVE ORDER NO. 25-26
PAGE THREE

2. Keep Oregon's Working Lands and Waters Working.

- a.** Executive branch agencies identified in Section II of this Order (“Agencies”) are directed to utilize the resilience attributes along with other relevant information to identify and improve programs, processes, and practices that protect and promote stewardship of working lands and waters to adapt to impacts from a changing climate. These include but are not limited to the following:
 - i.** Existing programs, tools and incentives that support the stewardship of working lands and waters in order to provide more diverse agricultural, forest and ocean-reliant products while also supporting co-benefits such as clean water, healthy soils and improved resilience to changing climate conditions.
 - ii.** Partnerships to increase the pace and scale of adoption of sustainable stewardship and climate resilient practices by landowners including federal, local and tribal governments, businesses, non-profit organizations and private citizens.
 - iii.** Application and review processes for grantmaking, loan, and financing programs to improve partner engagement on resilience projects including exploration of opportunities to leverage and expand access to capital and administrative capacity through partnership with third party service providers.
 - iv.** Permitting processes for restoration projects on working lands and waters.
- b.** The Department of State Lands, Department of Land and Conservation Development and Department of Fish and Wildlife, shall work with the Oregon Ocean Policy Advisory Council, the Oregon Ocean Science Trust and Oregon Sea Grant to evaluate opportunities to support long-term resilience of nearshore resources in Oregon, and incentivize and promote globally competitive ocean-reliant products derived through sustainable practices.



EXECUTIVE ORDER NO. 25-26
PAGE FOUR

3. Conserve Natural Lands and Waters to Act as Resilience Anchors in the Face of Climate Change Impacts.

- a. Ten Percent in Ten Years.** Agencies are directed to protect, conserve, connect or restore ten percent of lands and waters in Oregon within ten years as compared to baseline conditions established for 2025.
- b. Prioritize Key Lands and Waters.** Agencies subject to this Order will utilize resilience attributes developed in Section I (1) to prioritize implementation of programs, policies and projects seeking to advance protection, conservation, restoration, or connection of lands and waters in support of the goal of ten percent in ten years. Durability and effectiveness of actions to conserve, protect, restore, or connect lands and waters must be considered in determining whether proposed actions further this directive. Agencies shall seek to maximize implementation of actions with co-benefits such as increased carbon sequestration and biodiversity, improved community health and cultural well-being, enhanced ecosystem health, and/or reduced fire and flood risk.
- c. Develop Innovative Mitigation Solutions.** The natural resources inter-agency team established in Section II (3) of this Order shall collaborate with Business Oregon as appropriate to explore innovative mitigation tools to support the long-term protection and resilience of land and waters that contain key resilience attributes while ensuring that the economic benefits of mitigation investments support local communities. Consideration shall be given but not be limited to the following potential solutions:
 - i. Advanced Mitigation Banks:** which proactively conserve or restore ecological values in anticipation of future development impacts; and
 - ii. In-Lieu Fee Programs:** which allow project developers to meet mitigation obligations by paying into a state-managed or authorized fund used for strategic conservation, restoration, and landscape resilience projects.
 - iii. These programs must be designed to:**



EXECUTIVE ORDER NO. 25-26
PAGE FIVE

1. Maximize ecological outcomes aligned with the protection of lands and waters with key resilience attributes.
 2. Retain mitigation revenue within Oregon, ensuring that funds support in-state projects.
 3. Allow for creative mitigation portfolios that ensure “no net loss” of lands and waters with key resilience attributes while supporting “net benefit” programs and organizations that protect lands and waters from catastrophic wildfire and/or flooding.
 4. Benefit Oregon’s agricultural families and rural communities through partnerships with local landowners, land trusts, and conservation districts.
 5. Create durable and locally beneficial conservation outcomes through transparent governance, science-based site selection, and robust monitoring/accountability requirements
 6. Leverage private investment and market-based tools in ways that complement existing public funding and programs.
4. **Lead by Example: State-Owned and Managed Lands and Waters.** Agencies subject to this Executive Order that own or manage lands or waters (including, but not limited to, those identified below) are directed to develop and implement strategies to enhance climate resilience as a co-benefit of current management objectives and to ensure present and future impacts of climate change are explicitly considered in planning for the management of those lands and waters.
- i. State Parks
 - ii. State Forests, including the Elliott State Research Forest
 - iii. State Wildlife Management Areas
 - iv. State Fish Hatcheries
 - v. State-Owned Properties/Lands (including Trust lands) not principally owned, operated, or managed in support of structures, offices, or facilities serving state agency programs.
 - vi. State Held Conservation Easements and/or Leases
 - vii. State owned submerged and submersible lands and waters, including the Territorial Sea
 - viii. State-Held Water Rights



EXECUTIVE ORDER NO. 25-26
PAGE SIX

5. Ensure a Livable Oregon.

a. Support and Enhance Local Resilience Efforts through Planning and Action in Collaboration with Communities. The Oregon State Resilience Officer shall lead an effort to create a Plan for a Resilient Oregon (“PRO”) that identifies and offers funding pathways for strategies to help communities adapt and thrive in the face of increasingly severe climate risks, and to support communities in long-term recovery from climate-driven disasters. The following actions shall be taken to implement this directive:

- i.** Extensive and meaningful outreach with communities shall occur in every region of the State and shall inform the development of the PRO.
- ii.** Agencies participating in PRO planning and implementation efforts shall utilize existing and available staffing resources.
- iii.** The PRO will integrate with existing strategies and plans, including those related to wildfire and flood protection, energy resilience, and directives of this Order.

b. Protect Oregon from Catastrophic Wildfire.

i. Implement Oregon’s 20-year Landscape Resiliency Plan.

Agencies are directed to leverage partnerships and use available programs and resources to reduce the risk of wildfire and public health impacts of smoke by creating resilient natural and working landscapes. The following actions shall be taken to implement this directive:

- 1.** Prioritize landscapes for restoration and resilience treatments and identify pathways to increase the extent and scale of treatments.
- 2.** Maximize dedicated funding to promote partnerships through Good Neighbor Authorities to accomplish large scale landscape resilience treatments.
- 3.** Identify pathways to increase the extent and scale of prescribed burns and cultural burning while minimizing smoke impacts to public health.



EXECUTIVE ORDER NO. 25-26
PAGE SEVEN

4. Support the development and implementation of community smoke response plans. Identify additional measures for timely dissemination of air quality information and alerts during wildfire and prescribed fire events.
- ii. **Create Fire-Adapted Communities.** To safeguard lives, property, and critical infrastructure from the growing threat of wildfires, agencies are directed to support efforts to build Fire-Adapted Communities across the state. The following actions shall be taken to implement this directive:
1. Further defensible space education and establishment across the state. Defensible space is the buffer between a building and the surrounding vegetation that slows or stops the spread of wildfire.
 2. Promote increased use of fire-resistant building materials (home hardening) and community design features to reduce structural vulnerability.
 3. Promote community risk reduction efforts through volunteer programs such as Firewise, local evacuation route planning, and partnerships to increase community survivability during urban wildfire conflagrations.

II. ACCOUNTABILITY, COORDINATION, AND IMPLEMENTATION

1. **Executive Branch Agencies Subject to this Order.** Progress on the direction and commitments of this Order will take focused and coordinated planning and execution by Oregon's natural resource agencies, each of which has its own Board or Commission. The following state agencies and their Boards or Commissions are subject to the goals and directives outlined in this Order as they may apply section by section:
 - i. Department of Land Conservation and Development (DLCD);
 - ii. Department of State Lands (DSL);
 - iii. Oregon Department of Parks and Recreation (OPRD);
 - iv. Department of Environmental Quality (DEQ);
 - v. Oregon Department of Agriculture (ODA);
 - vi. Oregon Department of Energy (ODOE);



EXECUTIVE ORDER NO. 25-26

PAGE EIGHT

- vii. Oregon Department of Fish and Wildlife (ODFW);
 - viii. Oregon Department of Geology and Mineral Industries (DOGAMI);
 - ix. Oregon Department of Forestry (ODF);
 - x. Oregon Department of Transportation (ODOT);
 - xi. Oregon Health Authority (OHA) Environmental Public Health;
 - xii. Oregon Water Resources Department (OWRD);
 - xiii. Oregon Watershed Enhancement Board (OWEB);
 - xiv. Public Utility Commission of Oregon (PUC); and
 - xv. Oregon Climate Action Commission (OCAC).
2. **Reporting and Accountability.** State agencies must deliver transparent, accurate reporting on public programs, maintain accountability to citizens and stakeholders, and establish clear feedback loops that enable public input and demonstrate responsive government action, using the following:
- a. **Develop Biennial Plans.** Each agency shall develop (or incorporate into an existing planning process) a biennial plan that includes targets and metrics appropriate to the agency's intersection with this Order with the goal of focusing existing and new resources, programs, and incentives to advance the goals and actions in Sections I and II of this Order as applicable:
 - i. **Public Feedback and Oversight.** Agencies will present their biennial plans to their respective board or commission for discussion, review, and comment at a public meeting where public testimony can be received.
 - ii. **Recommendations for Governor's Recommended Budget ("GRB").** Biennial plans will be developed on a schedule and in a format to inform the development of the GRB starting with the 2029-2031 Agency Request Budget ("ARB") biennial cycle. Actions for consideration for the development of the 2027-2029 GRB will be expedited as needed.
 - iii. **Implementation Workplan.** Agencies shall immediately begin developing implementation timelines and pathways to comply with this Order. The following existing reporting requirements



EXECUTIVE ORDER NO. 25-26
PAGE TEN

include both policy and budget needs related to the successful implementation of this Order.

- ii. Develop recommendations to address critical gaps or barriers (e.g., programs, administrative rules, statutory changes) to the state's implementation of this Order.
 - iii. Assess and implement as practicable a State of Oregon Climate Action and Resilience Dashboard to serve as source of information on the work of agencies on this Order.
- b. **Board & Commission Oversight Team.** A subgroup of relevant Board and Commission members will be assembled under the auspices of the Governor's Natural Resources Cabinet. The subgroup will work parallel to the Agency Leadership Team to support the implementation work of the Order.
- c. **Legislative & Public Engagement.** As requested, agencies shall provide updates and presentations on implementation work to relevant Boards, Commissions, Councils, Local Governments, Federal Agencies, and the Oregon State Legislature.

Done at Salem, Oregon, this 21st day of October, 2025.



Tina Kotek
GOVERNOR

ATTEST:

Tobias Read
SECRETARY OF STATE

**EXECUTIVE ORDER NO. 25-29****EXECUTIVE ORDER ON REDUCING GREENHOUSE GAS EMISSIONS AND
ADVANCING OREGON'S CLEAN ENERGY FUTURE**

WHEREAS, Oregon faces increasing risks from climate change, including extreme weather events, wildfires, water scarcity, and rising energy costs, which threaten public health, safety, outdoor recreation, and economic stability; and

WHEREAS, affordable, abundant, and reliable clean energy is key to Oregon's economic future, and the state needs to deploy new energy infrastructure to enable sustained economic growth and to meet rising energy demands; and

WHEREAS, Oregon has adopted ambitious climate goals to reduce greenhouse gas emissions and transition to a clean energy economy, including targets established under House Bill 2021(2021) and other legislative and executive actions; and

WHEREAS, energy efficiency improvements across all sectors are among the most cost-effective strategies to reduce emissions and lower energy bills while maintaining economic productivity; and

WHEREAS, ensuring access to affordable, abundant, and reliable clean energy requires accelerated investment in electricity infrastructure, including renewable energy, energy storage, and grid modernization; and

WHEREAS, grid resilience is increasingly vital to support public safety in the face of climate-related disruptions, and investments in microgrids, battery storage, and grid hardening have a role to play in building greater resilience in Oregon's energy future; and

WHEREAS, Oregon can help reduce energy development costs and accelerate deployment of clean energy infrastructure needed to grow the economy by streamlining permitting, siting, and interconnection processes for clean energy projects; and

WHEREAS, public-private partnerships can mobilize investment, spur innovation, and create jobs that will be key to Oregon's growing clean energy economy; and

WHEREAS, a coordinated, statewide approach to planning and designating transmission corridors is essential to long-term infrastructure development that will support economic growth and ensure clean energy can be delivered efficiently and reliably to consumers.



**EXECUTIVE ORDER NO. 25-29
PAGE TWO**

NOW, THEREFORE, IT IS HEREBY DIRECTED AND ORDERED:

I. FOSTER THE TRANSITION TO A CLEAN ENERGY ECONOMY

1. Prioritize Implementation of the Oregon Energy Strategy Pathways.

Executive branch agencies listed in Section II.1.a (“Agencies”) are directed to adopt and implement greenhouse gas reduction strategies and align their decisions, activities, and investments as appropriate to advance the five least-cost pathways identified in the Oregon Energy Strategy. As appropriate, agencies will modify or add to current work plans and performance indicators to track and report on implementation activities to achieve the following objectives:

- a. Advance Energy Efficiency Across All Sectors.** Agencies shall take appropriate actions within existing authorities and budgets to align decisions, activities, and investments to increase cost-effective energy efficiency in new and existing buildings, including providing cost savings through retrofits of building appliances and equipment.
- b. Support Investment in Clean Electricity Infrastructure.** Agencies shall take appropriate actions within their existing authorities to accelerate investment in and deployment of least-cost and least-risk renewable energy resources, energy storage, demand response, and grid infrastructure in order to maintain and expand access to affordable and reliable clean electricity for Oregon ratepayers.
- c. Increase Strategic Electrification of Vehicles and Buildings.** Agencies shall take appropriate actions necessary within their existing authorities to align programs, decisions, and investments to advance the state’s interest in increasing cost-effective, strategic electrification of vehicles, buildings, and water heating systems while also supporting affordable and reliable energy for Oregon ratepayers.
- d. Increase Supply and Use of Low-Carbon Fuels.** DEQ and the EQC shall evaluate the status and projected growth of the clean fuels market and update Oregon Clean Fuels Program rules to strengthen the Low-Carbon Fuels Standard (LCFS) to establish a reduction in carbon intensity of not less than 50% by 2040. DEQ is directed to evaluate the scope and stringency of the LCFS programs in neighboring states in proposing the new targets and



**EXECUTIVE ORDER NO. 25-29
PAGE THREE**

propose additional rule revisions if needed to better align the Oregon Clean Fuels Program with those neighboring jurisdictions based on that evaluation. DEQ shall establish an agreed upon workplan within three months of this Order that sets forth a timeline for completing the required rulemaking.

- e. Strengthen Resilience Across all Levels of the Energy System.** The PUC shall exercise its existing authority to evaluate and value grid resiliency benefits in electric utility resource planning processes. The PUC shall establish transparent criteria or processes for appropriately valuing the enhanced resiliency benefits from utility investments at all levels of the energy system, such as microgrids, energy storage, flexible loads, virtual power plant resources, and grid hardening, while also avoiding shifting costs from high-income ratepayers to energy burdened ratepayers.
- 2. Get Clean Energy Projects Built.** Agencies are directed to develop and implement a coordinated, proactive approach to streamline land use and environmental reviews, siting and permitting, and interconnection processes for clean energy projects, energy storage, and associated transmission and distribution infrastructure, with particular focus on those that contribute to energy affordability and reliability. This includes but is not limited to the following initiatives:

 - a. Reduce Barriers to Clean Energy Deployment.** The Oregon Department of Energy (ODOE), in coordination with the PUC and the Department of Land Conservation and Development (DLCD), shall inventory, assess, and analyze barriers to the permitting, construction and interconnection of clean energy projects and associated infrastructure. ODOE will recommend actions to overcome those barriers while balancing opportunities for public participation with the state's interest in accelerating deployment of clean energy infrastructure that benefits Oregon ratepayers. Recommended actions will be brought for discussion by ODOE to the Energy Facility Siting Council. ODOE will report its findings and recommendations to the Governor no later than September 1, 2026.
 - b. Accelerate Clean Energy Deployment Through Oregon's Land Use Planning Framework.** The Department of Land Conservation and Development (DLCD) shall evaluate opportunities and barriers to clean energy development under Oregon's land use planning goals. DLCD will review existing rules and practices, including best practices from other



**EXECUTIVE ORDER NO. 25-29
PAGE FOUR**

jurisdictions, and recommend actions and rule changes as needed to accelerate deployment of clean energy resources and grid infrastructure needed to deliver reliability and clean energy to Oregon consumers. Recommended actions will be brought for discussion and direction by DLCD to the Land Conservation and Development Commission. DLCD will report its findings and recommendations to the Governor no later than July 1, 2026.

- c. Streamline Clean Energy Siting.** Agencies identified in Section II.1.b of this Order shall evaluate and recommend actions to update siting and permitting processes to facilitate deployment of renewable energy, energy storage, and grid infrastructure needed to deliver reliable and affordable clean energy to Oregon consumers.
- i.** Agencies shall evaluate existing authorities, rules, and practices to identify opportunities to streamline or increase the efficiency of siting and permitting processes within their jurisdiction for projects that:
 - 1.** Benefit Oregon ratepayers and enable clean energy projects to interconnect onto the grid; and/or
 - 2.** Involve upgrades to existing grid infrastructure and transmission expansion or co-location of renewable energy resources in existing rights of way.
 - ii.** Where opportunities are found to exist, agencies shall recommend actions to:
 - 1.** Streamline existing processes;
 - 2.** Establish parallel paths that enable required studies, reviews, and approval processes to occur contemporaneously; and/or
 - 3.** Facilitate or accelerate interconnections for projects that reduce emissions, improve reliability, and benefit Oregon ratepayers.
 - iii.** Agencies shall bring recommended proposed actions for discussion with their Boards or Commissions and will report their findings and recommendations to the Governor no later than September 1, 2026.
- d. Identify Pathways to Facilitate Development of Clean Energy Infrastructure.** PUC staff, in partnership with ODOE and the Governor's Office, shall convene utilities, key agency leaders, local permitting authorities, and other interested parties to review progress toward achieving HB 2021's clean energy targets and explore opportunities for public-private partnerships



**EXECUTIVE ORDER NO. 25-29
PAGE FIVE**

to facilitate development of clean energy infrastructure that is needed to achieve clean energy targets and will provide benefits to Oregon ratepayers.

- e. Develop a Framework for Strategic Transmission Siting.** ODOE, in coordination with the PUC and the Governor's Office, shall undertake a process to evaluate and propose a framework to strategically accelerate:
 - i.** Identification and designation of transmission corridors, including on public lands (state and federal);
 - ii.** Streamlined partial siting and permitting approvals for future projects in those corridors or within existing transmission rights-of-way; and
 - iii.** Targeting direct financial support for projects that are determined to benefit the public interest.
 - f. Deploy Energy Storage.** To support grid reliability and resilience, this Order establishes a goal of deploying 8 gigawatts of energy storage capacity in Oregon by 2045.
- 3. Build a Resilient Clean Energy Economy:** Agencies listed in Section II.1.c of this Order shall align programs, decisions, and investments to advance the state's interest in growing a resilient clean energy economy that attracts and supports climate-friendly industries, creates jobs, and aligns with Oregon's climate goals. This includes but is not limited to the following initiatives:
- a. Develop Public-Private Partnerships.** Agencies shall explore and prioritize opportunities for public-private partnerships to support development and deployment of clean energy technologies that align with Oregon's carbon-free energy and economic development priorities. Agencies will highlight those opportunities for the Governor's Office for review and consideration on a quarterly basis.
 - b. Evaluate Emerging Clean Energy Technologies.** ODOE, DEQ, Business Oregon, the PUC, the Department of Geology and Mineral Industries (DOGAMI), and the Governor's Office, shall collaborate to identify and assess opportunities for advanced and emerging carbon-free energy technologies to play a role in Oregon's clean energy future; evaluate risks and barriers; and propose cross-agency frameworks to support development and deployment of advanced technologies that increase access to affordable, safe, and reliable clean energy. ODOE will report progress and key findings in its



EXECUTIVE ORDER NO. 25-29
PAGE SIX

Biennial Energy Reports, including the Report that must be submitted to the legislature by December 1, 2026, and in each subsequent iteration of the Report.

II. ACCOUNTABILITY, COORDINATION, AND PROGRESS ON IMPLEMENTATION

- 1. Executive Branch Agencies Subject to this Order.** Progress on the direction and commitments of this Order will take focused and coordinated planning and execution by Oregon's natural resource agencies and their respective Boards or Commissions.
 - a. The following state agencies are subject to the goals and directives outlined in Section I.1 of this Order:
 - i. Oregon Department of Administrative Services (DAS);
 - ii. Oregon Department of Energy (ODOE), including the Oregon Climate Action Commission and the Energy Facility Siting Council;
 - iii. Oregon Department of Environmental Quality (DEQ);
 - iv. Oregon Department of Land Conservation and Development (DLCD);
 - v. Oregon Department of Transportation (ODOT); and
 - vi. Oregon Public Utility Commission (PUC).
 - b. The following state agencies are subject to the goals and directives outlined in Section I.2.c of this Order:
 - i. Oregon Department of Energy (ODOE), including the Oregon Climate Action Commission and the Energy Facility Siting Council;
 - ii. Oregon Department of Environmental Quality (DEQ);
 - iii. Oregon Department of Geology and Mineral Industries (DOGAMI); and
 - iv. Oregon Public Utility Commission.
 - c. The following state agencies are subject to the goals and directives outlined in Section I.3 of this Order:
 - i. Business Oregon;
 - ii. Oregon Department of Energy (ODOE), including the Oregon Climate Action Commission;
 - iii. Oregon Department of Environmental Quality (DEQ);



EXECUTIVE ORDER NO. 25-29
PAGE SEVEN

- iv. Oregon Department of Geology and Mineral Industries (DOGAMI); and
 - v. Oregon Public Utility Commission.
- d. The following state agencies shall provide information and consultation to assist other agencies with the implementation of this Order as needed:
- i. Business Oregon;
 - ii. Oregon Department of Fish and Wildlife (ODFW);
 - iii. Oregon Department of State Lands;
 - iv. Oregon Department of Transportation (ODOT);
 - v. Oregon Parks and Recreation Department; and
 - vi. Oregon Water Resources Department (OWRD).
2. **Reporting and Accountability.** State agencies must deliver transparent, accurate reporting on public programs, maintain accountability to citizens and stakeholders, and establish clear feedback loops that enable public input and demonstrate responsive government action.
- a. **Agency plans.** Each of the following agencies shall develop (or incorporate into an existing planning process) a biennial plan that includes targets and metrics appropriate to the agency's intersection with this Order with the goal of focusing existing and new resources, programs and incentives to advance the goals and actions in Part I of this Order as applicable:
- i. Oregon Department of Energy (ODOE), including the Oregon Climate Action Commission and the Energy Facility Siting Council;
 - ii. Oregon Department of Environmental Quality (DEQ); and
 - iii. Oregon Public Utility Commission (PUC).
- b. **Public Feedback and Oversight.** Agencies will present their biennial plans to their respective board or commission for discussion, review, and comment at a public meeting where public testimony can be received.
- c. **Recommendations for Governor's Recommended Budget.** Biennial plans will be developed on a schedule and in a format to inform the development of the Governor's Recommended Budget starting with the 2029-2031 Agency Request Budget biennial cycle. Actions for consideration for the development of the 2027-2029 Governor's Recommended Budget will be expedited as needed.



**EXECUTIVE ORDER NO. 25-29
PAGE EIGHT**

- d. Implementation Workplan.** Agencies shall immediately begin developing implementation timelines and pathways to comply with this Order.
- 3. Coordination and Oversight of Implementation.** The Governor’s Office will take a leadership role in advancing the efforts associated with this Order. It is the responsibility of each respective agency director to ensure appropriate coordination and implementation contemplated by this Order is integrated into agency programs and initiatives.
- 4. Legislative & Public Engagement.** As requested, agencies shall provide updates and presentations on implementation work to relevant Boards, Commissions, Councils, Local Governments, Federal Agencies, and the Oregon State Legislature.
- 5. Engagement with Oregon’s Nine Federally Recognized Sovereign Tribal Governments.** The State, through the Governor’s Office and the State Agencies, shall collaborate with Oregon’s nine federally recognized sovereign tribal governments to build, sustain, and enhance relationships to find common ground in support of the implementation of this Order.

Done at Salem, Oregon, this 18th day of November, 2025.

Tina Kotek
GOVERNOR

ATTEST:

Tobias Read
SECRETARY OF STATE

