Request for Adoption of Rules OAR Chapter 690, Division 20, Dam Safety

Water Resources Commission Meeting March 13, 2015

Keith Mills, P.E., State Engineer Brenda Bateman, Administrator, Technical Services Division

Outline

- Rationale for Dam Safety Rule Modifications
- Rules Advisory Committee
- Public Comment
- Walk through of Rule Changes
- Questions or comments at any time



Rationale for Dam Safety Rule Modifications

- Put engineering guidance into rule form
- State of the practice for dam design
- Scaled by hazard rating (risk to people & property)
- Clarification of inspections, maintenance, repair, and emergency dam safety practices
- Organized by general order of activity



Basis of Rule Changes

- Continue good dam safety record in Oregon
- Dam safety practices from nearby states
- National standards for dam safety
- New understanding of flood & seismic risk
- Presentation at Nov. 2014 Commission Meeting
- Detailed legal review



Rules Advisory Committee

- Engineers that have designed dams

 Eric Urstadt. P.E., Stuntzner Engineering
 Gerry Heslin, P.E., Cornforth Consultants
 Chris Bahner, P.E., West Consultants
- Oregon State Board of Examiners for Engineering and Land Surveying (OSBEELS)
 –Jim Doane, P.E., Board Member
- Dam owners, public and private

 Robert Klein, McMinnville Water and Light
 Genice Rabe, Croft Dam West Salem

Public Comment

- WaterWatch of Oregon
- 3 other comments of support from engineers
- Addressed comments carefully; changed wording
- Will cover comments by Section



Five Primary Categories of Concern

- 1. Use of fees
- 2. Diminished hazard rating criteria
- 3. Use of the term "statutory dam"
- 4. Conduit size / stated objective of releases
- 5. Guidelines for small dams



Walk through of Rule Changes

Refer to Attachment 1 in Agenda Item

Purpose and Applicability 690-020-0000

- Consistent with Statute
- Legal Authority
 - Life and property
 - Plans and specifications for new dams only
 - Inspections
 - Only guidance applicable to dams under 10' high or storing less than 9.2 acre feet (AF) of

Definitions 690-020-0022

- Dropped proposed term "Statutory dam." Dropped terms "small" and "large" dams
- Rules modified; these terms not needed
- Moved "significant dam work" to rule for State Engineer Approval- dropped from definition
- Dropped proposed exemption for owners' property in rules for low and significant hazard ratings

Dam Safety Process Requirements for Construction of Dams 690-020-0023

- Specify process for owners and engineers
- Compiled in response to frequent questions



General Requirements 690-020-0025

- Legal authorities clarified
- Most authorities could not be applied to dams under 10' high or storing less than 9.2 af of water
- Now reference hydroelectric provisions in the dam safety statutes



Recommendations for Dams Under 10' High or Storing Less than 9.2 af 690-020-0029

- Had proposed to delete; advisory only
- Commenters saw value; requested re-instatement
- Added back
- References other rules as "example" standards
- References requirements for water rights



Minimum Engineering Design Requirements 690-020-0035

- Principal reason for these rule changes
- Needed better organization
- Had no specifics on hydrologic or seismic design
- Now includes 0035 to 0060
- Very few comments received



Minimum Engineering Design Requirements, continued

- Site Suitability/Geotechnical Eval. 690-020-0036
- Hydrology and Inflow Design Flood 690-020-0037
- Embankment Dam Structures 690-020-0038
- Concrete Dam Structures 690-020-0041
- Spillways 690-020-0042
- Penetrating Conduit(s) 690-020-0043 <u>comments</u>
- Monitoring-Instrument. 690-020-0044 comments
- Geosynthetics 690-020-0047

Walk-Through, continued

- Modification of Requirements 690-020-0048
- Design Drawings 690-020-0055
- Construction Specifications 690-020-0060
- Dam Construction 690-020-0065
- Submittals and Notifications 690-020-0070



Written Approval by State Engineer 690-020-0080

- Moved and enhanced what had been a definition of "significant dam work"
- Approval of design plans and specification valid for five years - NEW



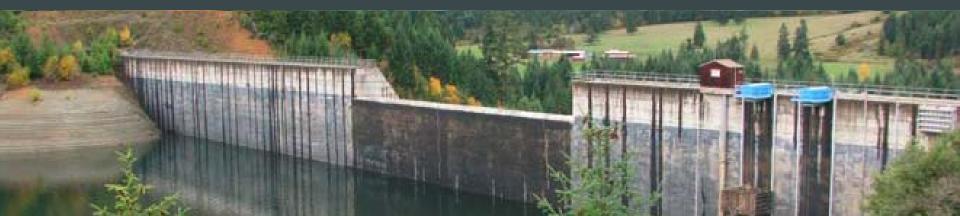
Hazard Rating of Dams 690-020-0100

- Using the same 3 hazard ratings categories
- Received specific comments changes made
- Example 1: proposed definition of road use "500 vehicles per day" was dropped
- Example 2: discussion of recreational uses was moved, clarified
- Sets forth procedures to revise hazard ratings.



Dam Breach Inundation Analysis 690-020-0120

- A requirement for new dams since 2010
- No analysis required If a remote area without recreation
- Received several comments; made most changes



Routine Inspection of Dams 690-020-0150

- New language
- Received comment: "rule should be stronger than the Department 'may' inspect dams"
- Result: Department "shall" maintain a program of inspecting dams and "may" inspect at frequencies specified



Fees for Dams 690-020-0200

- One comment concern over use of fees
- Used on existing dams for actions where there is no statutory authority to <u>require</u> actions
- Example: develop emergency action plan (EAP) and hazard rating reviews for existing dams
- Fees are <u>not</u> to be used for inundation analysis or EAPs for new dams, since these are required
- <u>May</u> be used to verify the inundation analysis submitted by the owner

Walk-Through, Continued

- Maintenance of Dams 690-020-0250
- Modification of Dams Requiring Notification and/or Approval 690-020-0300
- Operations and Maintenance Plans 690-020-0350
- Emergency Action Plans (EAP) and Emergencies 690-020-0400

Comment: no emergency manager on RAC Response: following FEMA guidelines, coordinating with each emergency manager

- Enforcement 690-020-0500
 - Renumbered, added OSBEELS
 - Put inspection into new 0150

Alternatives

- 1. Adopt the final proposed Chapter 690, Division 20, dam safety rules in Attachment
- 2. Adopt the final proposed dam safety rules as modified by the Commission.
- 3. Not adopt the final proposed dam safety rules and ask the Department to return with more information.

Recommendation

- 1. Adopt the final proposed Chapter 690, Division 20, dam safety rules in Attachment
- 2. Adopt the final proposed dam safety rules as modified by the Commission.
- 3. Not adopt the final proposed dam safety rules and ask the Department to return with more information.

Thank You!

