# Water Project Grants and Loans <u>Discussion of Loans</u>



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# **Presentation Overview**







Other Programmatic Items

# **BACKGROUND**



Table 1. Lottery Revenue Bonds Distributed through OWRD

| Description                          | 2013-<br>2015 | 2015-<br>2017 | 2017-<br>2019 | Total     |
|--------------------------------------|---------------|---------------|---------------|-----------|
| Water Project Grants and Loans       | \$7.75 M      | \$6.25 M      | \$15 M        | \$29 M    |
| Feasibility Study Grants*            |               | \$2 M         | \$1.5 M       | \$3.5 M   |
| Place-Based Planning Pilot Grants    |               | \$0.75 M      |               | \$0.75 M  |
| Upper Deschutes Basin Study          | \$0.75 M      |               |               | \$0.75 M  |
| Willamette Basin Review              | \$1.5 M       |               |               | \$1.5 M   |
| Umatilla Water Supply Grant          |               | \$11 M        |               | \$11 M    |
| Mosier Well Grants                   |               | \$1 M         |               | \$1 M     |
| Santiam Water Control District Grant |               |               | \$1.2 M       | \$1.2 M   |
| City of Carlton Grant                |               |               | \$4.5 M       | \$4.5 M   |
| Total                                | \$10.25 M     | \$21 M        | \$22.2 M      | \$53.45 M |

<sup>\*</sup>Feasibility Study Grants has also received General Fund dollars since its formation in 2008.



# Lottery Revenue Bonds

- Statutorily authorized to be issued for projects that benefit the same public purpose as lottery proceeds
  - Create jobs/economic development
  - Public education
  - Restore and protect
    - Parks
    - Beaches
    - Watersheds
    - Native Fish and Wildlife



## Interest in Loans to Date

To date, the Department has received little interest in loans.

2016

All grant applications (37 out of 37 applications) 2017

All grant applications (32 out of 32 applications)

3 of 32 applications requested a loan as their 25% cost match

#### LOAN APPLICATION REVIEW



#### **Application Process – with Loan Review**

Initially reviewed together

Public Benefit Evaluation (OWRD preliminary review, public comment, Technical Review Team evaluation, second public comment period)

Split into two lists after public benefits scoring GRANTS

Grant recommendations

Recommendations made at the same Commission meeting

Commission decision

Sign grant agreements

LOANS



Loan financial review (during second public comment period)

Loan recommendations

Commission decision

Sign loan agreements



# **Example Review Approach**

Table 1. Review Team Ranking Based on Public Benefits Score

| TRT<br>Rank | Application | Public<br>Benefit Score | Funding<br>Request | Request<br>Type |
|-------------|-------------|-------------------------|--------------------|-----------------|
| 1           | Grant A     | 65 \$1,500,0            |                    | Grant           |
| 2           | Grant B     | 62                      | \$500,000          | Grant           |
| 3           | Loan W      | 60                      | \$1,500,000        | Loan            |
| 4           | Loan X      | 55                      | \$750,000          | Loan            |
| 5           | Grant C     | 53                      | \$900,000          | Grant           |
| 6           | Loan Y      | 50                      | \$1,000,000        | Loan            |
| 7           | Grant D     | 49                      | \$600,000          | Grant           |
| 8           | Grant E     | 44                      | \$2,500,000        | Grant           |
| 9           | Loan Z      | 40                      | \$800,000          | Loan            |
| 10          | Grant F     | 39                      | \$300,000          | Grant           |
| 11          | Grant G     | 35                      | \$1,750,000        | Grant           |
|             |             | Total                   | \$12,100,000       |                 |



# Example Review Approach

Table 2. Applications with Sufficient Public Benefits to Receive Funds

| TRT<br>Rank | Application | Public<br>Benefit Score | Funding<br>Request | Request<br>Type |  |
|-------------|-------------|-------------------------|--------------------|-----------------|--|
| 1           | Grant A     | 65                      | \$1,500,000        | Grant           |  |
| 2           | Grant B     | 62                      | \$500,000          | Grant           |  |
| 3           | Loan W      | 60                      | \$1,500,000        | Loan            |  |
| 4           | Loan X      | 55                      | \$750,000          | Loan            |  |
| 5           | Grant C     | 53                      | \$900,000          | Grant           |  |
| 6           | Loan Y      | 50                      | \$1,000,000        | Loan            |  |
| 7           | Grant D     | 49                      | \$600,000          | Grant           |  |
| 8           | Grant E     | 44                      | \$2,500,000        | Grant           |  |
|             |             | Total                   | \$9,250,000        |                 |  |



## **Example Review Approach**

Table 3a. **LOAN** Applications with Sufficient Public Benefits to Receive Funds and Pass Financial Review

| TRT<br>Loan<br>Rank | Application | Public<br>Benefit<br>Score | Funding<br>Request |
|---------------------|-------------|----------------------------|--------------------|
| 1                   | Loan W      | 60                         | \$1,500,000        |
| 2                   | Loan X      | 55                         | \$750,000          |
| 3                   | Loan Y      | 50                         | \$1,000,000        |
|                     |             | Total                      | \$3,250,000        |

Table 3b. **GRANT** Applications with Sufficient Public Benefits to Receive Funds

| TRT<br>Grant<br>Rank | Application | Public<br>Benefit<br>Score | Funding<br>Request |
|----------------------|-------------|----------------------------|--------------------|
| 1                    | Grant A     | 65                         | \$1,500,000        |
| 2                    | Grant B     | 62                         | \$500,000          |
| 3                    | Grant C     | 53                         | \$900,000          |
| 4                    | Grant D     | 49                         | \$600,000          |
| 5                    | Grant E     | 44                         | \$2,500,000        |
|                      |             | Total                      | \$6,000,000        |

If only \$5,500,000 is available to award the Department would recommend funding those in the red boxes



### **Overview of Financial Review**

Conduct a financial review of the loan applications (OWRD and Business Oregon)

Determine a recommended loan interest rate for loan applications that pass financial review

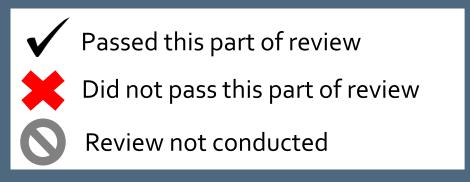
Check with loan applicant to see if they would accept the recommended loan package

Present funding recommendation and proposed loan package



# Loan Financial Review

|  | Loan 1 | Loan 2   | Loan 3       | Loan 4       |
|--|--------|----------|--------------|--------------|
| Technical Review Team Funding Recommendation | *      | <b>√</b> | <b>√</b>     | <b>√</b>     |
| Financial Review                             | 0      | ×        | $\checkmark$ | $\checkmark$ |
| Acceptance of Loan Interest Rate and Terms   | 0      | 0        | *            | <b>√</b>     |
| Recommended to Commission?                   | No     | No       | No           | Yes          |





# Info Collected for Financial Review

- Proposed loan security
  - Authority to levy and collect taxes
  - First lien on real property
  - Other good and sufficient collateral

- Information on applicant
  - Type of entity, when was it formed, governance structure, authority to enter into a loan contract
  - Actual or pending litigation that may impact ability to repay loan
  - History of any default on debt



# Info Collected for Financial Review

- Estimated useful life of project and source of that calculation (informs loan term)
- Financial related information (varies depending on whether the applicant is an individual, corporation, public entity, etc.)
  - Tax returns, income statements
  - Profit and loss statement
  - Current operating budget or schedule of net revenue

#### SETTING LOAN INTEREST RATES



#### **Statute and Rule Limits**

OAR 690-093-0170(1)

The Commission sets "reasonable interest rates" for loans it awards

OAR 690-093-0170(2)

Loan term may not exceed life of project

OAR 690-093-0190

Standards of security for loans



## Loan Interest Rate Approach

- A loan's specific interest rate will depend on the:
  - Details of the loan
  - Loan applicant's ability to repay the loan
- Only recommend loans to borrowers with no to little anticipated risk of default



# **Example Interest Calculation**

Table 1. – Example Interest Rate Calculation (with 3.77% base rate)

| Borrower                | Up to 5<br>Years | Over 5 up<br>to 10<br>Years | Over 10<br>up to 15<br>Years | Over 15<br>up to 20<br>Years |
|-------------------------|------------------|-----------------------------|------------------------------|------------------------------|
| Standard                | 1.1%             | 1.3%                        | 1.5%                         | 2.1%                         |
| Risk-Based 1.3% - 3.77% |                  | 1.5% -<br>3.77%             | 1.7% -<br>3.77%              | 2.3% -<br>3.77%              |



## **Example Interest Earned**

#### \$1 Million Example Loan

#### Table 2. – Example Interest Collected Over Term of Loan

| Borrower   | 5 Years 10 Years |            | 15 Years    | 20 Years    |
|------------|------------------|------------|-------------|-------------|
| Standard   | \$33,241         | \$72,885   | \$124,165   | \$234,970   |
| Risk-Based | ≥ \$39,336       | ≥ \$84,342 | ≥ \$141,344 | ≥ \$258,830 |

#### OTHER PROGRAMMATIC ITEMS



#### **Expected Cost of OBDD Financial Review**



No costs incurred to date

Plan to currently cover with General Fund (from savings in other areas)

The Department is exploring other ways to cover review costs



## Estimates of Expected OWRD Costs

Loan review: \$1,000-\$1,500

Loan closing: \$4,000-\$5,000

Loan servicing: \$10,000 -\$15,000\*

\*Cost will vary depending on length of loan term



Thank You.

Questions? Feedback on proposed approach?

# ALTERNATIVE FORMATS TO SLIDES



## **Example Interest Calculation**

Table 1. – Example Interest Rate Calculation (with 3.77% base rate)

|   | Up to 5 Years |              | Over 5 up to<br>10 Years |              | Over 10 up to<br>15 Years |              | Over 15 up to 20 Years |              |
|---|---------------|--------------|--------------------------|--------------|---------------------------|--------------|------------------------|--------------|
| Borrower                                | % of<br>Base  | Loan<br>Rate | % of<br>Base             | Loan<br>Rate | % of<br>Base              | Loan<br>Rate | % of<br>Base           | Loan<br>Rate |
| Irrigation Districts (excellent rating) | 30            | 1.1%         | 35                       | 1.3%         | 40                        | 1.5%         | 55                     | 2.1%         |
| Irrigation Districts (very good rating) | 35            | 1.3%         | 40                       | 1.5%         | 45                        | 1.7%         | 60                     | 2.3%         |



## **Example Interest Calculation**

Table 1 – Example Interest Rate Calculation (with 3.77% base rate)

|   | Up to 5 Years |              | Over 5 up to<br>10 Years |              | Over 10 up<br>to15 Years |              | Over 15 up to 20 Years |              |
|---|---------------|--------------|--------------------------|--------------|--------------------------|--------------|------------------------|--------------|
| Borrower                                | % of<br>Base  | Loan<br>Rate | % of<br>Base             | Loan<br>Rate | % of<br>Base             | Loan<br>Rate | % of<br>Base           | Loan<br>Rate |
| Irrigation Districts (excellent rating) | 30%           | 1.1%         | 35%                      | 1.3%         | 40%                      | 1.5%         | 55%                    | 2.1%         |
| Irrigation Districts (very good rating) | 35%           | 1.3%         | 40%                      | 1.5%         | 45%                      | 1.7%         | 60%                    | 2.3%         |