Agenda Item D - Informational Report



Update on Place-Based Integrated Water Resource Planning

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February 18, 2021



Presentation Outline

- Commission Recognition of Final Plans
- Learning Partnership
- Planning Assessment Status
- Scope of the Independent Evaluation
- Planning Group Updates



Origins of Place-Based Planning

78th OREGON LEGISLATIVE ASSEMBLY-2015 Recular Session

Enrolled

Senate Bill 266

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pressision filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Governor John A. Kitzhaber, M.D., for Water Resources Department

CHAPTER

AN ACT

Relating to place-based integrated water resources strategies; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

SECTION 1. Section 2 of this 2015 Act is added to and made a part of ORS chapter 536. SECTION 2. (1) As used in this section, "place-based integrated water resources" means waters that are from sources within a single drainage basin or within an area that is a subset of a single drainage basin.

subset of a single drainage basin.

(2) The Water Resources Department may issue grants from available moneys to facilitate the preparation of place-based integrated water resources strategies that are consistent with state laws concerning the water resources of this state, state water resources policy and department requirements. The department may issue grants under this subsection to:

- (b) A public body as defined in ORS 174.109; or
- (e) An Indian tribe.
- (3) The department may enter into contracts or agreements with, and provide technical istance and information to, a person, a public body as defined in ORS 174.109 or an Indian tribe for the development of place-based integrated water resources strategies.

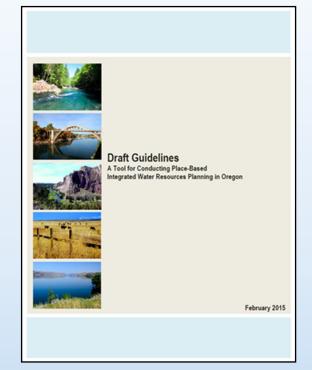
 (4) Place-based integrated water resources strategies described in subsections (2) and (3)
- of this section must:

 (a) Be developed in collaboration with a balanced representation of interests;
- (b) Balance current and future in-stream and out-of-stream needs; (c) Include the development of actions that are consistent with the existing state laws
- concerning the water resources of this state and state water resources policy; (d) Facilitate implementation of local solutions;
- (e) Be developed utilizing an open and transparent process that fosters public partie-
- (f) Be developed in consultation with the department.
 (5) The Water Resources Commission may adopt rules for the administration of this

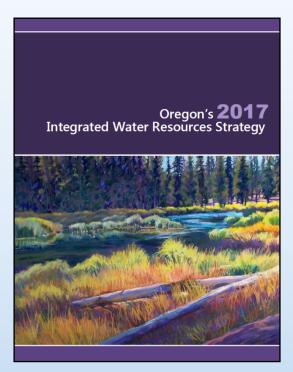
SECTION 3. (1) Section 2 of this 2015 Act is repealed July 1, 2019.

Egrolled Senate Bill 266 (SB 266-A)

2015 Senate Bill 266



2015 Draft Guidelines



2012 and 2017 IWRS



IWRS Recommended Action 9.A.

Continue to Undertake Place-Based Planning

Examples of how to implement this action:

- Promote success by continuing to support current places....
- Continue to provide financial and technical assistance....
- Promote peer-to-peer learning....
- Assess and review efforts thus far....

See Page 118 of 2017 IWRS



Five Planning Steps

Step 1 - Build a collaborative and inclusive process

Step 2 – Characterize current conditions and identify knowledge gaps

Step 3 - Determine current and future needs and vulnerabilities

Step 4 - Identify integrated solutions to meet needs

Step 5 – Adopt and implement Plan



State Recognition Process





Draft Guidelines A Tool for Conducting Place-Based Integrated Water Resources Planning in Oregon

February 2015







- State agencies review a Draft
 Plan
- Commission Recognition of the Final Plan if it adheres to the Draft Guidelines and statewide [IWRS] goals



Step 5 Guidance Development

- Developed with agency and planning group input
- Draft Guidance distributed and presented to Commission in November 2019
- Includes Guidance for Agency Review and Commission Recognition

PLACE-BASED INTEGRATED WATER RESOURCES PLANNING Planning Step 5 DRAFT Guidance September 13, 2019

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Steps to Commission Recognition

- 1. State agencies review Draft Plan
- 2. Planning Group adoption of a Final Plan
- 3. Scheduled on Commission agenda
- 4. Final Plan and Staff Report posted
- 5. Planning Group presentation to Commission
- 6. Public comments
- 7. Commission consideration and motion



Commission Considerations

Place-Based Plan

Public Comments

Recognition

Planning Group Presentation

Letters of Support

Inter-Agency Review

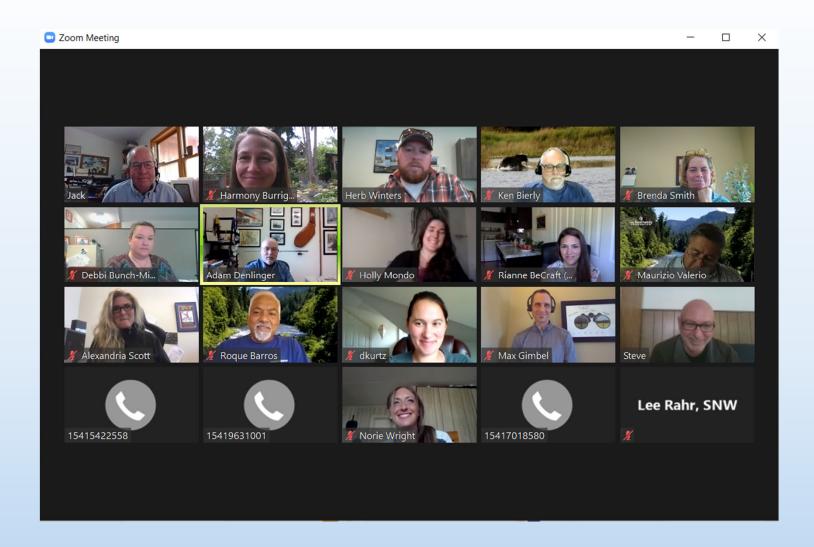


Commission Considerations

- Place-Based Final Plan
- Planning Group Presentation
- State Agencies Recommendation
- Letters of Support
- Public Comments



Learning Partnership





Planning Assessment

How can we structure and support future planning to meet instream and out-of-stream water needs and strategically guide investments?

A. OWRD role and responsibilities

B. Learn from others in and out of Oregon

C. Evaluate past and current planning

D. Assess status, assets, and needs

E. Together, design future approach



A. OWRD role and responsibilities

14 key findings

- Responsibility to devise and promote plans and programs
- 60 different plans mentioned
- Role varies depending on plan
- Authority to conduct and support basin planning
- No clear and consistent framework or approach described
- Link between planning and other functions not always clear



B. Learn from others in and out of Oregon

Literature Review

 Public perceptions about water management may be influenced by whether they feel informed of or involved in decisions. (Sinner et. al. 2016)

Expert Interviews

 "Partner trust and great facilitation led to Yakima Basin success"

State Comparison

 The planning program origin and purpose drives variables such as funding, staffing, planning participants, requirements, and state approval



C. Evaluate past and current planning



Agency
Retrospective
on PlaceBased
Planning

Comparative Analysis of Past OWRD Supported Planning



Evaluation of place-based planning

Evaluation of the pilot phase of place-based planning

- 3 plans expected in 2021
- Legislation sunsets in 2023
- \$50,000 to conduct an independent evaluation
- Statement of work drafted with the National Policy Consensus Center
- Work performed from March November 2021



Evaluation of place-based planning

National Policy Consensus Center

Advancing Collaborative Solutions:
Lessons from the Oregon Sage-Grouse
Conservation Partnership (SageCon)

Federal Forest Working Group

Partnership Research Researc

A Spectrum of Innovative Services

Applied
Research
and
Publications

Cutting
Edge
Teaching &
Training

https://www.pdx.edu/npcc/publications



Participatory evaluation

1. Develop Evaluation Framework

Interviews

Focus Group

2. Apply Evaluation Framework

Design TBD based on Step 1 work 3. Compile and Share Findings

5 different evaluations, 1 for each place and 1 for the state

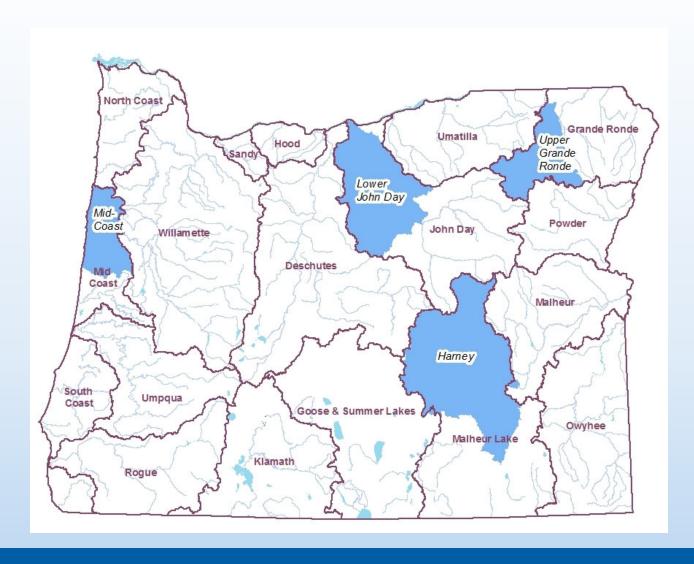


What is an evaluation framework?

- An evaluation framework is a tool used to organize and link evaluation questions, outcomes or outputs, indicators, data sources, and data collection methods.
- Participatory evaluation is an approach that involves the program participants in the evaluation process.
- The idea is that the framework can be used over time to continue to track progress and adapt the process as needed.



Planning Group Updates





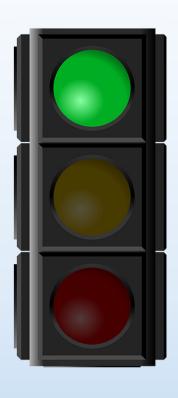
Commission Recognition

The Guidance suggests the Commission will memorialize its recognition of a Plan through a formal, signed resolution.

Information from State recognized Plans will be included in future IWRS updates.



Potential Commission Outcomes



- YES to State Recognition
- YES to State Recognition pending modifications
- NO to State Recognition



Step 5 Guidance Organization

- Introduction
- Purpose and Value of a Plan
- Developing the Plan
- State Agency Review of Draft Plan
- Adoption of Final Plan by Planning Group
- Commission Recognition of Final Plan
- Appendix A: Example Plan Template
- Appendix B: State Agency Review Criteria
- Appendix C: Links to Funding Sources



Required Plan Contents

- Executive Summary
- Planning Purpose
- Planning Scope
- Plan Development Process
- Understanding Water Resources
- Current and Future
 Water Needs

- Data Gaps
- Critical Water Issues
- Solutions or Recommended Actions
- Plan ImplementationStrategy



Evolution of a Plan

Planning Steps
1-5 (Agencies
involved as
partners)



Plan Approved by Consensus of Planning Group



Inter-Agency Review



Implementation



Commission Review – State Recognition



FINAL Plan
Approved by
Consensus of
Planning Group

November 22, 2019

25



State Agency Review of Draft Plan

WHY

To provide feedback to planning group and make a recommendation to the Commission regarding state recognition

WHO

Combination of statewide and field staff from WRD, ODFW, DEQ, ODA, OWEB

HOW

Using review criteria & worksheets



State Agency Review Criteria

Answer several key questions:

- Did the planning group follow the Draft Guidelines and planning principles?
- Does the plan include the required contents?
- Does the plan meet the criteria?
- Should the Commission recognize the plan?

Recommendation to the Commission Regarding State Recognition



Water Resources Development Program

Help Address Oregon's Instream and Outof-Stream Water Needs



Placed-Based Planning

Plan & identify actions



Feasibility Study Grants

Investigate feasibility



Water Project Grants & Loans

Implement