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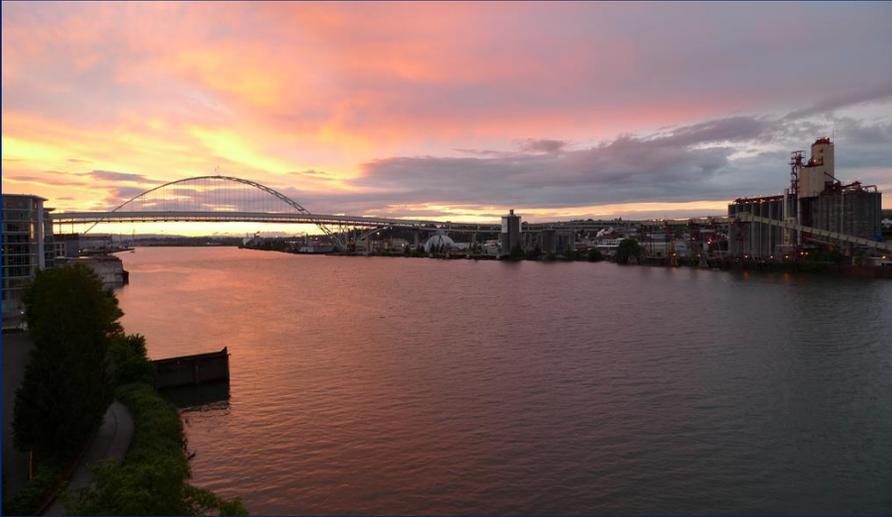


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**DLCD**

**OREGON**



**WATER RESOURCES  
DEPARTMENT**

**Agenda Item 2B**

# **Water and Land Use: State Agency Coordination**

Land Conservation and Development Commission &  
Water Resources Commission Special Meeting  
February 26, 2026

# Overview

- Share foundational information about Oregon's land use program
- Updates on two initiatives
  - State Agency Coordination Agreements
  - Workplan development for Oregon's 2025 Integrated Water Resources Strategy

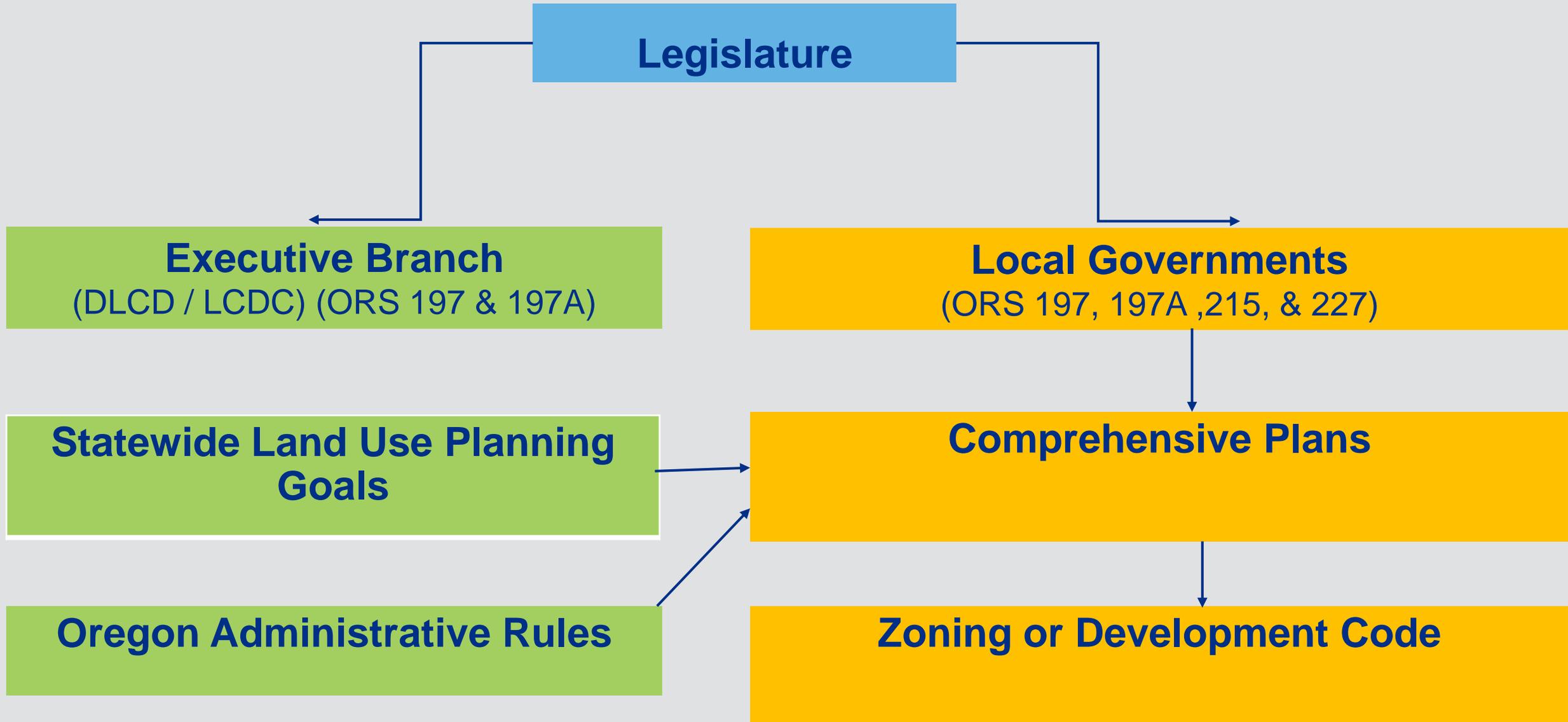
## Land Use Planning Procedures Guide



Resources Department  
Coordination Program

August 1990

# Oregon's Land Use Planning Program



# Statewide Planning Goals

## People



- 1 Citizen Involvement
- 2 Land Use Planning

## Urban Lands



- 8 Recreational Needs
- 9 Eco. Development
- 10 Housing
- 11 Public Facilities & Services
- 12 Transportation
- 14 Urbanization

## Resource Lands



- 3 Agricultural Lands
- 4 Forest Lands

## Specific Areas



- 15 Willamette River Greenway
- 16 Estuarine Resources
- 17 Coastal Shorelands
- 18 Beaches & Dunes
- 19 Ocean Resources

## Natural Resources & Environment



- 5 Natural Resources, Scenic & Historic Areas, Open Space
- 6 Air, Water, & Land Resources Quality
- 7 Areas Subject to Natural Hazards
- 13 Energy Conservation

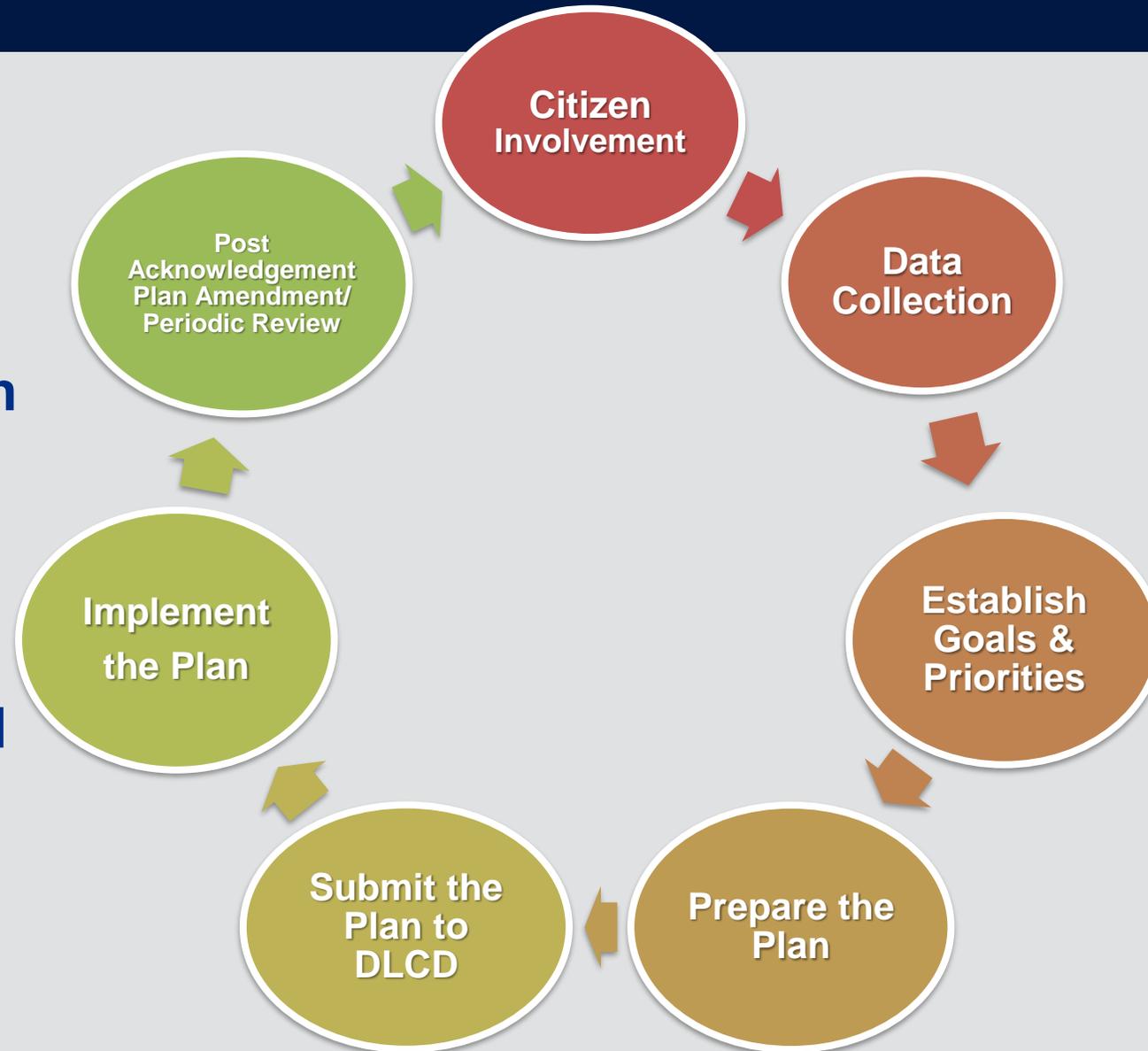
# Local Comprehensive Planning

## Community Vision

Outlines the community's vision for citizen participation, housing, jobs, public facilities, transportation, and natural resources

## Legal Foundation

Provides the key policies & measures for managing development



# State Agency Coordination (SAC) Programs

- **Defines a key obligation of state agencies in the land use planning program**
- **Ensures compliance with Statewide Planning Goals and compatibility with local comprehensive plans**
  - Identify “rules and programs affecting land use”
  - Adopt rules with procedures to ensure compliance and compatibility
- **Facilitates coordination between agencies and local governments**
  - Includes procedures for coordination with other agencies and local governments
  - Include a technical assistance program for local governments, including involvement with local comprehensive planning

# State Agency Coordination (SAC) Programs

## State Agencies

- Develop programs meeting legal requirements and providing coordination with other agencies and local governments
- Adopt SAC programs and submit for review and certification

## Department of Land Conservation & Development

- Evaluates SAC programs based on statutes, rules and public comment
- Provides written findings and recommendations to commission

## Land Conservation & Development Commission

- Reviews SAC programs based on statutes, rules and public comment
- Issues order certifying program, denying certification, or postponing final action

# State Agency Coordination (SAC) Programs

## Background on Current SAC Programs

- Initial programs were certified in the 1970s and 1980s
- In the 1990s, many agencies updated their SAC programs
- Most agencies are implementing programs that are 25 – 30 years old

## Updating SAC Programs

- DLCDD and several agencies are working together to update SAC programs
- DLCDD is piloting a streamlined update process
- These updates intended to ensure legal compliance and address new issues like climate change, housing production, and water supply

# OWRD's SAC Program & Land Use Programs

## OWRD's SAC Program

- OAR Chapter 690, Division 5 rules
- Rules associated with OWRD land use programs
- OWRD's Land Use Planning Procedures Guide

## Examples of OWRD Land Use Programs

- New Water Right Applications (Division 310)
- Water Right Transfers (Division 380)
- Instream Water Rights (Division 77)
- Allocation of Conserved Water (Division 18)

***SAC program provides compatibility strategies for land use programs***

# OWRD's SAC Program Compatibility Strategies

## Example: New Water Right Applications

### Look to SAC Program Elements:

#### a) OAR Chapter 690, Division 5 rules

- Require sufficient information to substantiate that the land use served by the proposed water use is compatible with the comprehensive plan

#### b) Rules associated with OWRD land use programs

- In this case, Division 310 rules apply

#### c) OWRD's Land Use Planning Procedures Guide

- Rely on "land use information supplied by applicants and confirmed by local planning officials."

**This information must be provided on the Land Use Information Form**

# OWRD Land Use Information Form

**Please check the appropriate box below and provide the requested information**

Land uses to be served by the proposed water use(s), including proposed construction, are allowed outright or are not regulated by your comprehensive plan. Cite applicable ordinance section(s): \_\_\_\_\_

Land uses to be served by the proposed water use(s), including proposed construction, involve discretionary land-use approvals as listed in the table below. (Please attach documentation of applicable land-use approvals which have already been obtained. Record of Action/land-use decision and accompanying findings are sufficient.) **If approvals have been obtained but all appeal periods have not ended, check "Being Pursued."**

Land-Use Approval:

<input type="checkbox"/> Obtained	<input type="checkbox"/> Being Pursued
<input type="checkbox"/> Denied	<input type="checkbox"/> Not Being Pursued

Type of Land-Use Approval Needed (e.g., plan amendments, rezones, conditional-use permits, etc.)	Cite Most Significant, Applicable Plan Policies & Ordinance Section References	Land-Use Approval:
		<input type="checkbox"/> Obtained <input type="checkbox"/> Being Pursued <input type="checkbox"/> Denied <input type="checkbox"/> Not Being Pursued
		<input type="checkbox"/> Obtained <input type="checkbox"/> Being Pursued <input type="checkbox"/> Denied <input type="checkbox"/> Not Being Pursued
		<input type="checkbox"/> Obtained <input type="checkbox"/> Being Pursued <input type="checkbox"/> Denied <input type="checkbox"/> Not Being Pursued
		<input type="checkbox"/> Obtained <input type="checkbox"/> Being Pursued <input type="checkbox"/> Denied <input type="checkbox"/> Not Being Pursued

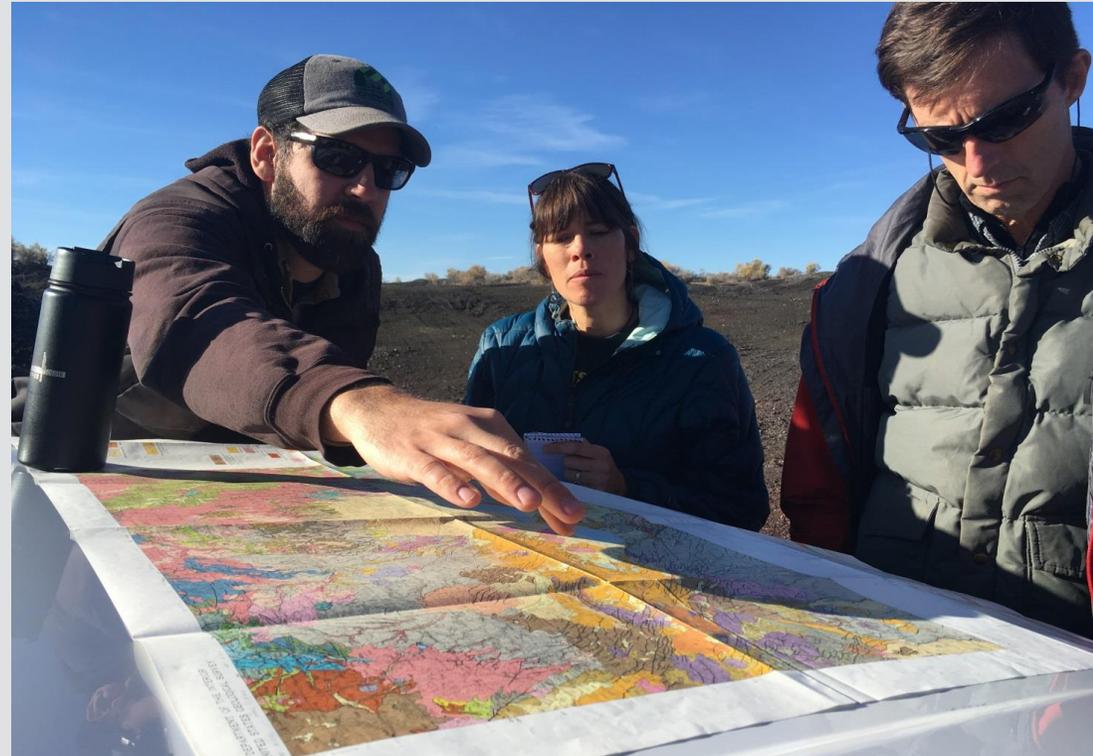
# OWRD's Land Use Programs

- Applications and Permits
- Water Right Transfers
- Hydroelectric Power Projects
- Water Exchanges
- Applications for Uses in Addition to Classified Use
- Use of Conserved Water
- Instream Water Rights
- Reservations of Water for Economic Development
- Minimum Perennial Streamflows
- Critical Groundwater Area
- Water Withdrawals
- Statewide Policy Formulation
- Basin Planning
- Payment for Water Projects
- Water Development Loan Fund
- Scenic Waterway Coordination

*... and any future Department program or activity which may reasonably be expected to significantly affect land use*

# Key Elements of the SAC

- **Adopted policy – “land use and water management are integrally related...”**
- **Compliance with goals and compatibility with comprehensive plans**
- **Resolve disputes over land-use issues (e.g., early and frequent coordination)**
- **Coordinate activities with state and federal agencies and special districts**
- **Cooperating with and providing technical assistance to local governments**



# Updating OWRD's SAC Agreement

- Last update to rules and guide = 1990
- Several new grants and planning processes:
  - Feasibility studies, water projects, repairing or replacing household wells, and place-based water planning grants
  - Place-Based Water Planning Program
  - Statewide planning (IWRS)
  - Water Management and Conservation Plans

## Land Use Planning Procedures Guide



Water Resources Department  
State Agency Coordination Program

August 1990

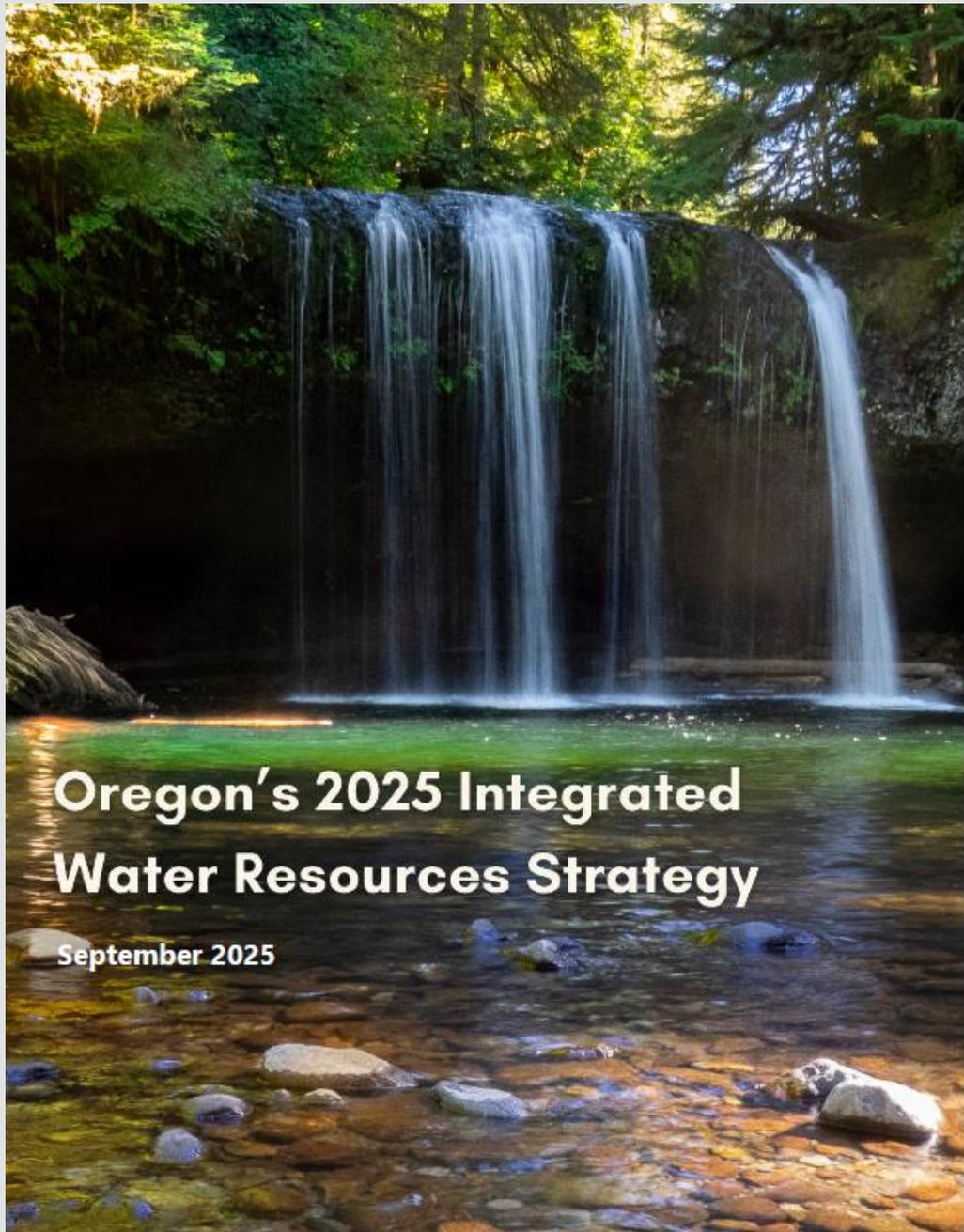
# Updating OWRD's SAC Agreement

## Outdated Reference Examples

- No longer establish minimum perennial streamflows
- Repealed rules or divisions
- Water right and transfer application processes have evolved

## Update Process

- Update Guide using DLCD's template with help from interns and staff
- Evaluate potential changes to administrative rules
- Break into two phases – (1) Guide updates, and (2) Rule amendments



# IWRS Workplan

- 2025-27 Workplan complete
- 2027-29 Workplan under development

# State Agencies Contributing to IWRS Workplan

- **Business Oregon**
- **Dept of Agriculture**
- **Dept of Geology & Mineral Industries**
- **Dept of Energy**
- **Dept of Environmental Quality**
- **Dept of Fish & Wildlife**
- **Dept of Forestry**
- **Dept of Land Conservation & Development**
- **Dept of State Lands**
- **Oregon Health Authority**
- **Oregon State Marine Board**
- **Watershed Enhancement Board**
- **Parks & Recreation Dept**
- **Water Resources Dept**

# Tribal Engagement

- **Oct. 2025: Letter to all Tribes**
- **Nov. 2025: Consultation with Burns Paiute Tribe**
- **Feb. 2026: Consultation with the Confederated Tribes of the Coos, Lower Umpqua, and Siuslaw Indians**



# Two Parts to the Workplan

## Part 1

- **Interagency & GO Priorities**
- **15 “tasks”**
- **IWRS Appendix E**

## Part 2

- **“Full IWRS”**
- **4 Objectives and 48 supporting actions**
- **IWRS Appendix D**

Priorities

10  
agencies

All  
Actions

14  
agencies

# SAC Action on 2025-27 Workplan

## Priority Task P2.5

Increase the involvement of OWRD in advisory committees for Economic Opportunity Analyses (EOAs) and implement other actions to better align land use planning and actions with water resource goals

### **DLCD & OWRD:**

- Initiate pilot update to the OWRD State Agency Coordination agreement to reflect new programs and emerging issues to ensure that OWRD's actions continue to be consistent with the state's planning goals and compatible with local comprehensive plans.

# 2025-27 IWRS Workplan

## Tracking and Progress Reporting

**2026**  
**Agency Status**  
**Updates**

**2027**  
**Agency Status**  
**Updates**

Fall 2026

Progress Summary for 2027 Legislature

June 2027

Legislature Adopts 2027-29 Budget

July 2027

Begin implementing 2027-29 Workplan

Fall 2027

Publish 2025-27 Progress Report

# 2027-29 Workplan Development

**2026**

**Legislative  
Concept &  
Agency  
Budget  
Development**

**IWRS  
Workplan**

**Governor's  
Rec Budget**



# 2027-29 Workplan Development

## Early Themes

- **Efforts requiring partnership**
  - Data
  - Multiple funding sources
- **Can be accomplished with existing resources**
- **Demonstrate meaningful progress / results**





Photo: Susan Douthit, OWRD

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**Pause for Questions & Commission Discussion**



**DLCD**

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**WATER RESOURCES  
DEPARTMENT**

**Thank  
you!**

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**Ivan Gall, Director, OWRD**

**Palmer Mason, Inter-Agency Coordinator, DLCD**

**Katie Ratcliffe, Water Right Services Division Administrator, OWRD**

**Alyssa Mucken, Senior Water Advisor, OWRD**

**Crystal Grinnell, IWRS Specialist, OWRD**